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2016 SEP -1 AM 10:28

# AGENDA REPORT

**TO:** Sabrina B. Landreth  
City Administrator

**FROM:** David Downing,  
Assistant Chief of  
Police

**SUBJECT:** 2<sup>nd</sup> Quarter Report on Crime

**DATE:** August 15, 2016

City Administrator Approval  
Approval

Date

8/31/16

## **RECOMMENDATION**

**Staff Recommends That The City Council Accept This Quarterly Informational Report From The Oakland Police Department (OPD) On Crime, Crime Trends, And Crime Reduction Activities in the City of Oakland.**

## **EXECUTIVE SUMMARY**

Attachment A to this report provides information on crime, crime trends, and crime reduction activities in Oakland for the period of April 1 to June 30, 2016. Attachment B to this report provides additional information from Oakland's Human Services Department (HSD) on adult case management service indicators, related to the Ceasefire Program.

## **BACKGROUND AND LEGISLATIVE HISTORY**

In 2013, the Public Safety Committee requested a quarterly report from OPD on crime trends and crime reduction activities in the City. This report is provided four times a year and updated to include the preceding three-month period (January to March; April to June; July to September; and October to December).

## **ANALYSIS AND POLICY ALTERNATIVES**

This informational report is presented to the City Council and the Oakland community to provide an update on crime and crime reduction activities in Oakland. The attached presentation contains information as follows:

- Ceasefire Violence Reduction Strategy
- Crime by Area-Presentation by Area Commanders: Trends and Reduction Activities
- Human Trafficking Intervention Efforts

Item: \_\_\_\_\_  
Public Safety Committee  
September 13, 2016

### **FISCAL IMPACT**

This item is for informational purposes only and does not have a direct fiscal impact or cost.

### **PUBLIC OUTREACH / INTEREST**

No additional outreach was deemed necessary for this report beyond the standard City Council agenda noticing procedures.

### **COORDINATION**

OPD coordinated with the City's Human Services Department (HSD) in the development of this report.

### **SUSTAINABLE OPPORTUNITIES**

***Economic:*** There are no economic opportunities associated with this report.

***Environmental:*** There are no environmental opportunities associated with this report.

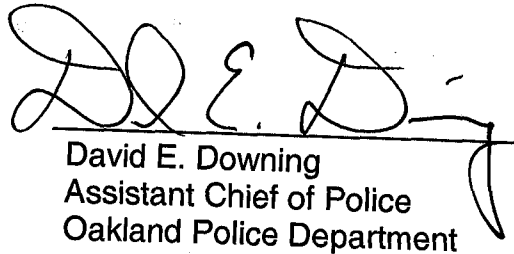
***Social Equity:*** This report provides valuable information to the Oakland community regarding crime trends and reduction activities; all residents and visitors share an interest in lowering Oakland crime rates.

**ACTION REQUESTED OF THE PUBLIC SAFETY COMMITTEE**

Staff Recommends That The City Council Accept This Quarterly Informational Report From The Oakland Police Department (OPD) On Crime, Crime Trends, And Crime Reduction Activities.

For questions regarding this report, please contact Nicole Freeman, Crime Analysis Manager, OPD Criminal Investigations Division (CID), at (510) 238-3209.

Respectfully submitted,



David E. Downing  
Assistant Chief of Police  
Oakland Police Department

Reviewed by:  
Kirk Coleman, Captain  
OPD, Criminal Investigations Division (CID)

Timothy Birch, Police Services Manager I  
OPD Office of the Chief – Research and Planning

Prepared by:  
Nicole Freeman, Crime Analysis Manager  
OPD, Criminal Investigations Division (CID)

**Attachments (2):**

**A:** Crime Statistics PowerPoint

**B:** Adult Case Management Service Indicators.

# Police Department Quarterly Crime Report

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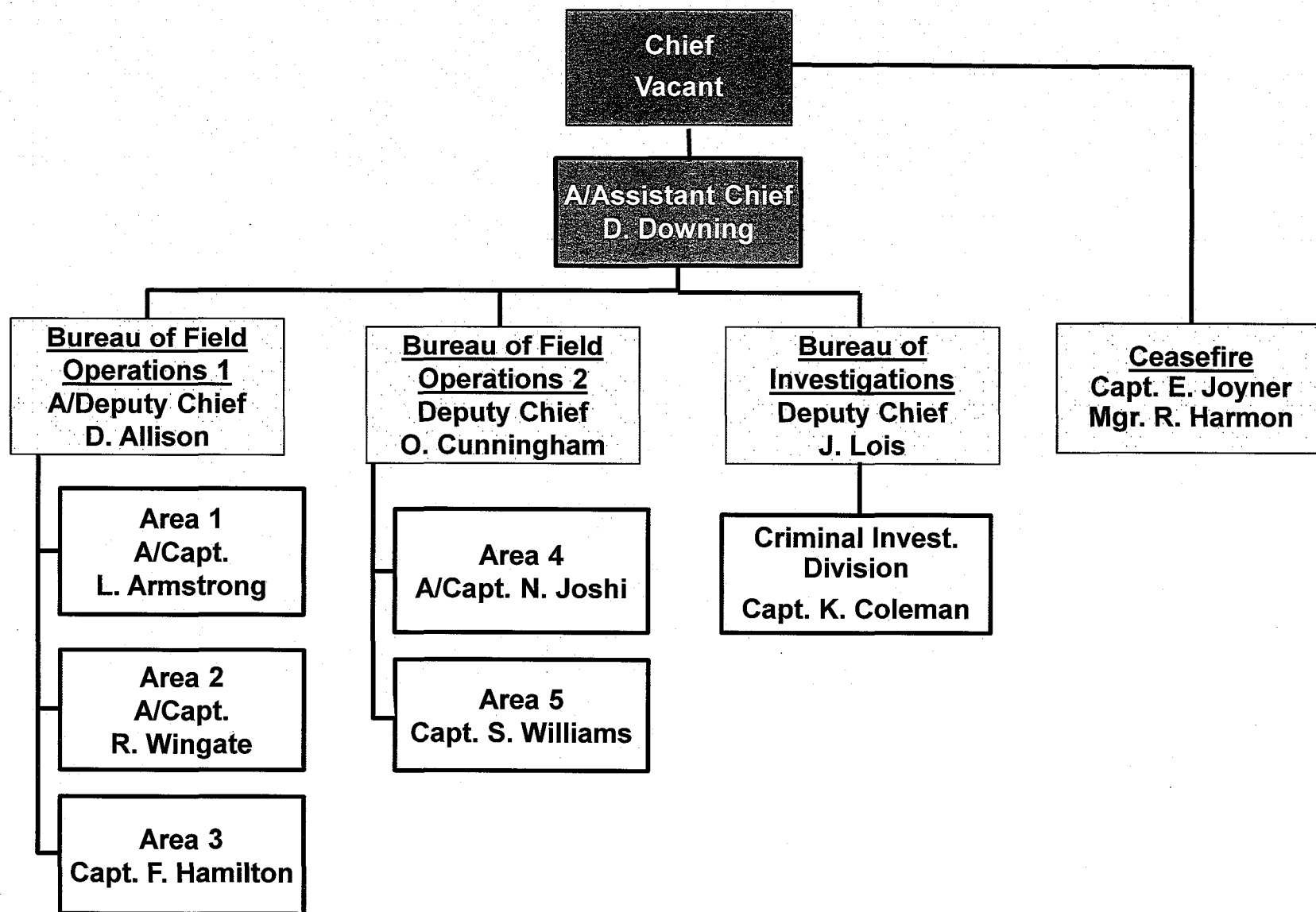
Presentation to the  
Public Safety Committee  
September 13, 2016



# Outline

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- Ceasefire Violence Reduction Strategy
  - Adult Case Management  
(Oakland Human Services and Oakland Unite)
- Presentations by Area Commanders
  - Statistics
  - Crime Trends
- Human Trafficking Intervention Efforts



# Citywide Crime Stats

<b>Part 1 Crimes</b> <i>All totals include attempts except homicides</i>	<b>04-01-2015 through 06-30-2015</b>	<b>04-01-2016 through 06-30-2016</b>	<b>Quarterly % Change 2015 vs. 2016</b>	<b>3-Year Quarterly Average</b>	<b>Q2 2016 vs. 3-Year Q2 Average</b>
<b>Murder</b>	21	16	-24%	18	-11%
<b>Aggravated Assault</b>	711	676	-5%	698	-3%
• <b>With Firearm</b>	82	72	-12%	87	-17%
<b>Rape</b>	47	52	11%	50	4%
<b>Robbery</b>	814	779	-4%	800	-3%
<b>Burglary Total</b>	3,348	2,182	-35%	2,759	-21%
• <b>Auto</b>	2,462	1,576	-36%	1,928	-18%
• <b>Residential</b>	704	452	-36%	645	-30%
• <b>Commercial</b>	131	105	-20%	136	-23%
• <b>Other/Unknown</b>	51	49	-4%	51	-4%
<b>Motor Vehicle Theft</b>	1,964	2,112	8%	1,955	8%
<b>Larceny</b>	1,569	1,419	-10%	1,481	-4%
<b>Arson</b>	40	27	-33%	34	-21%
<b>Total Part 1 Crimes</b>	8,514	7,263	-15%	7,797	-7%

**This report is hierarchy based. Crime totals reflect one offense (the most severe) per incident.**

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*All data extracted via the LEAP Network.*

# Ceasefire Update

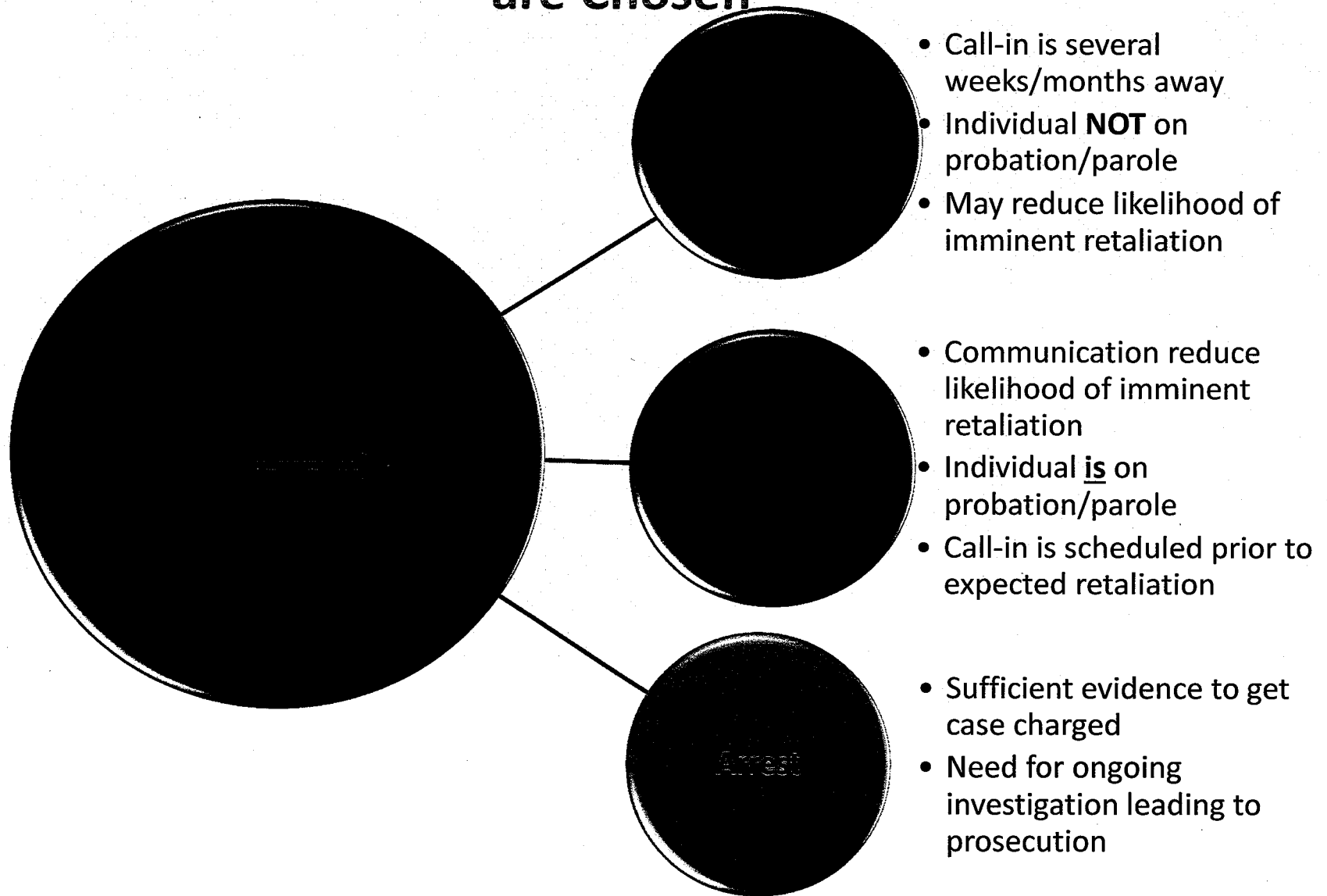


# Ceasefire: Goals

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- Reduce shootings and homicides through respectful direct communication and follow-through with those at highest risk of violence. Next Call-In scheduled for August 2016 (will be postponed).
- Decrease recidivism and incarceration rates of individuals participating in interventions.
- Strengthen police-community relations.

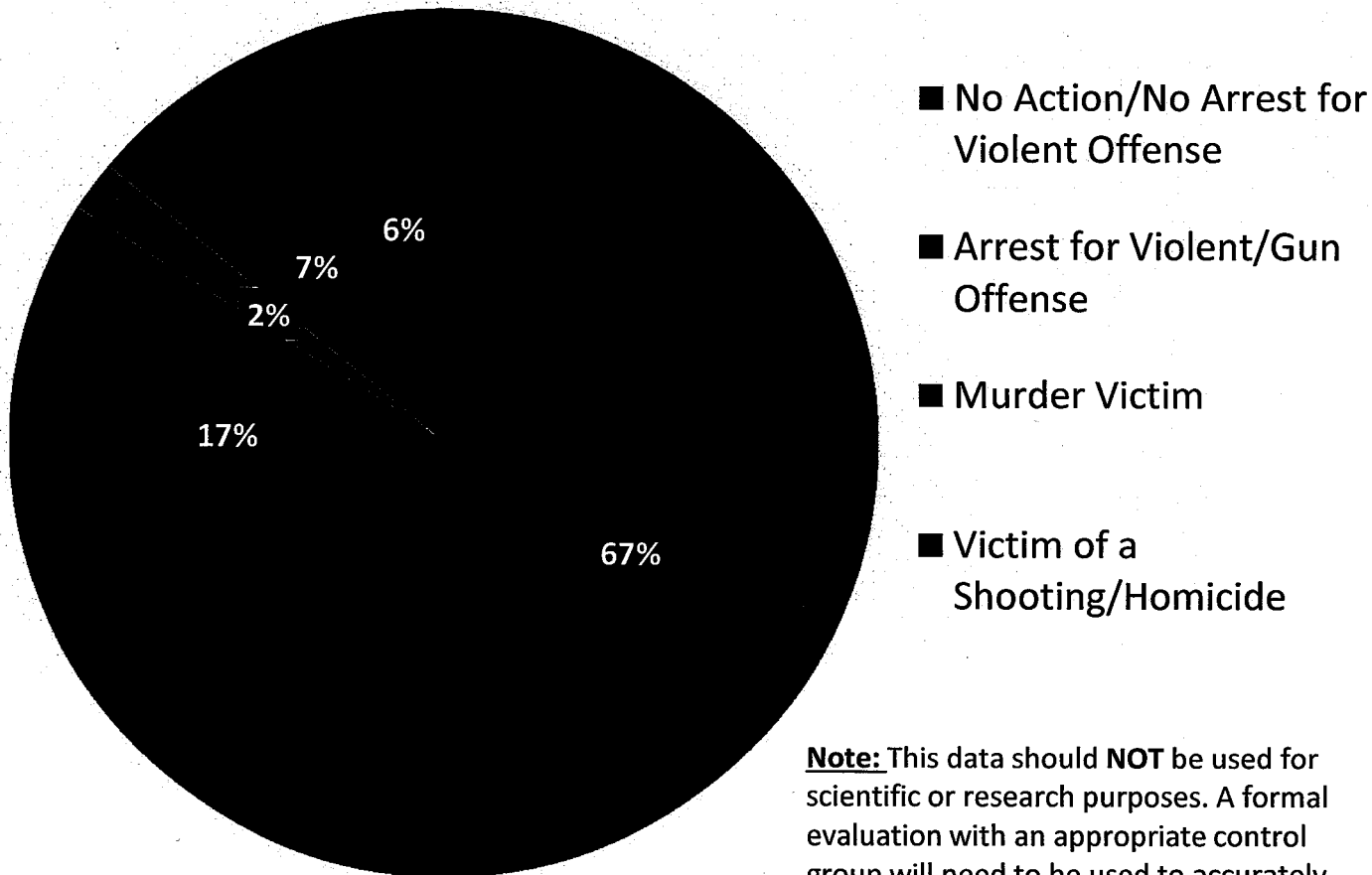
# How Call-in & Custom Notification Participants are Chosen



# Post Call-in Stats

\* As of August 1, 2016\*

## Percentage of Arrest and Victimization Post Call-in



**TOTAL: 210**

**Note:** This data should **NOT** be used for scientific or research purposes. A formal evaluation with an appropriate control group will need to be used to accurately analyze and evaluate participant

Violent Offenses include: Murder, Aggravated Assault (Shootings) Rape, Robbery.

# Ceasefire: Direct Communication

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- Most recent Call-In completed May 2016.
- Next Call-In scheduled for August 2016.
- Custom Notifications continue with appropriate modifications.
- Direct communication (since 2012) with 439 individuals during Call-Ins and through Custom Notifications.

# Ceasefire: OPD Commitment

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- Dedicated Ceasefire team focused on strategies.
- Weekly Shooting Reviews are conducted with relevant OPD staff and outside law enforcement agencies.
- Partnership with the Probation Department strengthened to include more robust global positioning system (GPS) monitoring and compliance checks.

# Ceasefire: Partnership Commitment

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- Bi-monthly coordination meetings with Human Services Department and OPD to produce desired outcomes.
- Comprehensive engagement from community partners continues.
- All partners are heavily involved in violence reduction.

# Ceasefire: Planning and Assessment

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- Ceasefire Partnership Retreat held December 2015 to assess the work in 2015 and strategize for 2016.
- Monthly Partnership Committee meetings scheduled throughout 2016.

# Ceasefire:

## Police Legitimacy/ Procedural Justice

- Police Legitimacy/Procedural Justice Training has been completed for (724) all sworn OPD personnel with process in place to continue training (new staff).
- OPD partnered with Stanford University and the State Attorney General's Office to develop statewide *Principled Policing* training.
- OPD has presented *Procedural Justice Training* to 15 local agencies and the expanded *Principled Policing Course* to more than 25 law enforcement executives throughout California.

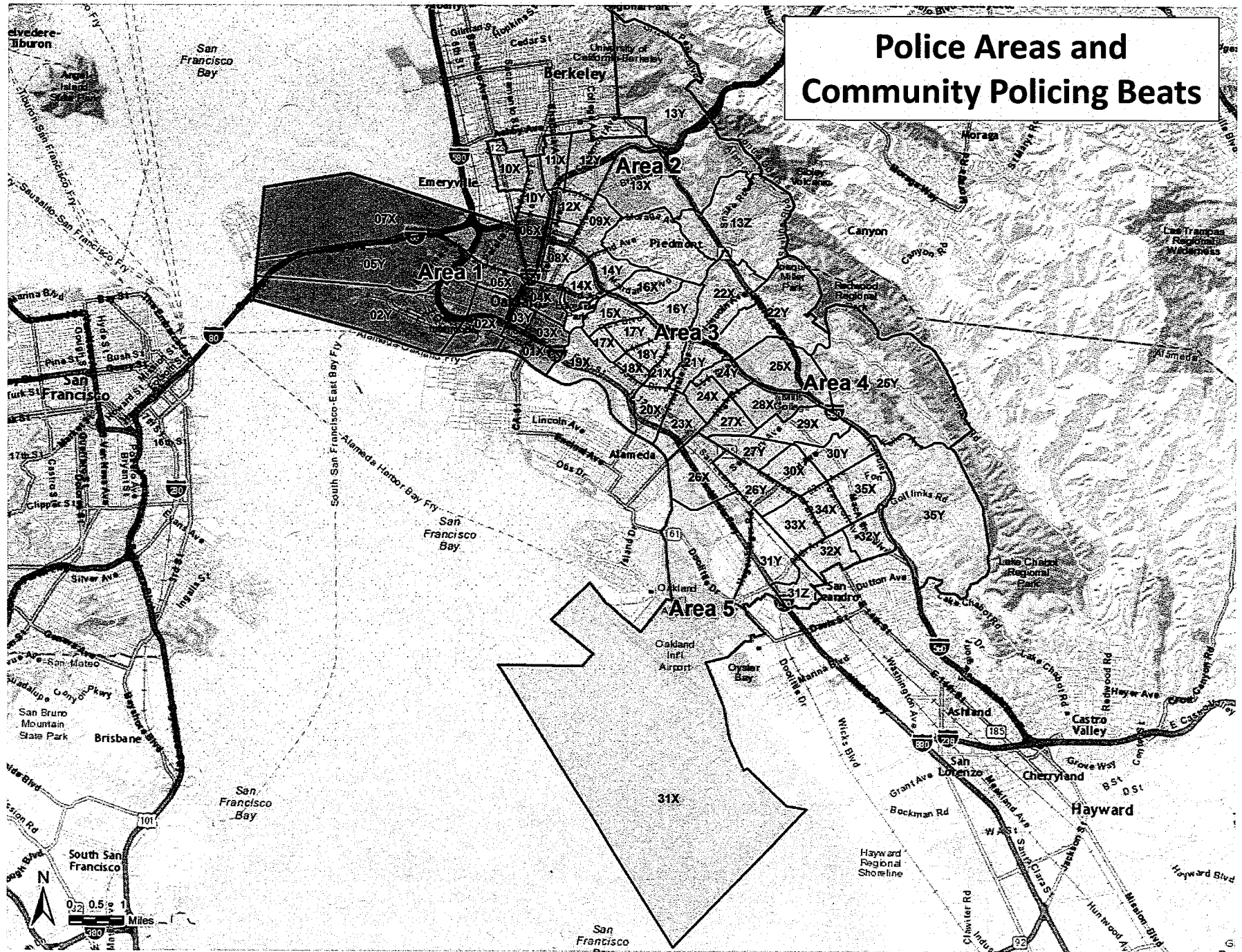


## Adult Case Management Service Indicators: January – June, 2016

- **Background:** HSD funds 12 Case Managers to support young adults at high-risk for violence
- **Service Engagement:** 137 individuals served; of these, 67 referred by Ceasefire and 70 by other sources
- **Demographics:** Vast majority of participants are African-American or Latino men ages 18-29
- **Risk Factors:** Majority on probation/parole for violence, many recently injured, almost all have recently lost a loved one to group-related violence
- **Preliminary Outcomes:** Participants achieved milestones related to job training (64), placement (54), education (22), and other such as stable housing (10)

# Area Updates

# Police Areas and Community Policing Beats



# Area 1: A/Capt. LeRonne Armstrong

<b>Part 1 Crimes</b> <i>All totals include attempts except homicides</i>	<b>04-01-2015 through 06-30-2015</b>	<b>04-01-2016 through 06-30-2016</b>	<b>Quarterly % Change 2015 vs. 2016</b>	<b>3-Year Quarterly Average</b>	<b>Q2 2016 vs. 3-Year Q2 Average</b>
<b>Murder</b>	5	1	-80%	3	-67%
<b>Aggravated Assault</b>	152	135	-11%	142	-5%
• With Firearm	12	8	-33%	13	-38%
<b>Rape</b>	9	9	0%	9	0%
<b>Robbery</b>	147	123	-16%	145	-15%
<b>Burglary Total</b>	723	618	-15%	653	-5%
• Auto	604	535	-11%	538	-1%
• Residential	65	44	-32%	65	-32%
• Commercial	43	33	-23%	40	-18%
• Other/Unknown	11	6	-45%	8	-25%
<b>Motor Vehicle Theft</b>	189	174	-8%	175	-1%
<b>Larceny</b>	341	341	0%	339	1%
<b>Arson</b>	12	5	-58%	7	-29%
<b>Total Part 1 Crimes</b>	1,578	1,406	-11%	1,482	-5%

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# Area 1: Robberies and Burglaries

- Street-Level Robberies:
  - Around BART Stations (West Oakland)
  - Around downtown bus stops
  - Alice St. / Harrison St. border and Chinatown
  - Mostly strong-armed and purse snatches
- Auto Burglaries:
  - Beats 1, 3, and 4
  - Vehicles had valuable items in plain sight

# Area 1: Shootings and Homicides

- Shootings in Beats 2 and 7
  - Several identified gangs involved in gun violence
  - Gang- or group-related shootings and homicides as well as narcotics-related feuds
  - Ceasefire strategy for the groups that have self-selected for enforcement action
-

# Area 2: A/Capt. Randy Wingate

<b>Part 1 Crimes</b> <i>All totals include attempts except homicides</i>	<b>04-01-2015 through 06-30-2015</b>	<b>04-01-2016 through 06-30-2016</b>	<b>Quarterly % Change 2015 vs. 2016</b>	<b>3-Year Quarterly Average</b>	<b>Q2 2016 vs. 3-Year Q2 Average</b>
<b>Murder</b>	3	3	0%	3	0%
<b>Aggravated Assault</b>	68	84	24%	68	24%
• With Firearm	5	5	0%	6	-17%
<b>Rape</b>	1	7	600%	4	75%
<b>Robbery</b>	99	94	-5%	93	1%
<b>Burglary Total</b>	1,021	611	-40%	781	-22%
• Auto	802	448	-44%	592	-24%
• Residential	179	137	-23%	149	-8%
• Commercial	28	21	-25%	28	-25%
• Other/Unknown	12	5	-58%	11	-55%
<b>Motor Vehicle Theft</b>	266	253	-5%	261	-3%
<b>Larceny</b>	353	339	-4%	348	-3%
<b>Arson</b>	2	5	150%	4	25%
<b>Total Part 1 Crimes</b>	1,813	1,396	-23%	1,563	-11%

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# Area 2: Robberies (1)

- Peak Times:
  - Between 2:00 pm and 4:00 pm
  - Between 9:00 pm and 2:00 am
- Peak Days:
  - Thursday
  - Friday
  - Saturday



## Area 2: Robberies (2)

- Primary Locations:
  - **Beat 12X (Temescal)**
  - Beat 8X (Broadway)
  - Beat 14X (Adams Point)
  - Beat 1X and 12Y (Telegraph Ave. and Shattuck Ave.)
- Trends:
  - Multiple suspects
  - Juveniles
  - Stolen vehicles
  - Armed with weapons (approximately 60%)

# Area 2: Residential Burglaries (1)

- Peak Times:
  - Between 9:00 am and 2:00 pm
- Peak Days:
  - Monday
  - Wednesday
  - Thursday

# Area 2: Residential Burglaries (2)

- Primary Locations:
  - **Beat 12Y/X** (Rockridge / Shafter / Temescal)
  - Beat 11X (Bushrod)
  - Beat 8X (Northgate / Mosswood)
  - Beat 14X/Y (Adams Point / Grand Lake)
- Trends:
  - Point of entry: Back windows, forced doors
  - Loss items: Electronics, jewelry, currency

# Area 2: Auto Burglaries (1)

- Peak Times:
  - Between 6pm and midnight
- Peak Days:
  - Tuesday
  - Wednesday
  - Thursday

## Area 2: Auto Burglaries (2)

- Primary Locations:
  - **Beat 8X** (Northgate/Waverly and Pill Hill)
  - Beat 12X (**Temescal**)
  - Beat 12Y (Rockridge)
- Trends:
  - Method of entry: Window break
  - Loss items: Bags and backpacks with electronics and personal items

# Area 3: Capt. Freddie Hamilton

<b>Part 1 Crimes</b> <i>All totals include attempts except homicides</i>	<b>04-01-2015 through 06-30-2015</b>	<b>04-01-2016 through 06-30-2016</b>	<b>Quarterly % Change 2015 vs. 2016</b>	<b>3-Year Quarterly Average</b>	<b>Q2 2016 vs. 3-Year Q2 Average</b>
<b>Murder</b>	2	3	50%	3	0%
<b>Aggravated Assault</b>	152	135	-11%	142	-5%
• With Firearm	12	8	-33%	13	-38%
<b>Rape</b>	9	9	0%	9	0%
<b>Robbery</b>	147	123	-16%	145	-15%
<b>Burglary Total</b>	723	618	-15%	653	-5%
• Auto	604	535	-11%	538	-1%
• Residential	65	44	-32%	65	-32%
• Commercial	43	33	-23%	40	-18%
• Other/Unknown	11	6	-45%	8	-25%
<b>Motor Vehicle Theft</b>	189	174	-8%	175	-1%
<b>Larceny</b>	341	342	0%	340	1%
<b>Arson</b>	12	5	-58%	7	-29%
<b>Total Part 1 Crimes</b>	1,575	1,409	-11%	1,484	-5%

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# Area 3: Robbery Trends

- Primary robbery hotspots include:
  - Beat 17X
  - Beat 17Y
  - Beat 18 X
  - Beat 21 Y
- Peak hours are between 6:00 p.m. and 11:00 p.m.
- Peak days are Sundays and Mondays

## Area 3: Robbery Victims

- Asian, Latino, and Caucasian females when **no** weapon is used
  - Asian, Latino, and Caucasian males when a weapon is used
  - Victims are generally preoccupied
  - Victims are generally walking on the street or exiting from cars
-



# Area 3: Robbery Suspects

- Several juvenile teams (Band Up)
- Use stolen vehicles
- Not from Area 3
- Usually on probation

## Area 3: Robbery Losses

- Cell Phones
- Money
- Tablets
- Backpacks
- Designer Bags
- Gold Chains

# Area 4: A/Capt. Nishant Joshi

<b>Part 1 Crimes</b> <i>All totals include attempts except homicides</i>	<b>04-01-2015 through 06-30-2015</b>	<b>04-01-2016 through 06-30-2016</b>	<b>Quarterly % Change 2015 vs. 2016</b>	<b>3-Year Quarterly Average</b>	<b>Q2 2016 vs. 3-Year Q2 Average</b>
<b>Murder</b>	4	6	50%	5	20%
<b>Aggravated Assault</b>	192	175	-9%	186	-6%
• With Firearm	24	23	-4%	28	-18%
<b>Rape</b>	17	5	-71%	12	-58%
<b>Robbery</b>	246	235	-4%	241	-2%
<b>Burglary Total</b>	410	313	-24%	396	-21%
• Auto	181	184	2%	185	-1%
• Residential	188	98	-48%	171	-43%
• Commercial	31	25	-19%	30	-17%
• Other/Unknown	10	6	-40%	6	0%
<b>Motor Vehicle Theft</b>	570	586	3%	582	1%
<b>Larceny</b>	319	301	-6%	296	2%
<b>Arson</b>	10	7	-30%	9	-22%
<b>Total Part 1 Crimes</b>	1,768	1,628	-8%	1,745	-7%

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## Area 4: Robberies and Shooting

- Area 4 has seen a recent increase in elderly robbery victims. Most robberies in Area 4 occur along the International Blvd. corridor. Victims are approached on foot with a stolen getaway vehicle nearby. Many suspects are repeat offender juveniles. Loss is often cell phones, money, and visible jewelry.
- Victims are getting in or out of a vehicle. We will be issuing these observations to community partners through Nixle and Nextdoor.
- Increase in shootings on Beat 26 and 27. Shootings are gang related and continued retaliation. Our response strategy is to identify and address both victims and suspects of violent activity within the Ceasefire strategy.

## Area 4: Robbery Trends (1)

- Multiple suspects in stolen vehicles
- Physically searching victims during robberies
- Often elderly victims
- Targeted Items:
  - Money
  - Cell phones
  - Jewelry
  - Electronics (laptops, notebooks, and so on)

## Area 4: Robbery Trends (2)

- Primary Areas:
  - **Beat 23X** (Fruitvale BART Station, Fruitvale Village, and surrounding areas)
  - Beat 27X
  - Beat 27Y
- Locations:
  - In front of residences
  - Entering/exiting vehicles
  - Sidewalks – talking on cell phones

# Area 5: Capt. Sharon Williams

<b>Part 1 Crimes</b> <i>All totals include attempts except homicides</i>	<b>04-01-2015 through 06-30-2015</b>	<b>04-01-2016 through 06-30-2016</b>	<b>Quarterly % Change 2015 vs. 2016</b>	<b>3-Year Quarterly Average</b>	<b>Q2 2016 vs. 3-Year Q2 Average</b>
<b>Murder</b>	7	3	-57%	6	-50%
<b>Aggravated Assault</b>	221	212	-4%	226	-6%
• <b>With Firearm</b>	27	33	22%	33	0%
<b>Rape</b>	11	13	18%	12	8%
<b>Robbery</b>	148	157	6%	152	3%
<b>Burglary Total</b>	584	313	-46%	463	-32%
• <b>Auto</b>	399	190	-52%	280	-32%
• <b>Residential</b>	158	100	-37%	149	-33%
• <b>Commercial</b>	21	15	-29%	24	-38%
• <b>Other/Unknown</b>	6	8	33%	6	33%
<b>Motor Vehicle Theft</b>	536	667	24%	578	15%
<b>Larceny</b>	322	259	-20%	293	-12%
<b>Arson</b>	15	8	-47%	12	-33%
<b>Total Part 1 Crimes</b>	1,844	1,632	-11%	1,764	-7%

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# Area 5: Homicides and Shootings

- Three homicides in the second quarter. All are solved. One is gang related.
- Shootings:
  - 57% occurred on Saturday, Sunday, and Monday
  - 37% occurred on beat 30
  - 18% occurred on beat 34
  - Increase in the number of shootings involving persons in late teens to early twenties.
  - Increase in the use of stolen and rented vehicles used during shootings
- Additional dedicated assistance from Ceasefire teams
- Added new early tactical patrol team



# Area 5: Robberies

- Majority occurring along major thoroughfares (International, MacArthur, Bancroft, Foothill)
  - 20% occurred on Wednesdays
  - 19% occurred on Fridays
  - 22% occurred on beat 30x
  - Peak times:
    - Between 3:00 pm - 4:00 pm
    - Between 9:00 pm - 10:00 pm
  - Slightly more firearm robberies than strong-armed robberies.
  - Increase in the use of stolen and rented vehicles used during robberies
-

# Area 5: Burglaries

- Auto burglaries
- Primary days
  - Sunday (12)
  - Monday (12)
  - Tuesday (16%)
  - Friday (18%)
- Primary times:
  - 8:00 am- 1:00 pm

# Human Trafficking Intervention Efforts – Community Partnership –

	Apr	May	Jun	Second Quarter	Year to Date
<b>Dear John Letters</b>	<b>8</b>	<b>17</b>	<b>5</b>	<b>41</b>	<b>92</b>
<b>Tip Line Calls</b>	<b>9</b>	<b>16</b>	<b>7</b>	<b>32</b>	<b>76</b>
<b>Nixle Tips</b>	<b>0</b>	<b>1</b>	<b>0</b>	<b>1</b>	<b>1</b>
<b>Community Trainings</b>	<b>1</b>	<b>1</b>	<b>0</b>	<b>2</b>	<b>4</b>

Of 74 Dear John letters sent in 2016, 44 were sent to addresses outside of Oakland or the registration address was unknown.

\* Through June 30, 2016

# Human Trafficking Intervention Efforts

## – Operations –

	Apr	May	Jun	Second Quarter	Year to Date
<b>Operations Conducted</b>	<b>4</b>	<b>4</b>	<b>5</b>	<b>13</b>	<b>36</b>
<b><u>Total Arrests</u></b>	<b><u>64</u></b>	<b><u>49</u></b>	<b><u>59</u></b>	<b><u>172</u></b>	<b><u>454</u></b>
<b>Adult Females</b>	<b>32</b>	<b>38</b>	<b>40</b>	<b>110</b>	<b>305</b>
<b>Adult Males (Johns)</b>	<b>24</b>	<b>8</b>	<b>10</b>	<b>42</b>	<b>115</b>
<b>Pimps</b>	<b>1</b>	<b>0</b>	<b>0</b>	<b>1</b>	<b>12</b>
<b>Juvenile Rescues</b>	<b>5</b>	<b>5</b>	<b>2</b>	<b>12</b>	<b>30</b>

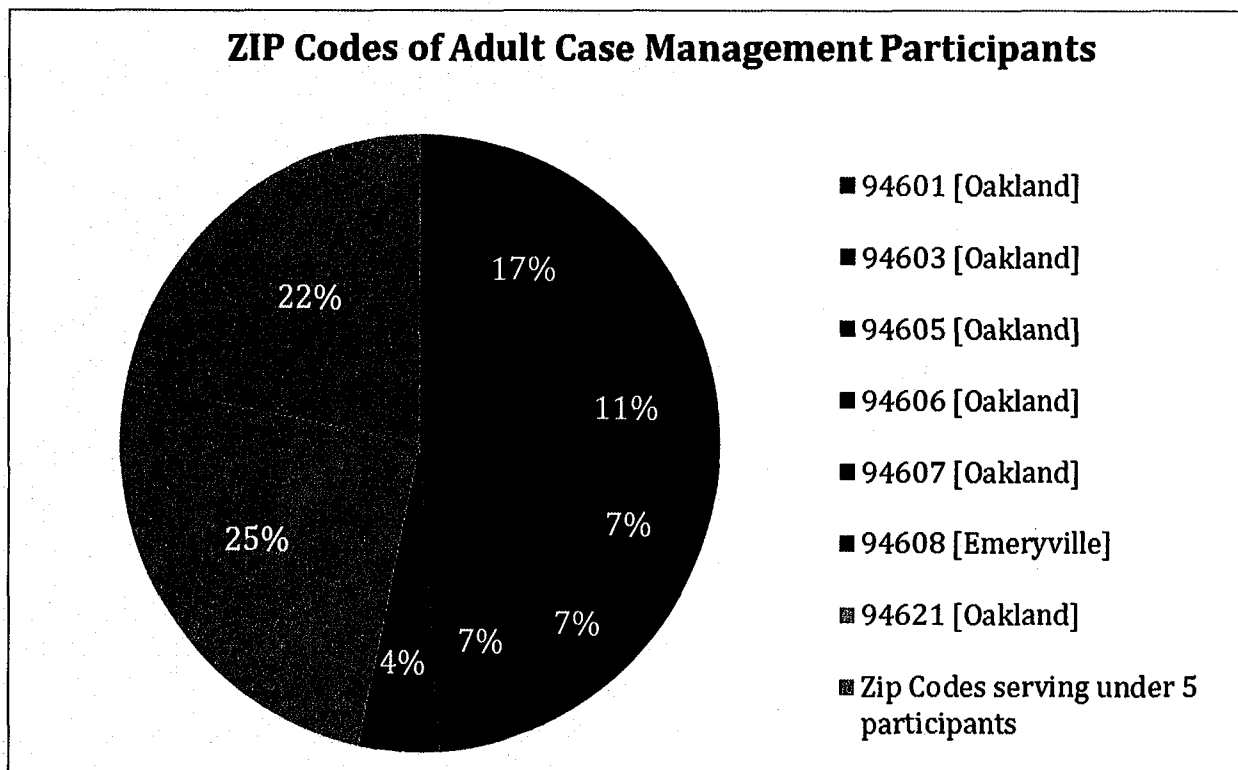
Of the 85 johns arrested in 2016, 52 live outside of Oakland.

## Oakland Human Services Department - Adult Case Management Service Indicators

**Background:** Oakland Unite Programs, based in the City's Human Services Department, currently funds 12 Case Managers to provide intensive support to young adults identified as at highest risk for involvement in violence. Participants are connected to support through targeted referral sources, including Ceasefire, and meet specific criteria that indicate risk for involvement in violence (see demographics and risk factors below). The goal of the strategy is to re-direct these individuals towards healthy participation in their families and communities through coaching and mentoring, system navigation, advocacy, and connection to needed resources.

**Engagement in Services:** During the January 1<sup>st</sup> – June 30<sup>th</sup> period, Oakland Unite-funded Case Managers served 67 individuals referred through Ceasefire Call-ins or Custom Notifications. These 67 individuals include individuals referred during this period as well as those contacted previously through the strategy. Since 2012, Oakland Unite Case Managers have successfully engaged with 65-68 percent of participants referred through Ceasefire efforts.

During the January to June 2016 period, Oakland Unite Case Managers also worked with 70 additional high-risk individuals referred by Street Outreach, other law enforcement agencies, or directly by the Ceasefire-identified participants described above.



**Demographics of Participants:** Of the 137 total participants served during the period, 97 percent are male, 75 percent are African American and 21.7 percent are Latino. The majority are between the ages of 18-23 (45 percent), followed by those between 24-29 years-old (30 percent) and 30-34 (12 percent), with participants over 34 being the smallest percentage served

(10 percent). Participants live in ZIP codes reflective of areas most affected by violence (see figure for detail).

**Risk Factors for Violence:** Individuals identified by the Ceasefire strategy are believed by OPD to be in immediate risk of harm, and participant demographics mirror the demographics of individuals most likely to be involved in shootings and homicides in Oakland.

Oakland Unite Case Managers also ask participants to self-identify what puts them at risk of violence: 58 percent of participants disclosed having been on probation/parole for a violent incident, 46 percent of participants say they have been shot and/or seriously injured due to turf/group-related violence, and 88 percent had a close peer, friend, or family member shot and/or killed due to turf/group-related violence in the last 3 years.

**Preliminary Outcomes of Service Engagement:** The City Administrator's Office is currently in the process of identifying an independent evaluator to help assess outcomes of service engagement for individuals who work with Oakland Unite. In preparation for this formal evaluation, Case Managers will continue to track participant needs upon engagement in services, and goals and life milestones achieved during service provision.

Preliminarily, participants have achieved 64 milestones related to employment preparation such as accessing soft skills or other pre-employment training. Participants met 54 milestones related to job placement, either subsidized or unsubsidized, during the period, and 37 milestones related to job retention, meeting marks of 30, 60, 90, and 180 days of employment. In addition, participants achieved 22 milestones related to education, ranging from re-enrollment in school to receiving a vocational certificate. Participants met 10 milestones related to securing stable housing, and 26 milestones were reported around coming into compliance with terms of probation/parole.

These outcomes are preliminary, and Oakland Unite looks forward to the selection of the new independent evaluator to deepen the analysis of services accessed and outcomes achieved by individuals identified as highest-risk for violence in Oakland.