

### Oakland City Planning Commission

Doug Boxer, Chair Vien Truong, Vice Chair Michael Colbruno Sandra E. Gálvez Vince Gibbs C. Blake Huntsman Madeleine Zayas-Mart October 6, 2010
Regular Meeting

### MEAL GATHERING

5:15 P.M.

### Saigon Restaurant, 326 Frank Ogawa Plaza, Oakland

Open to the public (Members of the public may purchase their own meals if desired. Consumption of food is not required to attend.)

### **BUSINESS MEETING**

6:00 P.M.

### Hearing Room 1, City Hall, One Frank H. Ogawa Plaza

Persons wishing to address the Commission on any item on the agenda, including Open Forum and Director's Report, should fill out a speaker card and give it to the Secretary "Agenda items will be called at the discretion of the Chair not necessarily in the order they are listed on the Agenda". Speakers are generally loimited to two minutes at the discretion of the Chair. Applicants and appellants are generally limited to five minutes.

The order of items will be determined under "Agenda Discussion" at the beginning of the meeting. With the exception of Open Forum, a new item will not be called after 10:15 p.m., and the meeting will adjourn no later than 10:30 p.m. unless the meeting is extended by the Chair with the consent of a majority of Commissioners present.

Please check with the Planning Department prior to the meeting regarding items that may be continued. Any agenda item may be continued, without the hearing on the matter being opened or public testimony taken, at the discretion of the Chair. Persons wishing to address the continued item may do so under Open Forum.

For further information on any case listed on this agenda, please contact the case planner indicated for that item. For further information on Historic Status, please contact the Oakland Cultural Heritage Survey at 510-238-6879. For other questions or general information on the Oakland City Planning Commission, please contact the Community and Economic Development Agency, Planning and Zoning Division, at 510-238-3941.

This meeting is wheelchair accessible. To request materials in alternative formats, or to request an ASL interpreter, or assistive listening devise, please call the *Planning Department at 510-238-3941* or TDD 510-238-3254 at least three working days before the meeting. Please refrain from wearing scented products to this meeting so attendees who may experience chemical sensitivities may attend. Thank you.

Staff reports for items listed on this agenda will be available by 3:00 p.m. the Friday before the meeting, to any interested party, at the Community and Economic Development Agency, Planning and Zoning Division, 250 Frank

H. Ogawa Plaza, Oakland, California 94612. Reports are also available at the Strategic Planning Division on the 3<sup>rd</sup> floor (Suite 3315), which closes at 5:00 p.m.

New web-site staff report download instructions Staff reports are also available on-line, by 3:00 p.m. the Friday before the meeting, at <a href="www.oaklandnet.com">www.oaklandnet.com</a>. Select the "Government" tab, scroll down and click on "Planning & Zoning" (under CEDA), click on "visit the Boards and Commissions page" under "Planning Commission". You will need to ensure that your computer will accept pop-ups from the host site (oaklandnet.com) and that your computer has a later version of Adobe Acrobat Reader installed. For further information, please call <a href="510-238-3941">510-238-3941</a>.

If you challenge a Commission decision in court, you will be limited to issues raised at the hearing or in correspondence delivered to the Zoning Division, Community and Economic Development Agency, at, or prior to, the hearing. Any party seeking to challenge in court those decisions that are final and not administratively appealable to the City Council must do so within ninety (90) days of the date of the announcement of the final decision, pursuant to Code of Civil Procedure Section1094.6, unless a shorter period applies.

Please note that the descriptions of the applications found below are preliminary in nature and that the projects and/or descriptions may change prior to a decision being made.

While attending Planning Commission Meetings, parking in the Clay Street Garage is free. Attendees should see staff at the meeting for validation of parking tickets.

Applicants or members of the public that plan power point presentations: Please contact Cheryl Dunaway at <a href="mailto:cdunaway@oaklandnet.com">cdunaway@oaklandnet.com</a> or 510-238-2912 or Gwen Brown at <a href="mailto:gbrown@oaklandnet.com">gbrown@oaklandnet.com</a> or 510-238-6194 at least 48 hours prior to the meeting.

ROLL CALL

WELCOME BY THE CHAIR

COMMISSION BUSINESS

**Agenda Discussion** 

Director's Report

Presentation of 2010 Mills Act Applications

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**Committee Reports** 

Commission Matters

City Attorney's Report

### **OPEN FORUM**

At this time members of the public may speak on any item of interest within the Commission's jurisdiction. Speakers are generally limited to two minutes or less if there are six or less speakers on an item, and one minute or less if there are more than six speakers.

### CONSENT CALENDAR

The Commission will take a single roll call vote on all of the items listed below in this section. The vote will be on approval of the staff report in each case. Members of the Commission may request that any item on the Consent Calendar be singled out for separate discussion and vote.

1. Location: 5914 Telegraph Avenue (APN: 016-1386-012-03)

Proposal: Installation of a wireless facility consisting; four (4) equipment

cabinets, located within proposed chain link fence enclosure at the ground floor, and eight (8) panel antennas at approximately 66'-2" high attached to an existing monopole tower with 8 existing antennas for a total of 16 telecommunication antennas located on Crown Castle

monopole telecommunication facilities.

Applicant: RS & L Consulting Services/T-Mobile Wireless.

Contact Person/Phone Steven J. Christenson (530)368-0730

Number:

Owner: Crown Castle & Bautista Emilio

Case File Number: CMD10-072

Planning Permits Required: Regular Design Review to install 8 panel telecommunication antennas

and four (4) equipment cabinets to be located within proposed chain

link fence enclosure adjacent to an existing monopole.

Major Conditional Use Permit for the antennas co-location on an existing Monopole Telecommunication Facility within 100' of

Residential Zone.

General Plan: Urban Residential

Zoning: C-28 Commercial Shopping District Zone and within 100' of R-35

Special-One Family Residential Zone.

Environmental Determination: Exempt, Section 15301 of the State CEQA Guidelines; minor additions

and alterations to existing structures.

Section 15183 of the State CEQA Guidelines; projects consistent with a

community plan, general plan or zoning.

Historic Status: Not a Potential Designated Historic Property; Survey Rating: N/A

Service Delivery District: 2 City Council District: 1

Status: Pending

Action to be Taken: Decision of Application

**Finality of Decision:** Appealable to City Council within 10 days

For Further Information: Contact case planner Jason Madani at (510) 238-4790 or by email:

jsmadani@oaklandnet.com

2.

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Location: 5329-5345 Foothill Boulevard (APN: 035-2389-017-03)

Proposal: To install three (3) telecommunication antennas, three (3) internet

services exchange point dishes, and one enclosed equipment cabinet at a site with 37 existing antennas for a total of 40 telecommunication

antennas.

**Applicant:** Clearwire, Misako Hill of Cortel, LLC

Contact Person/Phone Misako Hill /(415)533-2540

Number:

Owner: Fairfax Lighthouse Deliverance Center

Case File Number: CMD10-215

Planning Permits Required: Regular Design Review to install three (3) telecommunication

antennas, three (3) internet services exchange point dishes, and one

enclosed equipment cabinet.

Major Conditional Use Permit for the installation of a Macro

telecommunication facility within 100 feet of a residential zone.

General Plan: Neighborhood Center Mixed Use

**Zoning:** C-30 District Thoroughfare Commercial Zone

S-4 Design Review Combining Zone R-70 High Density Residential Zone

**Environmental Determination:** Exempt, Section 15301 of the State CEQA Guidelines; minor additions

and alterations to existing structures.

Section 15183 of the State CEOA Guidelines; projects consistent with

a community plan, general plan or zoning.

**Historic Status:** Potential Designated Historic Property; Survey Rating: Cb +2 +

Service Delivery District: 5 City Council District: 4

Status: Pending

Action to be Taken: Decision of Application

**Finality of Decision:** Appealable to City Council within 10 days

For Further Information: Contact case planner Michael Bradley at (510) 238-6935 or by email:

mbradley@oaklandnet.com

### **PUBLIC HEARINGS**

The hearing provides opportunity for all concerned persons to speak; the hearing will normally be closed after all testimony has been heard. If you challenge a Commission decision in court, you will be limited to issues raised at the public hearing or in correspondence delivered to the Zoning Division, Community and Economic Development Agency, at, or prior to, the public hearing.

The Commission will then vote on the matter based on the staff report and recommendation. If the Commission does not follow the staff recommendation and no alternate findings have been prepared, then the vote on the matter will be considered a "straw" vote, which essentially is a non-binding vote directing staff to return to the Commission at a later date with appropriate findings and, as applicable, conditions of approval that the Commission will consider in making a final decision.

If you wish to be notified on the decision of an agenda item, please indicate the case number and submit a self-addressed stamped envelope, for each case.

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Planning Commission decisions that involve "major" cases (i.e., major variances, major conditional use permits) are usually appealable to the City Council. Such appeals must be filed within ten (10) calendar days of the date of the announcement of the Planning Commission decision and by 4:00 p.m. An appeal shall be on a form provided by the Planning and Zoning Division of the Community and Economic Development Agency, and submitted to the same at 250 Frank H. Ogawa Plaza, Suite 2114, to the attention of the Case Planner. The appeal shall state specifically wherein it is claimed there was error or abuse of discretion by the Planning Commission or wherein their decision is not supported by substantial evidence and must include payment in accordance with the City of Oakland Master Fee Schedule. Failure to timely appeal will preclude you from challenging the City's decision in court. The appeal itself must raise each and every issue that is contested, along with all the arguments and evidence in the record which supports the basis of the appeal; failure to do so will preclude you from raising such issues during your appeal and/or in court.

Any party seeking to challenge a final decision in court must do so within ninety (90) days of the date of the announcement of a final decision, pursuant to Code of Civil Procedure section 1094.6, unless a shorter period applies. Ukl;Interested parties are encouraged to submit written material on agenda items in advance of the meeting and prior to the close of the public hearing on the item. To allow for distribution to the Commission, staff, and the public, 25 copies of all material should be submitted. Material submitted at least ten days prior to the meeting may be included as part of the agenda packet; material submitted later will be distributed at or prior to the meeting. To ensure that material is distributed to Commissioners, it should be received by the Commission.

Locations	2207 International	Paulomand	(APN: 020 -0105-014-00)
Location.	250/ International	Domevaru	(ATIV: UMU -U1U3-U14-UU)

**Proposal:** To allow a full-service restaurant ("Sea Blue") to serve beer and wine.

The restaurant would close at 10:00pm and feature a 500 square-feet dining room (approx.) with 9 tables and a counter. The site does not

contain off-street parking spaces.

The item was originally scheduled for the hearing of September 1, 2010 and continued at that time to allow additional opportunity for

public review and comment

Applicant/ Don Duong Phone Number: (510) 536-3114

Owner: Jeffrey Huynh Case File Number: CM10-211

Planning Permits Required: Major Conditional Use Permit with 2 sets of additional findings to

allow sale of alcoholic beverages at a Full-Service Restaurant located on a Restricted Street in the C-28 Zone (OMC Sec. 17.44.110,

17.44.210(E), 17.102.210(B)(2), 17.134.020(A)(2)(a)(viii))

General Plan: Neighborhood Center Mixed Use

**Zoning:** C-28 Shopping Center Commercial Zone

**Environmental Determination:** Exempt, Section 15301 of the State CEOA Guidelines:

Existing Facilities;

Section 15183 of the State CEQA Guidelines:

Projects Consistent with a Community Plan, General Plan, or Zoning

Historic Status: Potential Designated Historic Property; Survey rating: C2 +

(Oakland Bank - 23rd Avenue Branch; ASI contributor, secondary importance or superior example; 23rd Avenue Commercial Historic

(continued on pagw 6) District)

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(continued from page 5)

Service Delivery District: III - Central/Chinatown/Lower Hills

City Council District: 5 – De La Fuente Date Filed: August 2, 2010

Action to be Taken: Decision based on staff report

Finality of Decision: Appealable to City Council within 10 days

For Further Information: Contact case planner Aubrey Rose, Planner II at (510) 238-2071 or

arose@oaklandnet.com

4. Project Name: Kaiser Center Office Project

Location: 300 Lakeside Drive, APN: 008-0652-001-05

Block bounded by 20th Street, Webster Street, 21st Street, and Harrison

Street.

**Proposal:** Public Hearing on the Draft Environmental Impact Report to obtain

comments on the environmental analysis related to the redevelopment of a portion of the Kaiser Center Office site. The Project would add approximately 1,474,992 square feet of net new development in two phases. Phase I would (a) demolish the existing 20<sup>th</sup> Street Mall (approximately 58,190 square feet), (b) construct a 34-story office tower (approximately 641,972 square feet), and (c) reconfigure the 122,606 square foot rooftop garden by removing 18,369 square feet and adding 22,933 square feet along 20<sup>th</sup> Street for a net gain of 4,564 square feet. Phase II includes the (a) demolition of the Webster Street Mall (approximately 38,190 square feet) and (b) construction of a 42-story office tower (approximately 833,020 square feet). This

project also includes the addition of 697 parking spaces in a

subterranean and above ground parking garage and construction of 46,200 square feet of retail at the ground level and on the 6<sup>th</sup> floor of

the towers.

Applicant:

The Swig Company on behalf of its affiliate, SIC-Lakeside Drive LLC

Contact Person/Phone Tomás Schoenberg, (415) 291-1100

Number:

Owner: S

SIC-Lakeside Drive, LLC

Case File Number: ER 08-003, PUD 08-103, TPM 9848

Planning Permits Required: Vesting Tentative Parcel Map, Planned Development Permit,

Preliminary Development Plan, Tree Removal Permit

General Plan: Central Business District

Zoning: CBD-C, Central Business District Commercial, adopted July 21, 2009.

(The zoning when the application was submitted was C-55, Central

Core Commercial; S-4, Design Review Combining Zone;

S-17, Downtown Residential Open Space)

Environmental Determination: Draft Environmental Impact Report was published for a 45-day review

period from August 23, 2010 to October 7, 2010

Historic Status: Kaiser Center Building & Rooftop Garden are CEQA Historic

Resources (Oakland Cultural Heritage Survey Rating A1 +; listed on the Local Register of Historical Resources; appears eligible for the National Register individually and as part of the Lake Merritt District

(continued on page 7) (code 3B))

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(continued from page 6)

Service Delivery District: 1 – Downtown/West Oakland/Harbor

City Council District: 3

Action to be Taken: Receive public and Planning Commission comments on the Draft

Environmental Impact Report - No decision will be made on the project

For Further Information: Contact project planner Heather Klein at (510) 238-3659 or by email

hklein@oaklandnet.com or Darin Ranelletti at (510) 238-3663 or by

email dranelletti@oaklandnet.com

### APPEALS

The Commission will take testimony on each appeal. If you challenge a Commission decision in court, you will be limited to issues raised at the public hearing or in correspondence delivered to the Zoning Division, Community and Economic Development Agency, at, or prior to, to the public hearing; provided, however, such issues were previously raised in the appeal itself.

Following testimony, the Commission will vote on the report prepared by staff. If the Commission reverses/overturns the staff decision and no alternate findings have been prepared, then the vote on the matter will be considered a "straw" vote, which essentially is a non-binding vote directing staff to return to the Commission at a later date with appropriate findings and, as applicable, conditions of approval that the Commission will consider in making a final decision.

Unless otherwise noted, the decisions in the following matters are final and not administratively appealable. Any party seeking to challenge these decisions in court must do so within ninety (90) days of the date of the announcement of the final decision, pursuant to Code of Civil Procedure section 1094.6, unless a shorter period applies.

(There are no appeals on this agenda)

### COMMISSION BUSINESS

Approval of Minutes:

September 1 and September 15, 2010

Correspondence

City Council Actions

### **OPEN FORUM**

At this time members of the public may speak on any item of interest within the Commission's jurisdiction. Speakers are generally limited to two minutes or less if there are six or less speakers on an item, and one minute or less if there are more than six speakers.

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ADJOURNMENT By 10:30 P.M. unless a later time is agreed upon by a majority of Commissioners present.

SCOTT MILLER

**Zoning Manager** 

Planning and Zoning Division

**NEXT REGULAR MEETING:** 

October 20, 2010

Director's Report - Presentation of 2010 Mills Act Applications

October 6, 2010

### INTRODUCTION

Attached is background information on the Mills Act Contract Application Selection. The Landmarks Preservation Advisory Board reviewed the applications and made recommendations to the City Council at their, August 9<sup>th</sup> and September 13<sup>th</sup>, 2010 meetings for a total of five Mills Act Agreements.

### BACKGROUND

Please see attached reports.

### NEXT STEPS

The next step in the Mills Act application process is notification to the Planning Commission followed by City Council review and authorization to the City Administrator to execute the Mills Act Agreements.

Prepared by: Joann Pavlinec, Planner III

Approved for forwarding to Planning Commission by:

Eric Angstadt, Deputy Director of CEDA

Attachments: A. Landmarks Preservation Advisory Report - August 9, 2010

B. Landmarks Preservation Advisory Report - September 13, 2010

Ref: MillsActApplications: Director'sReport-October6,2010

August 9, 2010

2.	Proposal:	Mills Act Contract Application Selection: Recommendations for two 2010 Mills Act Program Contracts  1) 2801 Harrison Street – MA10-001- Council District Nadel 2) 1081 53 <sup>rd</sup> Street – MA10-002 - Council District Brunner				
E	nvironmental Determination:	Exempt, Section 15331 of the State CEQA Guidelines, Historical Resource Restoration/Rehabilitation; Section 15183 Projects consistent with the General Plan or Zoning				
	Service Delivery District:	Citywide				
	City Council District:	Citywide				
	Action to be taken:	Forward to Planning Commission as Informational Item. Forward recommendation to City Council.				
	For Further Information:	Contact Joann Pavlinec (510)238-6344, jpavlinec@oaklandnet.com				

### INTRODUCTION

A two-year Pilot Mills Act Property Tax Abatement Program (Program) was adopted by City Council in November 2006. In 2009 the City Council expanded and made the Program permanent. Currently there are sixteen Mills Act Contracts (2008 and 2009) recorded with the County of Alameda Assessor's Office. Under the current Ordinance, the Program limits impacts on City revenue to \$25,000/year, and \$25,000/year in any single redevelopment area with a cumulative limit of \$250,000/year for all redevelopment areas with the exception of the Central Business District. In the Central Business District, the Program limits impacts on Redevelopment revenues to \$100,000/building/year with a cumulative limit of \$250,000/year. Any Mills Act Program property applicant, who's estimated Property Tax loss exceeds the above limits, may request special consideration by the City Council. The Program also stipulates that any property entering into a Mills Act Contract with the City must be a City Designated Historic Property (DHP).

### 2010 Mills Act Applications - Number and Historic Status

To date, two 2010 Mills Act applications have been submitted to the City. They are concurrently being reviewed and evaluated for City historic designation at the August 9, 2101 Landmarks Preservation Advisory Board (LPAB) meeting.

One of the properties is a Local Register property<sup>1</sup>, and the other is a Potential Designated Historic Property, not on the Local Register. Both are Contributors in Areas of Secondary Importance (ASI). The individual applications are further described below, including the following:

- Historic Status: Listed on the National Register of Historic Places/ City of Oakland Landmark/City of Oakland Designated District (S-7, S-20)/ Study List/Oakland Cultural Heritage Survey rating;
- o Redevelopment District;
- o City Council District;

<sup>&</sup>lt;sup>1</sup> A local register property is a building with an Oakland Cultural Heritage Survey rating of 'A' or 'B', a Potential Designated Historic Property (PDHP) located in an Area of Primary Importance, or a property listed on the Preservation Study List.

- o Significance;
- o Work Program;
- Application Strengths.

### **Historic Preservation Staff Review**

Historic Preservation staff (Marvin, Pavlinec) have preliminarily reviewed and evaluated the applications for recommendation to the Board. They were evaluated according to Standards based on the Selection Criteria stated in the Mills Act Application, which were developed by the sub-committee during the first year of the Mills Act Pilot Program and then reviewed and approved by the full Board (Attachment A).

The review and evaluation is a multi-layered approach, including review of the application materials submitted, the Selection Criteria addressed in the application, the Standards developed by the subcommittee and approved by the Board, and site visits to each property. Evaluation focuses on the immediate necessity of the work to deter any further deterioration, the scope of the work in relation to the estimated tax reduction, visibility of the work being proposed to act as a catalyst for neighborhood revitalization and as a model for the Mills Act Program, neighborhood diversity to spread the program to as many neighborhoods as possible, building type diversity to illustrate the flexibility of the Mills Act for different types of properties, and the thoroughness of the application above and beyond being 'Complete'.

Staff is recommending approval of both applications.

### 2010 Mills Act Applications - Financial Impacts

Using the Mills Act Calculator as an estimator to check compliance with limits set out in the Ordinance, the 11 recommended applications result in the following revenue losses:

City Revenues

(2 applications) Estimated Total

Property Tax Reduction for 2 applicants
Actual City Loss of Revenue \$4,666/year
\$1,400/year

The loss of revenue to the City would be less than the actual tax reduction to the property owner because the City receives only a portion of the taxes, approximately 30%. Loss of this dollar amount complies with the City revenue loss limit of \$25,000/year.

### **Next Steps**

Following the LPAB's selection and recommendation to the City Council, the Mills Act applications and recommendations will be presented to the Planning Commission as an Information Item prior to City Council review for approval and Contract execution. Both applications require Heritage Property Designation and are concurrently being reviewed by the LPAB at this meeting. Historic Preservation staff have reviewed all of the applications and preliminarily determined that they are eligible for Heritage Property designation.

### MILLS ACT CONTRACT RECOMMENDATIONS

### 1 - MA10-001 - 2801 Harrison Street

OCHS Rating: B-2+, Major Importance,

Contributor to an Area of Secondary Importance

Redevelopment District: Not in a Redevelopment District

Council District: 3 (Nadel)











Significance: Built in 1903, this craftsman home is a neighborhood architectural anchor, with its striking gabled, flared roof, and shaped decorative rafters. Located at the split of Oakland Avenue and Harrison Street, the house is at a very visible, high-pedestrian and vehicular intersection. The porch, many faceted corner bay, dormers and tall clinker-brick chimney, appear most prominently. The Fairmount Avenue facing entry porch features three robust columnar supports sided like the rest of the house's exterior with cedar shingles.

Howard Pratt purchased Lot 3 of the Walsworth 100 Acres Tract and published a notice in the Edwards Transcript of Records that he was building a house at the northwest corner of Walsworth and Fairmount, and that he was the owner/contractor/builder. It was one of the first in the tract to be developed. Before these tracts were developed, they were sprawling estates of some of the most affluent Oaklanders of that time.

### Work Program (attached):

- o Remove four layers of roofing and re-roof;
- Window repairs and restoration, including leaded glass window;
- Shingle staining;
- Exterior painting;

### LPAB – August 9, 2010 Mills Act Contract Applications

- o Floor leveling (new foundation completed in June 2009);
- o Removal of duplex entry at front porch; restoration of porch.

### Application Strengths:

- Prominent location for visibility of the work program;
- o Catalyst for neighborhood revitalization;
- Conserving materials and energy embodied in existing building;
- Reversal of inappropriate work;
- Restoration of character defining features;
- Major repair/maintenance;

### 2 - MA10-002 - 1081 53<sup>rd</sup> Street

OCHS Rating:

D2+, Minor Importance,

Contributor to an Area of Secondary Importance

Redevelopment District:

Not in a Redevelopment District

Council District:

1 (Brunner)









Significance: Built in 1907, this duplex is a typical example of colonial revival, with shingle siding and a gable roof, including a dormer window centered above the front of the house. Its mid-block location, amongst other turn of the century homes on either side, provides high potential to act as a catalyst in this Area of Secondary Importance. While the shingles and roof are showing signs of weathering, the envelope of the building is in good condition.

### Work Program (attached):

- Seismic retrofit;
- Roof repair;
- Window restoration;
- Shingle siding repair;
- Front porch repair.

Application Strengths:

- Strong potential to act as catalyst for neighborhood revitalization/part of a continuous group/streetscape whose continuity would be improved;
- Scope of work;
- o Stabilization (seismic retrofit);
- Major repair/maintenance;
- Restoration of character defining features;
- Conserving materials and energy embodied in existing building;
- Neighborhood diversity.

### RECOMMENDATIONS

- 1. Receive any testimony from interested citizens;
- 2. Discuss recommendation on Mills Act Contracts for 2010; and
- 3. Based on the above discussion:
  - Select these applications for recommendation to the City Council, for the 2010 Mills Act Program;
  - Forward the same recommendations to the Planning Commission as an Information Item.

Respectfully submitted:

ERIC ANGSTADT

Deputy Director of CEDA

Prepared by:

Joann Pavlinec, Historic Preservation

Attachments:

- A. Preservation Work Program and Time Line
- B. Geographic Distribution Map

Ref: MillsActApplications/lpab2010

3. PRESERVATION WORK PROGRAM AND TIME LINE

Please list the improvements to take place over the next 10 years, in order of priority. Listed work should be limited to stabilization and/or maintenance of the historic structure or restoration and/or repair of exterior character defining features of the historic property. State the anticipated costs of the improvements, including but not limited to materials, labor, permits and fees. Anticipated construction must be equal to or greater than tax savings: see the Mills Act Property Tax Calculator on line at <a href="https://www.oaklandnet.com/historicpreservation">www.oaklandnet.com/historicpreservation</a> for a rough estimate of potential property tax reduction. (Please attach additional pages to complete the below information.)

1. Year: 2012 Cost: 4-10K Improvement: at downers remove
the second secon
4 Layers of roof, re-roof and re-shingle dormers
2. Year: 2013 Cost: # 4-10 K Improvement: Bon window re-roof
remove layers of roof and re-roof and make some everepairs
3. Year: 2014 Cost: 4 4-10K Improvement: Back facing roof and
4. Year: 2015 Cost: # 4-12X Improvement: Window repairs?
4. Year: 2015 Cost: # 4-12K Improvement: Window repairs ?
replacements if needed
5. Year: 2016 Cost: \$\frac{1}{5-10K} Improvement: \( \int \text{X} \frac{1}{5} \text{Vior painting} \)
or staining of shingles, windows, eves & porch
6. Year: 2017 Cost: # 4-8K Improvement: Floor leveling foundation
done in 2009, but floors unlevel
7. Year: 2018 Cost: # 4-8K Improvement: Window restoration,
additional repairs: replacements of windows
8. Year: 2019 Cost: # 5-8K Improvement: Lemon of old
duplex entry and restoration of large purch area
9. Year: 2020 Cost: 44-9K Improvement: 18pairs and lestomation
to back of building that mengen is closest to noushbog mostly its shingle
10. Year: 2021 Cost: 4 - 8 K Improvement: 18move old penetrations
rom reaf and exterior old vents? conduit inappaments das nuclearing
A 115 Fore Lindie 51/155 WINDOW  Note: Each work item will require separate building and zoning review and approval prior to undertaking the actual work. Design Review fees are waived for Mills Act properties.

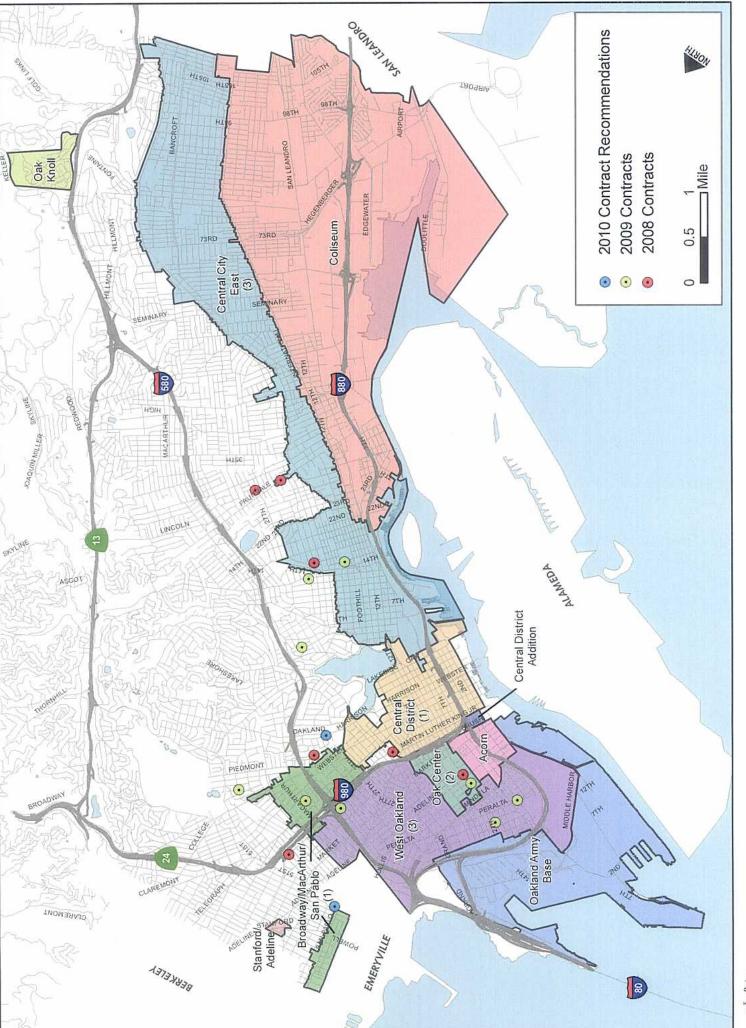
Mills Act Application

3. PRESERVATION WORK PROGRAM AND TIME LINE

Please list the improvements to take place over the next 10 years, in order of priority. Listed work should be limited to stabilization and/or maintenance of the historic structure or restoration and/or repair of exterior character defining features of the historic property. State the anticipated costs of the improvements, including but not limited to materials, labor, permits and fees. Anticipated construction must be equal to or greater than tax savings: see the Mills Act Property Tax Calculator on line at <a href="https://www.oaklandnet.com/historicpreservation">www.oaklandnet.com/historicpreservation</a> for a rough estimate of potential property tax reduction. (Please attach additional pages to complete the below information.)

1.	Year:	17 2099	Cost:	2,360	_Improvement: _	Seismic Retrofit
29.55-0		- St.				Seismic Retrofit Roof Repair
		. 99		2,360	_Improvement: _	Roof Répair ed Seismic
4.	Year:	15 2012	Cost:	2,360	_Improvement: _	Roof Repair Window Restoration
		: 1			_Improvement: _	Window Restoration
6.	Year:	2014	Cost:	2,360	_Improvement: _	Window Restoration
7.		100				Repair Shingle Sidin
8.	Year:	19 2016	Cost:	2,360	_Improvement: _	Repair Shingle Siding
						Front Porch Repair
10	. Year:	21 2018	Cost:	2,360	_ Improvement: _	Front Porch Repair

Note: Each work item will require separate building and zoning review and approval prior to undertaking the actual work. Design Review fees are waived for Mills Act properties.





September 13, 2010

2.	Proposal:	Mills Act Contract Application Selection: Recommendations for			
		three 2010 Mills Act Program Contracts			
		1926 Martin Luther King Jr. Way - Council District Nadel			
		2) 2651 22 <sup>nd</sup> Avenue - Council District Kernighan			
		<ol> <li>1615 Broadway – Council District Nadel</li> </ol>			
F	<b>Environmental Determination:</b>	Exempt, Section 15331 of the State CEQA Guidelines, Historical			
		Resource Restoration/Rehabilitation; Section 15183 Projects consistent			
		with the General Plan or Zoning			
	Service Delivery District:	Citywide			
	City Council District:	Citywide			
	Action to be taken:	Forward to Planning Commission as Informational Item. Forward			
		recommendation to City Council.			
	For Further Information:	Contact Joann Pavlinec (510)238-6344, jpavlinec@oaklandnet.com			

### INTRODUCTION

A two-year Pilot Mills Act Property Tax Abatement Program (Program) was adopted by City Council in November 2006. In 2009 the City Council expanded and made the Program permanent. Currently there are sixteen Mills Act Contracts (2008 and 2009) recorded with the County of Alameda Assessor's Office. Under the current Ordinance, the Program limits impacts on City revenue to \$25,000/year, and \$25,000/year in any single redevelopment area with a cumulative limit of \$250,000/year for all redevelopment areas with the exception of the Central Business District. In the Central Business District, the Program limits impacts on Redevelopment revenues to \$100,000/building/year with a cumulative limit of \$250,000/year. Any Mills Act Program property applicant, who's estimated Property Tax loss exceeds the above limits, may request special consideration by the City Council. The Program also stipulates that any property entering into a Mills Act Contract with the City must be a City Designated Historic Property (DHP).

### 2010 Mills Act Applications - Number and Historic Status

The Landmarks Board recommended two Mills Act applications to the City Council at the August 9, 2010 meeting. Three more applications have been submitted.

The 1615 Broadway property application is a resubmit from the first year of the Mills Act Pilot program. Under implementation of the Pilot Program, it was discovered that large commercial properties' estimated tax revenue losses exceeded the loss limits, and therefore three 2008 applications were not able to move forward. Following last year's City Council approved increases for tax revenue loss limits in the Central Business District, staff inquired if the previous three applicants wished to resubmit. The 1615 Broadway application is the only one of three 2008 applicants to resubmit. The 1615 Broadway property, the Cathedral Building, is a City of Oakland Landmark, listed individually on the National Register of Historic Places, and a contributor to the National Register Downtown Historic District.

The other two properties submittals, 1926 Martin Luther King Jr. Way and 2651 22<sup>nd</sup> Avenue, are concurrently being reviewed for Heritage Property designation. Neither of these properties is located in an historic district.

The individual applications are further described below, including the following:

- Historic Status: Listed on the National Register of Historic Places/ City of Oakland Landmark/City of Oakland Designated District (S-7, S-20)/ Study List/Oakland Cultural Heritage Survey rating;
- o Redevelopment District;
- City Council District;
- Significance;
- Work Program;
- o Application Strengths.

### Historic Preservation Staff Review

Historic Preservation staff (Marvin, Pavlinec) have preliminarily reviewed and evaluated the applications for recommendation to the Board. They were evaluated according to Standards based on the Selection Criteria stated in the Mills Act Application, which were developed by the sub-committee during the first year of the Mills Act Pilot Program and then reviewed and approved by the full Board (Attachment A).

The review and evaluation is a multi-layered approach, including review of the application materials submitted, the Selection Criteria addressed in the application, the Standards developed by the subcommittee and approved by the Board, and site visits to each property. Evaluation focuses on the immediate necessity of the work to deter any further deterioration, the scope of the work in relation to the estimated tax reduction, visibility of the work being proposed to act as a catalyst for neighborhood revitalization and as a model for the Mills Act Program, neighborhood diversity to spread the program to as many neighborhoods as possible, building type diversity to illustrate the flexibility of the Mills Act for different types of properties, and the thoroughness of the application above and beyond being 'Complete'.

Staff is recommending approval of all of the three applications.

### **Next Steps**

Following the LPAB's selection and recommendation to the City Council, the Mills Act applications and recommendations will be presented to the Planning Commission as an Information Item prior to City Council review for approval and Contract execution. Two of the applications require Heritage Property Designation and are concurrently being reviewed by the LPAB at this meeting. Historic Preservation staff have reviewed all of the applications and preliminarily determined that they are eligible for Heritage Property designation.

### MILLS ACT CONTRACT RECOMMENDATIONS

### 1. MA10-003 – 1926 Martin Luther King Jr. Way

Heritage Property Eligibility Preliminary Rating: B (23 points) Heritage Property Eligibility Adjusted Rating: C (16.55 points)

OCHS Rating:

Dc3, Minor Importance with a Contingency rating of Secondary Importance, Not in a District



### LPAB – September 13, 2010 Mills Act Contract Applications

Redevelopment District:

Central District

Council District:

3 (Nadel)





Significance: The Haelke house, is a representative example of a Queen Anne house. Built in 1885, this two-story structure, with attic and basement, is located on an interior lot. It has a hip and gable roof, tall windows, a two-story bay at the right front, and an inset gabled porch on the left. Details include wood sash windows, fairly simple millwork, including bargeboard button trim on the attic and front porch gables, sunburst and decorative shingle gables, turned posts and curved brackets on the front façade. Historic patterns include 19<sup>th</sup> century downtown central development. While this is one of the last remaining representative structures in the immediate area, it represents the historic residential fringe around downtown and has discontiguous continuity with the Cathedral District, Area of Primary Importance (API).

The work program includes removing siding to expose original, replacement of windows to match existing, new entry stairs, painting and seismic retrofit.

### Work Program:

- Removal of asbestos siding;
- Replacement of 11 windows to match original;
- New entry stairs/railings;
- o Painting; and
- Seismic retrofit.

### Application Strengths:

- Seismic work;
- Prominent location:
- Increasing architectural integrity;
- o Major repair/maintenance.

### 2 MA10-004 - 2651 22<sup>nd</sup> Avenue

Heritage Property Eligibility Preliminary Rating: C (17 points) Heritage Property Eligibility Adjusted Rating: C (16.5 points)

OCHS Rating: C3 Secondary Importance,

Not in an historic district

Redevelopment District: Central City East Council District: 2 (Kernighan)









Significance: Built in approximately 1910, with the garage addition in the 1920s, this is a classic example of the Eastern Shingle Cottage. Typical for this style, the ground floor has the characteristics of the Neoclassical Rowhouse, including a raised first story, a recessed front porch with a classic column and bay window. The wood windows with wide trim, the dentils forming a decorative band below the gabled rood, along with the wide, then narrow clapboard siding are also features shared with the Neoclassical Rowhouse. But the second level is different. Characteristic of the Eastern Shingle Cottage, a steep pitched, A-frame roof dominates the structure. Other notable detailing of the house includes the leaded glass windows in the bay and second level windows in front of the house. The footprints on the 1930 Sanborn map match the existing building footprint for the house and garage. Earlier maps indicate that this lot is part of the Wakefield subdivision of 1906, perhaps after the earthquake. It is representative of suburban neighborhood development and the advent of the automobile with the garage addition.

### LPAB – September 13, 2010 Mills Act Contract Applications

There have not been any major alterations to the house and garage. However, the structures have suffered from a lack of maintenance in recent years. Maintenance and minor alterations to be taken care of as part of the Mills Act contract include, painting, repair of trim and gutters, as necessary, the replacement of the inappropriate siding and door on the garage façade, and repair of front porch deck and stairs to replace dry rot.

### Work Program:

- o Painting;
- Repair/replacement, as necessary: trim, gutters, inappropriate siding and door of garage, front porch deck and stairs.

### Application Strengths:

- Increasing architectural character;
- Preserving neighborhood character;
- o Major repair/maintenance;
- Reversal of inappropriate work;
- o Central City East Redevelopment Area;
- o Neighborhood diversity.

### 3. MA10-005 - 1615 Broadway

City of Oakland Landmark Individually Listed on the National Register Contributor to the National Register Downtown Historic District

OCHS Rating:

A1+ Highest Importance, Contributor to an

Area of Primary Importance

Redevelopment District:

Central District

Council District:

3 (Nadel)









Significance: Constructed in 1913-14, the Federal Realty Building (Cathedral Building) is a 14-story skyscraper of steel-frame and reinforced concrete construction. Located on the narrow gore at the convergence of Broadway and Telegraph Avenue, it is richly decorated with Gothic ornamentation, especially at the top two floors. The building is clad in terra cotta and cast concrete decorative panels. The extensive decoration at the top two floors is made of hollow sheet metal.

The small ornate lobby retains most of its original features. Colonettes support a

barrel vaulted ceiling. Elevator doors are bronze with panels. Walls are composed of polished Tavernelle marble with bases of red Verona marble.

### Work Program:

- Seismic retrofit;
- Paint windows;
- o Clean/restore terra cotta;
- Restore lobby;
- Restore exterior first floor retail including windows and storefronts.

### Application Strengths:

- Visibility and prominence of location;
- Scope of work;
- Stabilization/seismic work;
- Reversal of inappropriate work;
- Building type diversity.

Please note that while a major portion of the work has been completed prior to obtaining a Mills Act Contract due to the Pilot Program limits on loss of tax revenues, staff recommends support of the application, as it was submitted in the first year of the Mills Act Program, but could not move forward at that time. Also note that there is work that remains to be done. The first floor exterior retail work remains to be completed.

### RECOMMENDATIONS

- 1. Receive any testimony from interested citizens;
- 2. Discuss recommendation on Mills Act Contracts for 2010; and
- 3. Based on the above discussion:
  - Select these applications for recommendation to the City Council, for the 2010 Mills Act Program;
  - Forward the same recommendations to the Planning Commission as an Information Item.

Respectfully submitted:

ERIC ANGSTADT

Deputy Director of CEDA

Prepared by:

Joann Pavlinec, Historic Preservation

Attachments:

A. Mills Act Evaluation Criteria

B. Geographic Distribution Map

C. Work Programs and Time Lines

Ref: MillsActApplications/lpab2010-2

### TOTAL

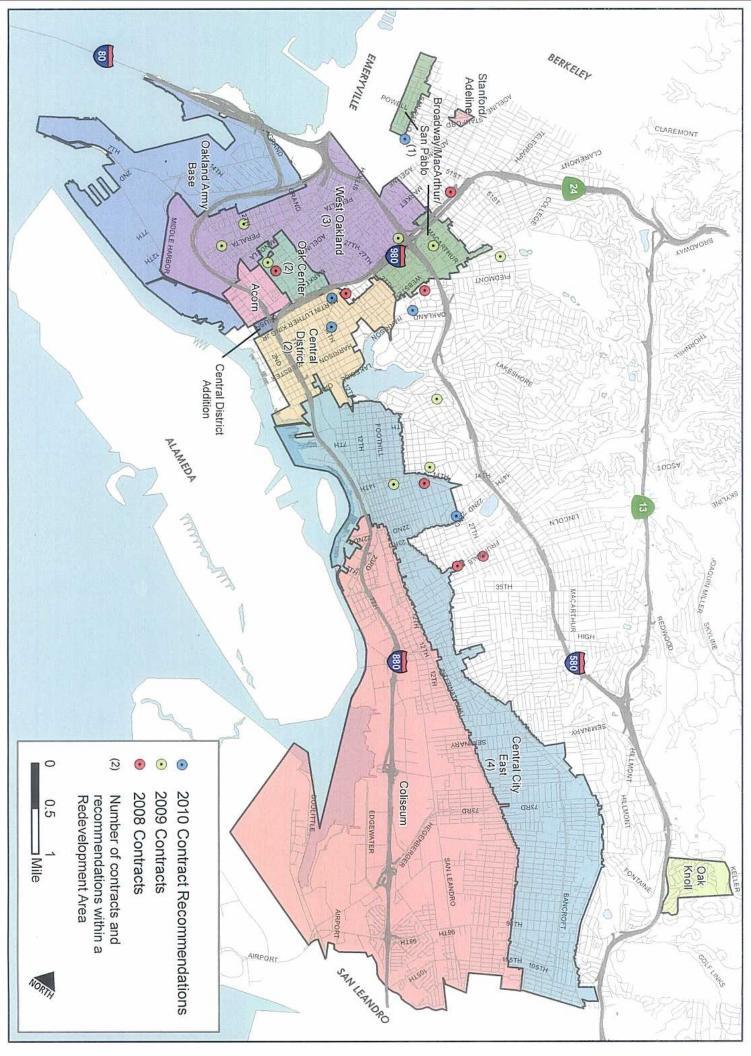
# MILLS ACT EVALUATION FORM

POINTS NOTES

Mills Act No.: Mills Act Address:

		POTATE	NOTES		
CENTED II CONTERNIA	•	2000			
GENERAL CRITERIA				6. WORK IMPACT	up to 5 p
I. Complete application	PREREQUISITE		Complete Date		
2. HISTORIC STATUS				Com.	
City of Oakland Landmark	5 points			stabilization/structural/seismic work     reversal of inaminomiate work	
Potentially Designated Historic Property, with a existing rating of "A" or "B"	4 points				*
Contributor to a designated Historic District, a 3 points Heritage Property, a Designated Historic Prope Pres. Study List	3 points Pres. Study List			iv. major repair/maintenance v. maintenance of minor wear/tear	
Landmark, Historic District Contributor) or on the Preservation Study List	Requires Heritage Property Des.			7. TIMELINE PRIORITY	up to 5 p
Contributor to an API	2 points			Timeline prioritizes work early on	
(zama odun (zama za				in the character of the resource	
Potentially Designated Historic Property, with					
(Area of Secondary Importance)	Requires Heritage Property Des.		-219.	<ol> <li>reversal of mappropriate work</li> <li>contributes to the neighborhood</li> </ol>	
3. TAX DED=EXT. WK.PRGRM.	PREREQUISITE			OVERLAY CRITERIA	
i. needs exterior work				minima mo minima o	1 point
ii. no interior work				O. KEDEVELOPMENT	
iii. cost of exterior work =/greater than the potential reduction of property taxes				REQUIREMENT i West Oakland Redevelonment Area	
4. LOCATION, SCOPE, SCALE	up to 5 points			ii. Central City East Redevelopment Area	
				9. NEIGHBORHOOD DIVERSITY	1 point
prominent location secondary location				Location contributes to the goal of Mils Act	
ii. scope of the work in proportion to the				throughout the City	
scale of the building	Ÿ			10. BUILDING TYPE DIVERSITY	up to 2 po
	JII PE			i. Property's building type contributes to	
work program				goal of a variety of Mills Act contract	
5. NEIGHBORHOOD IMPACT	up to 5 points			building types (e.g., residential,	
Strong potential to act as a catalyst for				ii. rarity of the historic resource	
				with respect to age, style, quality,	
ii. preserving neighborhood character		1000	-	T I WOLLD IN A	
III. conserving materials and energy				ADDITIONAL	
MUNITAL III ANIONII PANIONIE				I horoughness of application, above and	BONUS

Committee Date	6. WORK IMPACT	up to 5 points		
Complete Date	Potential positive impact of the work on the stabilization of the historic integrity		E.	
	of the property:			
	-			
	iii. restoration of character defining features			
	iv. major repair/maintenance			
	7. TIMELINE PRIORITY	up to 5 points		
	Timeline prioritizes work early on			
	in the ten year work program to			
	ii. highly visible areas or arch. integrity			
OSRI I	<ol> <li>reversal of inappropriate work</li> <li>contributes to the neighborhood</li> </ol>			
	OVERLAY CRITERIA			
	8. REDEVELOPMENT	1 point		
	REQUIREMENT		3.57	
	i. West Oakland Redevelopment Area			
	II. Central City East Redevelopment Area			
	9. NEIGHBORHOOD DIVERSITY	I point	-	
	Location contributes to the goal of Mils Act contract representation in neighborhoods			
	throughout the City	ataion C of an		
	10. BUILDING TYPE DIVERSITY	ap to 2 points		
	<ol> <li>Property's building type contributes to</li> </ol>			
	building types (e.g. residential			
	commercial, industrial, etc.)			
	ii. rarity of the historic resource			
	will respect to age, style, quality, character and use			
	ADDITIONAL			
	Thoroughness of application, above and Beyond completeness	BONUS POINTS		





### 3. Preservation Work Program and Time Line

Please list the improvements to take place over the next 10 years, in order of priority. Listed work should be limited to stabilization and/or maintenance of the historic structure or restoration and/or repair of exterior character defining features of the historic property. State the anticipated costs of the improvements, including but not limited to materials, labor, permits and fees. Anticipated construction must be equal to or greater than tax savings: see the Mills Act Property Tax Calculator on line at <a href="https://www.oaklandnet.com/historicpreservation">www.oaklandnet.com/historicpreservation</a> for a rough estimate of potential property tax reduction. (Please attach additional pages to complete the below information.)

1.	Year:	2012	Cost: #22,000 Improver	ment: Keplace 11 windows
			origina l.	
2.	Year:	2013	Cost: \$\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	ment: Remove transit
	Sidin	9 r	estore and paint or.	iginal siding
3.	Year:	2014	Cost: #7,500 Improver	ment: New front entry
	ste	PS 8	decking. Install V.	ctorian eva garden.
4.	Year:	2015	Cost: \$5,000 Improver	nent: New front entry  (ctorian era garden.  nent: Seismically
	br	ace	foundation.	
				ment:
6.	Year:	2017	Cost:Improve	ment:
7.	Year:	2018	Cost:Improve	ment:
8.	Year:	2019 ndati	Cost: \$75,000 Improver	nent: <u>Replace (e)</u>
				ment:
10	. Year:	2021	Cost:Improve	ment:

### **Work Program and Photos**

Item #1 – Paint exterior of house to protect wood from dry-rot and decay. Left side of house is in particularly bad condition, but we would probably paint the entire house. This may also involve the repair of trim and or gutters, as necessary. See photos in following pages.

Estimated Cost – \$10,000 Years 0-2

Item #2 – Repair roof and siding of garage to protect the integrity of the structure (currently the roof leaks, making the structure susceptible to dry-rot) and correct inappropriate alteration (replacement siding on front). See photos in following pages.

Estimated Cost – \$20,000 Years 2-4

Item #3 – Repair deck, including stairs to replace dry rot. See photos in following pages. Estimated Cost – \$5000

Years 4-6

Item #4 - Replace garage door with more appropriate design (see photo for Item #2).

Estimated Cost - \$3,000

Years 6-8

3. PRESERVATION WORK PROGRAM AND TIME LINE

Please list the improvements to take place over the next 10 years, in order of priority. Listed work should be limited to stabilization and/or maintenance of the historic structure or restoration and/or repair of exterior character defining features of the historic property. State the anticipated costs of the improvements, including but not limited to materials, labor, permits and fees. Anticipated construction must be equal to or greater than tax savings: see the Mills Act Property Tax Calculator on line at <a href="https://www.oaklandnet.com/historicpreservation">www.oaklandnet.com/historicpreservation</a> for a rough estimate of potential property tax reduction. (Please attach additional pages to complete the below information.)

	property tax r	eduction.	(Flease unach additional p	pages to complete the bolow information.)
			4	scismi, cally brought building to con
	1. Year:	2009	Cost: 1,000,000	Improvement: added 12 micropiles, Culaway
ach of buil	ding, ad	ded +	foundation, inst	halld cross braces and increased bounstoolumn
	2. Year:	2010	Cost: 6 00,000	Improvement: facade restoration-paint
vindows,	Clean fo	cade	reglaze facas	de, fix and rebuild torra cottag and risk
	3. Year:	2011	Cost: 150,000	Improvement: install arch windows,
	install	new	windows, a	dd Storefront and refuibish retail facule
	4. Year:	2012	Cost:	_Improvement:
			or well and the second	
	5. Year:	2013	Cost:	Improvement:
	6. Year:	2014	Cost:	Improvement:
			ia.	
	7. Year:	2015	Cost:	Improvement:
	7.0 (i) 1.0 (i) 5.0 (i) 1.0 (ii)	0-		
	8. Year:	2016	Cost:	Improvement:
	-			
	9. Year:	2017	Cost:	Improvement:
	7			
	10. Year:	2018	Cost:	Improvement:

Note: Each work item will require separate building and zoning review and approval prior to undertaking the actual work. Design Review fees are waived for Mills Act properties.

Case File Number CMD10-072

October 6, 2010

**Location:** 5914 Telegraph Avenue (APN.016-1386-012-03)

**Proposal:** Installation of a wireless telecommunication facility consisting of: eight (8)

panel antennas at approximately 66'-2" high above grade and attached to an existing 76'-7" high Monopole with eight (8) existing antennas for total of 16 telecommunication antennas, and 4 accompanying ground mounted

equipment cabinets within a chain link enclosure.

Applicant/

Steven J. Christenson/RS&L Consulting Services (for: T-Mobile Wireless

Phone Number: Co.)

(530) 368-0730

Owner: Crown Castle/Bautista Emilio

Planning Permits Required: Major Conditional Use Permit with special findings to allow co-location on

a Monopole Facility within 100' of a Residential Zone (OMC Sec.

17.16.070, 17.128.080(C), 17.134.020(A)(3)(i)); and

Regular Design Review with special findings to allow the expansion of a

Monopole Facility (OMC Sec. 17.16.030, 17.128.080(B),

17.136.040(A)(10))

General Plan: Urban Residential

Zoning: C-28 Commercial Shopping District Zone and within 100' of R-35 Special-

One Family Residential Zone

Environmental Determination: Exempt, Section 15301(e) of the State CEQA Guidelines:

Existing Facilities (Additions to existing structures);

Section 15183 of the State CEQA Guidelines:

Projects Consistent with a Community Plan, General Plan, or Zoning

Historic Status:

Non-Historic Property; no survey rating

Service Delivery District:

City Council District:

Date Filed: August 11th 2010

Action to be Taken:

Decision based on staff report

Finality of Decision:

Appealable to City Council within 10 days

Contact case planner Jason Madani, Planner II at

For Further Information:

(510) 238-4790 or jsmadani@oaklandnet.com

### **SUMMARY**

The following staff report addresses the proposal to co-locate additional antennas on an existing Monopole Telecommunications Facility for T-Mobile Wireless Company. The proposal is to add eight (8) new wireless antennas to an existing 76-7" foot high Monopole Telecommunication facility with eight (8) existing antennas for a total of 16 telecommunication antennas and four (4) accompanying ground mounted equipment cabinets located on a concrete pad adjacent to the existing Crown Castle Monopole. The request a Major Conditional Use Permit and Design Review pursuant to the Planning Code, as it entails the expansion of a Monopole facility located within 100' of a Residential Zone. The site is located within a commercial District along Telegraph Avenue adjacent to a residential commercial neighborhood. The site is located in the C-28 Community Commercial Shopping District Zone and within 100' of R-35 Special—One Family Residential Zone. The project is a co-location on an existing monopole.

Staff recommends approval of the requested permits, subject to Findings for Approval and Conditions of Approval.

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### PROJECT DESCRIPTION

The applicant (RS&L Consulting Services for T-Mobile wireless) is proposing a co-location for the installation of eight (8) wireless telecommunication antennas mounted at approximately 66'-2" high above grade on an existing 76'-7" high Monopole structure with eight (8) existing antennas, for a total of 16 telecommunication antennas located on the Crown Castle Monopole facility. The proposed equipment shelters within enclosed 8' high chain link fence will be occupy one parking install of approximately 240 square feet adjacent to an existing single family dwelling and the monopole structure. The proposed antennas and associated equipment will not be accessible to the public. (See attachment A).

### PROPERTY DESCRIPTION

The subject property is approximately a 5,607 square foot lot, with one principal single family dwelling building fenced in at the rear portion of the lot and a parking lot at the front portion of the lot. There is an existing 76'-7" high Monopole Telecommunication Facility on the parcel and associated equipment cabinets are adjacent to the existing one-story residential building. The property is bounded: by a one story Laundromat building at the corner of Telegraph Avenue and 59<sup>th</sup> Street; a two story duplex and single family dwelling facing 59<sup>th</sup> street; and a residential complex to the north of the site. The front parking lot serves the adjacent Laundromat facility customers which is located on a separate parcel listed under same ownership. Currently Verizon telecommunication facility has eight (8) antennas attached to the existing monopole with enclosed equipment shelter located beneath the existing monopole.

### GENERAL PLAN ANALYSIS

The project site is located within the Urban Residential General Plan's Land Use designation. The Intent of the GP is: "to create, maintain, and enhance areas of the City that are appropriate for muti-unit, mid rise residential structures in locations with good access to transportation and other services". The General Plan Conformity Guidelines are silent on Telecommunications Facilities under the Urban Residential. The antennas will be mounted on an existing monopole structure and visual impacts will be minimal since the antennas will be painted to match existing monopole structure. Staff finds the proposal with appropriate conditions of approval to conform to the General Plan.

### **ZONING ANALYSIS**

The project site is located within the C-28 Commercial Shopping District Zone and within 100' of a residential zone. The C-28 Commercial Shopping District is intended to create, preserve, and enhance major boulevards of medium scale retail establishments featuring some specified higher density nodes in attractive settings oriented to pedestrian comparison shopping, and to encourage mixed-use residential and non-residential developments, and is typically appropriate along major thoroughfares near residential communities. The R-35 zone is intended to create, preserve, and enhance areas containing a mixture of single-and two-family dwellings in desirable setting for urban living, and is typically appropriate to areas of existing lower or lower-medium density residential development. The project requires a Major Conditional Use Permit and a Regular Design Review, each with special findings, to allow the expansion of an existing Monopole Facility located within 100' of a Residential Zone. Special findings required to approve the Conditional Use Permit ensure the facility is compatible with surroundings and does not constitute an over-concentration of facilities in the area. Special findings required to approve the Design Review ensure the facility is co-located and components are concealed to the extent possible. These

findings are met by this proposal. Since the proposal is to co-locate on an existing telecommunication monopole facility and not to establish a new telecommunication site, Staff finds the proposal to be consistent with the Planning Code.

### ENVIRONMENTAL DETERMINATION

The California Environmental Quality Act (CEQA) Guidelines lists the projects that qualify as Categorical Exemptions from environmental review. The proposed project is Categorically Exempt from the environmental review requirements pursuant to 15301(e), additions and alterations to existing facilities, and 15183, projects consistent with a community plan, general plan or zoning. The project is therefore exempt from Environmental Review.

### **KEY ISSUES AND IMPACTS**

### 1. Conditional Use Permit

Section 17.16.070 of the City of Oakland Planning Code requires a Major Conditional Use Permit to install or to expand a Monopole Telecommunication facility within 100' of the R-35 Special One-Family Residential Zone. Furthermore, Section 17.134.020 defines a Major and Minor Conditional Use Permit. Subsections (A) (3) (i) lists a Major Conditional Use Permit: "Any telecommunication facility in or within one hundred (100) feet of the boundary of any residential zone". The required findings for a Major Conditional Use Permit are listed and included in staff's evaluation as part of this report.

### 2. Project Site

Section 17.128.110 of the City of Oakland Telecommunication Regulations indicate that new wireless facilities shall generally be located on designated properties or facilities in the following order of preference:

- A. Co-located on an existing structure or facility with existing wireless antennas;
- B. City owned properties or other public or quasi-public facilities;
- C. Existing commercial or industrial structures in non-residential zones;
- D. Existing commercial or industrial structures in residential zones;
- E. Other non-residential uses in residential zones;
- F. Residential uses in non-residential zones;
- G. Residential uses in residential zones.

Since the proposed project involves co-locating the installation of new antennas and associated equipment cabinets on an existing facility, the proposed project meets: (A) co-locating on an existing structure or facility with existing wireless antennas.

### 3. Project Design

Section 17.128.120 of the City of Oakland Telecommunications Regulations indicates that new wireless facilities shall generally be designed in the following order of preference:

<sup>\*</sup>Facilities locating on an A, B or C ranked preference do not require a site alternatives analysis.

Page 4

- A. Building or structure mounted antennas completely concealed from view;
- B. Building or structure mounted antennas set back from roof edge, not visible from public right-of way;
- C. Building or structure mounted antennas below roof line (facade mount, pole mount) visible from public right-of-way, painted to match existing structure;
- D. Building or structure mounted antennas above roof line visible from public right of-way;
- E. Monopoles;
- F. Towers.
- \* Facilities designed to meet an A or B ranked preference does not require a site design alternatives analysis. Facilities designed to meet a C through F ranked preference, inclusive, must submit a site design alternatives analysis as part of the required application materials. (see attachment A) Site design alternatives analysis shall, at a minimum, consist of:
- a. Written evidence indicating why each higher preference design alternative can not be used. Such evidence shall be in sufficient detail that independent verification could be obtained if required by the City of Oakland Zoning Manager. Evidence should indicate if the reason an alternative was rejected was technical (e.g. incorrect height, interference from existing Radio Frequency (RF) sources, inability to cover required area) or for other concerns (e.g. inability to provide utilities, construction or structural impediments).

City of Oakland Planning staff has reviewed and determined that the site selected is conforming to all other telecommunication regulation requirements. The project has met design criteria (E), since the antennas will be mounted on an existing monopole structure and painted to match the color of the existing monopole metal structure and equipment cabinet will be within 8' high chain link fence enclosure (see conditions of approval #14) to minimize visual impacts.

### 4. Project Radio Frequency Emissions Standards

Section 17.128.130 of the City of Oakland Telecommunication Regulations requires that the applicant submit the following verifications including requests for modifications to existing facilities:

- a. The telecommunications regulations require that the applicant submit written documentation demonstrating that the emission from the proposed project are within the limits set by the Federal Communications Commission. In the document (attachment B) prepared by Hammett & Edison, Inc., Consulting engineers, the proposed project was evaluated for compliance with appropriate guidelines limiting human exposure to radio frequency electromagnetic fields. According to the report on the proposal, the project will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, the proposed site will operate within the current acceptable thresholds as established by the Federal government or any such agency that may be subsequently authorized to establish such standards.
- b. Prior to final building permit sign off, an RF emissions report indicating that the site is actually operating within the acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.

The information submitted with the initial application was an RF emissions report Dated March 22nd 2010, prepared by Hammett & Edison, Inc., Consulting Engineers (attachment B). The report states that the proposed project will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not cause a significant impact on the environment. Additionally, staff recommends that prior to the final building permit sign off; the applicant submit a certified RF

Case File Number CMD10-072

Page 5

emissions report stating that the facility is operating within acceptable thresholds established by the regulatory federal agency.

### **CONCLUSION**

The City of Oakland planning staff finds that the proposed project and subject property can be developed to meet the established zoning and telecommunication regulations that were created and adopted for similar types of developments. Staff believes that the findings for approval can be made with appropriate conditions of approval to support the Conditional Use Permit and Design Review.

Staff recommends Planning Commission approval of the requested Major Conditional Use Permit and Regular Design Review to allow the expansion of a Monopole Wireless Telecommunications Facility.

### **RECOMMENDATIONS:**

- 1. Affirm staff's environmental determination.
- 2. Approve the Major Conditional Use Permit and Design Review application CMD10-072, subject to the attached findings and Conditions of approval.

Prepared by:

Jason Madani Planner II

Approved by:

SCOTT MILLER Zoning Manager

Approved for forwarding to the City Planning Commission:

Eric Angstadt, Deputy Director

Community and Economic Development Agency

### **ATTACHMENTS:**

A. Project Plans and related documents & Photo simulations

cott Willes

B. Hammett & Edison, Inc., Engineering RF Emission

# T-MOBILE WEST CORPORATION



RECEIVED

City of Oakland Planning & Zoning Division

1755 CREEKSIDE OAKS DR, SUITE 190 SACRAMENTO, CA 95833 **TELEGRAPH & HIGHWAY 24** 

## BA22569A

CROWN CASTLE SITE ID: 816118
CROWN CASTLE SITE NAME: UC BERKELEY REV

APPROVED BY: M. FLEMING CHECKED BY:

C. 000Y ∟ ноиснтву 07/30/10

### VICINITY MAP SITE LOCATION SCALE (F) 3. 2007 CALIFORNIA ELECTRICAL CODE 2. 2007 CALIFORNIA BUILDING CODE 9. ANSI/EIA-11A-222-G 8. CITY/COUNTY ORDINANCES 7. LOCAL BUILDING CODES 6. 2007 CALIFORNIA FIRE CODE 5. 2007 CALIFORNIA PLUMBING CODE 4. 2007 CALIFORNIA MECHANICAL CODE all work a material shall be perfored a nistaled in accordance with the current editions of the following codes Adopted by the local coverning authorites nothing in these plans is to be construed to permit work not conforming these codes. HANDICAP REQUIREMENTS ALONG WITH ANY OTHER APPLICABLE LOCAL & STATE LAWS AND REGULATIONS 1. 2007 CALIFORNIA ADMINISTRATIVE CODE (INCL. TITLES 24 & 25) CODE COMPLIANCE

COUNTY

SITE NAME

TELEGRAPH & HIGHWAY 24

POWER: JURISDICTION

AT&T CITY OF CAKLAND

TELEGRAPH AV

PROJECT INFORMATION

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PROJECT DESCRIPTION

SITE ADDRESS:

CONSTRUCTION TYPE

C28 COMMERCIAL/SHOPPING 5914 TELEGRAPH AVE OAKLAND, CA 94609 016-1386-11 & 016-1386-12-3

OCCUPANCY TYPE CURRENT ZONING:

PROPERTY OWNER

CROWN CASTLE
S8220 STOME RIDGE MALL RD#300
PLEASANTON, CA 94588
ATTN: JOANNE GUNDERMANN
(925) 737—1007

### **DRIVING DIRECTIONS**

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2. IMEN LET HE STELLT FOUTO CAPATIL PARK OR
3. THAN LET HA KATAMAS PARK NR
4. TAKE THE STAME PARK OR
5. TAKE THE SAME PORTO LOS AN DOWNAD SAM FRANCISCO
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T-1 LS-1 A-1 A-2

TITLE SHEET
TOPOGRAPHIC SURVEY
SITE PLAN
EQUIPMENT PLAN, ANTENNA PLAN,
& DETAILS
ELEVATIONS

1 1 1

LEASING

ESTIMATED TIME: 1 HOUR 21 MINUTES ESTIMATED DISTANCE: 83.2 MILES

END AT: 5914 TELEGRAPH AVE, OAKLAND, CA 94609

LATITUDE: LONGITUDE: AMSL:

CONSTRUCTION CONTACT: CONSTRUCTION MANAGER

ATTN: TONY PINO (415) 760-4921 ATTN: 1ED CONGER (925) 980-0098 ATTN: LAURA FAZZINI (925) 737-1069

N 37 50 43.28 NAD 83 W 122 15 36.55 NAD 83

ZONING CONTACT:

LEASING CONTACT: APPLICANT:

ATTN: STEVE CHRISTENSON (530) 368-0730

t-mobile 1755 creekside oaks, dr suite 190 Sacramento, ca 95833

ATTN: STEVE CHRISTENSON (530) 368-0730

PROPERTY SPECIALIST:

SHEET INDEX 贸 APPRO\ THIS FACULTY IS UNIMANNED & NOT FOR HUMAN HABITATION, HANDICAPPED ACCESS & REQUIREMENTS ARE NOT REQUIRED IN ACCORDANCE WITH CALEFORNIA STATE ADMINISTRATINE CODE, TITLE 24 PART 2, SECTION 11058.3.4.2, EXCEPTION 1

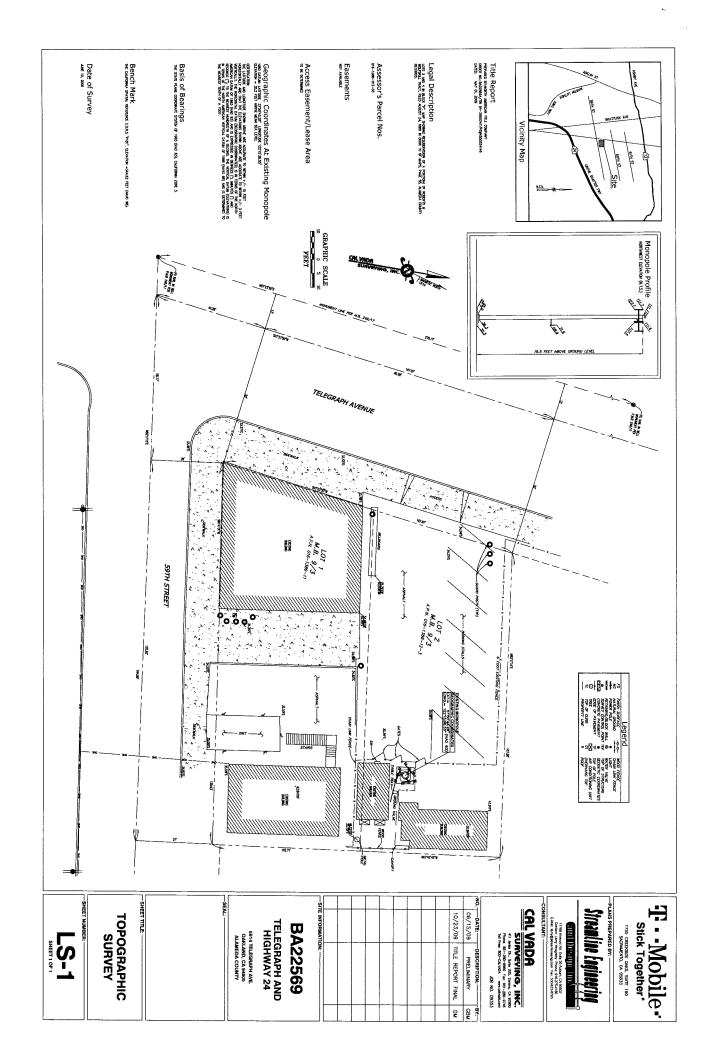
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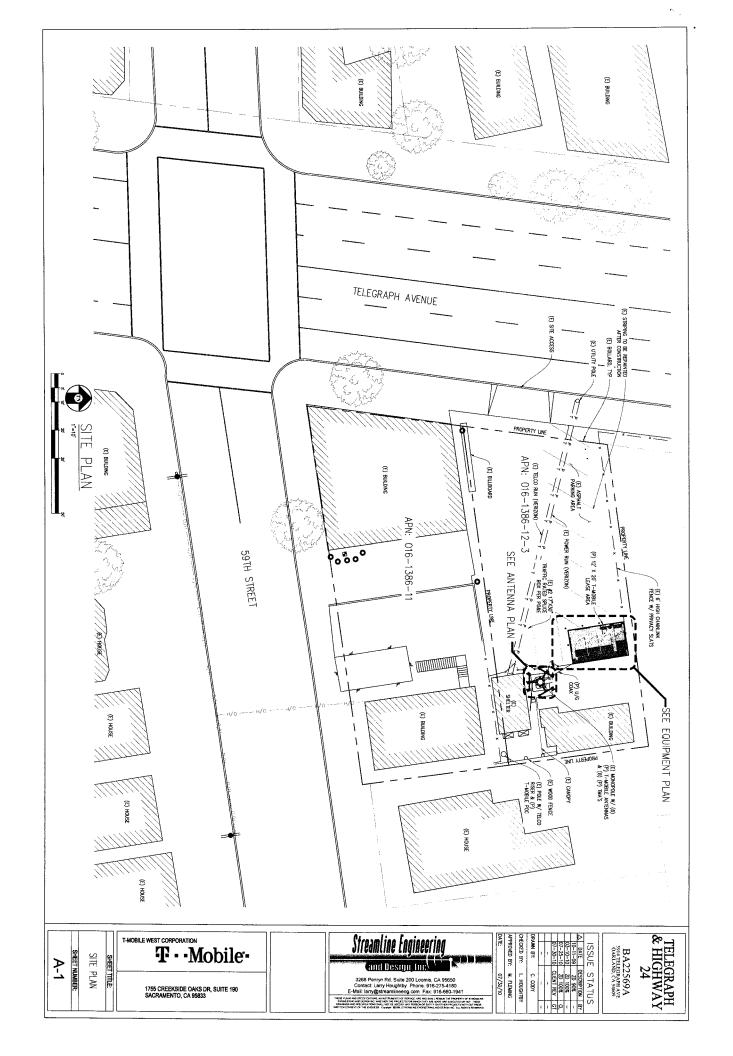
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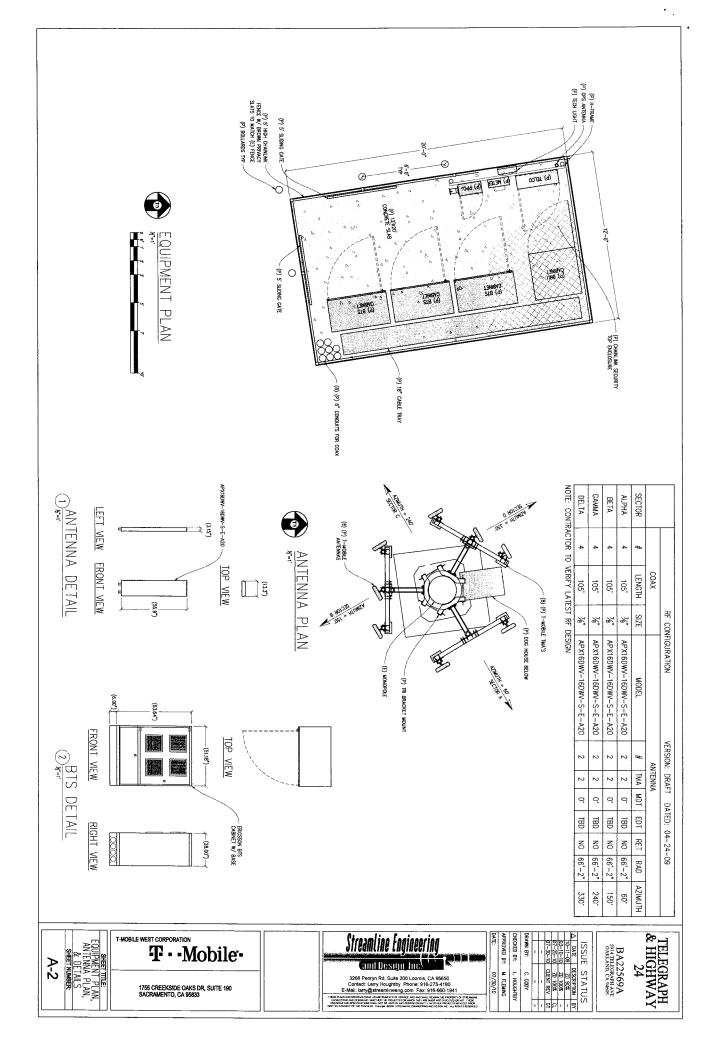
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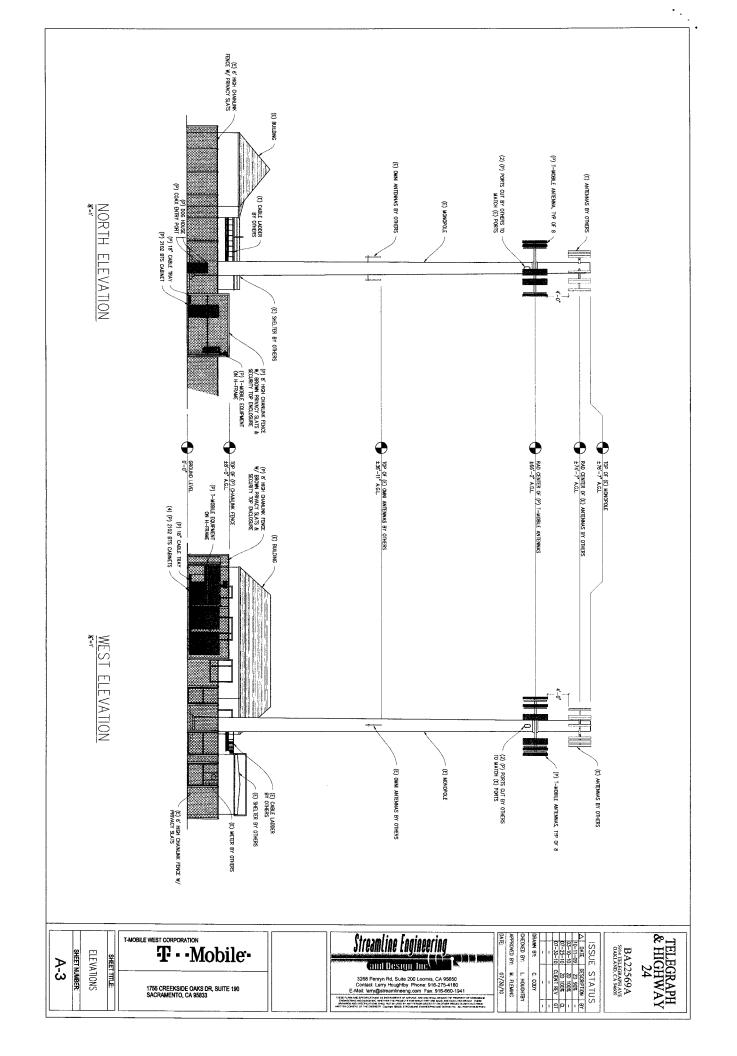
Streamline Engineering

TELEGRAPH & HIGHWAY 24 DATE DESCRIPTION E 10-11-09 ZD 90% 03-10-10 ZD 100% 07-25-10 ZD 100% 07-30-10 CLIENT REV ISSUE STATUS BA22569A 5914 TELEGRAPH AVE OAKLAND, CA 94609









#### FINDINGS FOR APPROVAL

This proposal meets the required findings under General Use Permit Criteria (OMC Sec. 17.134.050), Conditional Use Permit Criteria for Monopoles (OMC Sec. 17.128.080(C)), Regular Design Review Criteria for Non-Residential Facilities (OMC Sec. 17.136.050(B)), and Design Review Criteria for Monopoles (OMC Sec. 17.128.080(B)), as set forth below. Required findings are shown in bold type; explanations as to why these findings can be made are in normal type.

#### GENERAL USE PERMIT CRITERIA (OMC SEC. 17.134.050):

A. That the location, size, design, and operating characteristics of the proposed development will be compatible with and will not adversely affect the livability or appropriate development of abutting properties and the surrounding neighborhood, with consideration to be given to harmony in scale, bulk, coverage, and density; to the availability of civic facilities and utilities; to harmful effect, if any, upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development.

The proposal is to expand an existing Monopole Wireless Telecommunications Facility. The monopole measures 76'-7" in height. The proposed equipment shelters within an 8' high chain link fence will occupy one parking stall approximately 240 square feet adjacent to the existing single family dwelling and the monopole structure. The proposed antennas and associated equipment will not be accessible to the public. The proposal is to attach eight (8) new antennas at 66'-2" high elevation and painted to match the existing monopole structure. The proposed T-Mobile will co-locate a wireless facility on an existing monopole structure, so the additional antennas will not be creating a significant change in the aesthetics of the existing monopole structure. The facility will be unmanned and will not create additional vehicular traffic in the area. The project will increase service without creating incompatibilities with other uses.

B. That the location, design, and site planning of the proposed development will provide a convenient and functional living, working, shopping, or civic environment, and will be as attractive as the nature of the use and its location and setting warrant.

The location, design and site planning of the proposed development will provide a convenient and functional working and shopping environment, and will attempt to preserve the attractive nature of the use and its location and setting warrant. Although the project is located within 100'of a Residential Zone. The proposal with appropriate conditions of approval will preserve a convenient and functional working and living environment; therefore it would not adversely affect the general quality and character of the neighborhood.

C. That the proposed development will enhance the successful operation of the surrounding area in its basic community functions, or will provide an essential service to the community or region.

The proposed development will enhance the successful operation of the surrounding area in its basic community function and will provide an essential service to the community or region. This will be achieved by improving the functional use of the site by providing a regional telecommunication facility for the community and will be available to police, fire, public safety organizations and the general public.

D. That the proposal conforms to all applicable design review criteria set forth in the design review procedure at Section 17.136.070.

The proposal conforms with all significant aspects of the design review criteria set forth in Chapter 17.136 of the Oakland Planning Code, as outlined below.

E. That the proposal conforms in all significant respects with the Oakland Comprehensive Plan and with any other applicable plan or development control map which has been adopted by the City Council.

The project site is located within C-28 Zone and Urban Residential area under the General Plan's Land Use designation adopted 1998. The Intent of the area is: "to create, maintain, and enhance areas of the City that are appropriate for multi-unit, mid rise residential structures in locations with good access to transportation and other services". The General Plan Conformity Guidelines is silent on Telecommunications Facilities in Institutional areas. The C-28 Commercial Shopping District is intended to create, preserve, and enhance major boulevards of medium scale retail establishments featuring some specified higher density nodes in attractive settings oriented to pedestrian comparison shopping, and to encourage mixed-use residential and non-residential developments, and is typically appropriate along major thoroughfares near residential communities. The antennas will be mounted on the existing monopole structure and visual impacts will be minimized since the antennas will be setback to be in line with the existing antennas and painted to match existing monopole structure. Staff finds the proposal to conform to the General Plan and C-28 Zone.

#### CONDITIONAL USE PERMIT CRITERIA FOR MONOPOLES (OMC SEC.

#### 17.128.080(C))

In addition to the Conditional Use criteria listed in Chapter 17.134, the following specific additional criteria must be met before a Conditional Use Permit can be granted:

1. The project must meet the special design review criteria listed in subsection B of this section.

The proposed equipment shelter will be screened from the public view and the antennas will be painted to match the existing structure.

2. Monopoles should not be located any closer than one thousand five hundred (1,500) feet from existing monopoles unless technologically required or visually preferable.

This finding is not applicable; the project involves an existing monopole.

3. The proposed project must not disrupt the overall community character.

This finding is met; the project is located within 100' of a Residential Zone. The proposed equipment cabinet enclosure located in the parking lot will be screened from public view and the proposed antennas will be attached at a 66'-2" elevation of the existing monopole facility and align with the existing monopole facility.

4. If a major conditional use permit is required, the Planning Director or the Planning Commission may request independent expert review regarding site location, collocation and facility configuration. Any

party may request that the Planning Commission consider making such request for independent expert review.

A Major Conditional Use Permit is required; however, no independent expert review has been requested for this existing facility.

# REGULAR DESIGN REVIEW CRITERIA FOR NON-RESIDENTIAL FACILITIES (OMC SEC. 17.136.050(B)):

1. That the proposed design will create a building or set of buildings that are well related to the surrounding area in their setting, scale, bulk, height, materials, and textures:

The proposal is to co-locate additional antennas on an existing Monopole telecommunications facility which includes eight (8) antennas mounted on an existing 76'-7" high monopole structure at 66'-2" elevation and four accompanying ground mounted equipment cabinets will be on a concrete pad. The 8 proposed antennas will not be mounted on architecturally significant structures and will be painted to match the existing monopole structure; therefore, the proposed project with appropriate conditions of approval is consistent and well related to the surrounding area in scale, bulk, height, materials, and textures.

2. That the proposed design will protect, preserve, or enhance desirable neighborhood characteristics;

The design will be appropriate and compatible with current zoning and General Plan Land use designations. The proposal protects and preserves the surrounding neighborhood context by adding additional wireless telecommunication antennas to an existing telecommunication site. The antennas will be painted to match the monopole structure and will not have significant visual impact on the surrounding neighborhood.

3. The project will provide a necessary function without negatively impacting surrounding open space and hillside residential properties.

The subject property is approximately 5,607 square feet lot, with one principal single family dwelling building fenced in at the rear portion of the lot and a parking lot at the front portion of the lot. There is an existing 76'-7" high Monopole Telecommunication Facility on the parcel and existing associated equipment cabinets are adjacent to the existing one-story residential building. The proposed new equipment cabinets enclosure will be approximately 10' away from the residential structure located in the front parking lot. The property is bounded: by a one story Laundromat building at the corner of Telegraph Avenue and 59<sup>th</sup> Street; a two story duplex; a single family dwelling buildings facing 59<sup>th</sup> Street, and residential complex to the north of the site. The front parking lot serves the adjacent Laundromat facility customers which is located on a separate parcel listed under same ownership.

4. That the proposed design will be sensitive to the topography and landscape.

The proposed antennas will be installed on existing pole with no impact of topography. The ground-mounted telecommunication equipment facility will be located within an enclosure with appropriate landscaping on a level pad adjacent to the residential building.

5. That, if situated on a hill, the design and massing of the proposed building relates to the grade of the hill.

The existing monopole structure is near the residential building on a flat parcel.

6. That the proposed design conforms in all significant respects with the Oakland General Plan and with any applicable design review guidelines or criteria, district plan, or development control map which have been adopted by the Planning Commission or City Council.

The proposal conforms to the General Plan as described in a previous section of these Findings Attachment.

#### DESIGN REVIEW CRITERIA FOR MONOPOLES (OMC SEC. 17.128.080(B))

In addition to the design review criteria listed in Chapter 17.136, the following specific additional criteria must be met when design review is required before an application can be granted:

1. Collocation is to be encouraged when it will decrease visual impact and collocation is to be discouraged when it will increase negative visual impact.

The proposed T-Mobile project will co-locate a wireless facility on an existing monopole structure, so the additional antennas will not be creating a significant change in the aesthetics of the existing monopole structure.

2. Monopoles should not be sited to create visual clutter or negatively affect specific views.

The proposed eight (8) new antennas will be co-located with eight (8) existing antennas for total of 16 antennas on an existing 76'-7" high monopole structure at 66'-2" high elevation and will not have significant visual impact. The proposal will not be creating a significant change in the aesthetics of the existing monopole.

3. Monopoles shall be screened from the public view wherever possible.

The project involves an existing monopole; however the proposed additional antennas shall be align with the existing antennas attached to the monopole facility to reduce potential visual impact from public view.

4. The equipment shelter or cabinet must be concealed from public view or made compatible with the architecture of the surrounding structures or placed underground. The shelter or cabinet must be regularly maintained.

The new equipment cabinet's enclosure will be screened with a new wooden or solid structure with appropriate landscaping materials near the existing monopole structure away from public view.

5. Site location and development shall preserve the preexisting character of the surrounding buildings and land uses and the zone district as much as possible. Wireless communication towers shall be integrated through location and design to blend in with the existing characteristics of the site to the extent practical. Existing on-site vegetation shall be preserved or improved, and disturbance of the existing topography shall be minimized, unless such disturbance would result in less visual impact of the site to the surrounding area.

The project involves intensification of an existing site. The new equipment cabinets located in the parking lot will be screened with appropriate landscaping device to reduce potential visual impact. The existing monopole will not be increased in height.

6. That all reasonable means of reducing public access to the antennas and equipment has been made, including, but not limited to, placement in or on buildings or structures, fencing, anti-climbing measures and anti-tampering devices.

The proposed enclosure contains a locked gate and is not accessible to the public.

Case File Number CMD10-072

#### **CONDITIONS OF APPROVAL, CMD10-0072**

#### STANDARD CONDITIONS OF APPROVAL

#### 1. Approved Use

#### Ongoing

- a) The project shall be constructed and operated in accordance with the authorized use as described in the application materials and the plans submitted to the City on **August 11, 2010**, and as amended by the following conditions. Any additional uses or facilities other than those approved with this permit, as described in the project description and the approved plans, will require a separate application and approval. Any deviation from the approved drawings, Conditions of Approval or use shall require prior written approval from the Director of City Planning or designee.
- b) This action by the Planning Commission ("this Approval") includes the approvals set forth below. This Approval includes: Major Conditional Use Permit and Regular Design Review for Installation of a wireless telecommunication facility consisting of: eight (8) panel antennas at approximately 66'-2" high above grade and attached to an existing 76'-7" high Monopole with eight (8) existing antennas for total of 16 telecommunication antennas, and 4 accompanying ground mounted equipment cabinets within a solid enclosure.

### 2. Effective Date, Expiration, Extensions and Extinguishment

#### **Ongoing**

Unless a different termination date is prescribed, this Approval shall expire two (2) years from the approval date, unless within such period all necessary permits for construction or alteration have been issued, or the authorized activities have commenced in the case of a permit not involving construction or alteration. Upon written request and payment of appropriate fees submitted no later than the expiration date of this permit, the Director of City Planning or designee may grant a one-year extension of this date, with additional extensions subject to approval by the approving body. Expiration of any necessary building permit for this project may invalidate this Approval if the said extension period has also expired.

### 3. Scope of This Approval; Major and Minor Changes

#### Ongoing

The project is approved pursuant to the Planning Code only. Minor changes to approved plans may be approved administratively by the Director of City Planning or designee. Major changes to the approved plans shall be reviewed by the Director of City Planning or designee to determine whether such changes require submittal and approval of a revision to the approved project by the approving body or a new, completely independent permit.

#### 4. Conformance with other Requirements

Prior to issuance of a demolition, grading, P-job, or other construction related permit

a) The project applicant shall comply with all other applicable federal, state, regional and/or local laws/codes, requirements, regulations, and guidelines, including but not limited to those imposed by the City's Building Services Division, the City's Fire Marshal, and the City's Public Works Agency. Compliance with other applicable requirements may require changes to the approved use and/or plans. These changes shall be processed in accordance with the procedures contained in Condition of Approval #3.

b) The applicant shall submit approved building plans for project-specific needs related to fire protection to the Fire Services Division for review and approval, including, but not limited to automatic extinguishing systems, water supply improvements and hydrants, fire department access, elevated walking pathways, safety railings, emergency access and lighting.

# 5. Conformance to Approved Plans; Modification of Conditions or Revocation Ongoing

- a) Site shall be kept in a blight/nuisance-free condition. Any existing blight or nuisance shall be abated within 60-90 days of approval, unless an earlier date is specified elsewhere.
- b) Violation of any term, Conditions of Approval or project description relating to the Conditions of Approval is unlawful, prohibited, and a violation of the Oakland Municipal Code. The City of Oakland reserves the right to initiate civil and/or criminal enforcement and/or abatement proceedings, or after notice and public hearing, to revoke the Approvals or alter these conditions of approval if it is found that there is violation of any of the Conditions of Approval or the provisions of the Planning Code or Municipal Code, or the project operates as or causes a public nuisance. This provision is not intended to, nor does it, limit in any manner whatsoever the ability of the City to take appropriate enforcement actions. The project applicant shall be responsible for paying fees in accordance with the City's Master Fee Schedule for inspections conducted by the City or a City-designated third-party to investigate alleged violations of the Conditions of Approval.

#### 6. Signed Copy of the Conditions of Approval

A copy of the approval letter and Conditions of Approval shall be signed by the property owner, notarized, and submitted with each set of permit plans to the appropriate City agency for this project.

### 7. Indemnification

#### **Ongoing**

- a. To the maximum extent permitted by law, the applicant shall defend (with counsel acceptable to the City), indemnify, and hold harmless the City of Oakland, the Oakland City Council, the City of Oakland Redevelopment Agency, the Oakland City Planning Commission and its respective agents, officers, and employees (hereafter collectively called City) from any liability, damages, claim, judgment, loss (direct or indirect)action, causes of action, or proceeding (including legal costs, attorneys' fees, expert witness or consultant fees, City Attorney or staff time, expenses or costs) (collectively called "Action") against the City to attack, set aside, void or annul, (1) an approval by the City relating to a development-related application or subdivision or (2) implementation of an approved development-related project. The City may elect, in its sole discretion, to participate in the defense of said Action and the applicant shall reimburse the City for its reasonable legal costs and attorneys' fees.
- b. Within ten (10) calendar days of the filing of any Action as specified in subsection A above, the applicant shall execute a Letter of Agreement with the City, acceptable to the Office of the City Attorney, which memorializes the above obligations. These obligations and the Letter of Agreement shall survive termination, extinguishment or invalidation of the approval. Failure to timely execute the Letter of Agreement does not relieve the applicant of any of the obligations contained in this condition or other requirements or Conditions of Approval that may be imposed by the City.

## 8. Compliance with Conditions of Approval Ongoing

The project applicant shall be responsible for compliance with the recommendations in any submitted and approved technical report and all the Conditions of Approval set forth below at its sole cost and expense, and subject to review and approval of the City of Oakland.

#### 9. Severability

#### **Ongoing**

Approval of the project would not have been granted but for the applicability and validity of each and every one of the specified Conditions of Approval, and if one or more of such Conditions of Approval is found to be invalid by a court of competent jurisdiction, this Approval would not have been granted without requiring other valid Conditions of Approval consistent with achieving the same purpose and intent of such Approval.

#### 10. Landscape Maintenance.

#### **Ongoing**

All new landscaping shall be permanently maintained in good growing condition and, whenever necessary, replaced with new plant materials to ensure continued compliance with applicable landscaping requirements.

#### 11. Operational Noise-General

#### Ongoing.

Noise levels from the activity, property, or any mechanical equipment on site shall comply with the performance standards of Section 17.120 of the Oakland Planning Code and Section 8.18 of the Oakland Municipal Code. If noise levels exceed these standards, the activity causing the noise shall be abated until appropriate noise reduction measures have been installed and compliance verified by the Planning and Zoning Division and Building Services.

#### PROJECT SPECIFIC CONDITIONS FOR TELECOMMUNICATIONS FACILITIES

#### 12. Sinking Fund for Facility Removal or Abandonment.

#### Prior to the issuance of building permit.

The applicant shall provide proof of the establishment of a sinking fund to cover the cost of removing the facility if it is abandoned within a prescribed period. The word "abandoned" shall mean a facility that has not been operational for a six (6) month period, except where non-operation is the result of maintenance of renovation activity pursuant to valid City permits. The sinking fund shall be established to cover a two-year period, at a financial institution approved by the City's Office of Budget and Finance. The sinking fund payment shall be determined by the Office of Budget and Finance and shall be adequate to defray expenses associated with the removal of the telecommunication facility.

#### 13. Emissions Report

#### Prior to a final inspection

The applicant shall provide an RF emissions report to the City of Oakland Zoning Division indicating that the site is actually operating within the acceptable thresholds as established by the Federal government or any such agency that may be subsequently authorized to establish such standards.

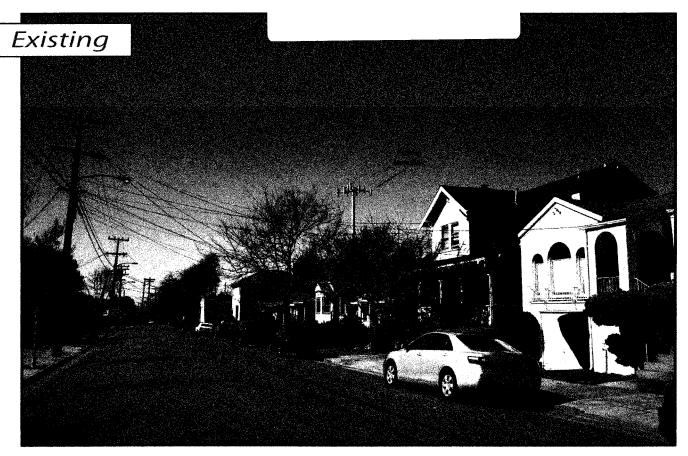
#### 14. Screening the equipment cabinet's enclosure area:

#### Prior to issuance of building permit

The proposed cabinet equipment facility shall be completely screen with solid material and landscaped/landscape material and final design, including all exterior design details and colors, and textures shall be submitted to and approved by the Zoning administrator prior to the issuance of any building permits.

15. New antennas location:  The proposed additional antennas shall be closely affixed to the pole to minimized visual clutter.				
APPROVED BY: City Planning Commission:	(date)	(vote)		

### ATTACHMENT A





AdvanceSin
Paoto Simulation Solutions
Contact (925) 202-8507

T · Mobile

BA22569 Telegraph & Highway 24 5914 Telegraph Avenue, Oakland, CA



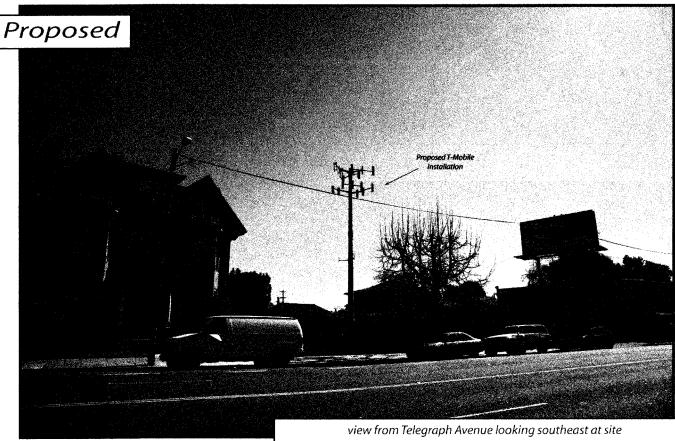


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BA22569 Telegraph & Highway 24 5914 Telegraph Avenue, Oakland, CA

# T-Mobile West Corp. • Proposed Base Station (Site No. BA22569A) 5914 Telegraph Avenue • Oakland, California

#### Statement of Hammett & Edison, Inc., Consulting Engineers

The firm of Hammett & Edison, Inc., Consulting Engineers, has been retained on behalf of T-Mobile West Corp., a personal wireless telecommunications carrier, to evaluate the base station (Site No. BA22569A) proposed to be located at 5914 Telegraph Avenue in Oakland, California, for compliance with appropriate guidelines limiting human exposure to radio frequency ("RF") electromagnetic fields.

#### **Prevailing Exposure Standards**

The U.S. Congress requires that the Federal Communications Commission ("FCC") evaluate its actions for possible significant impact on the environment. In Docket 93-62, effective October 15, 1997, the FCC adopted the human exposure limits for field strength and power density recommended in Report No. 86, "Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields," published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements ("NCRP"). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, "Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz," includes similar exposure limits. A summary of the FCC's exposure limits is shown in Figure 1. These limits apply for continuous exposures and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

The most restrictive FCC limit for exposures of unlimited duration to radio frequency energy for several personal wireless services are as follows:

Personal Wireless Service	Approx. Frequency	Occupational Limit	Public Limit
Broadband Radio ("BRS")	2,600 MHz	$5.00 \text{ mW/cm}^2$	$1.00 \text{ mW/cm}^2$
Advanced Wireless ("AWS")	2,100	5.00	1.00
Personal Communication ("PCS")	1,950	5.00	1.00
Cellular Telephone	870	2.90	0.58
Specialized Mobile Radio ("SMR")	855	2.85	0.57
Long Term Evolution ("LTE")	700	2.33	0.47
[most restrictive frequency range]	30–300	1.00	0.20

#### **General Facility Requirements**

Base stations typically consist of two distinct parts: the electronic transceivers (also called "radios" or "channels") that are connected to the traditional wired telephone lines, and the passive antennas that send the wireless signals created by the radios out to be received by individual subscriber units. The transceivers are often located at ground level and are connected to the antennas by coaxial cables

## T-Mobile West Corp. • Proposed Base Station (Site No. BA22569A) 5914 Telegraph Avenue • Oakland, California

about 1 inch thick. Because of the short wavelength of the frequencies assigned by the FCC for wireless services, the antennas require line-of-sight paths for their signals to propagate well and so are installed at some height above ground. The antennas are designed to concentrate their energy toward the horizon, with very little energy wasted toward the sky or the ground. Along with the low power of such facilities, this means that it is generally not possible for exposure conditions to approach the maximum permissible exposure limits without being physically very near the antennas.

#### **Computer Modeling Method**

The FCC provides direction for determining compliance in its Office of Engineering and Technology Bulletin No. 65, "Evaluating Compliance with FCC-Specified Guidelines for Human Exposure to Radio Frequency Radiation," dated August 1997. Figure 2 attached describes the calculation methodologies, reflecting the facts that a directional antenna's radiation pattern is not fully formed at locations very close by (the "near-field" effect) and that at greater distances the power level from an energy source decreases with the square of the distance from it (the "inverse square law"). The conservative nature of this method for evaluating exposure conditions has been verified by numerous field tests.

#### Site and Facility Description

Based upon information provided by T-Mobile, including zoning drawings by Streamline Engineering and Design, Inc., dated February 15, 2010, it is proposed to mount eight RFS Model APX16DWV-16DWV-S-E-A20 directional panel antennas on an existing 76½-foot pole sited at the rear of the parking lot for the building located at 5914 Telegraph Avenue in Oakland. The antennas would be mounted with no downtilt at an effective height of about 66 feet above ground and would be oriented in pairs at about 90° spacing, to provide service in all directions. The maximum effective radiated power in any direction would be 580 watts, representing the simultaneous operation of two channels at 290 watts each.

Presently mounted at the top of the pole are similar directional panel antennas for use by Verizon Wireless, and there are two omnidirectional antennas mounted on the side of the pole, presumed to be in low-power paging service. For the limited purposes of this study, those transmitting facilities are assumed to be as follows:

Carrier	Service	Maximum ERP	Antenna Model	Height
Verizon	PCS	640 watts	Antel BXA185063/12	74½ ft
	Cellular	1,200	Antel BXA80063/8	741/2
	LTE	400	Antel BXA70063/8	741/2
Paging		100	Andrew DB586	36

#### T-Mobile West Corp. • Proposed Base Station (Site No. BA22569A) 5914 Telegraph Avenue • Oakland, California

#### **Study Results**

For a person anywhere at ground, the maximum ambient RF exposure level due to the proposed T-Mobile operation by itself is calculated to be 0.00011 mW/cm<sup>2</sup>, which is 0.011% of the applicable public limit. The maximum calculated cumulative level at ground, for the simultaneous operation of all three services, is 0.29% of the public exposure limit; the maximum calculated cumulative level at the second-floor elevation of any nearby building is 0.52% of the public exposure limit. It should be noted that these results include several "worst-case" assumptions and therefore are expected to overstate actual power density levels.

#### **No Recommended Mitigation Measures**

Due to their mounting location, the T-Mobile antennas would not be accessible to the general public, and so no mitigation measures are necessary to comply with the FCC public exposure guidelines. It is presumed that the several carriers will, as FCC licensees, take adequate steps to ensure that their employees or contractors comply with FCC occupational exposure guidelines whenever work is required near the antennas themselves.

#### Conclusion

Based on the information and analysis above, it is the undersigned's professional opinion that the base station proposed by T-Mobile West Corp. at 5914 Telegraph Avenue in Oakland, California, will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not for this reason cause a significant impact on the environment. The highest calculated level in publicly accessible areas is much less than the prevailing standards allow for exposures of unlimited duration. This finding is consistent with measurements of actual exposure conditions taken at other operating base stations.

#### Authorship

The undersigned author of this statement is a qualified Professional Engineer, holding California Registration Nos. E-13026 and M-20676, which expire on June 30, 2011. This work has been carried out under his direction, and all statements are true and correct of his own knowledge except, where noted, when data has been supplied by others, which data he believes to be correct.

William F. Hammétt, P.

4-20676

6-30-2011

March 22, 2010

SAN FRANCISCO

HAMMETT & EDISON, INC. CONSULTING ENGINEERS

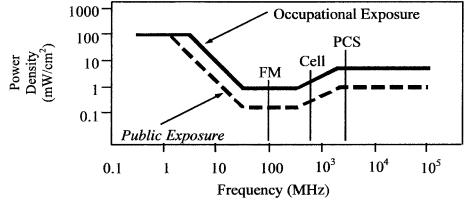
TM22569A593 Page 3 of 3

#### **FCC Radio Frequency Protection Guide**

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission ("FCC") to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The FCC adopted the limits from Report No. 86, "Biological Effects and Exposure Criteria for Radiofrequency Electromagnetic Fields," published in 1986 by the Congressionally chartered National Council on Radiation Protection and Measurements ("NCRP"). Separate limits apply for occupational and public exposure conditions, with the latter limits generally five times more restrictive. The more recent standard, developed by the Institute of Electrical and Electronics Engineers and approved as American National Standard ANSI/IEEE C95.1-2006, "Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz," includes similar limits. These limits apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health.

As shown in the table and chart below, separate limits apply for occupational and public exposure conditions, with the latter limits (in *italics* and/or dashed) up to five times more restrictive:

Frequency	Electromagnetic Fields (f is frequency of emission in MHz)					
Applicable Range (MHz)	inge Field Strength		Magnetic Field Strength (A/m)		Equivalent Far-Field Power Density (mW/cm <sup>2</sup> )	
0.3 - 1.34	614	614	1.63	1.63	100	100
1.34 - 3.0	614	823.8/f	1.63	2.19/f	100	$180/f^2$
3.0 - 30	1842/ f	823.8/f	4.89/ f	2.19/f	900/ f <sup>2</sup>	$180/f^2$
30 - 300	61.4	27.5	0.163	0.0729	1.0	0.2
300 - 1,500	3.54 <b>√</b> f	1.59 <b>√</b> f	<b>√</b> f/106	$\sqrt{f/238}$	f/300	f/1500
1,500 - 100,000	137	61.4	0.364	0.163	5.0	1.0



Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits, and higher levels also are allowed for exposures to small areas, such that the spatially averaged levels do not exceed the limits. However, neither of these allowances is incorporated in the conservative calculation formulas in the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) for projecting field levels. Hammett & Edison has built those formulas into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radio sources. The program allows for the description of buildings and uneven terrain, if required to obtain more accurate projections.



### RFR.CALC<sup>™</sup> Calculation Methodology

#### Assessment by Calculation of Compliance with FCC Exposure Guidelines

The U.S. Congress required (1996 Telecom Act) the Federal Communications Commission ("FCC") to adopt a nationwide human exposure standard to ensure that its licensees do not, cumulatively, have a significant impact on the environment. The maximum permissible exposure limits adopted by the FCC (see Figure 1) apply for continuous exposures from all sources and are intended to provide a prudent margin of safety for all persons, regardless of age, gender, size, or health. Higher levels are allowed for short periods of time, such that total exposure levels averaged over six or thirty minutes, for occupational or public settings, respectively, do not exceed the limits.

#### Near Field.

Prediction methods have been developed for the near field zone of panel (directional) and whip (omnidirectional) antennas, typical at wireless telecommunications base stations, as well as dish (aperture) antennas, typically used for microwave links. The antenna patterns are not fully formed in the near field at these antennas, and the FCC Office of Engineering and Technology Bulletin No. 65 (August 1997) gives suitable formulas for calculating power density within such zones.

For a panel or whip antenna, power density 
$$S = \frac{180}{\theta_{\text{RW}}} \times \frac{0.1 \times P_{\text{net}}}{\pi \times D \times h}$$
, in mW/cm<sup>2</sup>,

and for an aperture antenna, maximum power density  $S_{max} = \frac{0.1 \times 16 \times \eta \times P_{net}}{\pi \times h^2}$ , in mW/cm<sup>2</sup>,

where  $\theta_{BW}$  = half-power beamwidth of the antenna, in degrees, and

P<sub>net</sub> = net power input to the antenna, in watts,

D = distance from antenna, in meters,

h = aperture height of the antenna, in meters, and

 $\eta$  = aperture efficiency (unitless, typically 0.5-0.8).

The factor of 0.1 in the numerators converts to the desired units of power density.

#### Far Field.

OET-65 gives this formula for calculating power density in the far field of an individual RF source:

power density 
$$S = \frac{2.56 \times 1.64 \times 100 \times RFF^2 \times ERP}{4 \times \pi \times D^2}$$
, in mW/cm<sup>2</sup>,

where ERP = total ERP (all polarizations), in kilowatts,

RFF = relative field factor at the direction to the actual point of calculation, and

D = distance from the center of radiation to the point of calculation, in meters.

The factor of 2.56 accounts for the increase in power density due to ground reflection, assuming a reflection coefficient of 1.6 ( $1.6 \times 1.6 = 2.56$ ). The factor of 1.64 is the gain of a half-wave dipole relative to an isotropic radiator. The factor of 100 in the numerator converts to the desired units of power density. This formula has been built into a proprietary program that calculates, at each location on an arbitrary rectangular grid, the total expected power density from any number of individual radiation sources. The program also allows for the description of uneven terrain in the vicinity, to obtain more accurate projections.

## **RS&L** Consulting Services

#### Site Acquisition, Planning, Environmental, Project Management

in the residential community surrounding Telegraph and 24<sup>th</sup> street. There is nothing in the vicinity that would allow for the height that T-Mobile's RF Engineering team would accept. The surrounding area of residential and

commercial buildings do not support the height of fifty-eight feet (58'). Originally, we considered other candidates to provide this coverage, however they were rejected by RF for the following reasons:

- 1) JPA Pole top -near 5554 Claremont Avenue, Oakland This design was on an existing PG&E utility pole from which we would mount the antennas to the top of the utility pole A screen wall CAN NOT be placed around the antennas. The equipment would be mounted to the side of the pole. This structurally was not acceptable by RF or PG&E. The visual blithe would also be an eye sore.
- 2) Billboard in front -5914 Telegraph Avenue Oakland. This did not allow for the height required by the T-Mobile RF Engineering team as the equipment would not be secure and in the general location of the proposed lease area. This structurally was not acceptable by RF or Clear Channel the billboard owner.
- 3) There were no other commercial or industrial buildings within the search ring area that propose a height designed and acceptable to meet the coverage objectives of T-Mobile's RF Engineering team.

#### Site Design Analysis

The proposed project works because of topography, height of the existing monopole and its geographic location of existing T-Mobile sites. The current monopole is being configured and designed to mirror the existing antennas at a lower elevation and not only meets the coverage needs for T-Mobile but would enhance coverage within the community. The neighborhood is almost entirely comprised of smaller residential buildings and low level commercial establishments and it's difficult to find a building that is tall enough to meet our requirements. This property and the land owners is willing to lease space to us, is geographically and topographically in an area that meets or coverage needs. In addition, this location allows for the mirroring of the existing approved design.

There are no buildings in the vicinity that meet the T-Mobile coverage objectives and still allow us to conceal the antennas or receive the height required to meet our coverage objectives. The alternatives would need structural modifications and be visible from surrounding residential properties. This design meets the City of Oakland's Chapter 17.134, and Planning Code 17.128.080 (A) (B) and (C) as additional findings.

If you have any questions or need further clarification, please feel free to call me at (530) 368-0730.

Sincerely.

Steven J. Christenson

Authorized Agent of T-Mobile West Corporation

## CITY OF OAKLAND PLANNING COMMISSION



Case File: CMD10-072

Applicant: RS & L Consulting Services/T-Mobile Wireless

Address: 5914 Telegraph Avenue

Zone: C-28

Case File Number: CMD10-215 October 6, 2010

Location: 5329-5345 Foothill Boulevard. (See map on reverse)

Assessors Parcel Numbers: (035-2389-017-03)

To install three (3) telecommunication antennas, three (3) internet services exchange point dishes, and one enclosed

**Proposal:** internet services exchange point dishes, and one enclosed

equipment cabinet at a site with 37 existing antennas for a total

of 40 telecommunication antennas.

Applicant:

Clearwire, Misako Hill of Cortel, LLC

**Contact Person/ Phone** 

Misako Hill of Cortel, LLC

Number:

(415)533-2540

Owner:

Fairfax Lighthouse Deliverance Center

Case File Number:

CMD10-215

Planning Permits Required:

Regular Design Review to install three (3) telecommunication antennas, three (3) internet services exchange point dishes, and

one enclosed equipment cabinet.

Major Conditional Use Permit for the installation of a Macro telecommunication facility within 100 feet of a residential zone.

General Plan:

Neighborhood Center Mixed Use

**Zoning:** 

C-30 District Thoroughfare Commercial Zone

S-4 Design Review Combining Zone R-70 High Density Residential Zone

**Environmental** 

Exempt, Section 15301 of the State CEQA Guidelines; minor

**Determination:** additions and alteration

additions and alterations to an existing facility
Exempt, Section 15183 of the State CEQA Guidelines; projects

consistent with a community plan, general Plan or zoning.

**Historic Status:** 

Potential Designated Historic Property; Survey rating: Cb+2+

Service Delivery District:

5 4

**City Council District:** 

4

**Date Filed:** 

8/10/10

**Finality of Decision:** 

Appealable to City Council within 10 days

For Further Information:

Contact case planner Michael Bradley at (510) 238-6935 or

mbradley@oaklandnet.com

#### **SUMMARY**

The following staff report addresses the proposal for a new unmanned wireless telecommunication facility located on the roof of an existing church building with an associated equipment cabinet located behind a fenced area on the ground and near to the building. The project site already contains 37 telecommunication antennas and associated equipment shelters and this project would add a further three (3) antennas and three (3) internet services exchange point dishes to the site for a total of 40 antennas. Given the number of antennas, this would be considered a "Macro" Telecommunications Facility. The site is located within a commercial district along Foothill Boulevard with the rear half of the parcel located in a residential neighborhood. The site is split by the C-30 District Thoroughfare Commercial Zone with an overlay zone of S-4 Design Review Combining Zone on the Foothill frontage and the R-70 High

## CITY OF OAKLAND PLANNING COMMISSION



Case File:

CMD10-215

Applicant: Clearwire, Misako Hill of Cortel, LLC

Address:

5329-5345 Foothill Boulevard

Zone:

C-30/S-4, R-70

Case File Number: CMD10-215

Density Residential Zone for the portion of the lot facing onto Bancroft. The General Plan designation for the site is Neighborhood Center Mixed Use. The scope of work entails the installation of three (3) antennas and three (3) internet services exchange point dishes with paint and texture to match the existing building and the installation of one equipment cabinet.

#### PROJECT DESCRIPTION

The applicant (Clearwire) is proposing a co-location for the installation of three (3) wireless telecommunication panel antennas and three (3) internet services exchange point dishes mounted on the exterior walls at the roof of an existing church. Through conditions of approval the antennas shall be enclosed and/or painted and textured to match the existing building. The proposal for the equipment cabinet is to locate it behind a fenced area on the ground and near to the building. All proposed antennas and associated equipment will not be accessible to the public. (See Attachment A).

#### PROPERTY DESCRIPTION

The subject property is a through lot of approximately 44,160 square feet, with frontage on Foothill Boulevard and Bancroft Avenue. The subject property has a fully functioning church on the site. The property was first developed in 1922 (based on Alameda County Assessors Data). Currently there is a macro telecommunication facility with four separate telecommunication providers on the property including 37 antennas and four equipment shelters on the ground near to the building.

#### **GENERAL PLAN ANALYSIS**

The subject property is located within the Neighborhood Center Mixed Use General Plan designations. The Neighborhood Center Mixed Use land use classification is intended to identify, create, maintain and enhance mixed use neighborhood commercial centers. The proposed unmanned wireless telecommunication facility will not adversely affect and detract from the commercial or residential characteristics of the neighborhood. The antennas will be mounted on the existing church and visual impacts will be mitigated since the antennas will be enclosed and/or painted and textured to match the existing building. General Plan Policy N9.9 states that the City encourages rehabilitation efforts which respect the architectural integrity of a building's original style. The proposed project will have very minimal effect on the existing building.

#### **ZONING ANALYSIS**

The subject property is located within the C-30 District Thoroughfare Commercial Zone/S-4 Design Review Combining Zone and the R-70 High Density Residential Zone. The C-30 zone is intended to create, preserve, and enhance areas with a wide range of retail establishments serving both short and long term needs in convenient locations, and is typically appropriate along major thoroughfares. The S-4 zone is intended to create, preserve, and enhance the visual harmony and attractiveness of areas which require special treatment and the consideration of relationships between facilities, and is typically appropriate to areas of special community, historical, or visual significance. The R-70 zone is intended to create, preserve, and enhance areas for apartment living at high densities in desirable settings, and is typically appropriate to areas having good accessibility to transportation routes and major shopping and community centers. The proposal is

for a new unmanned wireless telecommunication facility on an existing church and requires a Major Conditional Use Permit since the project is within one hundred feet of the boundary of a residential zone. Staff finds that the proposed application meets applicable C-30, S-4, and R-70 zoning and City of Oakland Telecommunication regulations.

#### **ENVIRONMENTAL DETERMINATION**

The California Environmental Quality Act (CEQA) Guidelines lists the projects that qualify as categorical exemptions from environmental review. The proposed project is categorically exempt from the environmental review requirements pursuant to Section 15301, additions and alterations to existing facilities, and 15183, projects consistent with a community plan, general plan or zoning.

#### **KEY ISSUES AND IMPACTS**

#### 1. Conditional Use Permit

Section 17.46.080 of the City of Oakland Planning Code requires a conditional use permit to install a Macro Telecommunication facility in the C-30 and the R-70 zone. Furthermore, Section 17.134.020 defines a major and minor conditional use permits. Subsections (A)(3)(i) lists a major conditional use permit: "Any telecommunication facility in or within one hundred (100) feet of the boundary of any residential zone. The required findings for a major conditional use permit are listed and included in staff's evaluation as part of this report.

#### 2. Project Site

Section 17.128.110 of the City of Oakland Telecommunication Regulations indicate that new wireless facilities shall generally be located on designated properties or facilities in the following order of preference:

- A. Co-located on an existing structure or facility with existing wireless antennas.
- B. City owned properties or other public or quasi-public facilities.
- C. Existing commercial or industrial structures in non-residential zones.
- D. Existing commercial or industrial structures in residential zones.
- E. Other non-residential uses in residential zones.
- F. Residential uses in non-residential zones.
- G. Residential uses in residential zones.

Since the proposed project involves co-locating the installation of new antennas and associated equipment cabinets on an existing facility, the proposed project meets (A) co-locating on an existing structure or facility with existing wireless antennas.

#### 3. Project Design

Section 17.128.120 of the City of Oakland Telecommunications Regulations indicates that new wireless facilities shall generally be designed in the following order of preference:

<sup>\*</sup>Facilities locating on an A, B or C ranked preference do not require a site alternatives analysis.

- A. Building or structure mounted antennas completely concealed from view.
- B. Building or structure mounted antennas set back from roof edge, not visible from public rightof way.
- C. Building or structure mounted antennas below roof line (facade mount, pole mount) visible from public right-of-way, painted to match existing structure.
- D. Building or structure mounted antennas above roof line visible from public right of-way.
- E. Monopoles.
- F. Towers.
- \* Facilities designed to meet an A or B ranked preference do not require a site design alternatives analysis. Facilities designed to meet a C through F ranked preference, inclusive, must submit a site design alternatives analysis as part of the required application materials. A site design alternatives analysis shall, at a minimum, consist of:
- a. Written evidence indicating why each higher preference design alternative can not be used. Such evidence shall be in sufficient detail that independent verification could be obtained if required by the City of Oakland Zoning Manager. Evidence should indicate if the reason an alternative was rejected was technical (e.g. incorrect height, interference from existing RF sources, inability to cover required area) or for other concerns (e.g. inability to provide utilities, construction or structural impediments).

City of Oakland Planning staff have reviewed and determined that the site selected is conforming to all other telecommunication regulation requirements. The project has met design criteria (A) since the antennas and/or dishes shall be mounted completely concealed behind an enclosure with paint and texture to match the existing building. Furthermore, to mitigate visual impacts the antennas will be mounted approximately 50 - 67 feet above the public right of way. The associated equipment cabinet will have no visual impact since the equipment will be placed on the roof of the building.

#### 4. Project Radio Frequency Emissions Standards

Section 17.128.130 of the City of Oakland Telecommunication Regulations require that the applicant submit the following verifications including requests for modifications to existing facilities:

- a. With the initial application, a RF emissions report, prepared by a licensed professional engineer or other expert, indicating that the proposed site will operate within the current acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.
- b. Prior to commencement of construction, a RF emissions report indicating the baseline RF emissions condition at the proposed site.
- c. Prior to final building permit sign off, an RF emissions report indicating that the site is actually operating within the acceptable thresholds as established by the Federal government or any such agency who may be subsequently authorized to establish such standards.

The applicant states that the proposed project meets the radio frequency (RF) emissions standards as required by the regulatory agency. Submitted with the initial application was a RF

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emissions report, prepared by TRK Engineering (attachment B). The report states that the proposed project will comply with the prevailing standards for limiting public exposure to radio frequency energy and, therefore, will not cause a significant impact on the environment. Additionally, staff recommends that prior to the final building permit sign off, the applicant submits certified RF emissions report stating that the facility is operating within acceptable thresholds established by the regulatory federal agency.

#### **CONCLUSION**

City of Oakland planning staff believes that the proposed project and subject property can be developed to meet the established zoning and telecommunication regulations that were created and adopted to set certain criteria minimums and maximums for similar types of developments. Staff believes that the findings for approval can be made to support the Conditional Use Permit and Design Review.

#### **RECOMMENDATIONS:**

- 1. Affirm staff's environmental determination
- 2. Approve Conditional Use Permit and Design Review application CMD10-215 subject to the attached findings and conditions of approval

Prepared by:

Michael Bradley

Planner I

Approved by:

Scott Miller Zoning Manager

Approved for forwarding to the City Planning Commission

Eric Angstadt, Deputy Director

Community & Economic Development Agency

#### **ATTACHMENTS:**

- A. Project Plans & Photo simulations
- B. TRK Engineering RF Emissions Report

#### FINDINGS FOR APPROVAL

#### FINDINGS FOR APPROVAL:

This proposal meets all the required findings under Section 17.134.050, of the General Use Permit criteria; all the required findings under Section 17.136.050.(B), of the Non-Residential Design Review criteria; all the required findings under Section 17.128.070(B), of the telecommunication facilities (Macro) Design Review criteria; and all the required findings under Section 17.128.070.(C), of the telecommunication facilities (Macro) Conditional Use Permit criteria; and as set forth below and which are required to approve your application. Required findings are shown in **bold** type; reasons your proposal satisfies them are shown in normal type.

#### **SECTION 17.134.050 – GENERAL USE PERMIT FINDINGS:**

A. That the location, size, design, and operating characteristics of the proposed development will be compatible with, and will not adversely affect, the livability or appropriate development of abutting properties and the surrounding neighborhood, with consideration to be given to harmony in scale, bulk, coverage, and density; to the availability of civic facilities and utilities; to harmful effect, if any upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development.

The location, size, design and operational characteristics of the proposal will not adversely affect the livability or appropriate development of abutting properties and the surrounding neighborhood. Consideration was given to the harmony in scale, bulk, and coverage; to the availability of civic facilities and utilities; to harmful effect, if any, upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development. The proposed telecommunications antennas will be colocated with 37 existing antennas on the roof top of an existing building and will not adversely affect the operating characteristic or livability of the existing area. The antennas shall be screened behind enclosures on the walls at the roof top of the building. The facility will be unmanned and will not create additional vehicular traffic in the area.

B. That the location, design, and site planning of the proposed development will provide a convenient and functional living, working, shopping, or civic environment, and will be as attractive as the nature of the use and its location and setting warrant.

The location, design and site planning of the proposed development will provide a convenient and functional working and shopping environment, and will attempt to preserve the attractive nature of the use and its location and setting warrant. The proposal will preserve a convenient and functional working and living environment; therefore it would not affect the general quality and character of the neighborhood.

C. That the proposed development will enhance the successful operation of the surrounding area in its basic community functions, or will provide an essential service to the community or region.

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The proposed development will enhance the successful operation of the surrounding area in its basic community function and will provide an essential service to the community or region. This will be achieved by improving the functional use of the site by providing a regional telecommunication facility for the community and will be available to police, fire, public safety organizations and the general public.

D. That the proposal conforms to all applicable design review criteria set forth in the DESIGN REVIEW PROCEDURE of Chapter 17.136 of the Oakland Planning Code.

The proposal conforms with all significant aspects of the design review criteria set forth in Chapter 17.136 of the Oakland Planning Code, as outlined below.

E. That the proposal conforms in all significant respects with the Oakland General Plan and with any other applicable plan or development control map which has been adopted by the City Council.

The proposal conforms in all significant aspects with the Oakland General Plan and with any other applicable plan or zoning maps adopted by the City of Oakland. The proposed macrotelecommunication facility in the Neighborhood Center Mixed Use General Plan designation will enhance and improve communication service for a mixture of civic, commercial and institutional uses in the area.

#### 17.136.050(B) - NONRESIDENTIAL DESIGN REVIEW CRITERIA:

1. That the proposal will help achieve or maintain a group of facilities which are well related to one another and which, when taken together, will result in a well-composed design, with consideration given to site, landscape, bulk, height, arrangement, texture, materials, colors, and appurtenances; the relation of these factors to other facilities in the vicinity; and the relation of the proposal to the total setting as seen from key points in the surrounding area. Only elements of design which have some significant relationship to outside appearance shall be considered, except as otherwise provided in Section 17.136.060;

The proposal is the addition to a macro telecommunications facility which includes the addition of three (3) panel antennas and three (3) internet services exchange point dishes mounted to the wall at the roof of the existing building and one equipment cabinet, located behind a fenced area on the ground and near to the building. The six (6) proposed antennas and dishes are consistent and well related to the surrounding area in scale, bulk, height, materials, and textures. The antennas will also be located 50-67 feet above the public right of way.

2. That the proposed design will be of a quality and character which harmonizes with, and serves to protect the value of, private and public investments in the area;

The design will be appropriate and compatible with current zoning and general plan land use designations. The proposal protects and preserves the surrounding neighborhood context by adding additional wireless telecommunication antennas to a commercial and residential area. The antennas will be concealed from public view and will not have any visual impact on the neighborhood.

3. That the proposed design conforms in all significant respects with the Oakland General Plan and with any applicable design review guidelines or criteria, district plan, or development control map which have been adopted by the Planning Commission or City Council.

The proposal conforms with the City of Oakland Comprehensive General Plan meeting specific General Plan policies and the Supplemental Report and Recommendations on Revisions to the Citywide Telecommunications Regulations. The proposal will conform to performance standards for noise set forth in Section 17.120.050 for decibels levels in residential areas for both day and nighttime use. The Project conforms to all macro-facility definitions set forth in Section 17.128.070 and meets all design review criteria to minimize all impacts throughout the neighborhood

#### 17.128.070(B) DESIGN REVIEW CRITERIA FOR MACRO FACILITIES

1. Antennas should be painted and/or textured to match the existing structure:

The proposed antennas will be completely concealed from public view behind screening enclosures and/or painted and textured to match the existing structure and mounted to the walls at the roof top of an existing building.

2. Antennas mounted on architecturally significant structures or significant architectural details of the building should be covered by appropriate casings which are manufactured to match existing architectural features found on the building:

The addition of the antennas and dishes to the existing building will be mounted behind screening enclosure on the roof with the size, placement, configuration, materials, texture, and color to be submitted to the Planning and Zoning division for review and approval prior to the issuance of a building permit.

3. Where feasible, antennas can be placed directly above, below or incorporated with vertical design elements of a building to help in camouflaging:

The proposed antennas shall be mounted behind enclosures with the size, placement, configuration, materials, texture, and color to be submitted to the Planning and Zoning division for review and approval prior to the issuance of a building permit. The cable trays shall be painted to match the color of the building.

4. Equipment shelters or cabinets shall be screened from the public view by using landscaping, or materials and colors consistent with surrounding backdrop:

The equipment will be located behind a fenced area on the ground and near to the building and will not be visible from the street below.

5. Equipment shelters or cabinets shall be consistent with the general character of the area.

The equipment will be located behind a fenced area on the ground and near to the building and will not be visible from the street below.

6. For antennas attached to the roof, maintain a 1:1 ratio for equipment setback; screen the antennas to match existing air conditioning units, stairs, or elevator towers; avoid placing roof mounted antennas in direct line with significant view corridors.

The proposed antennas and dishes will be co-located on the exterior walls of the existing building and shall be enclosed in boxes and/or textured and painted to match the existing building.

7. That all reasonable means of reducing public access to the antennas and equipment has been made, including, but not limited to, placement in or on buildings or structures, fencing, anti-climbing measures and anti-tampering devices.

The antennas will be mounted to the walls at the roof and will not be accessible to the public due to its location. The equipment will be located behind a fenced area on the ground and near to the building and will not be visible from the street below.

# Section 17.128.070(C) CONDITIONAL USE PERMIT (CUP) FINDINGS FOR MACRO FACILITIES

1. The project must meet the special design review criteria listed in subsection B of this section (17.128.070B):

The proposed project meets the special design review criteria listed in section 17.128.070B.

2. The proposed project must not disrupt the overall community character:

Due to the proposed project co-locating with other existing telecommunication antennas and equipment, it will not disrupt the overall community character of the site.

# CONDITIONS OF APPROVAL CMD10-215

#### **STANDARD CONDITIONS:**

#### 1. Approved Use

#### Ongoing

- a) The project shall be constructed and operated in accordance with the authorized use as described in the application materials, CMD10-215, and the plans dated August 3, 2010 and submitted on August 10, 2010 and as amended by the following conditions. Any additional uses or facilities other than those approved with this permit, as described in the project description and the approved plans, will require a separate application and approval. Any deviation from the approved drawings, Conditions of Approval or use shall required prior written approval from the Director of City Planning or designee.
- b) This action by the City Planning Commission ("this Approval") includes the approvals set forth below. This Approval includes: The installation of a macro telecommunications facility located on the walls at the roof of an existing building at 5329-5345 Foothill Boulevard (APN: 035-2389-017-03), under Oakland Municipal Code 17.128, 17.136 and 17.134.

# 2. <u>Effective Date, Expiration, Extensions and Extinguishment</u> Ongoing

Unless a different termination date is prescribed, this Approval shall expire **two calendar years** from the approval date, unless within such period all necessary permits for construction or alteration have been issued, or the authorized activities have commenced in the case of a permit not involving construction or alteration. Upon written request and payment of appropriate fees submitted no later than the expiration date of this permit, the Director of City Planning or designee may grant a one-year extension of this date, with additional extensions subject to approval by the approving body. Expiration of any necessary building permit for this project may invalidate this Approval if the said extension period has also expired.

# 3. Scope of This Approval; Major and Minor Changes Ongoing

The project is approved pursuant to the **Planning Code** only. Minor changes to approved plans may be approved administratively by the Director of City Planning or designee. Major changes to the approved plans shall be reviewed by the Director of City Planning or designee to determine whether such changes require submittal and approval of a revision to the approved project by the approving body or a new, completely independent permit.

#### 4. Conformance with other Requirements

### Prior to issuance of a demolition, grading, P-job, or other construction related permit

a) The project applicant shall comply with all other applicable federal, state, regional and/or local laws/codes, requirements, regulations, and guidelines, including but not limited to those imposed by the City's Building Services Division, the City's Fire Marshal, and the City's Public Works Agency. Compliance with other applicable requirements may require changes to the

approved use and/or plans. These changes shall be processed in accordance with the procedures contained in Condition of Approval #3.

b) The applicant shall submit approved building plans for project-specific needs related to fire protection to the Fire Services Division for review and approval, including, but not limited to automatic extinguishing systems, water supply improvements and hydrants, fire department access, elevated walking pathways, safety railings, emergency access and lighting.

# 5. <u>Conformance to Approved Plans; Modification of Conditions or Revocation</u> *Ongoing*

- a) Site shall be kept in a blight/nuisance-free condition. Any existing blight or nuisance shall be abated within 60-90 days of approval, unless an earlier date is specified elsewhere.
- b) Violation of any term, Conditions of Approval or project description relating to the Conditions of Approval is unlawful, prohibited, and a violation of the Oakland Municipal Code. The City of Oakland reserves the right to initiate civil and/or criminal enforcement and/or abatement proceedings, or after notice and public hearing, to revoke the Approvals or alter these conditions of approval if it is found that there is violation of any of the Conditions of Approval or the provisions of the Planning Code or Municipal Code, or the project operates as or causes a public nuisance. This provision is not intended to, nor does it, limit in any manner whatsoever the ability of the City to take appropriate enforcement actions. The project applicant shall be responsible for paying fees in accordance with the City's Master Fee Schedule for inspections conducted by the City or a City-designated third-party to investigate alleged violations of the Conditions of Approval.

### 6. Signed Copy of the Conditions of Approval

#### Ongoing

A copy of the approval letter and **Conditions of Approval** shall be signed by the property owner, notarized, and submitted with each set of permit plans to the appropriate City agency for this project.

#### 7. Indemnification

#### Ongoing

- a) To the maximum extent permitted by law, the applicant shall defend (with counsel acceptable to the City), indemnify, and hold harmless the City of Oakland, the Oakland City Council, the City of Oakland Redevelopment Agency, the Oakland City Planning Commission and its respective agents, officers, and employees (hereafter collectively called City) from any liability, damages, claim, judgment, loss (direct or indirect)action, causes of action, or proceeding (including legal costs, attorneys' fees, expert witness or consultant fees, City Attorney or staff time, expenses or costs) (collectively called "Action") against the City to attack, set aside, void or annul, (1) an approval by the City relating to a development-related application or subdivision or (2) implementation of an approved development-related project. The City may elect, in its sole discretion, to participate in the defense of said Action and the applicant shall reimburse the City for its reasonable legal costs and attorneys' fees.
- b) Within ten (10) calendar days of the filing of any Action as specified in subsection A above, the applicant shall execute a Letter of Agreement with the City, acceptable to the Office of the City Attorney, which memorializes the above obligations. These obligations and

the Letter of Agreement shall survive termination, extinguishment or invalidation of the approval. Failure to timely execute the Letter of Agreement does not relieve the applicant of any of the obligations contained in this condition or other requirements or Conditions of Approval that may be imposed by the City.

#### 8. Compliance with Conditions of Approval

#### **Ongoing**

The project applicant shall be responsible for compliance with the recommendations in any submitted and approved technical report and all the Conditions of Approval set forth below at its sole cost and expense, and subject to review and approval of the City of Oakland.

#### 9. Severability

#### Ongoing

Approval of the project would not have been granted but for the applicability and validity of each and every one of the specified Conditions of Approval, and if one or more of such Conditions of Approval is found to be invalid by a court of competent jurisdiction, this Approval would not have been granted without requiring other valid Conditions of Approval consistent with achieving the same purpose and intent of such Approval.

#### 10. Landscape Maintenance.

#### **Ongoing**

All new landscaping shall be permanently maintained in good growing condition and, whenever necessary, replaced with new plant materials to ensure continued compliance with applicable landscaping requirements.

#### 11. Operational Noise-General

#### Ongoing.

Noise levels from the activity, property, or any mechanical equipment on site shall comply with the performance standards of Section 17.120 of the Oakland Planning Code and Section 8.18 of the Oakland Municipal Code. If noise levels exceed these standards, the activity causing the noise shall be abated until appropriate noise reduction measures have been installed and compliance verified by the Planning and Zoning Division and Building Services (see also condition #30).

#### PROJECT SPECIFIC CONDITIONS FOR TELECOMMUNICATIONS FACILITIES

#### 12. Sinking Fund for Facility Removal or Abandonment.

### Prior to the issuance of building permit.

The applicant shall provide proof of the establishment of a sinking fund to cover the cost of removing the facility if it is abandoned within a prescribed period. The word "abandoned" shall mean a facility that has not been operational for a six (6) month period, except where non-operation is the result of maintenance of renovation activity pursuant to valid City permits. The sinking fund shall be established to cover a two-year period, at a financial institution approved by the City's Office of Budget and Finance. The sinking fund payment shall be determined by the Office of Budget and Finance and shall be adequate to defray expenses associated with the removal of the telecommunication facility.

#### 13. Emissions Report

#### Prior to a final inspection

The applicant shall provide an RF emissions report to the City of Oakland Zoning Division indicating that the site is actually operating within the acceptable thresholds as established by the Federal government or any such agency that may be subsequently authorized to establish such standards.

#### 14. Architectural Detailing.

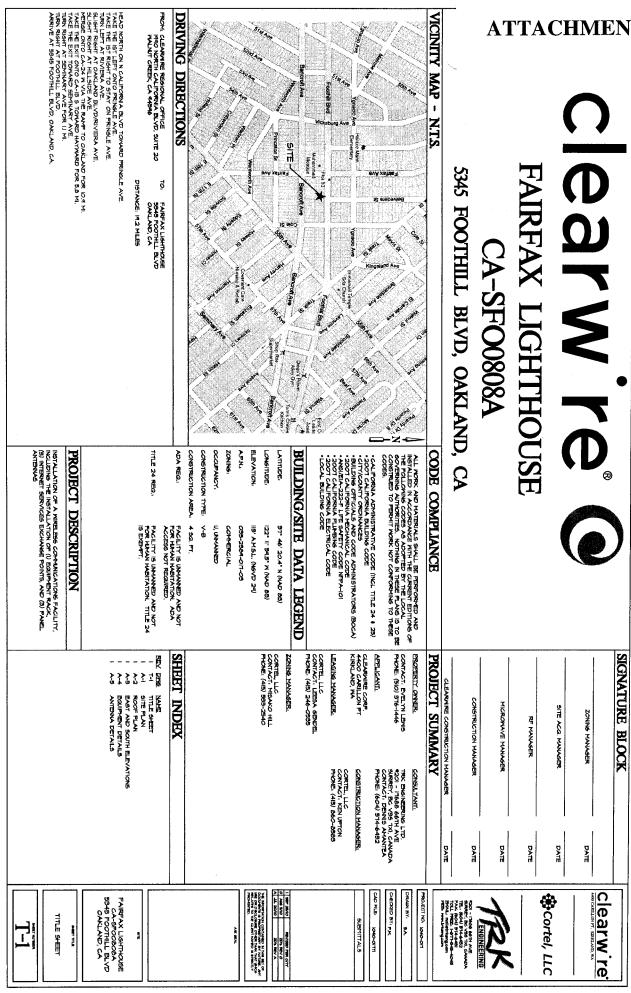
#### Prior to issuance of a building permit

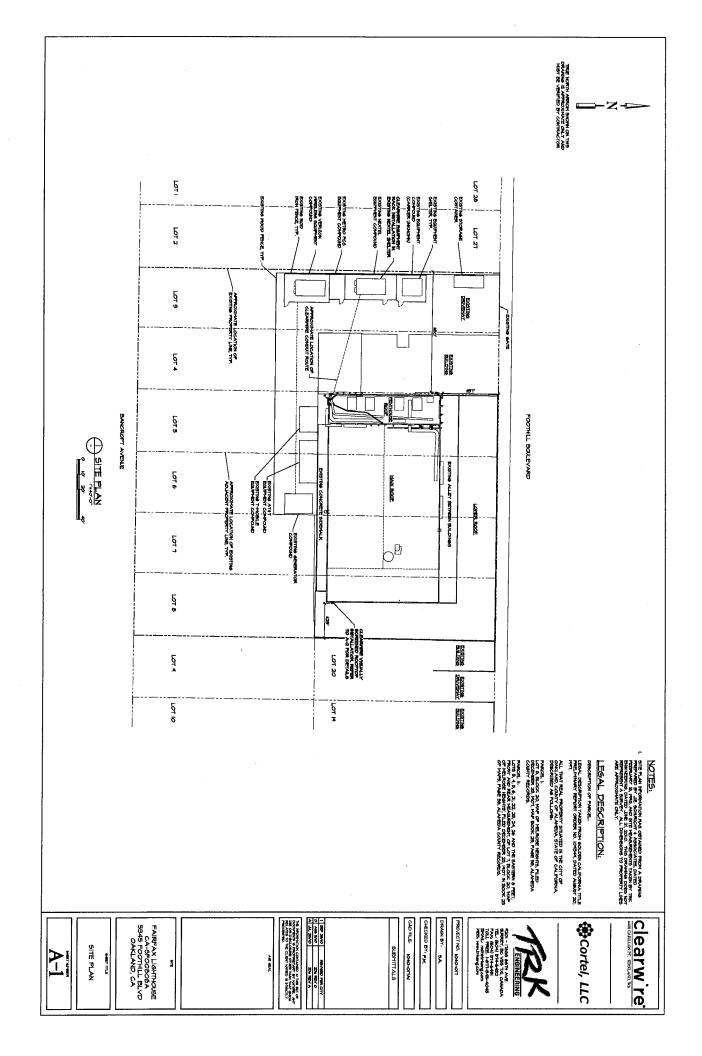
The proposed antennas and dishes shall be completely concealed from public view behind screening enclosures and/or painted and textured to match the existing structure. The size, placement, configuration, materials, texture, and color shall be submitted to the Planning and Zoning division for review and approval prior to the issuance of a building permit.

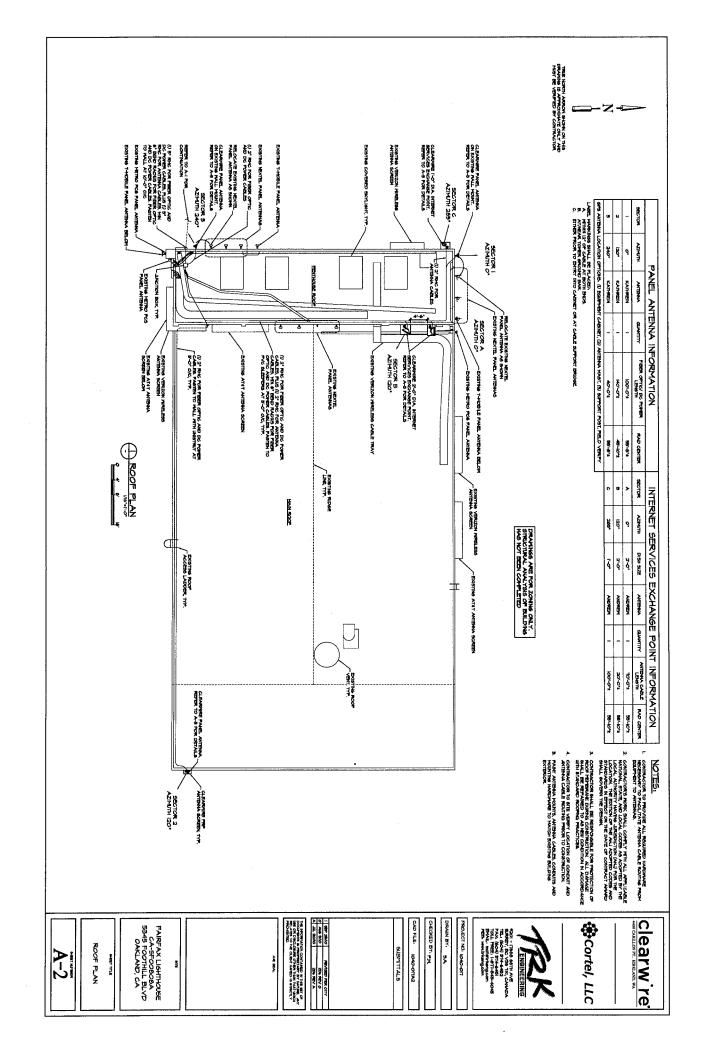
#### 15. Equipment Shelter Location and Fencing.

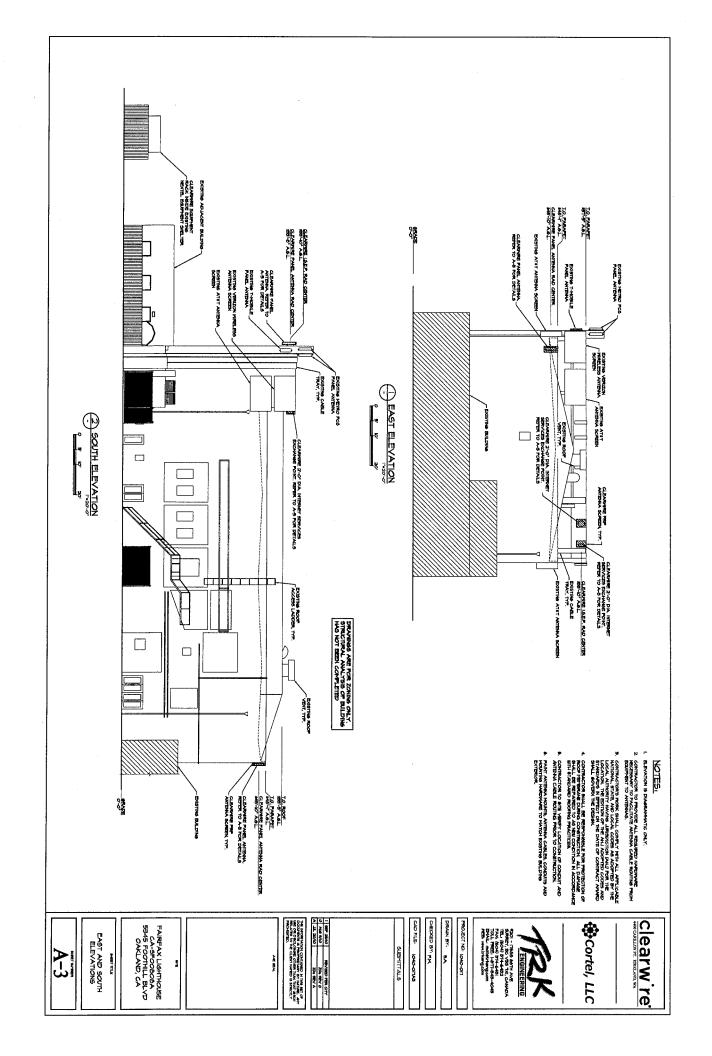
#### Prior to issuance of a building permit

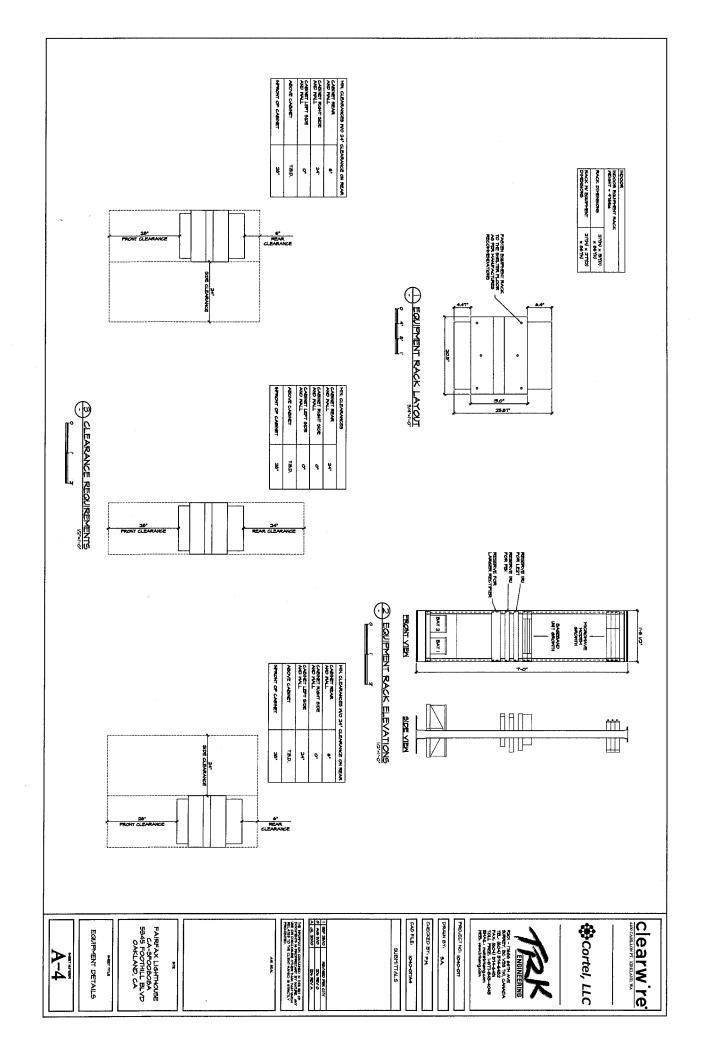
The proposed equipment shelters shall be located a minimum of five feet (5') from the side property line. The applicant shall install new solid fencing with minimal transparency around the proposed equipment shelters with all efforts made to prevent public access to the cabinets through use of anti-climbing measures and anti-tampering devices. The applicant shall permanently maintain all fencing or barriers visible from any property line in neat and safe conditions, and, whenever necessary, replaced with new materials or finish to ensure continued compliance with all City requirements.

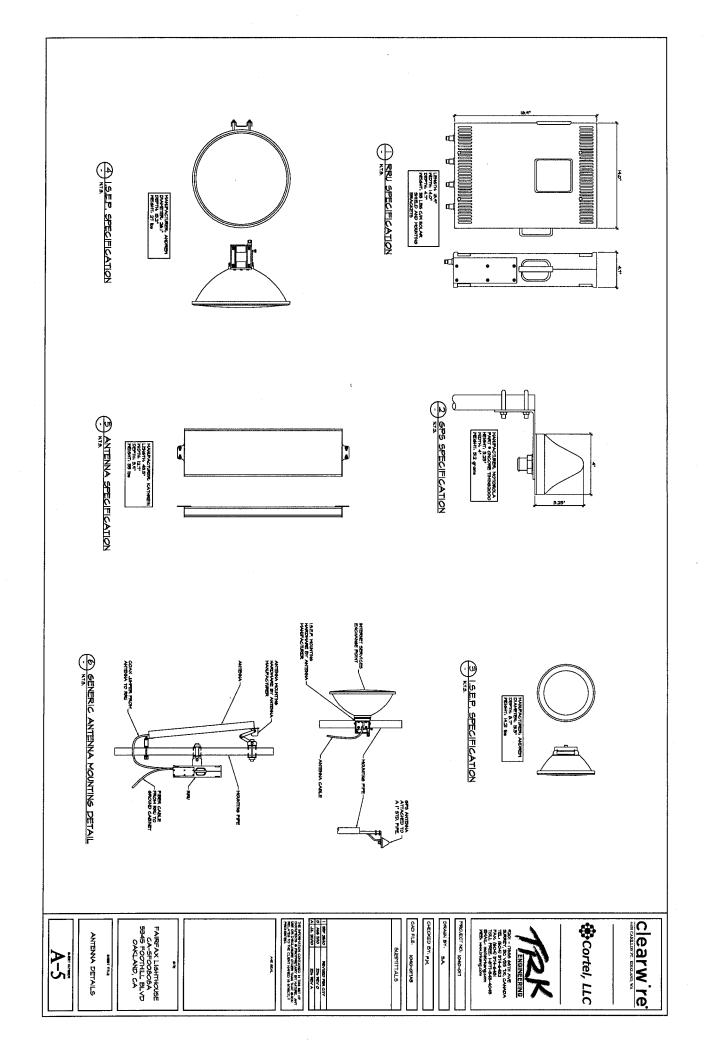




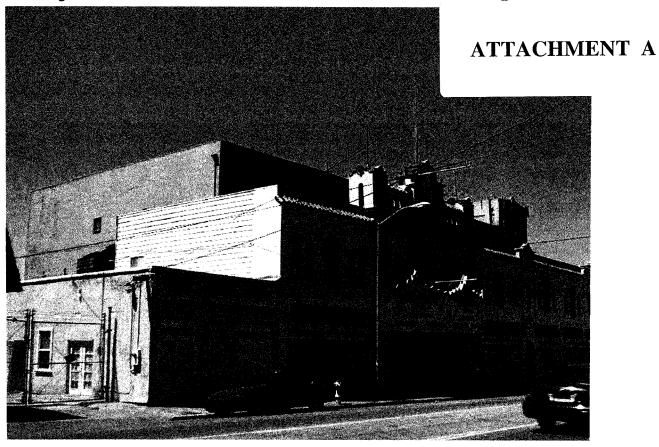




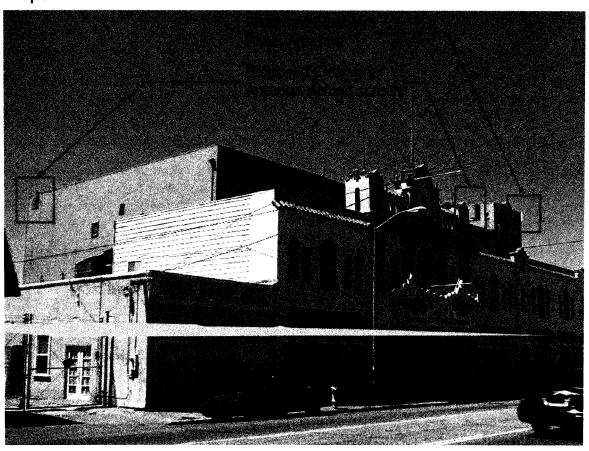




Existing August 05, 2010

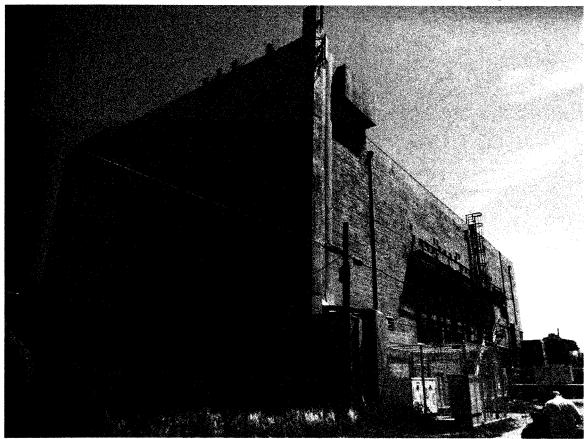


Proposed

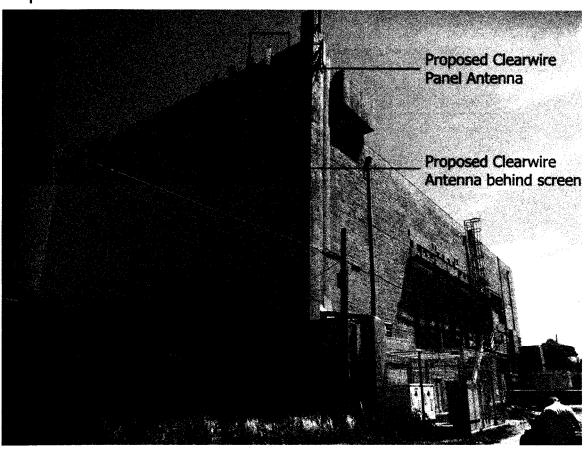


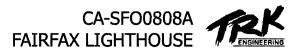


Existing August 05, 2010



Proposed







# FEDERAL COMMUNICATIONS COMMISSION (FCC) COMPLIANCE STUDY ON RADIO FREQUENCY ELECTROMAGNETIC FIELDS EXPOSURE

Prepared for:

## clearwire wireless broadband

CA-SFO0808A FAIRFAX LIGHTHOUSE 5345 FOOTHILL BLVD OAKLAND, CA

**AUGUST 05/10, REV. 0** 



#### **SITE DESCRIPTION:**

Carrier:	Clearwire wireless broadband
Site Address:	5345 Foothill Blvd., Oakland CA
Type of Service:	MMDS (Multichannel Multipoint Distribution Service)
Sectors:	0°, 120°, 240°
Antenna Type:	Kathrein 840 10054
Number of Antennas:	3
Frequencies (GHz):	2.5 – 2.7
Maximum Power:	969 W ERP (per sector)
Antenna Height:	45'-10"±, and 55'-8"± (radiation center AGL)

Table 1. Clearwire RF summary

Clearwire is proposing to construct a wireless broadband facility on a building at the above address (Figure 1). Three panel antennas with horizontal beam width of 87° will be mounted at various locations on the rooftop. An outdoor site support cabinet will be installed on the rooftop. Access to the facility is restricted to authorized personnel only.

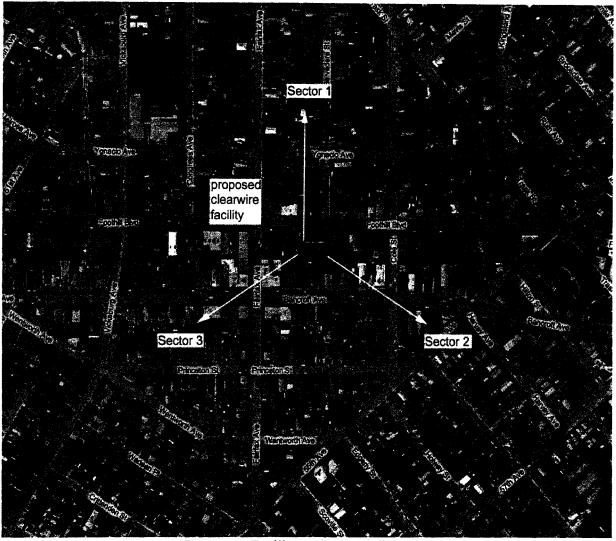


Figure 1. Facility and surrounding area



Clearwire also proposes to install dish antennas or Internet Service Exchange Points (ISEP) behind RF-transparent screens at various locations on the rooftop. The RF power outside the main beam of these ISEP antennas is insignificant compared to the panel antennas (see calculations in Appendix A).

There are four other existing wireless communication facilities with panel antennas installed on the rooftop. The RF summaries for the facilities are shown in the following Tables.

Carrier:	Metro PCS
Type of Service:	1900 MHz CDMA
Antenna Quantity:	3 (1 per sector)
Antenna Type:	Kathrein 741 989
Maximum Power:	500 W (Maximum ERP per sector)
Antenna Height:	various

**Table 2.** Metro PCS RF summary

Carrier:	Verizon Wireless
Type of Service:	i) CDMA ii) EVDO iii) LTE
Antenna Type:	Andrew DBXNH-6565A-VTM (typical)
Maximum Power:	500 W (Maximum ERP per technology, per sector)
Antenna Height:	45'-6"± (Radiation center AGL)

**Table 3.** Verizon Wireless RF summary

Carrier:	T-Mobile
Type of Service:	1900 MHz GSM/UMTS
Antenna Type:	RFS APX16DWV-16DWVS-E-A20 (typical)
Number of Antennas:	3 (1 per sector)
Maximum Power:	1000 W (Maximum ERP per sector)
Antenna Height:	various

**Table 4.** T-Mobile RF summary

Carrier:	Nextel Communications
Type of Service:	850 MHz ESMR
Antenna Type:	Decibel DB844H65E-XY, DB844G65ZAXY
Number of Antennas:	9 (3 per sector)
Maximum Power:	500 W (Maximum ERP per sector)
Antenna Height:	55'-5"± (Radiation center AGL)

**Table 5.** Nextel Communications RF summary



#### **PROTOCOL:**

This study, and the calculations performed therein, is based on <u>OET Bulletin 65</u><sup>1</sup> which adopts ANSI C95.1-1992 and NCRP standards. In particular, equation 10 from section 2 of the guideline is used as a model (in conjunction with known antenna radiation patterns) for calculating the power density at different points of interest. This information will be used to judge the RF exposure level incident upon the general population, and any employee present in the area. It should be noted that ground reflection of RF waves has been taken into account.

#### FCC'S MAXIMUM PERMISSIBLE EXPOSURE (MPE) LIMIT:

In order to evaluate the RF exposure level, the power densities at different locations of interest have been examined. Equation 10 from Bulletin 65 is reproduced here as equation 1:

$$S = \frac{33.4F^2 ERP}{R^2}$$
 (1)

Where:

 $S = Power density [\mu W/cm^2]$ 

ERP = Effective radiated power [W]

R = Distance[m]

F = Relative field factor (relative numeric gain)

Scenario 1: Standing near the facility on street level

The RF exposure level of a six-foot tall person standing on street level close to the building is evaluated. For the worst-case scenario, we assume that all the antennas are transmitting the maximum number of channels at the same time, with each channel at its maximum power level. In addition, the azimuths of the antennas of all carriers are assumed to be in the direction of the studied location. Please refer to scenario 1 in appendix A for the complete geometry and analysis. The highest exposure location is found to be approximately 83' from a proposed Clearwire antenna. The calculations of maximum cumulative power density are summarized in Table 6.

Service	Max. ERP	$\mathbf{F}^2$	R (m)	S (µW/cm²) (from eq. 1)	MPE %
clearwire (panel)	969 W	-15 dB (0.0316)	29.1	1.2077	0.1208
clearwire ISEP	500 W	-42 dB (0.0001)	29.1	0.0004	0.0000
T-Mobile	1000 W	-23 dB (0.0050)	28.8	0.2013	0.0201
Metro PCS	500 W	-16 dB (0.0251)	28.8	0.5054	0.0505
Verizon CDMA	500 W	-14 dB (0.0398)	27.6	0.8725	0.1504
Verizon EVDO	500 W	-12 dB (0.0631)	27.6	1.3833	0.1383
Verizon LTE	500 W	-20 dB (0.0100)	27.6	0.2192	0.0428
Nextel	500 W	-7 dB (0.1995)	29.0	3.9615	0.6830
		Total			1.2059

Table 6. Worst-case predicted power density values for scenario 1.

<sup>&</sup>lt;sup>1</sup> Cleveland, Robert F, et al. <u>Evaluating Compliance with FCC Guidelines for Human Exposure to Radiofrequency Electromagnetic Fields.</u> OET Bulletin 65, Edition 97-01, August 1997.



The Maximum Permissible Exposure (MPE) limit for 1900 MHz and 2500 MHz facilities<sup>2</sup> for general population/uncontrolled exposure is 1000  $\mu$ W/cm<sup>2</sup>, 580  $\mu$ W/cm<sup>2</sup> for 850 MHz facilities<sup>3</sup>, and 512  $\mu$ W/cm<sup>2</sup> for 774 MHz facilities<sup>4</sup>. The maximum cumulative power density for the proposed and existing antennas is calculated to be 1.2 % of the MPE limit.

#### Scenario 2: Nearby building rooftops

There are various types of buildings in the surrounding area. The RF exposure levels on nearby rooftops are evaluated. We assume again, all antennas within a sector are transmitting with maximum power level. Please refer to scenario 2 in appendix A for the analysis. The highest exposure location is on the rooftop of the nearest building north of the subject building. The calculations for the maximum possible power density are summarized in Table 7.

Service	Max. ERP	$\mathbf{F}^2$	R (m)	S (μW/cm²) (from eq. 1)	MPE %
clearwire (panel)	969 W	-17 dB (0.0200)	23.5	1.1721	0.1172
clearwire ISEP	500 W	-40 dB (0.0001)	23.5	0.0006	0.0001
T-Mobile	1000 W	-15 dB (0.0316)	23.3	1.9441	0.1944
Metro PCS	500 W	-18 dB (0.0158)	23.3	0.4867	0.0486
Verizon CDMA	500 W	-5 dB (0. 3162)	22.7	10.2477	1.7668
Verizon EVDO	500 W	-17 dB (0.0200)	22.7	0.6482	0.0648
Verizon LTE	500 W	-4 dB (0.3981)	22.7	12.9020	2.5199
Nextel	500 W	-14 dB (0.0398	23.5	1.2035	0.2075
		Total			4.9193

**Table 7.** Worst-case predicted power density values for scenario 2.

The maximum cumulative power density for the Clearwire antennas and the existing antennas is calculated to be 4.9% of the MPE limit. There is a relatively low level of RF energy directed either above or below the horizontal plane of the antennas, and there are no locations in the surrounding areas near the facilities that will have RF exposure levels close to the MPE limit.

#### Scenario 3: Facility rooftop

The proposed Clearwire antennas are mounted on the side of the building. There are no locations on the rooftop where a person may be exposed to the main beam path of the proposed antennas.

<sup>&</sup>lt;sup>2</sup> Ibid., page 67. are shown

<sup>&</sup>lt;sup>3</sup> Ibid., page 67.

<sup>&</sup>lt;sup>4</sup> Ibid., page 67.

dugust 6, 2010



#### Conclusion:

Under "worst-case" conditions, the calculations shown above predict that the maximum possible RF exposure is 4.9% of the MPE limit for general population/uncontrolled exposure. There will be less RF exposure on the ground level or nearby buildings as a person moves away from the site. Therefore, the proposed Clearwire facility and the existing facilities will comply with the general population/uncontrolled limit.

#### **FCC COMPLIANCE:**

The general population/uncontrolled exposure near the antennas, including persons on the street level, in nearby open areas, and inside or on existing nearby buildings will have RF exposure much lower than the "worst-case" scenario, which is only a small percentage of the MPE limit.

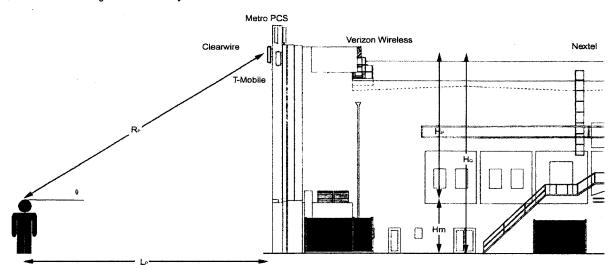
As for trained persons or transient workers, they will be made fully aware of the potential for RF exposure and can choose to exercise control over their exposure that is within the occupational/controlled limits.

The proposed site will operate within the current acceptable thresholds as established by FCC.

Sei Yuen Sylvan Wong, PE

California PE Reg. No. E 16850

Scenario 1: Surrounding Area of the Facility



person's height  $(H_M) = 6$  ft building elevation = 68 ft

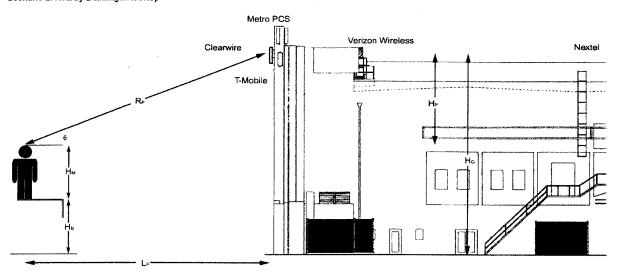
Horizontal distance from buildi	ing L <sub>P</sub> is	9	ft at Θ=	80	•		Elevation above	Elevation above sea level: 68 feet					
Service Provider	Height H <sub>G</sub> , ft	Height H <sub>P</sub> , ft	Max. ERP		Angle Θ		F <sup>2</sup>	R <sub>P</sub> (m)	S (µW/cm2)	MPE%			
clearwire panel	55.67	49.67	969.0	Θ=	80	۰	-30 dB ( 0.0010 )	15.4	0.1365	0.0137			
clearwire ISEP	55.80	49.80	100.0	Θ=	80	•	-57 dB ( 0.0000 )	15.4	0.0000	0.0000			
T-Mobile	54.00	48.00	1000.0	Θ=	80	•	-30 dB ( 0.0010 )	14.9	0.1504	0.0150			
Metro PCS	54.00	48.00	500.0	Θ=	80	۰	-30 dB ( 0.0010 )	14.9	0.0752	0.0075			
Verizon CDMA	45.50	39.50	500.0	Θ=	77	0	-25 dB ( 0.0032 )	12.3	0.3532	0.0609			
Verizon EVDO	45.50	39.50	500.0	Θ=	77	۰	-25 dB ( 0.0032 )	12.3	0.3532	0.0353			
Verizon LTE	45.50	39.50	500.0	Θ=	77	۰	-25 dB ( 0.0032 )	12.3	0.3532	0.0690			
Nextel	55.50	49.50	500.0	Θ=	80	۰	-30 dB ( 0.0010 )	15.3	0.0713	0.0123			
								Total		0.2137			

Horizontal distance from buildi	ing L <sub>P</sub> is	28	B ftatΘ=	60°			Elevation above sea level: 69 feet						
Service Provider	Service Provider Height H <sub>G</sub> , ft		Height Max.		Angle ⊝				F <sup>2</sup>	R <sub>P</sub> (m)	S (µW/cm2)	MPE%	
clearwire panel	55.67	48.67	969.0	Θ=	60	۰	-30	dB	( 0.0010 )	17.1	0.1107	0.0111	
dearwire ISEP	55.80	48.80	100.0	Θ=	60	۰	-46	dB	( 0.0000 )	17.2	0.0000	0.0000	
T-Mobile	54.00	47.00	1000.0	Θ=	59	۰	-30	dΒ	( 0.0010 )	16.7	0.1198	0.0120	
Metro PCS	54.00	47.00	500.0	Θ≃	59	۰	-23	dB	( 0.0050 )	16.7	0.2994	0.0299	
Verizon CDMA	45.50	38.50	500.0	Θ=	54		-25	dΒ	( 0.0032 )	14.5	0.2542	0.0438	
Verizon EVDO	45.50	38.50	500.0	Θ=	54	۰	-25	dB	( 0.0032 )	14.5	0.2542	0.0254	
Verizon LTE	45.50	38.50	500.0	Θ=	54	۰	-25	dΒ	( 0.0032 )	14.5	0.2542	0.0496	
Nextel	63.00	56.00	500.0	Θ=	63	۰	-30	dΒ	( 0.0010 )	19.1	0.0458	0.0079	
										Total		0.1797	

Horizontal distance from build	ing L <sub>P</sub> is	49	9 ftatΘ=	45 °			Elevation above sea level: 69 feet					
Service Provider	Height H <sub>G</sub> , ft	Height H <sub>P</sub> , ft	Max. ERP	-	Angle ⊖		F <sup>2</sup>	R <sub>P</sub> (m)	S (µW/cm2)	MPE%		
clearwire panel	55.67	48.67	969.0	Θ=	45	۰	-30 dB ( 0.0010 )	21.0	0.0734	0.0073		
clearwire ISEP	55.80	48.80	100.0	Θ=	45	۰	-42 dB ( 0.0001 )	21.0	8000.0	0.0001		
T-Mobile	54.00	47.00	1000.0	Θ=	44	۰	-22 dB ( 0.0063 )	20.6	0.4959	0.0496		
Metro PCS	54.00	47.00	500.0	Θ=	44	•	-18 dB ( 0.0158 )	20.6	0.6218	0.0622		
Verizon CDMA	45.50	38.50	500.0	Θ=	38	0	-17 dB ( 0.0200 )	18.9	0.9350	0.1612		
Verizon EVDO	45.50	38.50	500.0	Θ=	38	۰	-12 dB ( 0.0631 )	18.9	2.9500	0.2950		
Verizon LTE	45.50	38.50	500.0	Θ=	38	•	-24 dB ( 0.0040 )	18.9	0.1870	0.0365		
Nextel	55.50	48.50	500.0	Θ=	45	٥	-17 dB ( 0.0200 )	20.9	0.7646	0.1318		
								Total		0.7437		

Horizontal distance from buil		8	3 ftatΘ=								sea leve	el: 70 i	feet	
Service Provider	Height H <sub>G</sub> , ft	Height H <sub>P</sub> , ft	Max. ERP		Angle ⊖				F <sup>2</sup>		R <sub>P</sub> (m)	S (µW/cm2)		MPE%
clearwire panel	55.67	47.67	969.0	Θ=	30	۰	-15	dB (	0.0316	)	29.1	1.2077		0.1208
clearwire ISEP	55.80	47.80	100.0	Θ=	30	۰	-42	dB (	0.0001	ì	29.1	0.0004		0.0000
T-Mobile	54.00	46.00	1000.0	Θ=	29	۰	-23	dB (	0.0050	ń	28.8	0.2013		0.0201
Metro PCS	54.00	46.00	500.0	Θ=	29	۰	-16	dB (	0.0251	í	28.8	0.5054		0.0505
Verizon CDMA	45.50	37.50	500.0	Θ=	24	•	-14	dB (	0.0398	1	27.6	0.8725		0.1504
Verizon EVDO	45.50	37.50	500.0	Θ=	24	۰	-12	dB (	0.0631	1	27.6	1.3833		0.1383
Verizon LTE	45.50	37.50	500.0	Θ=	24	•		dB (	0.0100	1	27.6	0.2192		0.0428
Vextel	55.50	47.50	500.0	Θ=	30	•	<del></del>	dB (	0.1995	<del>'</del> †	29.0	3.9615		0.6830
10ALC)				1~			<u> </u>		0.1000	4				
Horizontal distance from build	ding L <sub>P</sub> is	17	4 ftatΘ=	1			L'			/L	Total			1.2059
	ding L <sub>P</sub> is Height H <sub>G</sub> , ft	17 Height H <sub>P</sub> , ft	4 ft at Θ= Max. ERP	1				Ele	vation abov	Т	Total		feet	
Horizontal distance from build	Height	Height	Max.	1	Angle	0		Ele	vation abov	Т	Total sea leve	d: 71 f	feet	1.2059 MPE%
Horizontal distance from build Service Provider	Height H <sub>G</sub> , ft	Height H <sub>P</sub> , ft	Max. ERP	15	Angle Θ	0	-13	Ele	vation abov	Т	Total sea leve	sl: 71 f S (μW/cm2)	feet	1.2059 MPE% 0.0536
Horizontal distance from build Service Provider Bearwire panel	Height H <sub>G</sub> , ft 55.67	Height H <sub>P</sub> , ft 46.67	Max. ERP 969.0	15 Θ=	Angle ⊝ 15		-13 -37	Ele F	vation abov -2 0.0501	Т	Total sea leve R <sub>P</sub> (m)	S (μW/cm2) 0.5360 0.0002	feet (	MPE% 0.0536 0.0000
Horizontal distance from build Service Provider Bearwire panel Bearwire ISEP	Height H <sub>G</sub> , ft 55.67 55.80	Height H <sub>P</sub> , ft 46.67 46.80	Max. ERP 969.0 100.0	15 Θ = Θ =	Angle Θ 15	۰	-13 -37 -15	Eler F dB (	vation abov -2 0.0501 0.0002	))))	Total sea leve R <sub>P</sub> (m) 55.0 54.8	S (μW/cm2) 0.5360 0.0002 0.3515	feet (	MPE% 0.0536 0.0000 0.0352
Horizontal distance from build Service Provider Bearwire panel Bearwire ISEP F-Mobile	Height H <sub>G</sub> , ft 55.67 55.80 54.00	Height H <sub>P</sub> , ft 46.67 46.80 45.00	Max. ERP 969.0 100.0	15 Θ = Θ = Θ =	Angle Θ 15 15	۰	-13 -37 -15 -15 -15 -15 -15 -15 -15 -15 -15 -15	Eler dB ( dB ( dB ( dB (	0.0501 0.0002 0.0316 0.0316	)	Total sea level R <sub>P</sub> (m) 55.0 55.0 54.8 54.8	S (µW/cm2)  0.5360  0.0002  0.3515  0.1757	feet (	MPE% 0.0536 0.0000 0.0352 0.0176
Horizontal distance from build Service Provider Bearwire panel Bearwire ISEP F-Mobile Metro PCS	Height H <sub>G</sub> , ft 55.67 55.80 54.00 54.00	Height H <sub>P</sub> , ft 46.67 46.80 45.00	Max. ERP 969.0 100.0 1000.0 500.0	15 Θ = Θ = Θ = Θ =	Angle Θ 15 15 14	0	-13 -37 -15 -15 -5 -6	Eler  dB ( dB ( dB (	0.0501 0.0002 0.0316 0.0316 0.3162	) ) ) )	Total sea leve R <sub>P</sub> (m) 55.0 55.0 54.8 54.8	S (µW/cm2)  0.5360  0.0002  0.3515  0.1757  1.7909	feet (	1.2059 MPE% 0.0536 0.0000 0.0352 0.0176 0.3088
Horizontal distance from build Service Provider Searwire panel Searwire ISEP F-Mobile Metro PCS /erizon CDMA	Height H <sub>G</sub> , ft 55.67 55.80 54.00 54.00 45.50	Height H <sub>P</sub> , ft 46.67 46.80 45.00 45.00 36.50	Max. ERP 969.0 100.0 1000.0 500.0	15 Θ = Θ = Θ = Θ =	Angle Θ 15 15 14 14 12	0	-13 - -37 - -15 - -15 - -5 - -17 -	Eler  dB ( dB ( dB ( dB ( dB ( dB (	vation above -2  0.0501  0.0002  0.0316  0.0316  0.3162  0.0200	)	Total sea lever R <sub>P</sub> (m) 55.0 55.0 54.8 54.8 54.3 54.3	S (µW/cm2)  0.5360  0.0002  0.3515  0.1757  1.7909  0.1133	feet	MPE% 0.0536 0.0000 0.0352 0.0176 0.3088 0.0113
Horizontal distance from build Service Provider Clearwire panel Clearwire ISEP F-Mobile Metro PCS /erizon CDMA /erizon EVDO	Height H <sub>G</sub> , ft 55.67 55.80 54.00 54.00 45.50	Height H <sub>P</sub> , ft 46.67 46.80 45.00 45.00 36.50 36.50	Max. ERP 969.0 100.0 1000.0 500.0 500.0	15 Θ = Θ = Θ = Θ = Θ = Θ =	Angle Θ 15 15 14 14	0	-13 - -37 - -15 - -15 - -5 ( -17 (	Eler dB ( dB ( dB ( dB (	0.0501 0.0002 0.0316 0.0316 0.3162	)	Total sea leve R <sub>P</sub> (m) 55.0 55.0 54.8 54.8	S (µW/cm2)  0.5360  0.0002  0.3515  0.1757  1.7909		1.2059 MPE% 0.0536 0.0000 0.0352 0.0176 0.3088

#### Scenario 2: Nearby Buildings/Rooftop



person's height  $(H_M) = 6 \text{ ft}$ 

Location 1: Nearest building surface within Sector 1

H <sub>B</sub> = 24.0 ft, L <sub>P</sub> is	73 ft						Elevation above se	a level:	69 feet	
Service Provider	Height H <sub>G</sub> , ft	Height H <sub>P</sub> , ft	Max. ERP		Angle ⊖		F <sup>2</sup>	R <sub>P</sub> (m)	S (µW/cm2)	MPE%
clearwire panel	55.67	24.67	969.0	Θ=	19	•	-17 dB ( 0.0200 )	23.5	1.1721	0.1172
dearwire ISEP	55.80	24.80	100.0	Θ=	19	۰	-40 dB ( 0.0001 )	23.5	0.0006	0.0001
T-Mobile	54.00	23.00	1000.0	Θ=	17	۰	-15 dB ( 0.0316 )	23.3	1.9441	0.1944
Metro PCS	54.00	23.00	500.0	Θ=	17	0	-18 dB ( 0.0158 )	23.3	0.4860	0.0486
Verizon CDMA	45.50	14.50	500.0	Θ=	11	۰	-5 dB ( 0.3162 )	22.7	10.2477	1.7668
Verizon EVDO	45.50	14.50	500.0	Θ=	11	۰	-17 dB ( 0.0200 )	22.7	0.6482	0.0648
Verizon LTE	45.50	14.50	500.0	Θ=	11	0	-4 dB ( 0.3981 )	22.7	12.9020	2.5199
Nextel	55.50	24.50	500.0	Θ=	19	•	-14 dB ( 0.0398 )	23.5	1.2035	0.2075
								Total	·····	4 9193

Location 2: Nearest building surface within Sector 2

$H_B$ = 12.0 ft, $L_P$ is	31 ft						Elevation above sea	a level:	69 feet	
Service Provider	Height H <sub>G</sub> , ft	Height H <sub>P</sub> , ft	Max. ERP		Angle ⊖		F <sup>2</sup>	R <sub>P</sub> (m)	S (µW/cm2)	MPE%
clearwire panel	45.80	26.80	969.0	Θ=	41	۰	-26 dB ( 0.0025 )	12.5	0.5178	0.0518
clearwire ISEP	55.80	36.80	100.0	Θ=	50	۰	-42 dB ( 0.0001 )	14.7	0.0015	0.0002
T-Mobile	54.00	35.00	1000.0	Θ=	48	۰	-28 dB ( 0.0016 )	14.3	0.2613	0.0261
Metro PCS	54.00	35.00	500.0	Θ=	48	•	-19 dB ( 0.0126 )	14.3	1.0290	0.1029
Verizon CDMA	45.50	26.50	500.0	Θ=	41	٥	-25 dB ( 0.0032 )	12.4	0.3476	0.0599
Verizon EVDO	45.50	26.50	500.0	Θ=	41	۰	-15 dB ( 0.0316 )	12.4	3.4321	0.3432
Verizon LTE	45.50	26.50	500.0	Θ =	41	0	-23 dB ( 0.0050 )	12.4	0.5431	0.1061
Nextel	55.50	36.50	500.0	Θ=	50	۰	-24 dB ( 0.0040 )	14.6	0.3134	0.0540
								Total		0.7442

#### Location3: Nearest building surface within Sector 3

H <sub>B</sub> = 24.0 ft, L <sub>P</sub> is	105 ft						Elevation above se	a level:	64 feet	
Service Provider	Height H <sub>G</sub> , ft	Height H <sub>P</sub> , ft	Max. ERP		Angle ⊝		F <sup>2</sup>	R <sub>P</sub> (m)	S (µW/cm2)	MPE%
clearwire panel	55.67	29.67	969.0	Θ=	16	•	-14 dB ( 0.0398 )	33.3	1.1616	0.1162
clearwire ISEP	55.80	29.80	100.0	Θ =	16	•	-37 dB ( 0.0002 )	33.3	0.0006	0.0001
T-Mobile	54.00	28.00	1000.0	Θ=	15	۰	-15 dB ( 0.0316 )	33.1	0.9633	0.0963
Metro PCS	54.00	28.00	500.0	Θ=	15	۰	-16 dB ( 0.0251 )	33.1	0.3826	0.0383
Verizon CDMA	45.50	19.50	500.0	Θ=	11	۰	-5 dB ( 0.3162 )	32.6	4.9687	0.8567
Verizon EVDO	45.50	19.50	500.0	Θ=	11	۰	-15 dB ( 0.0316 )	32.6	0.4966	0.0497
Verizon LTE	45.50	19.50	500.0	Θ=	11	٥	-5 dB ( 0.3162 )	32.6	4.9687	0.9704
Nextel	55.50	29.50	500.0	Θ=	16	۰	-13 dB ( 0.0501 )	33.3	0.7545	0.1301
								Total		2.2578

#### Scenario 3:Facility Rooftop

The proposed Clearwire antennas are mounted on the side of the building.

There are no locations on the rooftop where a person may be exposed to the main beam path of the proposed antennas.



### KATHRE SCALA DIVISION

#### 87° XX-pol Panel Antenna 2496-2690 MHz

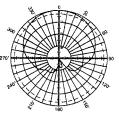
Kathrein Scala's XX-polarized adjustable electrical downtilt antennas offer the carrier the ability to tailor sites for optimum performance. Using variable downtilt, only a few models need be procured to accommodate the needs of widely varying conditions. Remotely controlled downtilt is available as a retrofitable option.

- 0-10° electrical downtilt range.
- · DC Grounded metallic parts for impulse suppression.
- · No moving electrical connections.
- · Optional remote downtilt control.

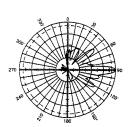
Spe	ecific	atio	ns:
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Specifications:	
Frequency range	2496–2690 MHz
Gain	2 x 16 dBi
Impedance	50 ohms
VSWR	< 1.5:1
Intermodulation (2x20w)	IM3:< -150 dBc
Polarization	+45° and -45°
Front-to-back ratio	>23 dB typical
Maximum input power	300 watts (at 50°C)
+45° and -45° polarization horizontal beamwidth	87 degrees at midband (half power)
+45° and -45° polarization vertical beamwidth	7 degrees at midband (half power)
Electrical downtilt continously adjustable	0–10 degrees
Connector	4 x 7-16 DIN female
Sidelobe suppression for first sidelobe above horizon	0° 4° 8° 10° 15 15 15 15 dB (typical)
Null fill	> -1 dBi to 12° below horizon (typical) (17 dB below 16 dBi main beam)
Isolation	>30 dB
Weight	30 lb (13.6 kg)
Dimensions	42 x 12.7 x 2.8 inches (1067 x 323 x 71 mm)
Equivalent flat plate area	4.8 ft² (0.45 m²)
Wind survival rating*	120 mph (200 kph)
Shipping dimensions	48 x 13.3 x 5.1 inches (1220 x 337 x 130 mm)
Shipping weight	34 lb (15.4 kg)
Mounting	Fixed and tilt-mount options are available for 2 to 5.7 inch (50 to 145 mm) OD masts.

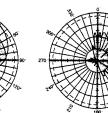
#### See reverse for order information.



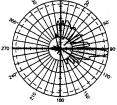
Horizontal pattern ±45°- polarization 0° electrical downtilt



Vertical pattern ±45°- polarization 0° electrical downtilt

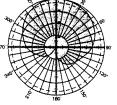


Horizontal pattern ±45°- polarization 5° electrical downtilt

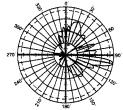


Vertical pattern ±45°- polarization 5° electrical downtilt





Horizontal pattern ±45°- polarization 10° electrical downtilt



Vertical pattern ±45°- polarization 10° electrical downtilt





<sup>\*</sup> Mechanical design is based on environmental conditions as stipulated in EIA-222-F (June 1996) and/or ETS 300 019-1-4 which include the static mechanical load imposed on an antenna by wind at maximum velocity. See the Engineering Section of the catalog for further details.





# ValuLine® III Next Generation Antennas VHLP2

#### SPECIFICATIONS

		-									
	VHLP2-7W	VHLP2-10W	VHLP2-11	VHLP2-13	VHLP2-15	VHLP2-18	VHLP2-23	VHLP2-26	VHLP2-28	VHLP2-32	VHLP2-38
Frequency Band, GHz	7.125-8.5	10.5510.68	10.711.7	12.70-13.25	14.2515.35	17.7–19.7	21.2–23.6	24.2526.5	27.5–29.5	31.8–33.4	37.040.0
Bottom Band Gain, dBi	<b>29</b> .5	33.7	34.0	35.6	36.5	38.3	39.8	40.8	41.8	43.4	44.6
Mid Band Gain, dBi	30.7	33.8	34.4	35.8	36.8	38.7	40.4	41.2	42.2	43.7	45.2
Top Band Gain, dBi	31.9	34.3	35.0	36.0	37.2	39.1	41.0	41.8	42.7	44.0	45.8
Beamwidth, degrees	4.7	3.7	3.3	2.7	2.5	2.1	1.7	1.5	1.3	1.0	0.9
Front/Back, dB	57	56	60	62	65	67	66	68	68	61	66
XPD, dB	32	30	30	30	30	30	30	30	30	30	30
Return Loss, dB	17.7	17.7	17.7	17.7	17.7	17.7	17.7	17.7	17.7	17.7	17.7
Regulatory Compliance ETSI Class FCC Part 101 Brazil Anatel Canada SRSP	R1 C3 N/A N/A N/A	R1 C2 CAT A* C2 310.5	R1 C3 CAT B C2 N/A	R1 C3 N/A C2 312.78	R2 C3 N/A C2 314.5A	R2 C3 CAT A C2 Note 1	R3 C3 CAT A C2 Note 2	R4 C3 CAT A C2 N/A	R4 C3 N/A C2 N/A	R5 C3B N/A C2 N/A	R5 C3B CAT A C2 338.6A
Andrew RPE Number	7075A	7085B, 7086B*	7083A	7004	7008	701 <b>2</b> A	7016A	70 <b>20</b> A	7024A	7028	7032A

Note 1: Meets Canada SRSP 317.8A, 318.5, 318.8

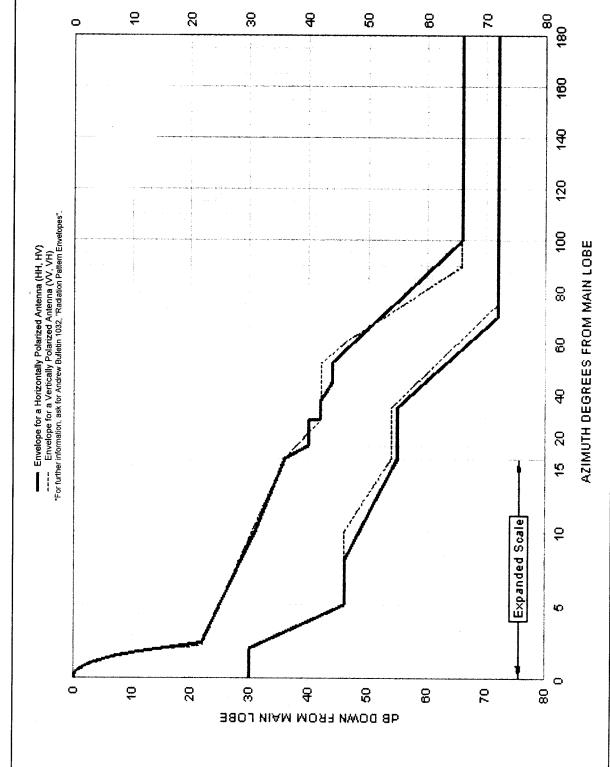
Note 2: Meets Canada SRSP 312.2A, 321.8B

\* Use for FCC band (10.5–10.7 GHz)

One Company. A World of Solutions.







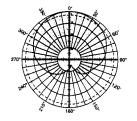


Kathrein's X-polarized adjustable electrical downtilt antennas offer the wireless carrier the ability to tailor polarization diversity sites for optimum performance. Using variable downtilt, only a few models need be procured to accommodate the needs of widely varying conditions. Remotely controlled downtilt is available as a retrofitable option.

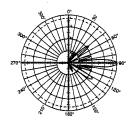
- 0-8° downtilt range.
- UV resistant pulltruded fiberglass radome.
- DC Grounded metallic parts for impulse suppression.
- No moving electrical connections.
- Wideband vector dipole technology.
- · Optional remote downtilt Control.
- Will accomodate future 3G / UMTS applications.

**General specifications:** 

Hz
C
input (at 50°C)
emale
)
7 inches 69 mm)
m²)
kph)
inches 92 mm)
ptions are available for 1.2 to 5.3 5 mm) OD masts.



Horizontal pattern ±45°- polarization 0° electrical downtilt



Vertical pattern ±45°- polarization 0° electrical downtilt

Specifications:	1710-1880 MHz	18501990 MHz	1920-2200 MHz		
Gain	16.5 dBi	16.8 dBi	16.7 dBi		
±45° polarization horizontal beamwidth	88° (half-power)	88° (half-power)	88° (half-power)		
±45° polarization vertical beamwidth	7° (half-power)	6.7° (half-power)	6.5° (half-power)		
Sidelobe suppression for first sidelobe above main beam	0° 2° 5 8°T 18 18 16 14 dB	0° 2° 5° 8°T 20 20 18 17 dB	0° 2° 5° 8°T 18 18 18 17 dB		
Cross polar ratio Main direction 0° Sector ±60°	20 dB (typical) >10 dB	20 dB (typical) >10 dB	20 dB (typical) >10 dB		
Front-to-back ratio (180°±30°)	>25 dB (co-polar) >25 dB (total power)	>25 dB (co-polar) >25 dB (total power)	>24 dB (co-polar) >24 dB (total power)		





<sup>\*</sup>Mechanical design is based on environmental conditions as stipulated in EIA-222-F (June 1996) and/or ETS 300 019-1-4 which include the static mechanical load imposed on an antenna by wind at maximum velocity. See the Engineering Section of the catalog for further details.



#### Product Description

A combination of two X-Polarized antennas in a single radome, this pair of variable tilt antennas provides exceptional suppression of all upper sidelobes at all downtilt angles. It also features a wide downtilt range. This antenna is optimized for performance across the entire frequency band (1710-2200 MHz). The antenna comes pre-connected with two antenna control units (ACU).

#### Features/Benefits

- ·Variable electrical downtilt provides enhanced precision in controlling intercell interference. The tilt is infield adjustable 0-10 deg.
- •High Suppression of all Upper Sidelobes (Typically <-20dB).
- •Gain tracking difference between AWS UL (1710-1755 MHz) and DL (2110-2155 MHz) <1dB.
- •Two X-Polarised panels in a single radome.
- •Azimuth horizontal beamwidth difference <4deg between AWS UL (1710-1755 MHz) and DL (2110-2155 MHz).
- ·Low profile for low visual impact.
- •Dual polarization; Broadband design.
- •Includes (2) AISG 2.0 Compatible ACU-A20-N antenna control units.

the wireless carrier u for optimizing gentlymans. models need be procured to varying conditions. Remotely ou retrofitable option.

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#### Technical Specifications

Electrical	Specif	ications
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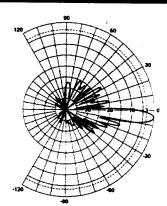
Frequency Range, MHz	1710-2200
Horizontal Beamwidth, deg	65
Vertical Beamwidth, deg	5.9 to 7.7
Electrical Downtilt, deg	0-10, 0-10
Gain, dBi (dBd)	18.4 (16.3)
1st Upper Sidelobe Suppression, dB	> 18 (typically > 20)
Upper Sidelobe Suppression, dB	> 18 all (typically > 20)
Front-To-Back Ratio, dB	>26 (typically 28)
Polarization	Dual pol +/-45°
VSWR	< 1.5:1
Isolation between Ports, dB	> 30
3rd Order IMP @ 2 x 43 dBm, dBc	> 150 (155 Typical)
Impedance, Ohms	50
Maximum Power Input, W	300
Lightning Protection	Direct Ground
Connector Type	(4) 7-16 DIN Female

	(4) 7-10 DIN Female					
Mechanical Specifications						
Dimensions - HxWxD, mm (in)	1420 x 337 x 80 (55.9 x 13.3 x 3.15)					
Weight w/o Mtg Hardware, kg (lb)	18.5 (40.7)					
Survival Wind Speed, km/h (mph)	200 (125)					
Rated Wind Speed, km/h (mph)	160 (100)					
Max Wind Loading Area, m <sup>2</sup> (ft <sup>2</sup> )	0.64 (6.6)					
Front Thrust @ Rated Wind, N (lbf)	787 (177)					
Maximum Thrust @ Rated Wind, N (lbf)	787 (177)					
Radome Material	Fiberglass					
Radome Color	Light Grey RAL7035					
Mounting Hardware Material	Diecasted Aluminum					
Packing Dimensions, HxWxD, mm (in)	1550 x 420 x 260 (61 x 16.5 x 10.3)					

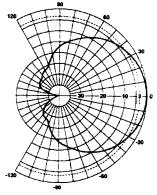
#### Ordering Information

Mounting Hardware

APM40-2 + APM40-E2



**Vertical Pattern** 



**Horizontal Pattern** 

APX16DWV-16DWVS-E-A20

Rev: A

Print Date: 16.07.2008

All information contained in the present datasheet is subject to confirmation at time of ordering



#### DB844G65ZAXY

Directed Dipole™ Antenna

#### **Base Station Antenna** Directed Dipole™

- Exceptional azimuth roll-off, reducing sector-to-sector interference and softer hand-offs
- Air dielectric feed system, no screws, rivets, welds or solder in RF element feed path
- Strong upper side lobe suppression
- Low profile appearance and low wind loading for easier zoning approvals

#### ELECTRICAL

Frequency (MHz): 806 - 896 870 - 960 Polarization: Vertical Vertical Gain (dBd/dBi): 13.5/15.6 13.8/15.9 Azimuth BW (Deg.): 65 65 Elevation BW (Deg.): 15 15 Beam Tilt (Deg.): 0 USLS\* (dB): 15 15 Null Fill (dB): <20-25 <20-25 Front-To-Back Ratio\* (dB): 40 40 VSWR: <1.33:1 <1.33:1 PIM3 @ 2 x 20w (dBc): -150 -150 Max. Input Power (Watts): 500 500 50 Impedance (Ohms): 50 dc Ground **Lightning Protection:** dc Ground

#### MECHANICAL

Weight: 5.4 kg (12 lb)

Dimensions (LxWxD): 1,219 x 254 x 203 mm

 $(48 \times 10 \times 8 \text{ in})$ 

Max. Wind Area: 0.09 m<sup>2</sup> (1 ft<sup>2</sup>)

Max. Wind Load (@ 100 mph): 235.7 N (53 lbf)

Max. Wind Speed: 241 km/h (150 mph) Hardware Material: Galvanized steel

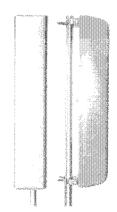
Connector Type: 7-16 DIN Female

(1, Back)

Color: Light gray Standard Mounting Hardware: DB380

Standard Downtilt

Mounting Hardware: DB5083



Andrew Corporation 2601 Telecom Parkway Richardson, Texas U.S.A 75082-3521

Tel: 214.631.0310

Fax: 214.631.4706 Toll Free Tel: 1.800.676.5342

Fax: 1.800.229.4706

\* - Indicates Typical



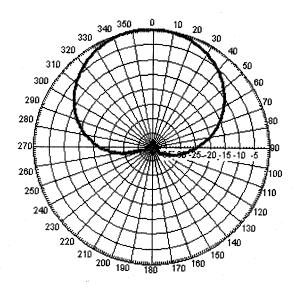
#### DB844G65ZAXY

Directed Dipole™ Antenna

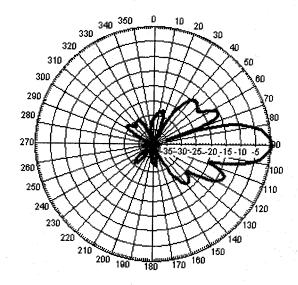
#### **Base Station Antenna** Directed Dipole™

#### **AZIMUTH PATTERN**

#### **ELEVATION PATTERN**



Freq: 880 MHz, Tilt: 0



Freq: 880 MHz, Tilt: 0



#### **DB844H65E-XY**

Directed Dipole Antenna

Decibel® **Base Station Antennas** 

- Excellent azimuth roll-off, 15-20% reduction in cell to cell overlap
- Superior front to back ratio
- Low profile, low wind load for easy zoning
- Outstanding field record, with thousands of units deployed, world wide

#### ELECTRICAL

Frequency (MHz): 806 - 896 870 - 960 Polarization: Vertical Vertical Gain (dBd/dBi): 13.1/15.2 13.3/15.4 Azimuth BW (Deg.): 65 65 Elevation BW (Deg.): 15 15 Beam Tilt (Deg.): 0 USLS\* (dB): 15 15 Front-To-Back Ratio\* (dB): 40 40 **VSWR:** <1.5:1 <1.5:1 Max. Input Power (Watts): 500 500 Impedance (Ohms): 50 50 **Lightning Protection:** DC Ground DC Ground

#### MECHANICAL

Weight: 9.0 kg (20 lb)

Dimensions (LxWxD): 1,219 x 521 x 229 mm

(48 x 20.5 x 9 in)

Max. Wind Area:

0.40 m<sup>2</sup> (4.3 ft<sup>2</sup>)

Max. Wind Load (@ 100 mph):

1,071.9 N (241 lbf)

Max. Wind Speed:

201 km/h (125 mph) Galvanized Steel

Hardware Material:

7-16 DIN - Female

Connector Type:

(1, Back)

Color:

Light Gray

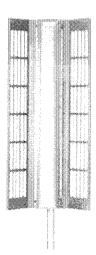
Standard Mounting Hardware:

DB380

**Standard Downtilt** 

Mounting Hardware:

DB5083



Andrew Corporation 2601 Telecom Parkway Richardson, Texas U.S.A 75082-3521 Tel: 214.631.0310

Fax: 214.631.4706 Toll Free Tel: 1.800.676.5342 Fax: 1.800.229.4706

www.andrew.com



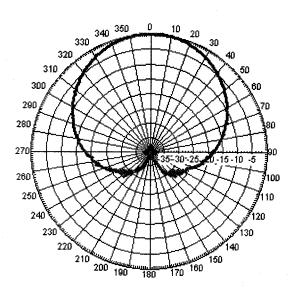
#### **DB844H65E-XY**

Directed Dipole Antenna

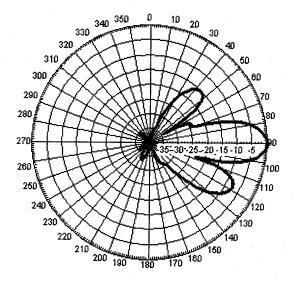
### Decibel® Base Station Antennas

AZIMUTH PATTERN

#### **ELEVATION PATTERN**



Freq: 835 MHz, Tilt: 0



Freq: 835 MHz, Tilt: 0

### Product Specifications



#### DBXNH-6565A-VTM

DualPol® Dual Band Antenna, 698–896 MHz and 1710–2180 MHz, 65° horizontal beamwidth, RET compatible variable electrical tilt

- Ultra wideband capability for LTE 700 MHz and 850 MHz cellular technology
- Two DualPol® antennas under one radome
- Interleaved dipole technology providing for attractive, low wind load mechanical package
- Each antenna is independently capable of field adjustable electrical tilt
- Fully compatible with Andrew Teletilt® remote control system
- The RF connectors are IP67 rated and the radome is IP56 rated

#### **CHARACTERISTICS**

#### General Specifications

Antenna Type

DualPol® dual band

Brand

DualPol® | Teletilt®

Operating Frequency Band 1710 - 2180 MHz | 698 - 896 MHz

#### **Electrical Specifications**

Frequency Band, MHz	698-806	806-896	1710-1880	1850-1990	1920-2180
Beamwidth, Horizontal, degrees	68	65	65	60	60
Beamwidth, Horizontal Tolerance, degrees	±7	±9	±6.5	±6.5	±6.5
Gain, dBd	11.3	12.5	14.5	15.5	15.0
Gain, dBi	13.4	14.6	16.6	17.6	17.1
Beamwidth, Vertical, degrees	19.0	17.0	7.5	7.0	6.6
Beam Tilt, degrees	0-15	0-15	0-8	0-8	0-8
Upper Sidelobe Suppression (USLS), typical, dB	16	16	15	16	15
Front-to-Back Ratio at 180°, dB	25	27	30	32	30
Front-to-Back Total Power at 180° ± 20°, dB	18	21	28	29	27
Cross Polarization Ratio (CPR) at Boresight, dB	15	14	22	22	24
Cross Polarization Ratio (CPR) at Sector, dB	9	6	10	9	8
Isolation, dB	30	28	30	30	30
Isolation, Intersystem, dB	35	33	40	40	40
VSWR   Return Loss, db	1.5:1   14.0	1.5:1   14.0	1.5:1   14.0	1.5:1   14.0	1.5:1   14.0
Intermodulation Products, 3rd Order, 2 x 20 W, dBc	-150	-150	-150	-150	-150
Input Power, maximum, watts	400	400	300	300	300
Polarization	±45°	±45°	±45°	±45°	±45°
Impedance, ohms	50	50	50	50	50
Lightning Protection	dc Ground				

### Product Specifications

DBXNH-6565A-VTM



#### Mechanical Specifications

Color

Light gray

Connector Interface

7-16 DIN Female

Connector Location

Bottom

Connector Quantity

Wind Loading, maximum

473.2 N @ 150 km/h 106.4 lbf @ 150 km/h

Wind Speed, maximum

241.0 km/h | 149.8 mph

#### Dimensions

Depth

181.0 mm | 7.1 in

Length

1291.0 mm | 50.8 in

Width

301.0 mm | 11.9 in

Net Weight

15.5 kg | 34.2 lb

#### Remote Electrical Tilt (RET) Information

Model with Factory Installed AISG 1.1 Actuator DBXNH-6565A-R2M

Model with Factory Installed AISG 2.0 Actuator DBXNH-6565A-A2M

**RET System** 

Teletilt®

#### Regulatory Compliance/Certifications

#### Agency

RoHS 2002/95/EC

Classification

Compliant by Exemption

China RoHS SJ/T 11364-2006

Above Maximum Concentration Value (MCV)





#### INCLUDED PRODUCTS



#### **DB380**

Pipe Mounting Kit for 2.4 - 4.5 in (60 - 115 mm) OD round members



#### **DB5083**

Downtilt Mounting Kit for 2.4 - 4.5 in (60 - 115 mm) OD round members

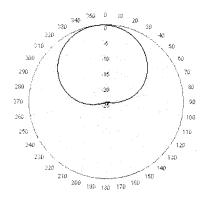
www.commscope.com/andrew

## Product Specifications

DBXNH-6565A-VTM

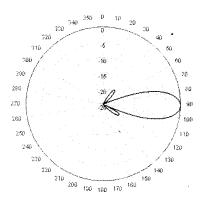


#### Horizontal Pattern

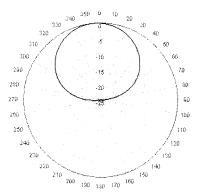


Freq: 725 MHz, Tilt: 0"

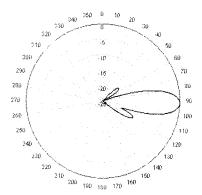
#### Vertical Pattern



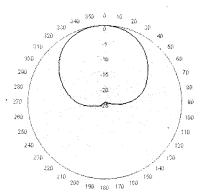
Freq: 725 MHz, Tilt: 0\*



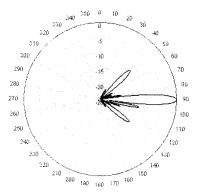
Freq: 850 MHz, Tilt: 0\*



Freq: 850 MHz, Tift: 0\*





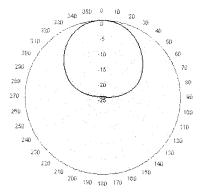


Freq: 1730 MHz, Tilt: 0°

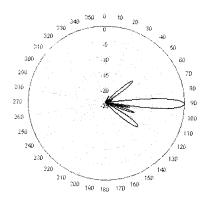
# Product Specifications DBXNH-6565A-VTM



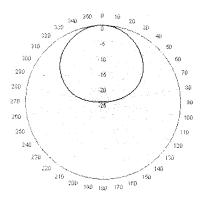




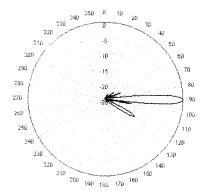
Freq: 1920 MHz, Tilt: 0°



Freq: 1920 MHz, Titt: 0"



Freq: 2130 MHz, Tilt: 0°



Freq: 2130 MHz, Tilt: 0"

www.commscope.com/andrew

Case File Number CM10211

October 6, 2010

Location: 2307 International Blvd.

Assessor's Parcel Number:

020 -0105-014-00

Proposal:

To allow a full-service restaurant ("Sea Blue") to serve beer and wine. The restaurant would close at 10:00pm and feature a 500 square-feet dining room (approx.) with 9 tables and a counter. The site does not

contain off-street parking spaces.

The item was originally scheduled for the hearing of September

1, 2010 and continued at that time to allow additional

opportunity for public review and comment.

Applicant/ Phone Number: Don Duong (510) 536-3114

Case File Number:

Jeffrey Huynh CM10211

Planning Permits Required:

Major Conditional Use Permit with 2 sets of additional findings to allow sale of alcoholic beverages at a Full-Service Restaurant located

on a Restricted Street in the C-28 Zone (OMC Sec. 17.44.110, 17.44.210(E), 17.102.210(B)(2), 17.134.020(A)(2)(a)(viii))

General Plan:

Neighborhood Center Mixed Use

Zoning:

Owner:

C-28 Shopping Center Commercial Zone

**Environmental Determination:** 

Exempt, Section 15301 of the State CEQA Guidelines:

Existing Facilities;

Section 15183 of the State CEQA Guidelines:

Projects Consistent with a Community Plan, General Plan, or Zoning

**Historic Status:** 

Potential Designated Historic Property; Survey rating: C2+

(Oakland Bank - 23rd Avenue Branch; ASI contributor, secondary importance or superior example; 23rd Avenue Commercial Historic

District)

**Service Delivery District:** 

III - Central/Chinatown/Lower Hills

**City Council District:** 

5 – De La Fuente

Date Filed:

August 2, 2010

Action to be Taken:

Decision based on staff report

**Finality of Decision:** 

Appealable to City Council

For Further Information:

Contact case planner Aubrey Rose, Planner II at (510) 238-2071 or

arose@oaklandnet.com

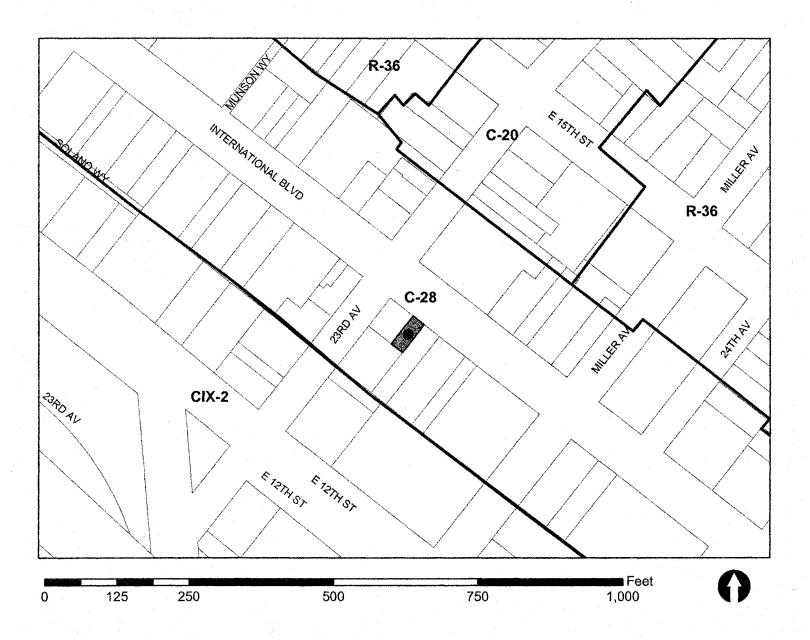
#### **SUMMARY**

The applicant Mr. Don Duong on behalf of the property owner Mr. Jeffrey Huynh requests Planning Commission approval of one Major Conditional Use Permit with two sets of additional findings to allow a full-service restaurant ("Sea Blue") with a 10:00pm closing time to serve beer and wine. The proposal requires Planning Commission review because the request involves a restaurant serving alcoholic beverages on a restricted street (International Boulevard), pursuant to OMC Sec. 17.102.210(B)(2).

The item was originally scheduled for the hearing of September 1, 2010 and continued at that time to allow additional opportunity for public review and comment. The item was re-noticed and no additional comments were received.

Staff recommends approval of the requested permits, subject to the attached Findings for and Conditions of Approval.

### CITY OF OAKLAND PLANNING COMMISSION



Case File: CM10-211 Applicant: Don Duong

Address: 2307 International Boulevard

Zone: C-28

#### PROPERTY DESCRIPTION

The property is a small lot containing a building with a restaurant under renovation located in the San Antonio district along International Boulevard. The area consists of a variety of restaurants, automobile repair shops, retail and consumer service shops, and upper story residential along the International corridor. To the south along E. 12<sup>th</sup> Street are warehouses; north of International Boulevard are residential neighborhoods.

#### PROJECT DESCRIPTION

The proposal would provide for beer and wine sales at a full-service restaurant that will close at 10:00 pm. The space will contain a small stage for incidental karaoke, one pool/billiards table, and one bar-top video game. The restaurant will specialize in Vietnamese cuisine. The project would also require a #41 license from the State Alcoholic Beverages Control (ABC), which is for beer and wine in conjunction with a restaurant.

#### GENERAL PLAN ANALYSIS

The project site is located in a Neighborhood Center Mixed Use area under the General Plan's Land Use & Transportation Element (LUTE). The Intent of this classification is: "To identify, create, maintain and enhance mixed use neighborhood commercial centers. These centers are typically characterized by smaller scale pedestrian-oriented, continuous street frontage with a mix of retail, housing, office, active open space, eating and drinking places, personal and business services, and smaller scaled educational, cultural, or entertainment uses." The proposal conforms to this Intent and to the following Industry and Commerce Goal and Policy of the LUTE:

• Create and maintain a favorable business climate in Oakland

#### Policy I/C3.2 Enhancing Business Districts.

Retain and enhance clusters of similar types of commercial enterprises as the nucleus of distinctive business districts, such as the existing new and used automobile sales and related uses through urban design and business retention efforts.

#### **ZONING ANALYSIS**

The project site is located within the C-28 Commercial Shopping District Zone. The intent of the C-28 Zone is: "to create, preserve, and enhance major boulevards of medium scale retail establishments featuring some specified higher density nodes in attractive settings oriented to pedestrian comparison shopping, and to encourage mixed-use residential and nonresidential developments, and is typically appropriate along major thoroughfares near residential communities."

#### Alcoholic beverage sales

The project requires a Major Conditional Use Permit for the restaurant to serve beer and wine due to the fact that the property is located on International Boulevard. Sale of alcoholic beverages is generally permitted by-right in full-service restaurants under the Planning Code, with the exception of certain 'restricted streets' such as International Boulevard. Restricted streets are specific commercial corridors deemed to possess potential for negative impacts when restaurants selling alcoholic beverages are present. Therefore, restaurants featuring sales of alcoholic beverages are regulated by a Conditional Use Permit with special findings when located at these locations. All Conditional Use Permit applications involving alcohol are Major cases requiring Planning Commission approval. Special findings for the Major Conditional Use Permit ensure that the sale of alcoholic beverages would not pose nuisances to surrounding commercial, residential, and civic uses. Special findings for the C-28 Commercial Shopping District Zone ensure that the project not impede the pedestrian retail character of the district.

#### Entertainment

In addition to karaoke, one pool table, and one video game, the Applicant requested permission for a 12:00am closing time and occasional dancing on both City and ABC applications. Incidental karaoke, one pool table, and one video game in conjunction with a Full-Service Restaurant Commercial Activity can be considered Accessory Activities. However, closing after 11:00pm and dancing, in conjunction with alcoholic beverage sales and karaoke, would constitute a Group Assembly Commercial Activity (OMC Sec. 17.10.380). This would not be authorized by this proposed Conditional Use Permit but would require a separate Conditional Use Permit and potentially a Variance, as well as a Special Activity Permit (Cabaret Permit) from the City Administrator's Special Activity Unit. As a restaurant provides a larger variety of entertainment elements and remains open later into the evening, it can have the tendency to turn into a bar/nightclub instead of a restaurant. The regulations applying to a bar/nightclub at this location are different, particularly as they would require a Variance for a 1,000-foot distance separation and special findings of Public Convenience or Necessity for overconcentration issues. Staff indicated such a proposal as described could not be supported at this time, and the final request is thus for a 10:00pm closing time with no dancing. Conditions of Approval ensure that any karaoke be incidental and secondary to the primary full-service restaurant function, that addition of these activities in the future would require City approvals, and that the ABC license must always correspond to City approvals and requirements.

Additionally, a pool table requires a satisfactory inspection by the Fire Department. (More than one pool table constitutes a pool/billiards hall which requires a Conditional Use Permit and a Special Activity Permit) Conditions of Approval ensure any karaoke be incidental and secondary to the primary full-service restaurant function and that only one pool table be allowed pending completion of a satisfactory inspection by the Fire Department. ABC approvals for those and only those activities included under a Zoning approval must be obtained from the State. (Attachment B – Conditions of Approval)

With conditions of approval, all required findings can be made for the project; therefore the project is consistent with the Planning Code.

#### ENVIRONMENTAL DETERMINATION

The California Environmental Quality Act (CEQA) Guidelines categorically exempts specific types of projects from environmental review. Section 15301 of the State CEQA Guidelines exempts project involving operation of existing private...facilities. The proposal to serve beer and wine at a full-service restaurant located in a commercial district meets this description: the project would constitute operation of an existing private facility only. The project is therefore exempt from further Environmental Review.

#### KEY ISSUES AND IMPACTS

The key issues identified with this application are the potential for nuisances at the site; namely, negative impacts generally associated with establishments engaging in sale of alcoholic beverages such as crime, noise, and blight. These impacts can be more severe when over-concentration exists.

#### Over-concentration

Sale of alcoholic beverages at a Full-Service Restaurant Commercial Activity is considered an Accessory Activity. As such, it is not subject to the 1,000-foot separation requirement between establishments located outside of downtown (OMC Sec. 17.102.210 (B)(2)). In addition, they are not considered "alcohol beverage sales activities that require review or special findings for over-concentration." Over-concentration consists of either a higher than median number of outlets within a Census Tract in comparison with the County or a higher than average rate of crime within a Police Beat in comparison with the City. As a full service restaurant, the proposal does not require findings of Public Convenience or Necessity to approve the project. City Ordinance no. 75490 (adopted February 1, 2000), a 'no net increase' goal in the number of alcohol outlets, does not apply because full-service restaurants are exempted. Nevertheless, as a Major Conditional Use Permit is required for full-service restaurants serving alcoholic beverages on restricted streets (including International Boulevard), it has been staff's practice to analyze these applications in terms of over-concentration of alcohol outlets and crime for informational purposes to assist the Commission in its decision-making process.

#### Over-concentration: Alcohol

The project site is located in Census Tract 4061 which is over-concentrated with alcohol licenses: 26 total, 17 on-sale and 9 off-sales where the County median is 6 (according to the ABC's most recent data released for 2008). The following table indicates liquor establishments located within 1,000-feet of the project site:

	Address (establishment)	Business separation (approx.)	ABC license type (business description)
1.	1500 23 <sup>rd</sup> Ave	470-feet	21 – liquor store
2.	1536 23 <sup>rd</sup> Ave	650-feet	21 – liquor store
3.	2118 International Blvd	990-feet	20 – market with beer/wine

The table indicates three (3) off-sale establishments (stores) and no on-sale establishments such as bars. There is one restaurant located within 1,000-feet of the site with City approvals to sell alcoholic beverages (2293 International Blvd.). Draft Conditions of Approval for this application attached to this report (Attachment B) require the establishment operate as a full-service restaurant, as defined in the Planning Code. Only sale of beer and wine has been requested; should the proprietor desire sale of distilled spirits in addition to beer and wine, a revision to amend the Conditional Use Permit would need to be approved, in addition to proper ABC authorization. The license will be an original as opposed to a transfer from within or outside of the City.

#### Over-concentration: Crime

Police Beat 20X is not over-concentrated for crime: 1,027 crimes were reported where 1,085 is 20-percent greater than the Citywide mean (according to the Police Department's most recent data released for 2009). However, the Police Department's statistics indicate 54 crimes were reported within 1,000-feet of the subject property in 90 days ending August 11, 2010. (Attachment E – OPD Area Crime Statistics) There is no indication that any of these crimes were associated with the subject establishment, and only one involved alcohol. Furthermore, only three crimes were reported within 500-feet of the site in the last 30 days of this period, not at or adjacent to the site and not involving alcohol. This is not a higher-than-average crime rate in comparison to the City, and area restaurants are not known by staff to be a contributing factor. Again, it is not expected that the establishment would contribute to crime if operated as a full-service restaurant, as requested and conditioned.

A full-service restaurant with beer and wine in an existing space would not detract from the district, and would not pose nuisances to adjacent residential neighbors when regulated by Conditions of Approval including regulations on hours of operation, litter clean-up, and exterior illumination. The site already contains a full-service restaurant and staff is not aware of any negative impacts. Additionally, the applicant has voluntarily agreed to conditions requiring adherence to Deemed Approved Alcoholic Beverage Sale Regulations (OMC Sec. 17.156) and applicable ABC regulations. Finally, the Police Department's Alcoholic Beverages Action Team (ABAT) has been informed of the application and has not expressed concern regarding the proposal.

The Planning and Zoning Department received three correspondences on September 1, 2010, the day of the first Planning Commission hearing, requesting a continuance on the item to provide further time for community review of the application; these correspondences were provided to the Planning Commission as late mail at that time and are attached to this report. No correspondence has been received in conjunction with the second public notification.

In conclusions, staff recommends approval of the request.

#### **RECOMMENDATIONS:**

- 1. Affirm staff's environmental determination.
- 2. Approve the Major Conditional Use Permit subject to the attached findings, additional findings, and conditions.

Prepared by:

AUBREY ROSE

Planner II

Approved for forwarding to the

City Planning Commission:

SCOTT MILLER

Acting Deputy Director

Community & Economic Development Agency

#### **ATTACHMENTS:**

- A. Findings for Approval
- B. Conditions of Approval
- C. Plans
- D. Site/area photographs
- E. OPD Area Crime Statistics (Map & Table)
- F. Restaurant Menu
- G. ABC Application
- H. September 1, 2010 Planning Commission Late mail #1: email from Eric Cone dated September 1, 2010
- I. Late mail #2: email from Svea O'Bannion dated September 1, 2010
- J. Late mail #3: email from Kathleen Hargan dated September 1, 2010

### **Attachment A: Findings for Approval**

This proposal meets the required findings under <u>General Use Permit Criteria (OMC Sec. 17.134.050)</u>, <u>Use Permit Criteria for Establishments Selling Alcoholic Beverages (OMC Sec. 17.102.210(A))</u>, C-28 Commercial Shopping District Zone Use Permit Criteria (OMC Sec. 17.44.110).

### SECTION 17.134.050 - GENERAL USE PERMIT CRITERIA:

A. That the location, size, design, and operating characteristics of the proposed development will be compatible with and will not adversely affect the livability or appropriate development of abutting properties and the surrounding neighborhood, with consideration to be given to harmony in scale, bulk, coverage, and density; to the availability of civic facilities and utilities; to harmful effect, if any, upon desirable neighborhood character; to the generation of traffic and the capacity of surrounding streets; and to any other relevant impact of the development.

The proposal is serve beer and wine at a full-service restaurant that closes at 10:00 pm. The restaurant space features a 500 square-feet dining room (approx.) with 9 tables and a counter. The restaurant will include a small stage with karaoke, one pool/billiards table, and one bar-top video game. The lot contains no off-street parking; parallel metered parking stalls are located along International Boulevard. The project will also require a #41 license from the State Alcoholic Beverages Control (ABC). The project site is located within the C-28 Commercial Shopping District Zone. The intent of the C-28 Zone is: "to create, preserve, and enhance major boulevards of medium scale retail establishments featuring some specified higher density nodes in attractive settings oriented to pedestrian comparison shopping, and to encourage mixed-use residential and nonresidential developments, and is typically appropriate along major thoroughfares near residential communities." The site and Zoning district are appropriate for a restaurant due to the site's configuration related to residences and the mix of businesses in the area.

B. That the location, design, and site planning of the proposed development will provide a convenient and functional living, working, shopping, or civic environment, and will be as attractive as the nature of the use and its location and setting warrant.

The site faces a commercial corridor and not residences. The lot contains no off-street parking; parallel metered parking stalls are located along International Boulevard. Patrons can drive or walk to the establishment. Additionally, the establishment is located along a bus line.

C. That the proposed development will enhance the successful operation of the surrounding area in its basic community functions, or will provide an essential service to the community or region.

The district contains other restaurants although none are directly adjacent to the site. The immediate area surrounding the site is not over-concentrated with liquor licenses or crime.

D. That the proposal conforms to all applicable design review criteria set forth in the design review procedure at Section 17.136.070.

This finding is not applicable; the proposal is not subject to Design Review.

E. That the proposal conforms in all significant respects with the Oakland Comprehensive Plan and with any other applicable plan or development control map which has been adopted by the City Council.

Case File Number CM10211

The project site is located in a Neighborhood Center Mixed Use area under the General Plan's Land Use & Transportation Element (LUTE). The Intent of this classification is: "To identify, create, maintain and enhance mixed use neighborhood commercial centers. These centers are typically characterized by smaller scale pedestrian-oriented, continuous street frontage with a mix of retail, housing, office, active open space, eating and drinking places, personal and business services, and smaller scaled educational, cultural, or entertainment uses." The proposal conforms to this Intent and to the following Industry and Commerce Goal and Policy of the LUTE:

Create and maintain a favorable business climate in Oakland

### Policy I/C3.2 Enhancing Business Districts.

Retain and enhance clusters of similar types of commercial enterprises as the nucleus of distinctive business districts, such as the existing new and used automobile sales and related uses through urban design and business retention efforts.

# SECTION 17.102.210(A) – USE PERMIT CRITERIA FOR ESTABLISHMENTS SELLING ALCOHOLIC BEVERAGES:

1. That the proposal will not contribute to undue proliferation of such uses in an area where additional ones would be undesirable, with consideration to be given to the area's function and character, problems of crime and loitering, and traffic problems and capacity;

A full-service restaurant with beer and wine in an existing space will not detract from the district, and will not pose nuisances to adjacent residential neighbors when regulated by Conditions of Approval.

The project site is located in Census Tract 4061 which is over-concentrated with alcohol licenses: 26 total, 17 on-sale and 9 off-sales where the County median is 6 (according to the ABC's most recent data released for 2008). The following table indicates liquor establishments located within 1,000-feet of the project site:

	Address (establishment)	Business separation (approx.)	ABC license type (business description)
1.	1500 23 <sup>rd</sup> Ave	470	21 – liquor store
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The table indicates three (3) off-sale (store) establishments and no on-sale establishments such as bars. There is one restaurant located within 1,000-feet of the site with City approvals to sell alcoholic beverages (2293 International Blvd.). Draft Conditions of Approval for this application attached to this report (Attachment B) require the establishment operate as a full-service restaurant, as defined in the Planning Code. Only sale of beer and wine has been requested; should the proprietor desire sale of distilled spirits in addition to beer and wine, a revision to amend the Conditional Use Permit will need to be approved, in addition to proper ABC authorization.

Police Beat 20X is not over-concentrated for crime: 1,027 crimes were reported where 1,085 is 20-percent greater than the Citywide mean (according to the Police Department's most recent data released for 2009). However, the Police Department's statistics indicate 54 crimes were reported within 1,000-feet of the subject property in 90 days ending August 11, 2010. There is no indication that any of these crimes were associated with the subject establishment, and only one involved alcohol. Furthermore, only three crimes

were reported within 500-feet of the site in the last 30 days of this period, not at or adjacent to the site and not involving alcohol. This is not a higher-than-average crime rate in comparison with the City, and area restaurants are not known by staff to be a contributing factor. Again, it is not expected that the establishment will contribute to crime if operated as a full-service restaurant, as requested and conditioned.

Additionally, the applicant has voluntarily agreed to conditions requiring adherence to Deemed Approved Alcoholic Beverage Sale Regulations (OMC Sec. 17.156) and applicable ABC regulations. Finally, the Police Department's Alcoholic Beverages Action Team (ABAT) has been informed of the application and has not expressed concern regarding the proposal.

2. That the proposal will not adversely affect adjacent or nearby churches, temples, or synagogues; public, parochial, or private elementary, junior high, or high schools; public parks or recreation centers; or public or parochial playgrounds;

The site is not directly adjacent to any sensitive land uses.

3. That the proposal will not interfere with the movement of people along an important pedestrian street;

The site is a commercial space at zero lot line along International Boulevard. The extent of circulation at the site is pedestrians entering the 500 square-foot dining room, which will not interfere with pedestrian circulation along the sidewalk.

4. That the proposed development will be of an architectural and visual quality and character which harmonizes with, or where appropriate enhances, the surrounding area;

The proposal does not involve or require exterior modifications. The building faces the commercial corridor and not a residential zone and the site contains approved signage.

5. That the design will avoid unduly large or obtrusive signs, bleak unlandscaped parking areas, and an overall garish impression;

The site contains approved signage and is at zero lot line so there is no parking lot or opportunities for landscaping.

6. That adequate litter receptacles will be provided where appropriate;

The proposal involves a full-service restaurant and therefore no exterior litter receptacles are required at or adjacent to the site.

7. That where the proposed use is in close proximity to residential uses, and especially to bedroom windows, it will be limited in hours of operation, or designed or operated, so as to avoid disruption of residents' sleep between the hours of ten p.m. and seven a.m. The same criteria shall apply to all conditional use permits required by subsection B of this section for sale of alcoholic beverages at full-service restaurants.

The full-service restaurant serving beer and wine is located relatively close to residences and will close at 10:00 pm.

8. That proposals for new Fast-Food Restaurants must substantially comply with the provisions of the Oakland City Planning Commission "Fast-Food Restaurant--Guidelines for Development and Evaluation" (OCPD 100-18).

This finding is not applicable; the proposal does not involve a Fast-Food Restaurant.

# SECTION 17.44.110 - C-28 COMMERCIAL SHOPPING DISTRICT ZONE / USE PERMIT CRITERIA

A. That the proposal will be of a quality and character which harmonizes with and serves to protect the value of private and public investments in the area;

The proposal to enhance a full-service restaurant in a commercial district by including service of beer and wine will attract customers to the restaurant and therefore to the district. Conditions of Approval will ensure that the activity will not constitute a negative impact to adjacent commercial or surrounding residential uses.

B. That the proposal will not impair a generally continuous wall of building facades in the locations identified in Section 17.44.070C;

The proposal does not involve construction but will enhance an existing activity in a zero lot line building.

C. That the proposal will not weaken the concentration and continuity of retail facilities at ground level, and will not impair the retention or creation of an important shopping frontage;

The proposal to include service of beer and wine at a restaurant will not affect retail because the restaurant is an existing establishment.

D. That the proposal will not interfere with the movement of people along an important pedestrian street;

The proposal to include service of beer and wine at a restaurant will not affect pedestrian access along International Boulevard due to patrons, deliveries, or otherwise. The restaurant will have a modest number of patrons entering and leaving the establishment at various times and this section of International Boulevard is not particular heavy in terms of pedestrian use.

- E. That no front yard parking, loading area, or driveway shall connect or abut directly with the principal commercial street unless the determination can be made:
- 1. That vehicular access cannot reasonably be provided from a different street or other way,
- 2. That every reasonable effort has been made to share means of vehicular access with abutting properties, and
- 3. That the proposal is enclosed or screened from view of the abutting principal street by the measures required in Section 17.110.040B;

This finding is not applicable; the building at the subject property is at zero lot line and the proposal does not involve construction.

F. That the amount of off-street parking, if any, provided in excess of the requirements of this code will not contribute significantly to an increased orientation of the area to automobile or truck movement.

This finding is not applicable; the proposal does not involve off-street parking because the project site does not and cannot accommodate off-street parking due to the configuration of a building at zero lot line.

### **Attachment B: Conditions of Approval**

### 1. Approved Use

### Ongoing

- a) The project shall be constructed and operated in accordance with the authorized use as described in the application materials, staff report, and the plans submitted on **August 2**, **2010** and as amended by the following conditions. Any additional uses or facilities other than those approved with this permit, as described in the project description and the approved plans, will require a separate application and approval. Any deviation from the approved drawings, Conditions of Approval or use shall required prior written approval from the Director of City Planning or designee.
- b) This action by the **City Planning Commission** ("this Approval") includes the approvals set forth below. This Approval includes:
  - i) 1 Major Conditional Use Permit with two sets of additional findings to allow an existing full-service restaurant to serve alcoholic beverages (beer and wine, only) on International Boulevard, a restricted street

### 2. Effective Date, Expiration, Extensions and Extinguishment

### Ongoing

Unless a different termination date is prescribed, this Approval shall expire **two calendar years** from the approval date, unless within such period all necessary permits for construction or alteration have been issued, or the authorized activities have commenced in the case of a permit not involving construction or alteration. Upon written request and payment of appropriate fees submitted no later than the expiration date of this permit, the Director of City Planning or designee may grant a one-year extension of this date, with additional extensions subject to approval by the approving body. Expiration of any necessary building permit for this project may invalidate this Approval if the said extension period has also expired.

### 3. Scope of This Approval; Major and Minor Changes

### Ongoing

The project is approved pursuant to the **Planning Code** only. Minor changes to approved plans may be approved administratively by the Director of City Planning or designee. Major changes to the approved plans shall be reviewed by the Director of City Planning or designee to determine whether such changes require submittal and approval of a revision to the approved project by the approving body or a new, completely independent permit.

### 4. Conformance with other Requirements

### Prior to issuance of a demolition, grading, P-job, or other construction related permit

- a) The project applicant shall comply with all other applicable federal, state, regional and/or local laws/codes, requirements, regulations, and guidelines, including but not limited to those imposed by the City's Building Services Division, the City's Fire Marshal, and the City's Public Works Agency. Compliance with other applicable requirements may require changes to the approved use and/or plans. These changes shall be processed in accordance with the procedures contained in Condition of Approval 3.
- b) The applicant shall submit approved building plans for project-specific needs related to fire protection to the Fire Services Division for review and approval, including, but not limited to automatic extinguishing systems, water supply improvements and hydrants, fire department access, and vegetation management for preventing fires and soil erosion.

### 5. Conformance to Approved Plans; Modification of Conditions or Revocation

Page 13

### Ongoing

- a) Site shall be kept in a blight/nuisance-free condition. Any existing blight or nuisance shall be abated within 60-90 days of approval, unless an earlier date is specified elsewhere.
- b) The City of Oakland reserves the right at any time during construction to require certification by a licensed professional that the as-built project conforms to all applicable zoning requirements, including but not limited to approved maximum heights and minimum setbacks. Failure to construct the project in accordance with approved plans may result in remedial reconstruction, permit revocation, permit modification, stop work, permit suspension or other corrective action.
- c) Violation of any term, Conditions or project description relating to the Approvals is unlawful, prohibited, and a violation of the Oakland Municipal Code. The City of Oakland reserves the right to initiate civil and/or criminal enforcement and/or abatement proceedings, or after notice and public hearing, to revoke the Approvals or alter these Conditions if it is found that there is violation of any of the Conditions or the provisions of the Planning Code or Municipal Code, or the project operates as or causes a public nuisance. This provision is not intended to, nor does it, limit in any manner whatsoever the ability of the City to take appropriate enforcement actions. The project applicant shall be responsible for paying fees in accordance with the City's Master Fee Schedule for inspections conducted by the City or a City-designated third-party to investigate alleged violations of the Conditions of Approval.

### 6. Signed Copy of the Conditions

### With submittal of a demolition, grading, and building permit

A copy of the approval letter and **Conditions** shall be signed by the property owner, notarized, and submitted with each set of permit plans to the appropriate City agency for this project.

### 7. Indemnification

### Ongoing

- a) To the maximum extent permitted by law, the applicant shall defend (with counsel acceptable to the City), indemnify, and hold harmless the City of Oakland, the Oakland City Council, the City of Oakland Redevelopment Agency, the Oakland City Planning Commission and its respective agents, officers, and employees (hereafter collectively called City) from any liability, damages, claim, judgment, loss (direct or indirect)action, causes of action, or proceeding (including legal costs, attorneys' fees, expert witness or consultant fees, City Attorney or staff time, expenses or costs) (collectively called "Action") against the City to attack, set aside, void or annul, (1) an approval by the City relating to a development-related application or subdivision or (2) implementation of an approved development-related project. The City may elect, in its sole discretion, to participate in the defense of said Action and the applicant shall reimburse the City for its reasonable legal costs and attorneys' fees.
- b) Within ten (10) calendar days of the filing of any Action as specified in subsection A above, the applicant shall execute a Letter Agreement with the City, acceptable to the Office of the City Attorney, which memorializes the above obligations. These obligations and the Letter of Agreement shall survive termination, extinguishment or invalidation of the approval. Failure to timely execute the Letter Agreement does not relieve the applicant of any of the obligations contained in this condition or other requirements or conditions of approval that may be imposed by the City.

### 8. Compliance with Conditions of Approval

Ongoing

The project applicant shall be responsible for compliance with the recommendations in any submitted and approved technical report and all the Conditions of Approval set forth below at its sole cost and expense, and subject to review and approval of the City of Oakland.

### 9. Severability

### Ongoing

Approval of the project would not have been granted but for the applicability and validity of each and every one of the specified conditions, and if one or more of such conditions is found to be invalid by a court of competent jurisdiction this Approval would not have been granted without requiring other valid conditions consistent with achieving the same purpose and intent of such Approval.

### 10. Job Site Plans

### Ongoing throughout demolition, grading, and/or construction

At least one (1) copy of the stamped approved plans, along with the Approval Letter and Conditions of Approval, shall be available for review at the job site at all times.

### **SPECIFIC CONDITIONS**

### 11. Maintenance of Full-Service Restaurant

### Ongoing

The establishment must operate as a full-service restaurant to sell alcohol. To that end, the following requirements must be adhered to:

- a. The monthly gross sales of alcoholic beverages shall not exceed 40-percent of gross sales during the same period. The licensee shall at all times maintain records which reflect separately the gross sale of food and the gross sale of alcoholic beverages of the licensed business. Said records shall be kept no less frequently than on a quarterly basis and shall be made available to the Department on demand.
- **b.** The premises shall be maintained as a bona fide eating place and shall provide a menu containing an assortment of foods normally offered in such restaurants.
- c. The premises shall be equipped and maintained in good faith and shall possess, in operative condition, such convenience for cooking foods such as a stove, ovens, broilers, or other devices as well as pots, pans or containers which can be used for cooking or heating foods on the type heating device employed.
- **d.** The premises shall possess the necessary utensils, table service, and condiment dispensers with which to serve meals to the public.
- e. The licensee shall comply with the provisions of Section 23038 B&P, and acknowledge the incidental, sporadic or infrequent sales of meals or a mere offering of meals without actual sales shall not be deemed sufficient to consider the premises in compliance with the aforementioned code section.

### 12. Sale of Alcoholic Beverages

### Ongoing

### a. Location and manner of alcohol consumption

Alcohol sale is on-sale, for on-site consumption only, and is intended to be served with meals.

### b. Types of Alcohol Permitted

Beer and wine only may be sold. Should the proprietor desire sale of distilled spirits, an application must be submitted to and approved by the Planning & Zoning Division.

### c. Additional Permits Required

Necessary ABC permits must be obtained prior to commencement of activity.

### d. Hours of Alcohol Sale

The proprietor voluntarily agrees to limit hours of alcohol sales to no later than 9:45pm. All food items on the menu shall be available during all hours that alcohol is served.

### e. Nuisances

Crime, litter, noise, or disorderliness conduct associated with alcohol sales at the establishment will result in a revocation of the Major Conditional Use Permit or a review to revoke.

### 13. Inclusion of conditions in State Department of Alcoholic Beverage Control license

Prior to signing of State Department of Alcoholic Beverage Control zoning affidavit

The applicant shall submit a letter to staff signed by the applicant addressed to the State Department of Alcoholic Beverage Control stipulating that they wish to include conditions of their ABC license to conform to all of the conditions and requirements in this approval. The letter shall request the ABC restrict its license to only those uses allowed under City permits. The Oakland Planning Commission may, after notice and hearing, revoke this Conditional Use Permit if the Applicant fails to include the above conditions in the ABC license.

## 14. Conformance with State Department of Alcoholic Beverage Control regulations Ongoing

This use shall conform to all provisions of the State ABC license. The State license and State conditions shall be posted along with these Conditional Use Permit conditions in a place visible to the public. This use shall also conform to all State Retail Operating Standards, Section 25612.5 of the Business and Professions Code and local Performance Standards, Section 15210, where applicable including any future changes in the above regulations. The intent of these standards is to reduce nuisance, litter, loitering, and crime associated with alcohol outlets. The City Conditions of Approval shall be forwarded to the Department of Alcoholic Beverage Control.

# 15. <u>Compliance with City of Oakland special regulations for Alcoholic Beverage Sales Commercial</u> Activities

### Ongoing

### a. Signage

Within 30 days of the date of decision, at least one sign (one square foot maximum) shall be posted and maintained in a legible condition at each public entrance to the building prohibiting littering and loitering. Required signage prohibiting open containers and drinking in public shall also be maintained in legible condition near each public entrance to bar. The "No Open Container" signs are available from the cashier located on the second floor of 250 Frank H. Ogawa Plaza.

### b. Graffiti

Graffiti shall be removed from the premises within 72 hours (3 days) of application.

### c. Pay Phones

No new pay phones are permitted outside the building.

### d. Loitering

The owner, manager, and employees of this establishment shall make appropriate efforts to discourage loitering from the premises including calling the police to ask that they remove loiters who refuse to

leave. Persons hanging around the exterior of the establishment with no apparent business for more than ten minutes shall be asked to leave. Techniques discussed in the manual entitled "Loitering: Business and Community Based Solutions" may be used and are recommended by the Alcoholic Beverage Action Team.

### e. Securing Site

Applicant shall conform to Ordinance 12390 related to securing sites after hours to discourage loitering and crime in parking lots.

### f. Deemed Approved Alcoholic Beverage Sale Regulations

The applicant and proprietor voluntarily agree to conform to the Oakland Planning Code Deemed Approved Alcoholic Beverage Sale Regulations (OMC Sec. 17.156).

### 16. Trash and litter

### Ongoing

The licensees/property owners shall clear the gutter and sidewalks along International Boulevard plus twenty feet beyond the property lines along this street of litter twice daily or as needed to control litter. In addition to the requirements of B&P Section 25612.5, (sweep or mechanically clean weekly) the licensee shall clean the sidewalk with steam or equivalent measures once per month.

### 17. Accessory activities

### Ongoing

Karaoke, one pool/billiards table only, and one bar-top video game may be allowed on a limited basis during regular business while the kitchen is open. The karaoke stage shall not exceed 50 square-feet in area. The pool table shall remain in place and available for play during all business hours.

### 18. Additional permits

### Prior to commencing activity

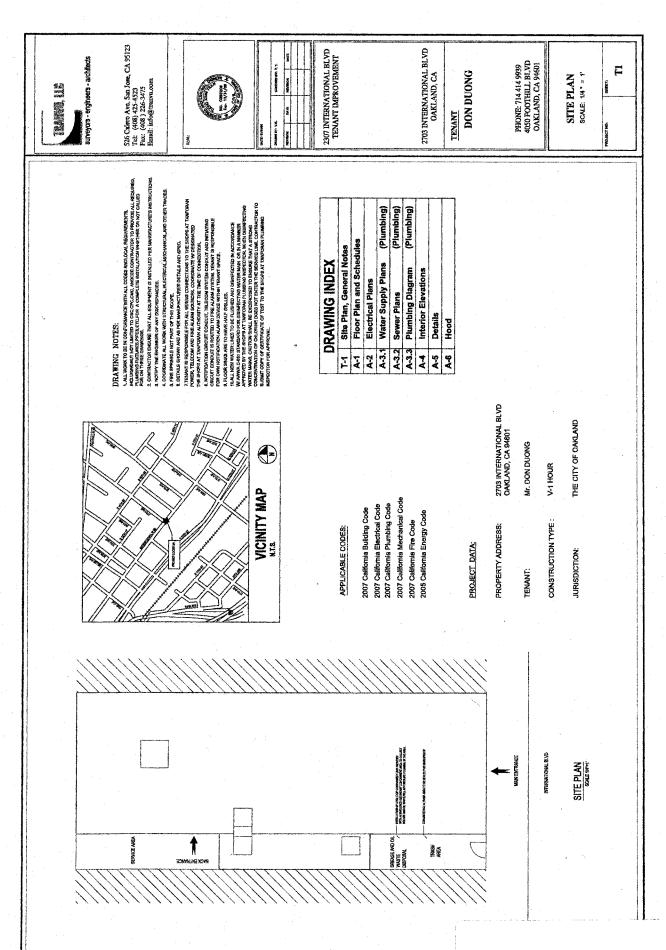
Operation of one pool/billiards table, only, requires a satisfactory inspection by the Fire Department.

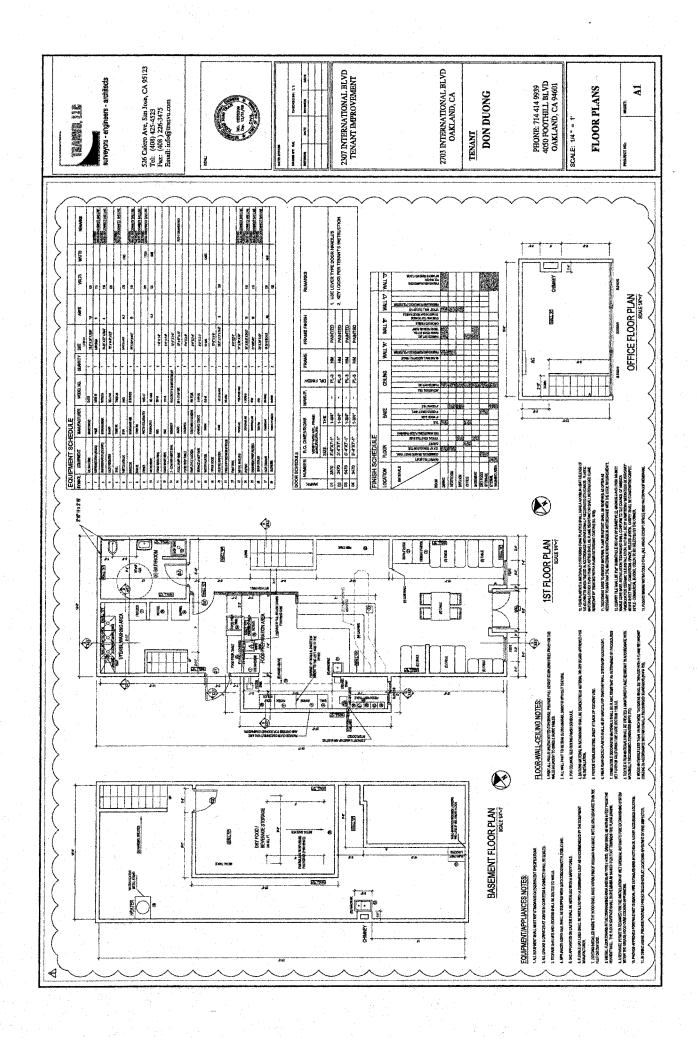
### 19. Future activities

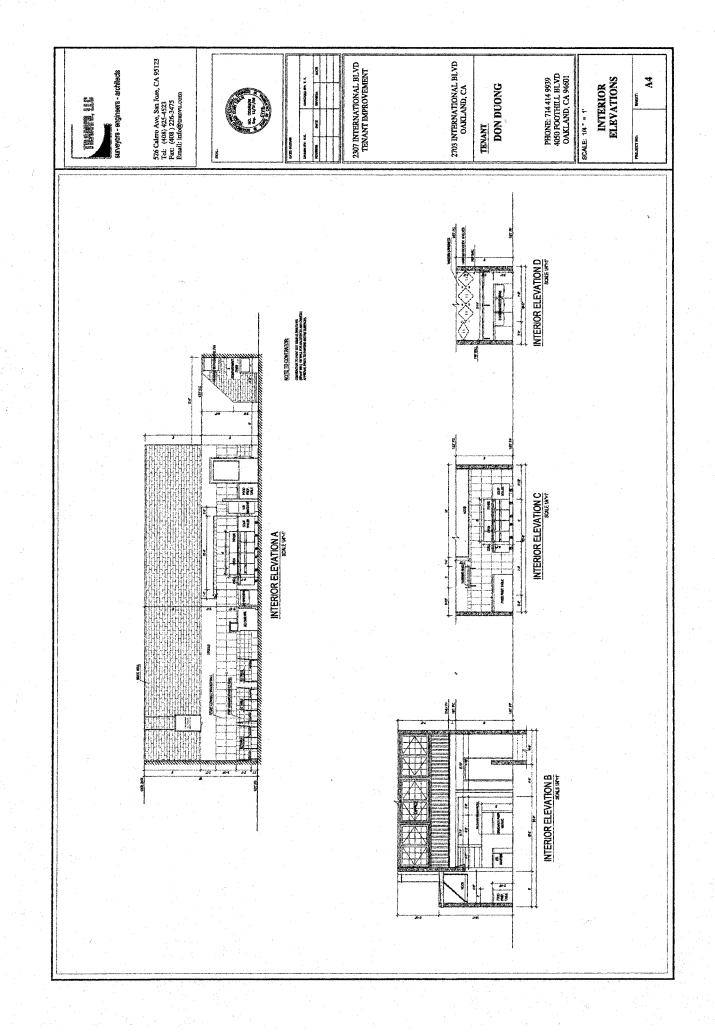
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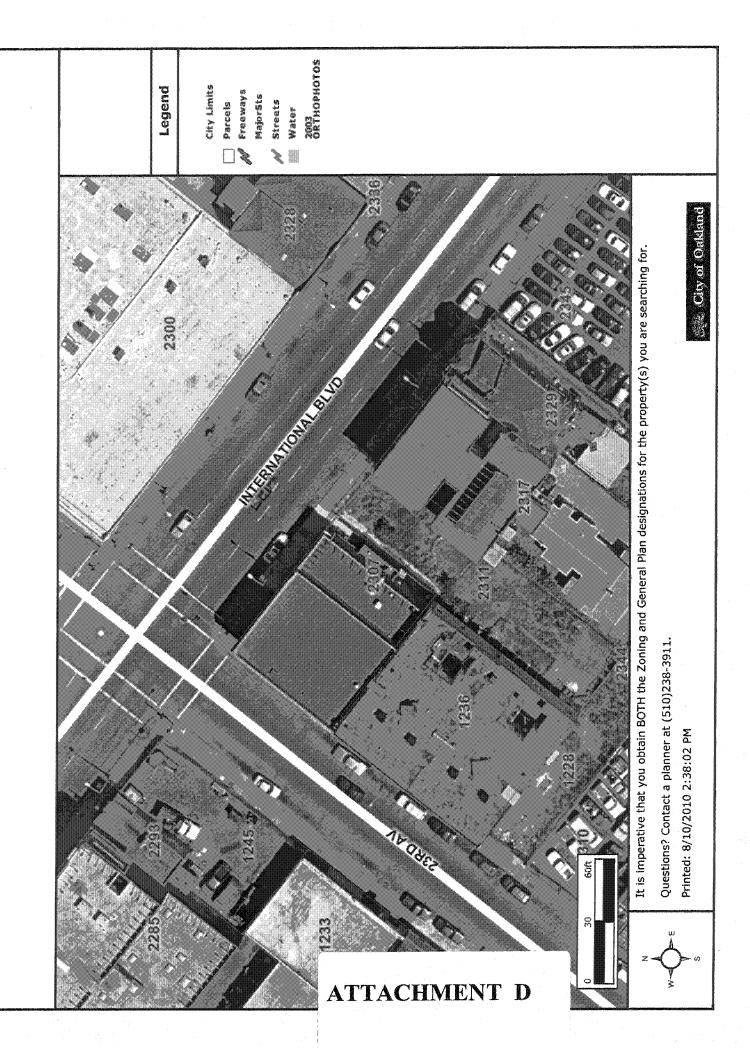
Should the addition of future uses be desired in the future, such as a later closing time and/or dancing, necessary Zoning approvals (such as a Conditional Use Permit from the Planning and Zoning Division) and other required approvals (such as a Cabaret Permit from the City Administrator's Special Activities Unit) must first be obtained.

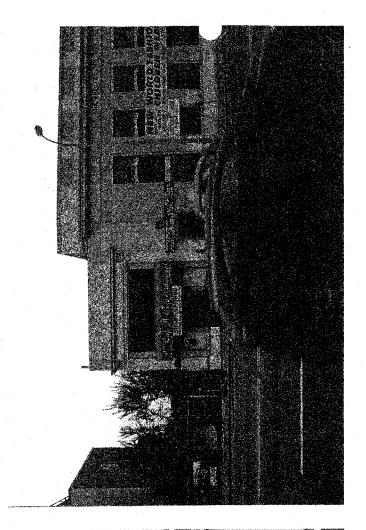
APPROVED BY:	W			
City Planning Commission:		(dat	e)	(vote)

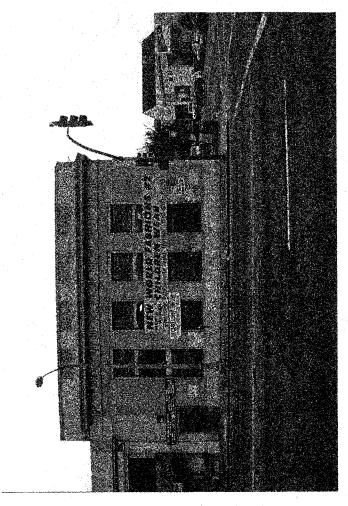




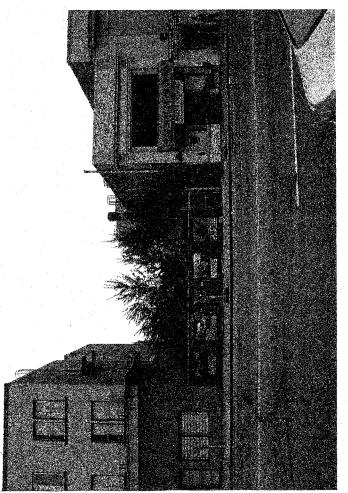


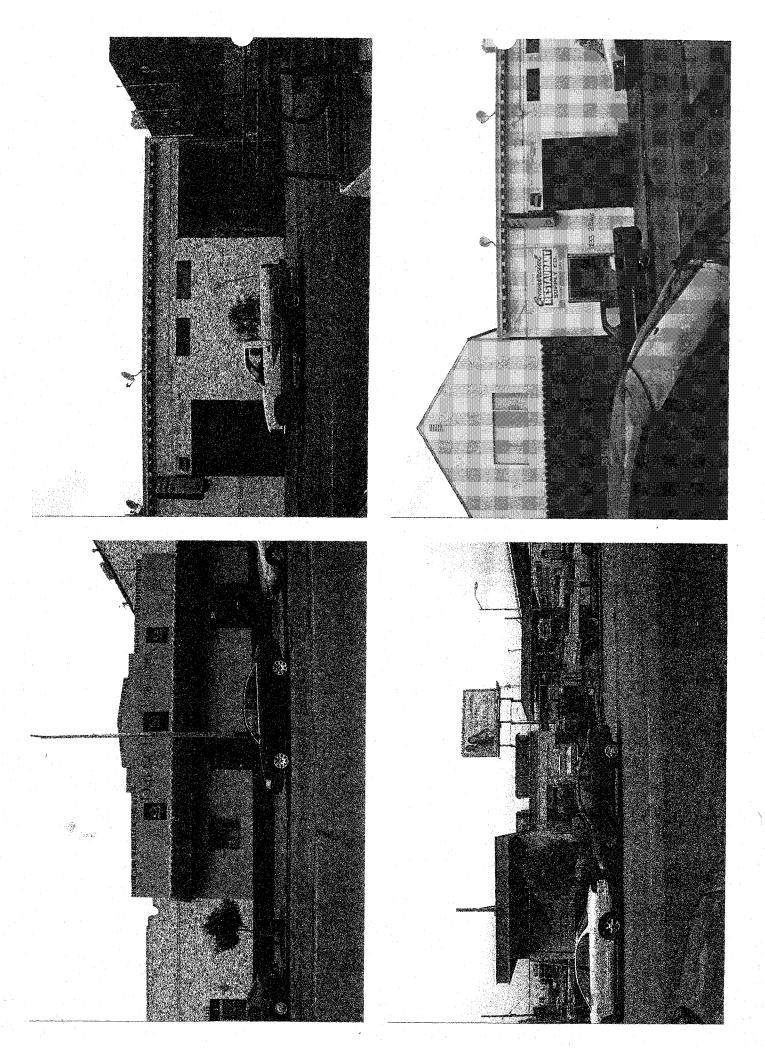


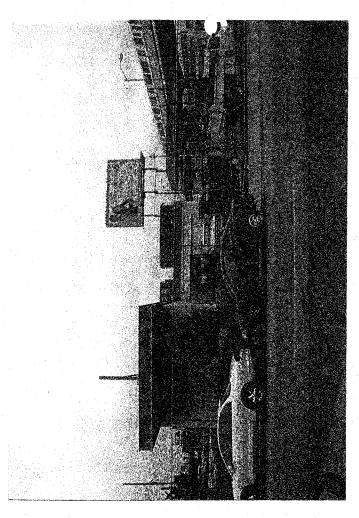


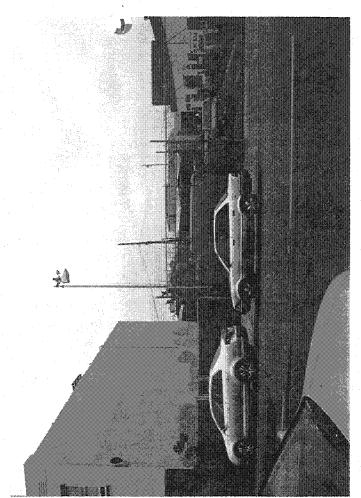


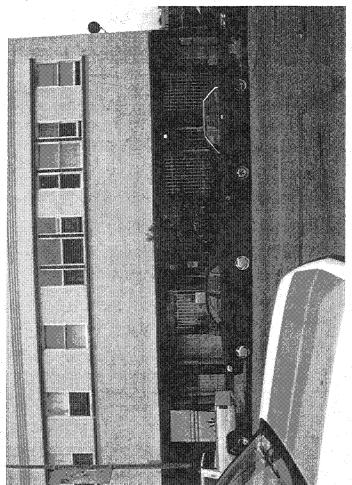


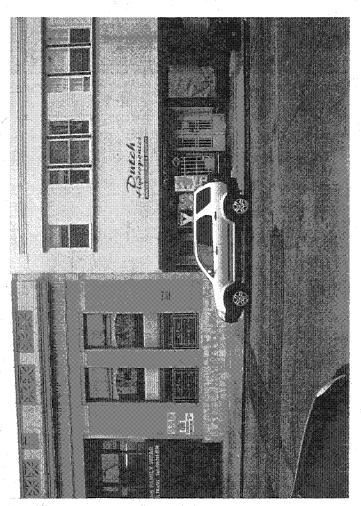


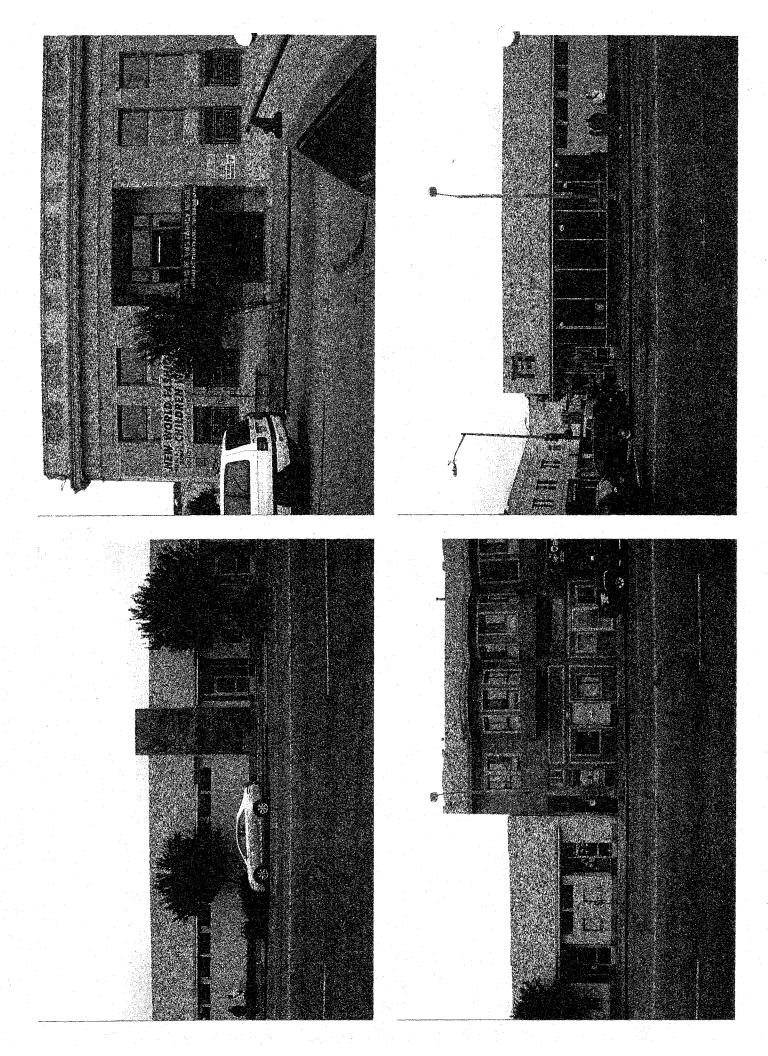


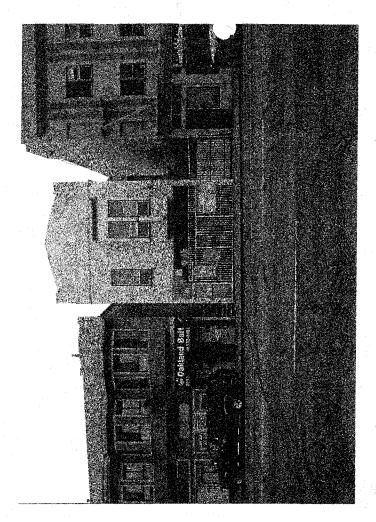


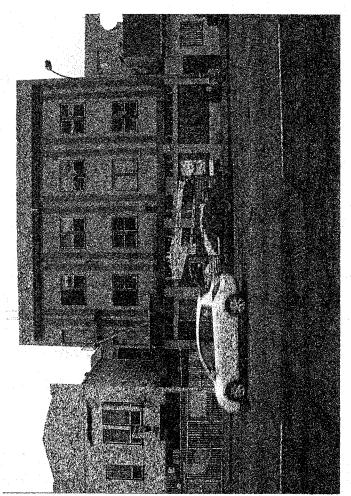


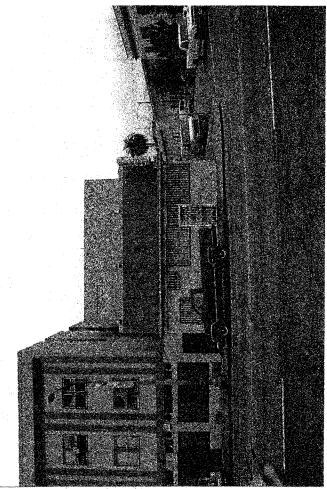


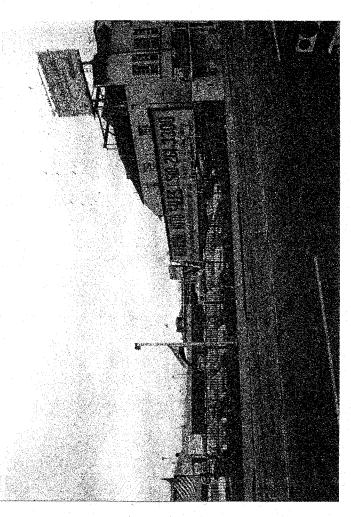












# Simple Asseudt Vehicle Theft CITYLIMITS City Streets Legend Freeways Incidents Streets Water PARKS Theft is City of Oakland This map application does not reflect official crime index totals as reported to the FBI's Uniform Crime Reporting program. The crime icons do not reflect the exact location of any particular crime. The listed crimes are subject to change for a variety of reasons, including late reporting, reclassification of some offenses and discovery that some offenses were unfounded. 2307 International Blvd. 500-feet/30-days of 8-11-10 Abroher (i) Printed: 8/11/2010 4:36:32 PM 300ft 150 **ATTACHMENT**

	Incident Summary Report								
LEGEND	Total	Chart							
SIMPLE ASSAULT	1								
THEFT	1								
VEHICLE THEFT	1								
Grand Total	3								

### Simple Assault Vehicle Theft City Streets CITYLIMITS Aggravated Prostitution Legend Major City Vandalism Freeways **Narcotics** Robbery **Burglary** Streets Akohol PARKS Water Theft 7, AN CHINA AS TOHOLIN Chry of Oaldenid This map application does not reflect official crime index totals as reported to the FBI's Uniform Crime Reporting program. The crime icons do not reflect the exact location of any particular crime. The listed crimes are subject to change for a variety of reasons, including late reporting, reclassification of some offenses and discovery that some offenses were unfounded. Ab Hills April 100 2307 International Blvd • 1,000-feet/90-days of 8-11-10 No. Huge GARFIELDBALLFIELD ENTHS. 10. 10 AN NOSKIN COUNTY OF 15 Object MILLERPL CLESONA e Aleksi 23RD AV 100 CALCOT FL Printed: 8/11/2010 4:39:29 PM No. Filip William Louis Hand COTTON ST ts 40189MM e divisi 300 ANNE

		Incident Summ	ary Report		
LEGEND	Total	Chart			
AGGRAVATED ASSAULT	8				
ALCOHOL	1				
BURGLARY	3				
NARCOTICS	11				
PROSTITUTION	6				
ROBBERY	5			Α	
SIMPLE ASSAULT	7				
THEFT	5				
VANDALISM	1				
VEHICLE THEFT	7				
Grand Total	54				

# CiliX Mat Beverage

Cà Phê Den Đá Ca Phe Súa Da ice coffee W/milk В 2

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3

Ice Coffee

Sinh Tố Bơ

Avocado Smoothies Sinh To Mit . B3 B.4.

Sinh Tổ Mãng Cầu Jack Fruit Smoothies

Guanabana Smoothies . B2

Soda Suá Hột Gà Egg Soda B6.

83

83

Soda Chanh Muối Salted Lemon Soda B.7

Soda Xí Muôi Salted Plum Soda 89

Nước Cam Vất 83

83

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rra Sữa Thái Trần Châu Orange Juice B10.

hars foe Tea W/milk &

Nước Dừa Tươi Cocnut Juice E E

Nuớc Ngọt Soda (Coke, Pepsi, Diet Coke, 7up, Sprite) B12

souse Specia

ánh Mì Thịt Cuốn ork Pate Sandwich Vamh Mi Pate

\$2.75

\$2.75

\$2.75

\$3.25

98

\$6.50

\$6.50

88

irk Sandwich

etnamese Ham Sandwich ánh Sĩ Chả

iánh Mì Đặc Biệt pecial Sandwich

leef Stew served with Sandwich Seef Stew Rice Noodle Soup anh Mi Bò Kho ů Tiếu Bò Kho

3eef Stew serve with Pice om Bo Kho

John Bo Lúc Lắc

Lemon Garllo Beet Over Rice



restaurant

nate









2307 International Blvd Open: Sam-10pm 510-536-3114

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Special combo w/Eye Round steak, Brisket, Flank, Tendon & Tripe, Beef ball Đặc Biệt & Bò Viên 7.75 Ň

ai Nạm, Gầu, Gân, Sách

Rare Steak, Well Done Flank, Brisket, Tendon & Tripe Chín Nạm, Gầu, Gân, Sách

ái, Chín, Gầu, Gân, Sách Well Done Brisket, Tend on & Tripe

Rare Steak, Well Done, Brisket, Tendon & Tripe

Pare Steak, Well Done Flank, Tendon & Tripe 'ái, Chín, Nam, Gân, Sách

ái Nam, Gàn Sách

Rare Steak, Well Done Flank, Tendon & Tripe

Rare Steak, Well Done Flank & Tendon Tái Nạm, Gân

Tái Nam, Sách

ထ

Rare Steak, Well Done Flank & Tripe

ái Gầu

Rare Steak, Well Done Brisket

ai Nam 0

Pare Steak, Well Done Flank

ái Bò Viện

Pare Steak, Beef Balls

ai Sách

N

Rare Steak, Tripe ai Gân <u>ග</u>

Rare Steak, Tendon

4.

Rare Steak Bo Viên Beef Balls

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\$2.50 \$3.95 \$2.50 Side Order Rare Steak Noodle Soup Only Beef Balls Only Bun / Mi / Chaid-Vermicelli/Egg Noodle/Congee

Spicy Beef Noodle Soup Bún Bò Huế 9

Vermicelli, Shrimp paste, Crab paste, Tomatoes soup Bún Riệu

\$6.75

\$6.95

\$6.75 Mi Quảng Yellow Rice noodle soup 8

Mixed Congee with Pork Trites

Cháo Lòng

0

S 12

Long Heo Pork Trites

39

\$6.95

Mon Min House Special

32	\$5	<del>\$1</del> 3	\$13	•	\$22	\$ <u>1</u> 2	5	\$12	\$12	\$12	\$10	0.00	\$10	Ę	51	5	\$ 0	\$25.95	
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				Vietnamese Carpaccio - thinly sliced rare top sirloin beef	aigrette										텔, 명류 기, 11개		tender and juicy quail prepared with five spices	Ę	
				ly sliced ran	light lime vir		Onion					<b>5</b>	скег		th Salt		iicy quail pre		
Ŷ	S) S)	<b>€</b>	<b>a a</b>	saccio - thin	Caramelized shallots with a light lime vinaigrette	l Beef <b>anh</b>	Marinated Beef wrapped in Onion <b>Bê Thui</b>		Squid Salad	Fish Salad	alad <b>Xoài</b>	Papaya and Mango Salad Hến Xúc Bánh Tráng	Baby Clam Served Rice Cracker <b>Cánh Gà Chiên</b>	ken Wings <b>Muối</b>	Deep Frië)d Spicy Prawn with Salt <b>Mực Rang Muối</b>	d with Sall	ender and ju	Grilled Dry Squid Lấu Canh Chua Tôm Thái	Thai Style
Gỏi Cuốn	Chả Giỏ	Deep Fried Egg rolls (3) Bò Lúc Lắc	Lemon Garlic Beef  Bò Tái Chanh	amese Can	Caramelized shallo	Grilled Marinated Beet Bò Cuốn Hành	Marinated Beef v <b>Be Thui</b>	Grilled Veal	Vietnamese Squ. <b>Gòi Súa</b>	Vietnamese Jelly Goi Bao Tử	Pork Stomach Salad Gòi Đu Đủ Xoài	ya and Mar I Xúc Bë	Baby Clam Served Ric Cánh Gà Chiên	Deep Fried Chicken Wings <b>Tom Rang Muối</b>	Deep Frië)d Spicy Pra <b>Mực Rang Muối</b>	Deep Fried Squid with Chim Cút Quay	Flaming Ouall, te Khô Mực	Grilled Dry Squid Lấu Canh C	Shrimp hot-pot Thai Style
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20	N	22	23		24	25	26	27	28	29	30	9	33	34	35.	36.	37	38	

Department of Alcoholic Beverage Control

State of California

### APPLICATION FOR ALCOHOLIC BEVERAGE LICENSE(S)

ABC 211 (6/99)

TO: Department of Alcoholic Beverage Control

**1515 CLAY ST** 

**STE 2208** 

OAKLAND, CA 94612

(510) 622-4970

File Number: 502417

Receipt Number: 2012517

Geographical Code: 0109

Copies Mailed Date: August 11, 2010

Issued Date:

DISTRICT SERVING LOCATION: OAKLAND

First Owner:

DUONG, DON

Name of Business:

SEA BLUE COFFEE RESTAURANT

Location of Business:

2307 INTERNATIONAL BLVD OAKLAND, CA 94601-1018

County:

ALAMEDA

Is Premise inside city limits?

Yes

Census Tract 4061.00

Mailing Address: (If different from premises address)

Type of license(s):

Transferor's license/name:

Dropping Partner: Yes

License Type Transaction Type	Fee Type	Master Dup	<u>Date</u>	Fee
NA STATE FINGERPRINTS	NA	N 1	08/11/10	\$39.00
NA FEDERAL FINGERPRINTS	NA	N 1	08/11/10	\$24.00
41 - On-Sale Beer And Wine ORIGINAL FEES	NA	Y 0	08/11/10	\$300.00
41 - On-Sale Beer And Wine ANNUAL FEE	NA	Y 0	08/11/10	\$350.00
			Total	\$713.00

Have you ever been convicted of a felony?

No Have you ever violated any provisions of the Alcoholic Beverage Control Act, or regulations of the

Department pertaining to the Act?

Explain any "Yes" answer to the above questions on an attachment which shall be deemed part of this application.

Applicant agrees (a) that any manager employed in an on-sale licensed premises will have all the qualifications of a licensee, and (b) that he will not violate or cause or permit to be violated any of the provisions of the Alcoholic Beverage Control Act.

STATE OF CALIFORNIA

County of ALAMEDA

Date: August 11, 2010

Under penalty of perjury, each person whose signature appears below, certifies and says: (1) He is an applicant, or one of the applicants, or an executive officer of the applicant corporation, named in the foregoing application, duly authorized to make this application on its behalf, (2) that he has read the foregoing and knows the contents thereof and that each of the above statements therein made are true; (3) that no person other than the applicant or applicants has any direct or indirect interest in the applicant or applicant's business to be conducted under the license(s) for which this application is made; (4) that the transfer application or proposed transfer is not made to satisfy the payment of a loan or to fulfill an agreement entered into more than ninety (90) days preceding the day on which the transfer application is filed with the Department or to gain or establish a preference to or for any creditor or transferor or to defraud or injure any creditor of transferor; (5) that the transfer application may be withdrawn by either the applicant or the licensee with no resulting liability to the Department.

Applicant Name(s)

Applicant Signature(s)

DUONG, DON

# Department of Alcoholic Beverage Control PLANNED OPERATION (RETAIL)

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# Department of Alcoholic Beverage Control LICENSED PREMISES DIAGRAM (RETAIL)

APPLICANT NAME (Lest, first, middle)	2. LICENSE TYPE
DUONG, DON	41
PREMISES ADDRESS (Street number and name, city, zip code)	4. NEAREST CROSS STREET
307 INTERNATIONAL BLVD., OAKLAND, CALIFORNIA 94606	23RD AVENUE
he diagram below is a true and correct description of the entrances, exits, into oundaries of the premises to be licensed, including dimensions and identificantifi	erior walls and exterior ution of each room (i.e., "storeroom
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It is hereby declared that the above-described boundaries, entrances and planned operation as indicated on the reverse side, will not be changed without first notifying and securing prior written approval of the Department of Alcoholic Beverage Control. I declare under penalty of perjury that the foregoing is true and correct.

APPLICANT SIGNATURE (Only one	(signatura required)		7/30/10	RECEDE
		FOR ABC USE ONLY		4. (2)
CERTIFIED CORRECT (Signature)	$\mathcal{U}$	PRINTED NAME	INSPECTION DATE	AUG Ug
ABC-257 (5/05)			C	Coholic Beverage Con

# ITEM#4-LATE MAIL#1

### Rose, Aubrey

From:

Eric Cone [ericcone@sbcglobal.net]

Sent:

Wednesday, September 01, 2010 4:47 PM

To:

Rose, Aubrey

Subject: Alcohol Establishment

Ms. Rose,

It has come to my attention that a liquor license is being sought by a business at 2307 International. I am concerned about any new alcohol establishments in our community, especially at the intersection of 23rd Ave. and International. I respectfully request that this item be postponed from planning commission agenda until community and NCPC members have time to express their concerns.

Sincerely,

Eric Cone, Secretary, San Antonio Community Development Corporation

ATTACHMENT H

# ITEM #4-LATE MAIL #2

### Rose, Aubrey

From: Svea O'Banion [SO@hassard.com]

Sent: Wednesday, September 01, 2010 4:47 PM

To: Rose, Aubrey

Cc: De La Fuente, Ignacio; Burgos, Claudia (was Jimenez)

Subject: liquor license 2307 International

Ms. Rose,

It has come to my attention that a liquor license is being sought by a business at 2307 International. I am concerned about any new alcohol establishments in my community especially at the intersection of 23rd Ave. and International. I respectfully request that this item be postponed from planning commission agenda until community and NCPC members have time to express their concerns.

Sincerely, Svea

Note: Our Council Persons have worked hard to close liquor stores to reduce blight, drug dealing and nuciancce. How can this go for the planning commission with no notice?

Svea O'Banion
Hassard Bonnington LLP
Attorneys at Law
Two Embarcadero Center, Suite 1800
San Francisco, CA 94111-3993
Phone (415) 288-9800 ext. 490
Fax (415) 288-9801
so@hassard.com

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ATTACHMENT I

# ITEM #4-LATE MAJL# 3

Rose, Aubrey

From: Sent:

Kathleen Hargan [muneca@speakeasy.net] Wednesday, September 01, 2010 4:47 PM

To:

Rose, Aubrey

Ms. Rose,

It has come to my attention that a liquor license is being sought by a business at 2307 International. I am concerned about any new alcohol establishments in my community especially at the intersection of 23rd Ave. and International. I respectfully request that this item be postponed from planning commission agenda until community and NCPC members have time to express their concerns.

Sincerely,

Kathleen Hargan 2911 E. 16th St. Oakland, CA 94601 Case File Number ER 08-003, PUD 08-103, TPM 9848

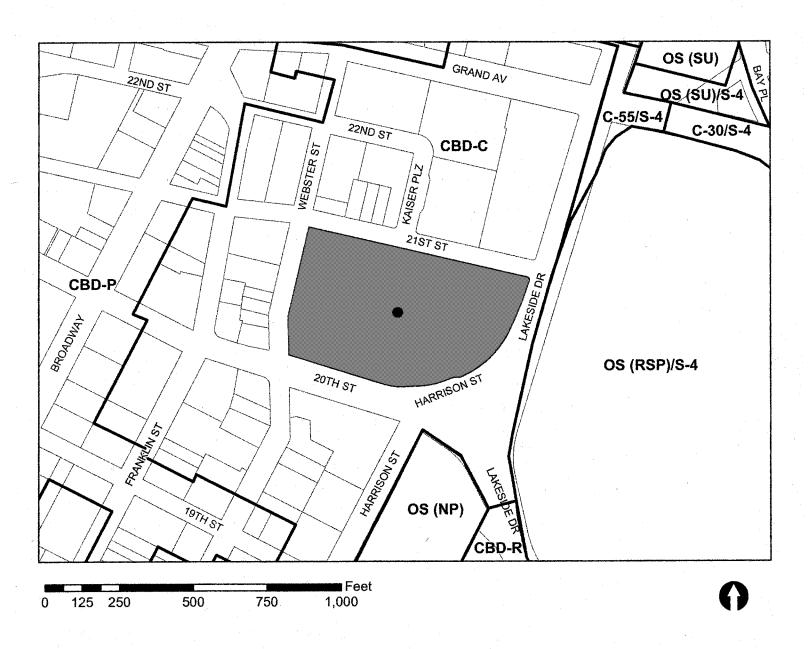
October 6, 2010

Project Name:	Kaiser Center Office Project
Location:	300 Lakeside Drive, APN: 008-0652-001-05
	Block bounded by 20 <sup>th</sup> Street, Webster Street, 21 <sup>st</sup> Street, and Harrison
	Street.
Proposal:	Public Hearing on the Draft Environmental Impact Report (EIR) to
	obtain comments on the environmental analysis related to the redevelopment of a portion of the Kaiser Center Office site. The
	Project would add approximately 1,474,992 square feet of net new
	development in two phases. Phase I would (a) demolish the existing
	20 <sup>th</sup> Street Mall (approximately 58,190 square feet), (b) construct a
	34 story office tower (approximately 641,972 square feet), and (c)
	reconfigure the 122,606 square foot rooftop garden by removing 18,369 square feet and adding 22,933 square feet along 20 <sup>th</sup> Street for
	a net gain of 4,564 square feet. Phase II includes the (a) demolition of
	the Webster Street Mall (approximately 38,190 square feet) and (b)
	construction of a 42-story office tower (approximately 833,020
	square feet). This Project also includes the addition of 697 parking
	spaces in a subterranean and above ground parking garage and
h ·	construction of 46,200 square feet of retail at the ground level and on the 6 <sup>th</sup> floor of the towers.
Applicant:	The Swig Company on behalf of its affiliate, SIC-Lakeside Drive LLC
Contact Person/Phone Number:	Tomás Schoenberg, (415) 291-1100
Owner:	SIC-Lakeside Drive, LLĆ
Case File Number:	ER 08-003, PUD 08-103, TPM 9848
Planning Permits Required:	Vesting Tentative Parcel Map, Planned Development Permit,
	Preliminary Development Plan, Tree Removal Permit
General Plan:	Central Business District
Zoning:	CBD-C, Central Business District Commercial, adopted July 21, 2009. (The zoning when the application was submitted was C-55, Central
	Core Commercial; S-4, Design Review Combining Zone;
	S-17, Downtown Residential Open Space)
Environmental Determination:	The Draft EIR was published for a 45-day review period from August
	23, 2010 to October 7, 2010.
Historic Status:	Kaiser Center Building & Rooftop Garden are CEQA Historic
	Resources (Oakland Cultural Heritage Survey Rating A1+; listed on the Local Register of Historical Resources; appears eligible for the
	National Register individually and as part of the Lake Merritt District
	(code 3B))
Service Delivery District:	1 – Downtown/West Oakland/Harbor
City Council District:	3
Action to be Taken:	Receive public and Planning Commission comments on the Draft EIR
For Further Information:	Contact project planner <b>Heather Klein</b> at (510) 238-3659 or by email
	hklein@oaklandnet.com

### **SUMMARY**

The Swig Company LLC (Project applicant), on behalf of the property owner, SIC-Lakeside Drive LLC, an affiliate of the Project applicant, seeks to redevelop a portion of the Kaiser Center site to add two new office towers (approximately 1.47 million gross square feet) with street level

### CITY OF OAKLAND PLANNING COMMISSION



Case File: ER08-003, PUD08-103, TPM 9848

Applicant: The Swig Company

on behalf of its affiliate, SIC-Lakeside Drive LLC

Address: 300 Lakeside Drive

Zone: CBD-C (was C-55/S-4/S-17 at submittal)

retail and sixth floor commercial areas. The City is the Lead Agency pursuant to the California Environmental Quality Act (CEQA) and has the responsibility to prepare the Environmental Impact Report (EIR) for the Project. The Notice of Availability for the Draft EIR was prepared and released on August 23, 2010 beginning a 45 day public comment period. The public comment period ends on October 7, 2010.

Comments on the Draft EIR may be made at the October 6, 2010 public hearing or in writing to the Community and Economic Development Agency, to the attention of Heather Klein. Written comments must be received prior to the comment period deadline (4:00 p.m. on October 7, 2010). After all comments are received, a Final EIR/Response to Comments document will be prepared and the Planning Commission will consider certification of the Final EIR, as well as consideration of the project's height and massing plans (in the context of considering the Preliminary Development Plan) at a future meeting date.

The purpose of this hearing is to solicit comments on the adequacy of specific environmentally-related information, issues and analysis contained in the document. This meeting is not intended to take comments on the merits of the Project and no decisions will be made on the EIR or proposed Project at this hearing. Specifically, comments on the Draft EIR should focus on the adequacy of the EIR in discussing possible impacts on the physical environment, ways in which potential adverse effects might be minimized, and alternatives to the Project in light of the EIR's purpose to provide useful and accurate information about such factors. Staff will return to the LPAB and the Planning Commission for design review of the Project if the Preliminary Development Plan is approved, and after a Final Planned Unit Development Permit and design plans have been submitted.

### SITE DESCRIPTION

### **Existing Conditions**

The approximately seven-acre Project site comprises an entire city block bounded by 20<sup>th</sup> Street, Webster Street, 21<sup>st</sup> Street, and Lakeshore/Harrison Street, in Downtown Oakland. Existing development includes the Kaiser Center Office building, the 20<sup>th</sup> Street retail mall, the Webster Street retail mall, and a 2.81 acre rooftop garden above the parking garage.

The Project site, including the Kaiser Center Office Building, the commercial structures, and the rooftop garden, are CEQA historic resources (Oakland Cultural Heritage Survey Rating A1+; listed on the Local Register of Historical Resources; and appear to be eligible for the National Register individually and as part of the Lake Merritt District (code 3B)).

### **Surrounding Land Uses**

The Project site is located within Oakland's Central Business District. To the east of the site is Lakeside Park opposite Harrison Street and Lakeside Drive, and Lake Merritt beyond. To the southeast of the Project site opposite Harrison Street and 20<sup>th</sup> Street is 4.2-acre Snow Park. Uses to the west of the Project opposite Webster Street include approximately four low- to mid-rise commercial structures (25 feet to 65 feet) and surface parking lots. Uses to the north of the

Project site opposite 21<sup>st</sup> Street include the Pacific Bell/City National Bank Building (313 feet), the Ordway Building (404 feet), the AT&T Building (125 feet), and surface parking lots. The Cathedral of Christ the Light (57 feet) is located one block northeast of the Project site. Uses to the south of the Project site opposite 20<sup>th</sup> Street include Lake Merritt Plaza (371 feet).

### PROJECT DESCRIPTION

No changes are proposed to the existing 29-story Kaiser Center Office building. The proposed Project would redevelop 2.2 acres at the westernmost portion of the approximately seven-acre Kaiser Center site. Specifically, the proposed Project will be developed in two phases over a period of approximately eight years. Phase I would demolish the existing 20<sup>th</sup> Street Mall (approximately 58,190 square feet) and construct the 34-story South Tower (approximately 641,972 square feet). This phase also includes the construction of an additional 4,564 square feet of roof garden space and a publicly accessible exterior stairway to the roof garden from 20<sup>th</sup> Street. Phase II includes the demolition of the Webster Street Mall (approximately 38,190 square feet) and construction of the 42-story North Tower (approximately 833,020 square feet). In total 1.47 million gross square feet of office, ground-floor retail, 6<sup>th</sup> floor commercial uses, parking and enhanced open space would be constructed (See Attachment A).

New and rebuilt parking areas will be integrated into the five levels of the existing Kaiser Center garage. There are currently 1,340 parking spaces. The Project proposes to remove 155 parking spaces but replace those spaces and add 697 new spaces, for a total of 2,037 spaces. At street level, parking would be located behind the street-fronting commercial retail space and building lobbies.

The 122,606 square foot (2.81 acre) rooftop garden will be reconfigured by removing 18,369 square feet from the westernmost portion of the site (including a structure currently housing cooling equipment) and adding 22,933 square feet to the southern portion of the site, resulting in a net increase in roof garden area of 4,564 square feet. A new publicly accessible exterior stairway will be constructed on 20<sup>th</sup> Street which will provide access to the garden during business hours.

### **ENVIRONMENTAL REVIEW**

### Scope

The City is the Lead Agency pursuant to CEQA and has the responsibility to prepare the EIR for the Project. An Initial Study was not prepared for the Project, as permitted by Section 15060(d) of the CEQA Guidelines. The Draft EIR addresses all environmental topics identified in City of Oakland's CEQA Thresholds of Significance. The Draft EIR addresses each environmental topic at a level of detail warranted by each topic.

A Notice of Preparation was issued on May 22, 2008 and a scoping session held before the Landmarks Preservation Advisory Board (LPAB) on June 9, 2008 and with the Planning Commission on June 18, 2008. The Kaiser Center Office Project Draft EIR was prepared to evaluate environmental impacts of the proposed Project described above. The following

environmental topics are addressed in detail in the Draft EIR, as other topics (agriculture and minerals) were found to not be significant and not evaluated in detail in the Draft EIR (see Draft EIR page VI-7):

- A. Visual Quality, Shadow and Wind
- B. Air Quality and Greenhouse Gases
- C. Biological Resources
- D. Cultural Resources
- E. Geology, Soils and Geohazards
- F. Hazardous Materials
- G. Hydrology and Water Quality
- H. Land Use, Plans and Policies
- I. Noise
- J. Population, Employment and Housing
- K. Public Services and Recreation Facilities
- L. Transportation and Circulation
- M. Utilities and Service Systems

### Potentially Significant Impacts Identified in the Draft EIR

All impacts, City Standard Conditions of Approval and mitigation measures identified in the Draft EIR are summarized in Table II-1 (see Attachment B) at the end of the Summary chapter, Chapter 2 of the Draft EIR. Table II-1 also identifies the level of significance of the impact after City Standard Conditions of Approval and recommended mitigation measures are implemented. Other than the impacts discussed below, all of the environmental effects of the Project can be reduced to less than significant levels through implementation of Standard Conditions of Approval or recommended mitigation measures.

The Draft EIR identifies the following <u>significant and unavoidable</u> environmental impacts related to Wind Hazards, Air Quality, Cultural Resources, Noise and Transportation and Circulation:

### Wind Hazards

Impact AES-6: The proposed Project would create winds exceeding the wind hazard criteria for more than 1 hour during daylight hours during the year at ground level and roof garden. This is conservatively deemed significant and unavoidable, after mitigation, pending final design, which could reduce the impacts to less than significant levels.

Impact AES-7: Project construction activity and operations, in conjunction with other past, present, pending, and reasonably foreseeable development in downtown Oakland and the Lake Merritt shoreline would result in cumulative impacts related to wind hazards at the roof garden. This is conservatively deemed significant and unavoidable, after mitigation, pending final design, which could reduce the impacts to less than significant levels.

### Air Quality

Impact AIR-3: The proposed Project would result in increased emissions of criteria pollutants (PM 10 operational emissions at Project build-out).

Impact AIR-8: Implementation of the proposed Project would contribute to a cumulative air quality impact in the Project area (for operational PM 10 emissions).

### Cultural Resources

Impact CUL-1: The proposed Project would demolish the Mall Buildings, which are components of a qualified historical resource on the Project site. This is conservatively deemed significant and unavoidable, after mitigation, pending final design, which could reduce the impacts to less than significant levels.

Impact CUL-2: The proposed new construction would adversely affect the remaining portion of the qualified historic resource on the Project site. This is conservatively deemed significant and unavoidable, after mitigation, pending final design, which could reduce the impacts to less than significant levels.

### Noise

Impact NOI-4 Project traffic, in combination with cumulative traffic, could substantially increase traffic noise levels in the Project area.

### Transportation and Circulation

The proposed Project would result in significant and unavoidable traffic impacts at several roadways and intersections under "Existing plus Project", "2015 plus Project Phase I Only", 2015 plus Project", and Cumulative 2030 plus Project" with Project being Phase I and II at build out. The following summary of these impacts is organized by intersection with the impact statement (e.g., TRANS-7a) and scenario (e.g., Cumulative 2030 plus Project) noted for easier comparison for the reviewer.

### Intersection #2 (Oakland Avenue / Perry Place / I-580 Eastbound Ramps)

Added traffic would increase the v/c ratio by more than three percent during the PM peak hour and degrade the vehicle level of service from an unacceptable LOS E to an unacceptable LOS F during the AM peak hour. (Impacts TRANS-1a, Existing plus Project; TRANS-3a, 2015 plus Phase 1 Only; TRANS-5a, 2015 plus Project; TRANS-7a Cumulative Plus Project) (Significant and Unavoidable, after mitigation)

### Intersection #3 (Harrison Street / 27th Street / 24th Street)

Added traffic would increase the average intersection vehicle delay by more than four seconds during the PM peak hour and degrade the vehicle level of service from an acceptable LOS D to an unacceptable LOS E during the PM peak hour (2015); and increase the average intersection vehicle delay by more than two seconds during the AM peak hour and degrade the vehicle level of service from an unacceptable LOS E to an unacceptable LOS F during the PM peak hour

(2030). (Impacts TRANS-3b, 2015 Plus Phase 1 Only; TRANS-5b, 2015 Plus Project; and TRANS-7b, Cumulative 2030 Plus Project) (Conservatively Deemed Significant and Unavoidable; Less than Significant if City determines proposed implementation approach for Mitigation Measure TRANS-1b is feasible)

### Intersection #45 (Grand Avenue / El Embarcadero)

Added traffic would increase the v/c ratio by more than three percent during the PM peak hour. (Impacts TRANS-7h, Cumulative 2030 plus Project) (Significant and Unavoidable, after mitigation)

### Intersection #47 (Grand Avenue / MacArthur Boulevard (Eastbound) / I-580 Eastbound Off-Ramp

Added traffic would degrade the vehicle level of service from an unacceptable LOS E to an unacceptable LOS F during the PM peak hour, increase the v/c ratio by more than three percent during the PM peak hour. (Impacts TRANS-1f, Existing plus Project; TRANS-5h, 2015 plus Project; and TRANS-7i, Cumulative 2030 plus Project) (Significant and Unavoidable, after mitigation)

Intersection #48 (Lakeshore Avenue / MacArthur Boulevard (EB) / I-580 Eastbound On-Ramp) Added traffic would increase the v/c ratio by more than three percent during the PM peak hour. (Impacts TRANS-5i, 2015 Plus Project; TRANS-7j, Cumulative 2030 Plus Project) (Significant and Unavoidable, after mitigation)

### Intersection #50 (Harrison Street / MacArthur Boulevard (Westbound) / Santa Clara Avenue) Added traffic would cause an increase in average intersection delay by more than two seconds during the AM peak hour. (Impact TRANS-71, Cumulative 2030 Plus Project) (Significant and Unavoidable, after mitigation)

### Intersection #12 (Harrison Street / Grand Avenue)

Added traffic would increase the average intersection vehicle delay by more than two seconds during the PM peak hour and increase the average intersection vehicle delay by more than two seconds during the PM peak hour (2015); increase the average intersection delay by more than two seconds during the AM peak hour and degrade the vehicle level of service from an acceptable LOS E to an unacceptable LOS F during the PM peak hour (2030). (Impacts TRANS-3c, 2015 Plus Phase 1 Only; TRANS-5d, 2015 Plus Project; and TRANS-7d, Cumulative 2030 Plus Project) (Significant and Unavoidable, after mitigation)

### Intersection #13 (Harrison Street / 21st Street)

Added traffic would degrade the vehicle level of service from LOS B to an unacceptable LOS F during the PM peak hour (Impact TRANS-7e, Cumulative 2030 Plus Project) (Significant and Unavoidable, after mitigation)

### Intersection #24 (Harrison Street / 20th Street / Kaiser Center Access Road)

If the City elects to implement Measure DD, then implementation of Mitigation Measure TRANS 1-c would reduce identified impacts at this intersection to less than significant. If the City elects to implement Alternative Measure DD (see discussion below under Key Issues), and determines the proposed mitigation measure ALT DD TRANS-1 is feasible, there would be less than significant impacts. However, if the City elects to implement Alternative Measure DD, but determines proposed mitigation measures are infeasible, then added traffic would degrade the

vehicle level of service from an acceptable LOS C to an unacceptable LOS F during the PM peak hour and degrade the vehicle level of service from an acceptable LOS C to an unacceptable LOS F during the PM peak hour (2015); and degrade the vehicle level of service from an acceptable LOS D to an unacceptable LOS F during the PM peak hour) (2030). (Impact ALT DD TRANS-1, 2015 Plus Project Phase 1 only; ALT DD TRANS-2, 2015 Plus Project; ALT DD TRANS-3, Cumulative 2030 Plus Project) (Significant and Unavoidable, after mitigation, if the City determines additional mitigation measures infeasible; if additional mitigation feasible, then less than significant)

### Intersection #44 (Oak Street / 5th Street / I-880 Southbound On-Ramp)

Added traffic would increase the v/c ratio by more than three percent during the PM peak hour, increase the average intersection vehicle delay by more than four seconds during the AM peak hour (2015); and increase the v/c ratio by more than three percent during the PM peak hour (2030). (Impacts TRANS-1d, Existing Plus Project; TRANS-5f, 2015 Plus Project; and TRANS-7g, Cumulative 2030 Plus Project) (Significant and Unavoidable, after mitigation)

### Segment #3 (I-880 from Oak Street to 5th Avenue) - Caltrans Facility

Added traffic would degrade the roadway segment level of service from an acceptable LOS E to an unacceptable LOS F during both peak hours. (Impact TRANS-8a, Cumulative 2030 Plus Project) (Significant and Unavoidable, after mitigation)

### <u>Segment #9 (eastbound Grand Avenue from Harrison Street to El Embarcadero) – Non-Caltrans Facility</u>

Added traffic would degrade the roadway segment level of service from an acceptable LOS E to an unacceptable LOS F during the PM peak hour, would increase the v/c ratio by more than three percent during the PM peak hour (2015); would degrade the roadway segment level of service from an acceptable LOS E to an unacceptable LOS F during the AM peak hour and increase the v/c ratio by more than three percent during the PM peak hour (2030). (Impacts TRANS-2a, Existing Plus Project; TRANS-6a, 2015 Plus Project; and TRANS-8b, Cumulative 2030 Plus Project) (Significant and Unavoidable, after mitigation)

### <u>Segment #10 (northbound Harrison Street / Oakland Avenue from 27th Street to I-580). – Non-Caltrans Facility</u>

Added traffic would degrade the roadway segment level of service from an acceptable LOS E to an unacceptable LOS F during the PM peak hour, increase the v/c ratio by more than three percent during the PM peak hour (2015); degrade the level of service from an acceptable LOS E to an unacceptable LOS F during the AM peak hour and increase the v/c ratio by more than three percent during the PM peak hour (Impacts TRANS-2b, Existing Plus Project; TRANS-4a, 2010 Plus Phase 1 Only; TRANS-6b, 2015 Plus Phase 1 Only; and TRANS-8c, Cumulative 2030 Plus Project) (Significant and Unavoidable, after mitigation)

### **Project Alternatives**

Chapter V of the Draft EIR includes the analysis of four alternatives to the Proposed Project that meet the requirements of CEQA, which include a reasonable range of alternatives to the Project that would feasibly attain most of the Project's basic objectives, and avoid or substantially lessen

many of the Project's significant environmental effects. The four CEQA alternatives analyzed in Chapter V include:

- <u>No Project/No Build Alternative</u> CEQA requires a "no Project" alternative to be considered in the EIR. This Alternative is consistent with the existing environmental setting presented throughout Chapter IV of the EIR.
- Alternative 1: South Tower Build Only This Alternative would construct only the proposed 34-story South Tower, as described for Phase I of the Proposed Project. The 42-story North Tower would not be built. This Alternative would include construction of 552,000 square feet of office/commercial space and 46,000 square feet of retail. The existing Webster Street Mall would remain as a 3-story building with 38,190 square feet of retail space but the 20<sup>th</sup> Street Mall would be demolished. No roof garden space would be removed and improvements to the garden would not occur under this Alternative, as with the Project.
- <u>Alternative 2: Onsite Maximum Reduced Impacts</u> The Onsite Maximum Reduced Impacts Alternative would be similar to Alternative 1 in that only the South Tower would be constructed. However, in order to reduce all significant impacts related to traffic conditions, the size of the South Tower would be reduced to 11-stories. The South Tower would have 222,000 square feet of office space and 46,000 square feet of retail. The existing Webster Street Mall would remain as a 3-story building with 38,190 square feet of retail space but the 20<sup>th</sup> Street Mall would be demolished. As with Alternative 1, this Alternative would not alter or remove space from the existing rooftop garden, but would increase the size of the garden area along the southern boundary of the site to the east of the tower.
- Alternative 3: Offsite Maximum Reduced Impact—This Alternative analyzes an offsite location for an office tower project that would mitigate the impacts associated with cultural resources identified with the Proposed Project, but still may have some residual wind impacts at the ground level. This Alternative would construct a 268,000 square foot office tower, similar to Alternative 2, directly north across 21<sup>st</sup> Street from the proposed Project site. The site is bounded by 21<sup>st</sup> Street on the south, an existing 11-story commercial office building that flanks Webster Street on the west, 22<sup>nd</sup> Street on the north, and Kaiser Plaza Street on the east. Across 22<sup>nd</sup> Street from the site is the 15-story Caltrans building, and across Kaiser Plaza Street is the 28-story Ordway building. This off-site location is rectangular in shape, measuring approximately one acre, and is currently a private pay parking lot. The Kaiser Center site would remain in its current state, with no improvements or demolition of existing facilities including the rooftop garden

The Environmentally Superior Alternative is the No Project/No Build Alternative. Under CEQA, if a No Project Alternative is identified as the environmentally superior alternative, the EIR shall also identify an environmentally superior alternative development among the other alternatives. In this case, the environmentally superior development alternative is Alternative 3, the Offsite Maximum Reduced Alternative, as it would avoid all of the Proposed Project's

significant impacts that occur with the other construction alternatives, except for wind hazards at ground level, which conservatively remain significant and unavoidable. However, the off-site location is owned by a separate entity and might not be available for development. Therefore, the next environmentally superior alternative is Alternative 2, the Onsite Maximum Reduced Impacts. This Alternative would reduce all the Project's significant impacts except those associated with wind hazards, demolition of the historic Mall buildings and a portion of the rooftop garden, and impacts to the integrity of historic resources resulting from the new construction.

### PUBLICATION AND DISTRIBUTION OF THE DRAFT EIR

The Draft EIR was made available for public review on August 23, 2010. The Notice of Availability for the Draft EIR was mailed to property owners within 300 feet of the Project area, distributed to State and local agencies, posted on the Project site, and mailed to Interested Parties. The Notice of Availability is attached to this report (see Attachment C). Copies of the Draft EIR were also previously distributed to City officials, including the Planning Commission, and is available at the office of the Community and Economic Development Agency (250 Frank H. Ogawa Plaza, Suite 3315), and the City's website at

http://www2.oaklandnet.com/Government/o/CEDA/o/PlanningZoning/s/Application/DOWD009 157. This Project is document number 10.

### **KEY ISSUES**

During the preparation of the Draft EIR several issues arose that staff wanted to bring to the Planning Commission's attention. These issues are detailed below.

### **Greenhouse Gases**

The Draft EIR concludes that proposed Project would have a significant cumulative GHG impact in Phase I per CEQA because its emissions would exceed <u>both</u> the 4.6 MT CO2e per year service population threshold <u>and</u> the 1,100 MT CO2e per year threshold. At total build-out, however, the Project would not have a significant cumulative GHG impact because it would not exceed the 4.6 MT Co2e per year service population, <u>even though it would</u> exceed the 1,100 MT CO2e per year threshold.

Oakland's Standard Conditions of Approval (SCA) require that a Greenhouse Gas (GHG) Reduction Plan be prepared to identify a set of targets to reduce GHG emissions. This SCA applies to very large projects that also exceed either the 4.6 MT Co2e per year service population or the 1,100 MT CO2e. The SCA would apply even if the proposed Project did not cause a CEQA impact.

Because the proposed Project would exceed the CEQA thresholds during Phase I, the Draft EIR recommends a mitigation measure to reduce the GHG impact to Less than Significant. In addition, the Draft EIR requires the GHG Reduction Plan SCA for the proposed Project because

the Project is very large and exceeds one of the proposed thresholds. In this case, the mitigation measure and the SCA are the same but are being applied for different reasons.

After publication of the Draft EIR, City staff determined that clarifying language was needed concerning the GHG reduction plan in Appendix I, page 2. Below is the revised text in underline and strikeout text, which will appear in the Final EIR:

"This GHG Plan, as set forth in the DEIR, is considered "preliminary," and the final GHG Plan, including the approved Transportation Demand Management [TDM] Plan, will be included in the FEIR. because it is anticipated that the Pursuant to the final GHG Plan, the Project Applicant will-continue to develop this GHG Plan to further refine the list of additional GHG reduction measures (including preparation and implementation of an approved Transportation Demand Management [TDM] Plan), where upon it shall and implement the GHG Plan throughout the Project in order to fully satisfy Mitigation Measure AIR-3 and SCA GHG-1 identified in the EIR. The Final GHG Plan will be a document to be updated, refined and implemented throughout the Project."

### **Cultural Resources**

The proposed Project would demolish the Mall Buildings which are components of the overall historic Kaiser Center and would also remove a portion (and expand) the historic roof garden. The proposed mitigation measures require that the project applicant modify the design of the base of the new structures to retain the existing street level design and character of the mall buildings and prepare a salvage program, complete a Historic American Building and Landscape Survey (HABS, HALS); make a financial contribution to a historic-related program if modifications do not satisfy the design mitigation measure; protect the historic resource from vibration, storage, and dust resulting from demolition and construction; retain a qualified Historic Landscape Architect to design the roof garden addition; and ensure that the proposed Project tower designs are compatible but clearly differentiated from the historic Kaiser Center Office Tower.

The Project applicant has not submitted any detailed plans, to date, for the façade of the proposed structures that would replace the Mall buildings or the roof garden. With submittal of the plans, staff expects that the cultural impacts will be reduced to a Less than Significant level. However, the Draft EIR has conservatively deemed these impacts as Significant and Unavoidable even with implementation of the mitigation measures.

City staff will present the Draft EIR to the LPAB on October 4, 2010 for comment and will orally report the LPAB comments/recommendations to the Planning Commission.

### Transportation

Transportation Demand Management Program

Oakland's Standard Conditions of Approval require that a Transportation Demand Management Program (TDM) be prepared which contain strategies to reduce single occupancy vehicle trips and potential parking shortfalls. Implementation of the TDM will help to reduce, but not eliminate, the Significant and Unavoidable noise, air quality, and traffic impacts as well as the GHG emissions from the project. Although the Oakland Code does not mandate any number of

parking spaces for the Project, the TDM will also contain strategies to address the proposed Project's parking demand shortfall of 238 spaces at build-out. The TDM will be included as part of the Final EIR.

The Draft EIR has conservatively assumed a 10% vehicle trip reduction for the TDM in the GHG analysis, but no such vehicle reductions were assumed in the traffic analysis (which results in a more conservative traffic analysis). The Final TDM is being currently prepared and will be included in the Final EIR.

### Measure DD Roadway Realignment Project

Measure DD is a bond measure approved by Oakland voters that provides for a variety of public improvements to: Lake Merritt, the waterfront, the Bay Trail, and Oakland's creeks and wetlands; bike and pedestrian circulation and access; water quality and wildlife habitat; existing buildings; and drainage facilities. One component of Measure DD related to improved access would realign Harrison Street, Lakeside Drive, and  $20^{th}$  Street, by effectively creating a "T" intersection and expanding Snow Park. This roadway realignment is immediately adjacent to the proposed Project's site driveway entrance.

The analysis in the transportation section of the Draft EIR assumes this Measure DD roadway realignment as an existing condition in 2015 (and 2030) because it is funded and approved. Because of the proximity of the proposed Project to the Measure DD roadway realignment, there would be a significant traffic impact caused by the Project that would be mitigated to less than significant levels by Mitigation Measure TRANS 1-c (modifications to the intersection and signal retiming).

However, even with the recommended mitigation measure, there may remain some potential queuing and circulation issues caused by the Project, although not rising to a CEQA level impact. Therefore, the transportation consultant for the EIR proposed an Alternative Measure DD roadway configuration to address these non-CEQA issues. With this alternative configuration, open space would be added adjacent to the lake instead of to Snow Park and the intersection would be reconfigured into a "star" shape instead of a "T" (see Draft EIR Figure IV.L-20 on page IV.L-162). This alternative roadway configuration was also analyzed in the Draft EIR which concluded that although the Alternative Measure DD configuration may have some benefits (see Draft EIR page IV.L-163), it would cause some secondary impacts.

The Draft EIR then identifies additional mitigation measures to address these secondary impacts from the non-CEQA mandated Alternative Measure DD configuration (see Draft EIR page IV.L-168-171): Mitigation Measure Alt DD TRANS-1 requires that the Project applicant undertake additional improvements near the subject intersection, including adding an additional lane and reconfigure the northbound Harrison Street approach as a shared left through lane and two exclusive right-turn lanes. This would require a curb setback of 10 feet, a reduction in park space, and removal of up to five on-street parking spaces along the west side of Snow Park. Left-turns from the Kaiser Center Access Road to eastbound 20<sup>th</sup> Street/ Lakeside drive would need to be prohibited. In addition to Measure Alt DD TRANS-1, the Project applicant would still have to implement Mitigation Measure TRANS-1c (intersection improvements and signal retiming). Because City staff is currently unsure about the feasibility of the proposed mitigation measures

for the Alternative Measure DD configuration, the Draft EIR has conservatively deemed these secondary impacts from the Alternative Measure DD configuration as Significant and Unavoidable. If the mitigation is determined feasible, then the impacts would be less than significant.

In addition, within the Draft EIR, City staff also recommends including a non-CEQA Recommended Condition ("Recommendation TRANS-6") of approval on the Project, in connection with the Alternative Measure DD configuration, to require the Project applicant install a new signalized pedestrian mid-block crossing across Harrison Street between 20<sup>th</sup> and 21<sup>st</sup> Streets. Installation of this signal would require new intersection improvements as well as optimizing the traffic signal timing and coordinating the timing with other adjacent intersections. This Recommended Condition, although not a CEQA required mitigation measure, will be considered by decision makers during the course of Project review and may be imposed as Project Specific Conditions of Approval.

The City Planning Commission is <u>not</u> being asked to consider whether the original Measure DD configuration or Alternative Measure DD configuration should be approved as part of its consideration of the Kaiser Center Office Project. Rather, this EIR discloses the environmental impacts of the Project, and recommended mitigation measures, if the original Measure DD configuration or Alternative Measure DD configuration is implemented. Once the City Council decides on the preferred Measure DD roadway configuration, the Project applicant will be responsible for the specific mitigation measures relating to the Measure DD roadway alignment that are caused by the Project.

The Project applicant has consistently expressed concerns that the City is seeking to make the Project applicant responsible for the installation of and payment for these for these roadway and other transportation improvements that do not result from environmental or other impacts attributable to the Project and that are already a City obligation as part of under fully funded Measure DD bond measure. City staff acknowledges the Project applicant's ongoing concerns in this regard and discussions regarding this issue are continuing with the applicant in an effort to resolve such concerns by the time of the Planning Commission's consideration of the Project.

### Additional Recommended Conditions of Approval Regarding Pedestrian & Bicycle Improvements

In addition to Recommendation TRANS-6, the Draft EIR includes five additional Recommended Conditions (Recommendation TRANS-1, -2, -3, -4, and -5) in the Transportation and Circulation section of the EIR, recommended by City staff as non-CEQA specific conditions of approval on the Project, requiring the Project applicant to install and pay for pedestrian, bicycle, and vehicle queuing improvements in addition to the signalized pedestrian midblock crossing noted above. Specifically, the five Recommended Conditions include increasing the sidewalk capacity widening sidewalks, reducing cycle times to facilitate pedestrian crossings, construction of a bikeway, improving bus waiting areas, and closing a street approach. City staff believes that the Recommended Conditions are necessary to address the significant addition of new pedestrian and bicycle trips in the area and to and from the BART station, caused by the Project (see Draft EIR page IV.L-49 for a discussion of the travel mode split). These Recommended Conditions will

improve operation of pedestrian/bicycle facilities in the immediate vicinity of the Project and are consistent with the City's Pedestrian and Bicycle Master Plan. Furthermore, City staff believes that the Recommended Condition is necessary to reduce vehicle queuing on the Stanley Place approach to the I-580 Eastbound Off-Ramp, prevent collisions resulting from the two minor-street approaches, and improve pedestrian access along the north side of Harrison Street.

Although the Recommended Conditions are not required by CEQA, these Recommended Conditions are included with respect to certain improvements that are not necessary to address or mitigate any environmental impacts of the Project but nevertheless are recommended by City staff. These Recommended Conditions will be considered by decision makers during the course of Project review and may be imposed as Project Specific Conditions of Approval.

Similar to the Project applicant's concerns with respect to Recommendation TRANS-6, the Project applicant also has consistently expressed concerns that the Project City is seeking to make the Project applicant responsible for the installation of and payment for these roadway and other transportation improvements that that do not result from environmental or other impacts attributable to the Project and that remedy existing substandard conditions in the City. City staff acknowledges the Project applicant's ongoing concerns in this regard and discussions regarding this issue are continuing with the applicant in an effort to resolve such concerns by the time of the Planning Commission's consideration of the Project.

### **CONCLUSION**

All comments received on the Draft EIR will be considered by the City prior to finalizing the EIR and making a decision on the Project. Comments on the Draft EIR should focus on the adequacy of the EIR in discussing possible impacts on the physical environment, ways in which potential adverse effects might be minimized, and alternatives to the Project in light of the EIR's purpose to provide useful and accurate information about such factors. Comments on the Draft EIR may be made at the October 6, 2010 public hearing or in writing to the Community and Economic Development Agency, to the attention of Heather Klein. Written comments must be received prior to the comment period deadline (4:00 p.m. on October 7, 2010). After all comments are received, a Final EIR/Response to Comments document will be prepared and the Planning Commission will consider certification of the Final EIR at a future meeting date. This meeting is not intended for public comments on the Project merits or the Project's detailed design. Staff will return to the LPAB and the Planning Commission for design review of the Project if the Preliminary Development Plan is approved, and after a Final Planned Unit Development Permit and design plans have been submitted

### STAFF RECOMMENDATION

Staff recommends that the Planning Commission take public testimony on the Draft EIR and provide comments to staff on the Draft EIR.

Approved for forwarding to the City Planning Commission:

ERIC ANGSTADT Miller, for

**Deputy Director** 

Community and Economic Development Agency

Prepared by:

Heather Klein

Planner III

### **ATTACHMENTS**

A: Project Plans

B: Summary Table II-1 from the Kaiser Center DEIR

C: Notice of Availability



KAISER CENTER

DEVELOPMENT REVIEW MAY 29 2009

### KAISER CENTER

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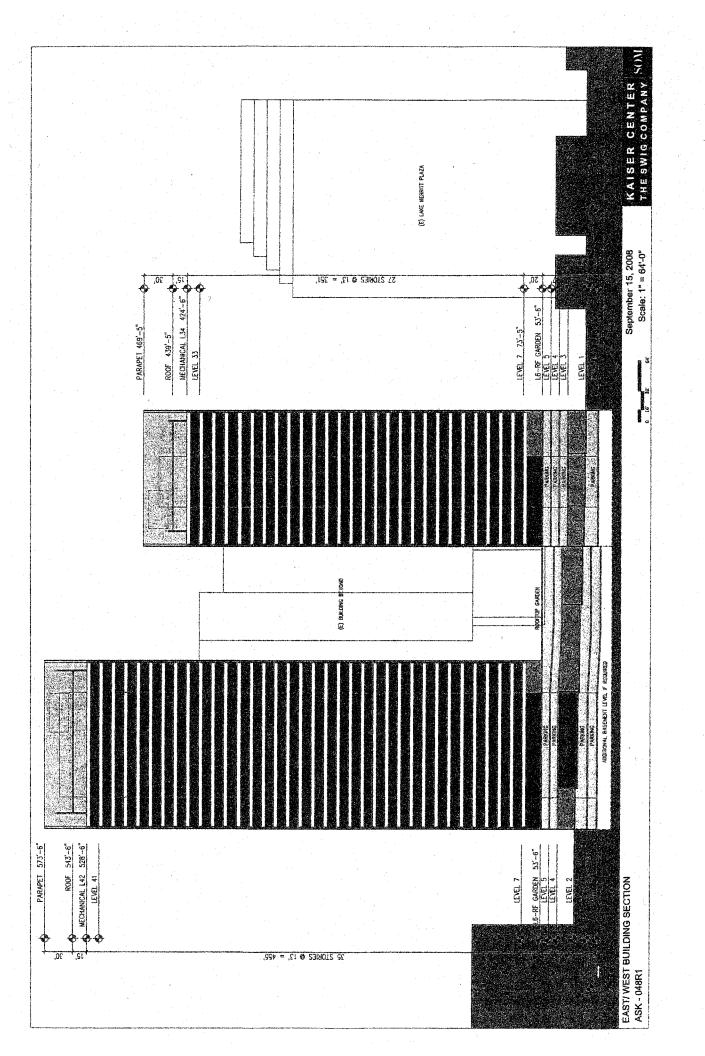
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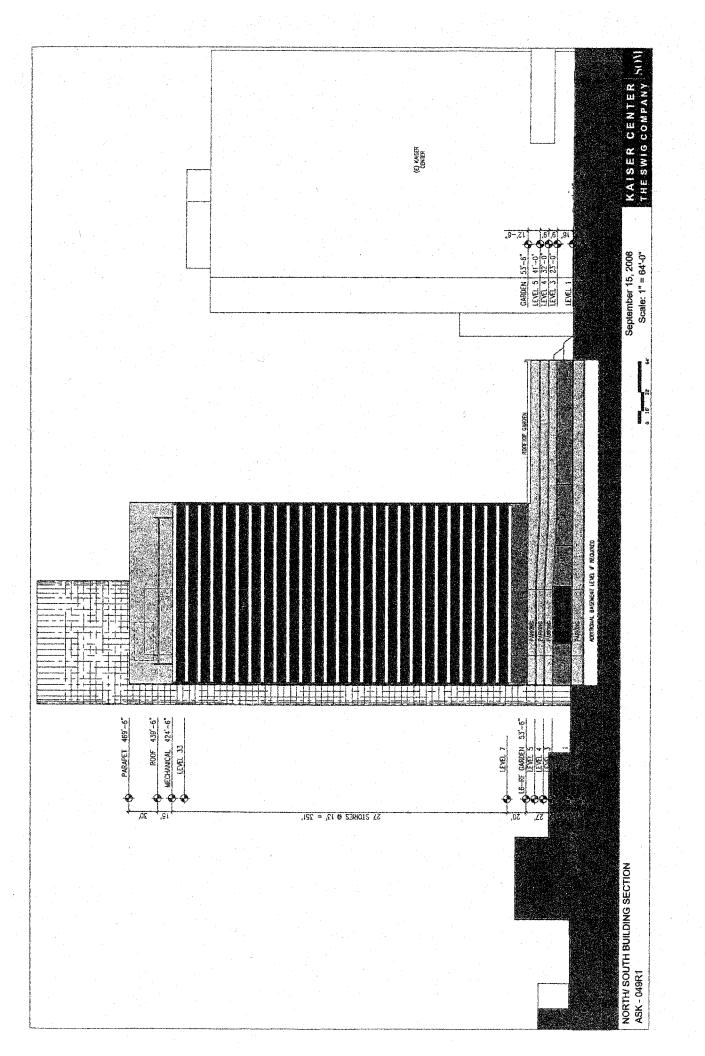
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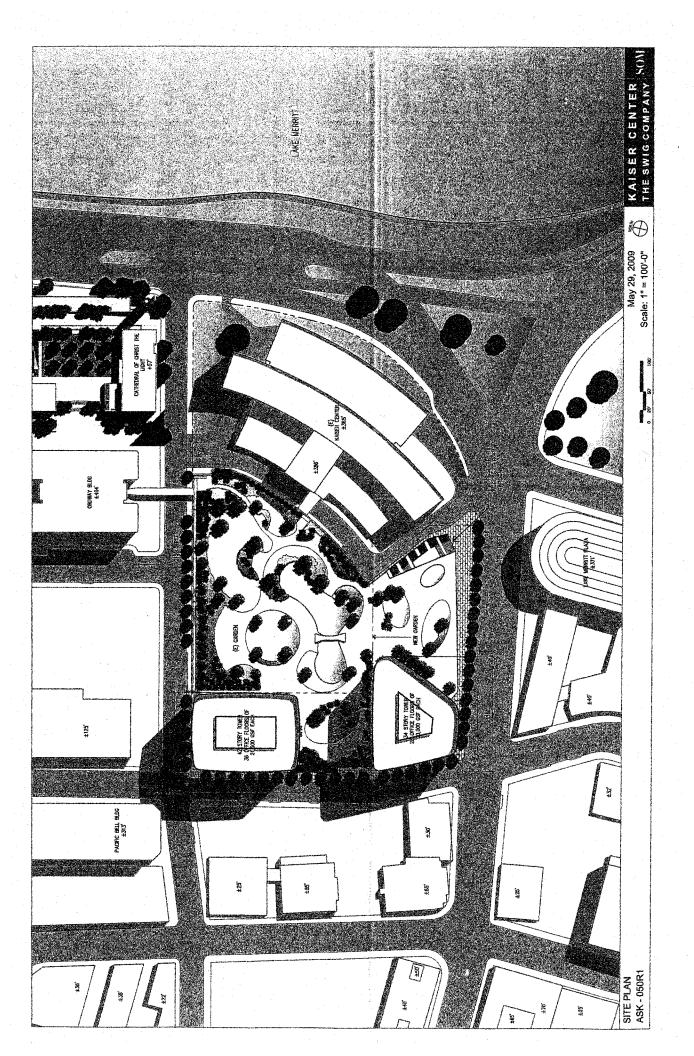


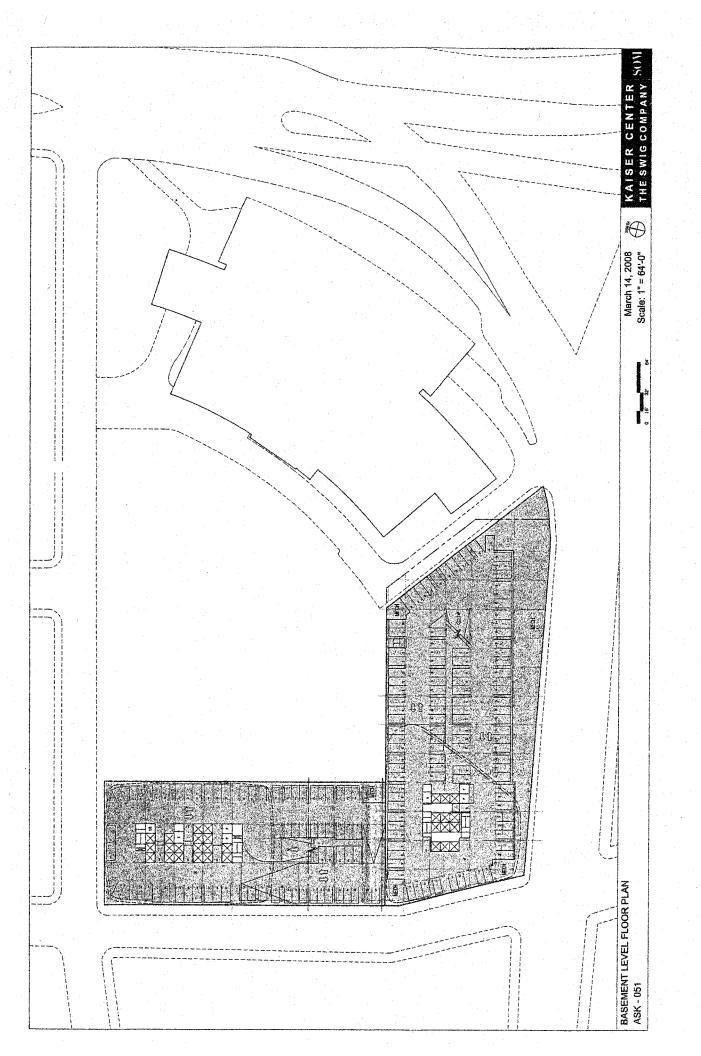
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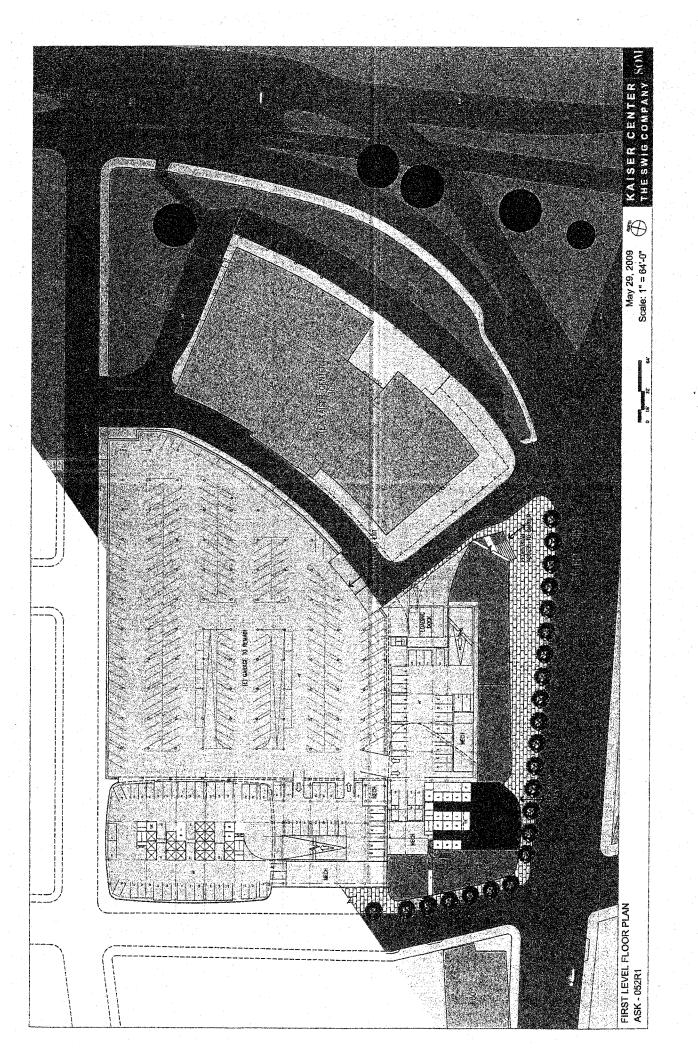
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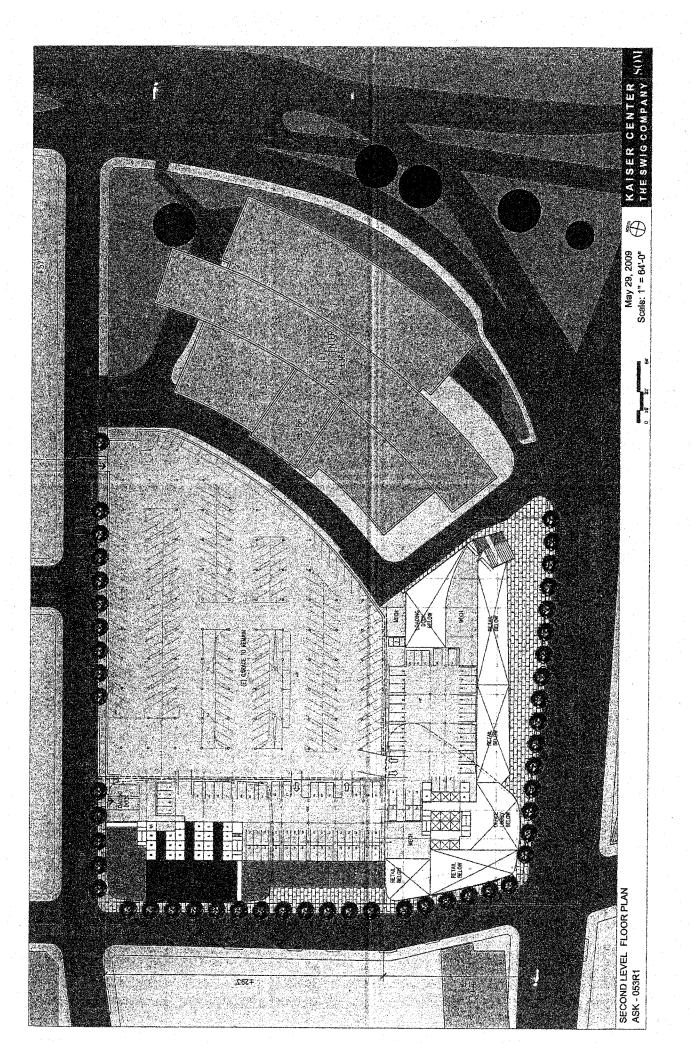


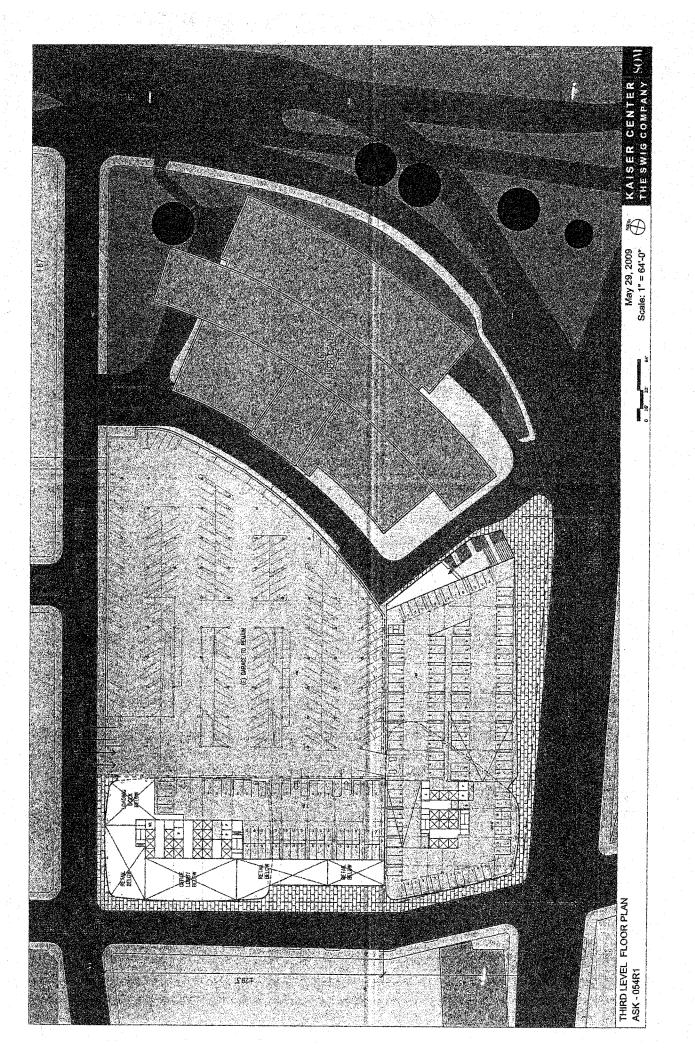


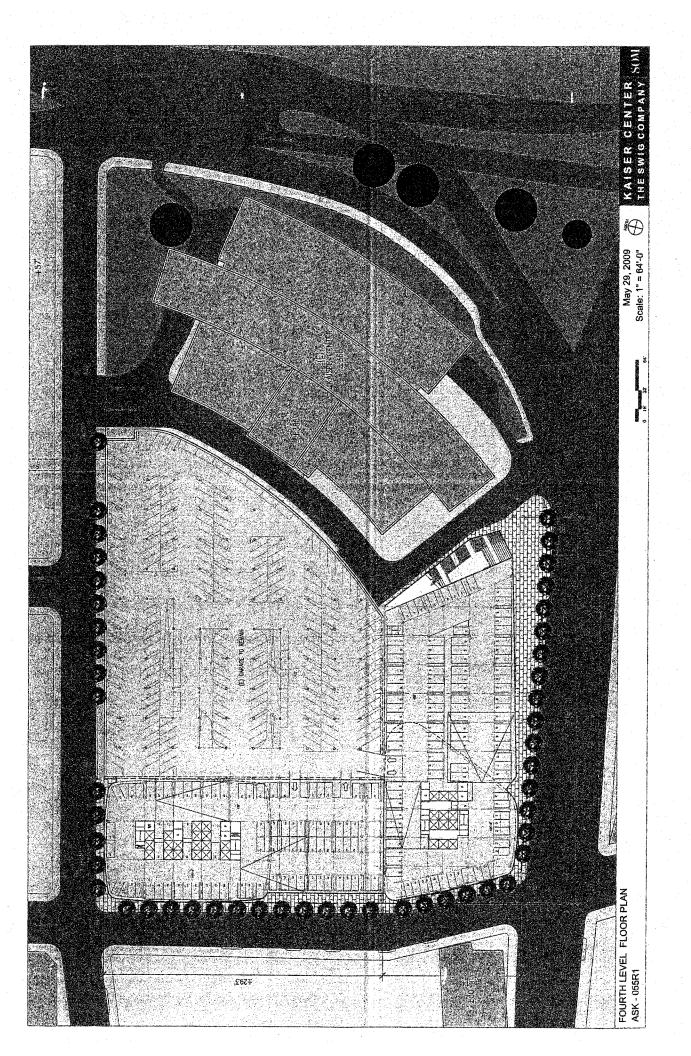


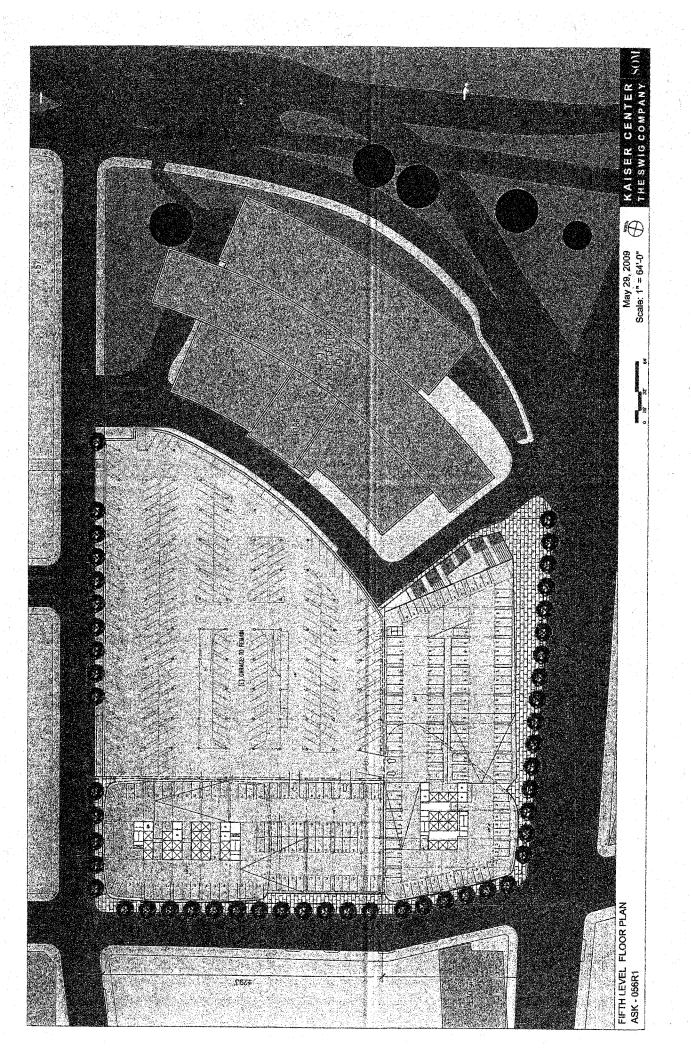


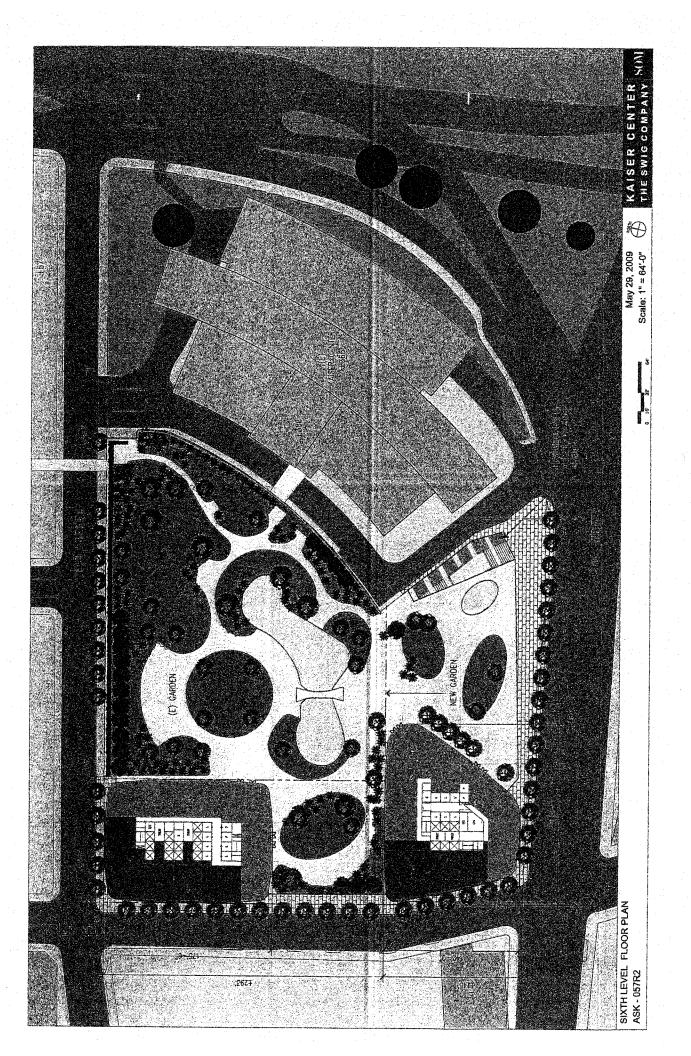


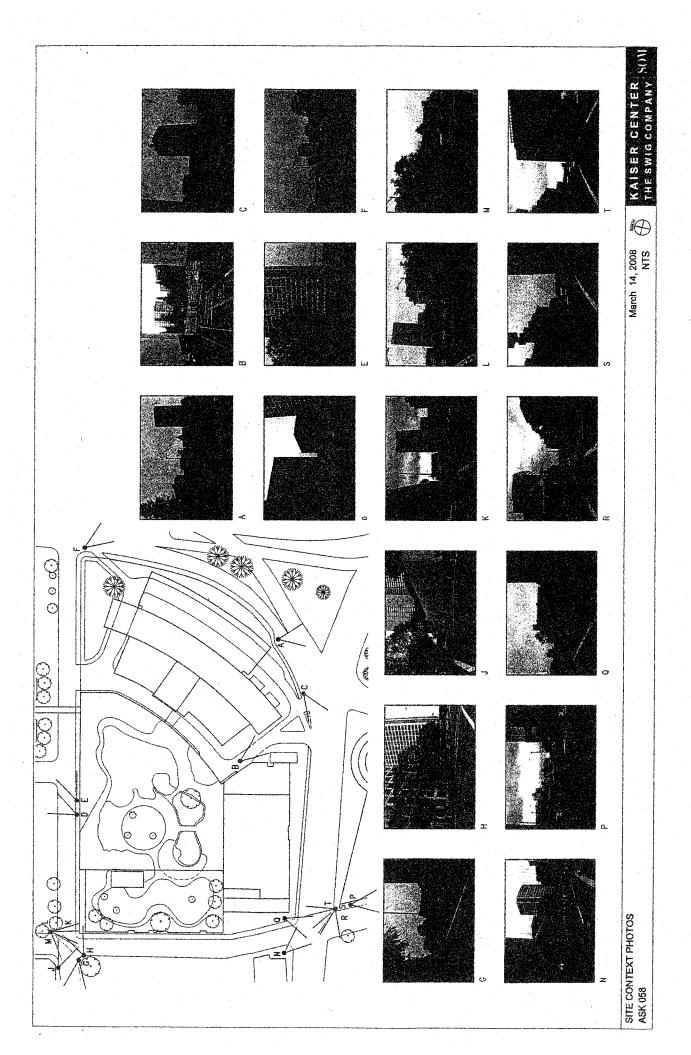










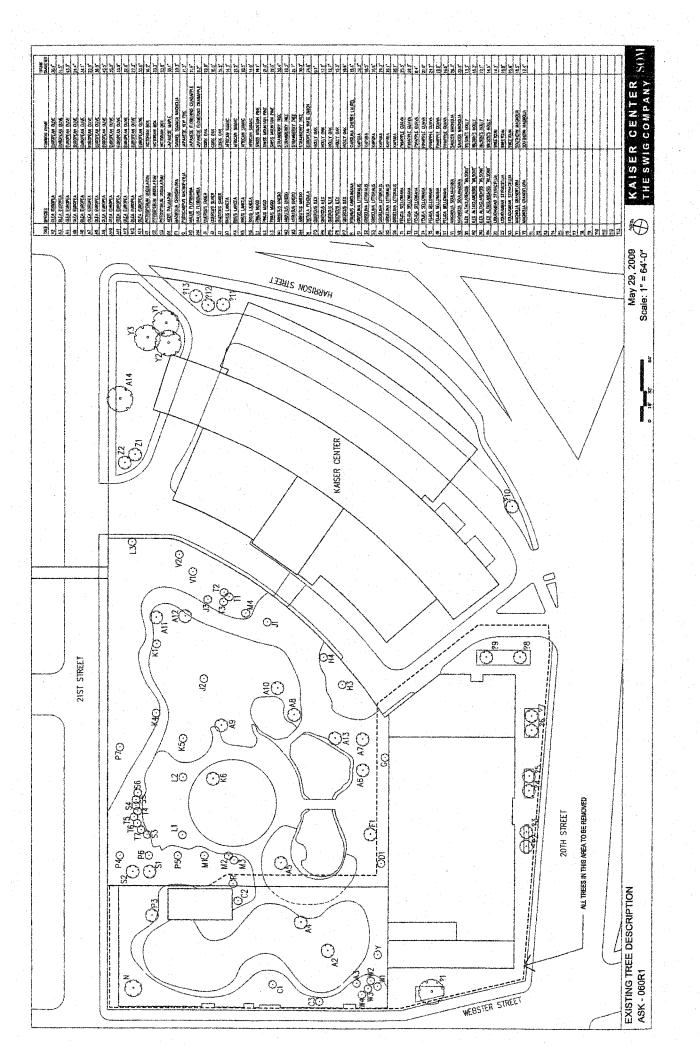


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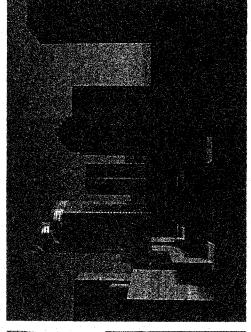
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PARKING AND AREA SUMMARIES ASK 059R2





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# SUMMARY OF IMPACTS, STANDARD CONDITIONS OF APPROVAL, MITIGATION MEASURES, AND RESIDUAL IMPACTS TABLE II-1

Summary

Standard Conditions of Approval and Mitigation Measures **Environmental Impact** 

Level of Significance after application of Standard Conditions of Approval and Mitigation

### IV.A Aesthetics, Wind, and Shadow

Impact AES-1: The Proposed Project would not adversely affect a scenic vista or substantially damage scenic resources. (Less than Significant)

None Required

None Required

Impact AES-2: The Proposed Project would after the existing visual conditions on the Project Site, but would not substantially degrade the existing visual character or quality of the site and its surroundings. (Less than Significant)

Impact AES-3: The Proposed Project would create a new source fight or glare, but would not adversely affect day or nighttime views in the area. (Less than Significant)

Less than Significant

Standard Condition of Approval BIO-5, Bird Collision Reduction

None Required

Standard Condition of Approval AES-1, Lighting Plan

Impact AES-4: The Proposed Project would result in additional shadow on adjacent areas. However, it would not cast shadow that would substantially impair the function of a building using passive solar heat collection, solar collectors for hot water heating, or photovolfaic solar collectors; would not cast shadow that would substantially impair the beneficial use of any public or quasi-public park, lawn, garden, or open space; and would not cast shadow on a historic resource. (Less than Significant)

Impact AES-5: The Proposed Project would be consistent with the policies and regulations addressing the provision of adequate light related to appropriate uses. (Less than Significant)

None Required

Impact AES-6: The Proposed Project would create winds exceeding the wind hazard criterion for more than 1 hour during daylight hours during the year at ground level and the roof garden. (Potentially Significant)

## Conservatively Deemed Significant and Unavoidable

and approval by the City. The wind reduction plan shall include the results of wind tunnel testing for hazardous wind speeds of the Project conducted on the Project consistent with the Final Development Plan. The wind garden or reduce wind speeds there. Examples of these measures include reduction plan shall include, but not be limited to, structural and landscape design features that could be included in the tower design and/or installed construction pursuant to the Final Development Plan, the Applicant shall coordination with the required landscape plan for the roof garden and be Design. The LPAB will make advisory recommendations to the Planning for review and recommendation to the Planning Commission, consistent implement a wind reduction plan that reduces wind hazards at the street level and roof garden to the maximum feasible extent, subject to review submitted to the City's Landmarks Preservation Advisory Board (LPAB) on the roof garden that would either re-direct winds away from the roof with Mitigation Measure CUL -2.1 Historically-Sensitive Roof Garden tree plantings, dense bamboo planting, arbors, canopies and lattice Development Plan, the Applicant shall develop and, at the time of Mitigation Measure AES-1: At the time of submittal of the Final fencing. The Applicant shall develop the wind reduction plan in

# TABLE II-1 (Continued) SUMMARY OF IMPACTS, STANDARD CONDITIONS OF APPROVAL, MITIGATION MEASURES, AND RESIDUAL IMPACTS

		Level of Significance after application
Environmental Impact	Standard Conditions of Approval and Mitigation Measures	and Mitigation
IV.A Aesthetics, Wind, and Shadow (cont.)		
Impact AES-6 (cont.)	Commission for its approval as part of its approval of the Final	
	Development Plan, and the Applicant shall implement the approved wind	þ

Mitigation Measure AES-2: Implement Mitigation Measure AES-1. to a fess than significant impact until they are in place. Aesthetics, Light and Shadow: None Required Wind with other past, present, pending and reasonably foreseeable development in downtown Oakland and the Lake Merritt shoreline, would result in cumulative impacts related to wind hazards at the roof garden (Potentially Significant) Impact AES-7: Project construction activity and operations, in conjunction

Aesthetics, Light, and Shadow: Less than

Significant

determine if these design features will be effective in reducing this impact

reduction plan. However, implementation of the measures cannot

Wind: Conservatively Deemed Significant and Unavoidable

IV.B Air Quality

Impact AIR-1: Construction and demolition activities associated with new development under the Proposed Project would generate short-term emissions of fugitive dust. (Less than Significant)

construction throughout development of the Proposed Project would generate emissions of criteria pollutants, including equipment exhaust emissions. (Potentially Significant Phase 2 ROG emissions) Impact AIR-2: Activities associated with demolition, site preparation, and

Impact AIR-3: The Proposed Project would result in increased emissions of criteria pollutants. (Significant PM10 emissions at Buildout)

Standard Condition of Approval AIR-1 Dust Control Plan

Mitigation: None Required

emissions, the Project applicant shall use low VOC architectural coatings. Use of low VOC coatings will reduce ROG emissions to below significance Mitigation Measure AIR-1: To reduce the significant Phase 2 ROG thresholds (37.8 pounds per day).

Standard Condition of Approval AIR-2 Construction Emissions

Less than Significant

Less than Significant

Standard Condition of Approval TRANS-1 Transportation Demand Management Plan

Significant and Unavoidable PM<sub>10</sub>

emissions.

most effectively reduced by reductions in motor vehicle trips generated by Standards pursuant to AB 1493) would reduced vehicle GHG emissions, Compliance with new state Clean Car Standards (i.e., amended Pavley Applicant. No other feasible mitigations within the Project's Applicant's Mitigation: Not feasible because none available. PM10 emissions are including PM<sub>10</sub>, but compliance is not within the control of the Project control are known to reduce vehicle trips and related emissions the Project, as targeted by a TDM required as SCA TRANS-1

> impact AIR-4: The Proposed Project would not result in increased emissions of criteria pollutants due to poor ventilation in the Parking Garage. (Less than Significant)

concentrations exceeding the State AAQS of 9 ppm averaged over 8 hours Impact AIR-5: The Proposed Project would not contribute to CO and 20 ppm for 1 hour. (Less than Significant)

None Required

None Required

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# TABLE II-1 (Continued) SUMMARY OF IMPACTS, STANDARD CONDITIONS OF APPROVAL, MITIGATION MEASURES, AND RESIDUAL IMPACTS

**Environmental Impact** 

IV.B Air Quality (cont.)

Standard Conditions of Approval and Mitigation Measures

Level of Significance after application of Standard Conditions of Approval and Mitigation

> objectionable odors affecting a substantial number of people, specifically in substantial duration, create or expose sensitive receptors to substantial residential uses, schools, daycare centers, nursing homes, or medical Impact AIR-6: The Proposed Project would not frequently and, for a centers. (Less than Significant).

to substantial levels of toxic air contaminants (TACs) or PM25 concentrations. Impact AIR-7: The Proposed Project would not generate or expose persons (Less than Significant) Impact AIR-8: Implementation of the Proposed Project would contribute to a cumulative air quality impact in the Project area. (Significant Operational PM<sub>10</sub> Emissions)

None Required

None Required

feasible because none available. PM<sub>10</sub> emissions are most effectively reduced by reductions in motor vehicle trips generated by the Project, as targeted by a TDM required as SCA TRANS-1. Compliance with new state Clean Car Standards (i.e., amended Pavley Standards pursuant to AB 1493) would reduce vehicle GHG emissions, including PM<sub>10</sub>, but compliance is not within the control of the Project Applicant. No other Mitigation Measure AIR-2: Construction: None required. Operations: Not

Construction: Less than Significant. Operations: Significant and Unavoidable PM<sub>10</sub> emissions.

feasible mitigations within the Project's Applicant's control are known to reduce vehicle trips and related emissions

result in a cumulatively considerable increase in GHG emissions. (Potentially Significant) Impact AIR-9: Construction and operation of the Proposed Project would

Standard Condition of Approval TRANS-1, Parking and Transportation Demand Management,

Less than Significant

Standard Condition of Approval UTIL-1 - Waste Reduction and Recycling

Standard Conditions of Approval Landscape Requirements and Tree Replacement

Standard Condition of Approval GHG-1- GHG Reduction Plan

Mitigation Measure AIR-3: GHG Reduction Plan: The project applicant shall retain a qualified air quality consultant to develop a GHG Reduction Plan for City review and approval. The applicant shall implement the approved GHG Reduction Plan.

efficiency and reduce GHG emissions to the greatest extent feasible below the Bay Area Quality Management District's (BAAQMD's) CEQA Thresholds of Significance (1,100 metric tons of CO2e per year and 4.6 metric tons of CO2e per year per service population) to help achieve the City's goal of reducing GHG emissions. The GHG Reduction Plan shall The goal of the GHG Reduction Plan shall be to increase energy

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#### **Environmental Impact**

## Standard Conditions of Approval and Mitigation Measures

Level of Significance after application of Standard Conditions of Approval and Mitigation

IV.B Air Quality (cont.)

Impact AIR-9 (cont.)

include, at a minimum, (a) a detailed GHG emissions inventory for the project under a "business-as-usual" scenario with no consideration of project design features, or other energy efficiencies; (b) an adjusted" baseline GHG emissions inventory for the project, taking into consideration energy efficiencies included as part of the project (including the City's Standard Conditions of Approval, proposed mitigation measures, project design features, and other City requirements); and (c) a comprehensive set of quantified additional GHG reduction measures available to further reduce GHG emissions beyond the adjusted GHG emissions. If the project is to be constructed in phases, the GHG Reduction Plan shall provide GHG emission scenarios by phase.

Potential additional GHG reduction measures to be considered include, but are not be limited to, measures recommended in BAAQMD's latest CEQA Air Quality Guidelines, the California Air Resources Board Scoping Plan (December 2008, as may be revised), the California Air Pollution Control Officers Association (CAFCOA) CEQA and Climate Change Guidance Document (January 2008, as may be revised), the California Attorney General's website, and Reference Guides on Leadership in Energy and Environmental Design (LEED) published by the U.S. Green Building Council.

The proposed additional GHG reduction measures must be reviewed and approved by the City. The types of allowable GHG reduction measures include the following (listed in order of City preference): (1) physical design features; (2) operational features; and (3) the payment of fees to fund GHG-reducing programs (i.e., the purchase of "carbon credits"). For proposed reduction measures involving the purchase of carbon credits, the City will give preference to proposed payments to the City to offset the costs associated with implementation of GHG reduction strategies identified in the draft City's Energy and Climate Action Plan (ECAP).

The allowable locations of the GHG reduction measures include the following (listed in order of City preference): (1) the project site; (2) off-site within the City of Oakland; (3) off-site within the San Francisco Bay Area Air Basin; and (3) off-site within the State of California.

For physical GHG reduction measures to be incorporated into the design of the project, the measures shall be included on the drawings submitted for construction-related permits. For operational GHG reduction measures to be incorporated into the project, the measures shall be implemented on an indefinite and ongoing basis beginning at the time of project completion (or at the completion of the project phase for phased projects).

Environmental Impact	Standard Conditions of Approval and Mitigation Measures	Level of Significance after application of Standard Conditions of Approval and Mitigation
IV.B Air Quality (cont.)		
Impact AIR-9 (cont.)	For physical GHG reduction measures to be incorporated into off-site projects, the measures shall be included on drawings and submitted to the	
	City for review and approval and then installed prior to completion of the subject for prior to completion of the project base for phased	
	projects). For operational GHG reduction measures to be incorporated into off-site projects, the measures shall be implemented on an indefinite and opportunity as the time of completion of the subject.	
	project (or at the completion of the project phase for phased projects).	
	For GHG reduction measures involving the purchase of carbon credits (either to fund GHG-reducing activities identified in the draft ECAP or to fund non-	
	submitted to the City for review and approval prior to completion of the subject project (or prior to completion of the project phase for phased projects).	
Impact AIR-10: The Proposed Project would conflict with an applicable plan,	Standard Condition of Approval AJR-1 Dust Control Plan	Less than Significant
policy or regulation of an appropnate regulatory agency adopted for the purpose of reducing greenhouse gas emissions (Potentially Significant)	Standard Condition of Approval AIR-2 Construction Emissions	
	Mitigation Measure AIR-4: Implement Mitigation Measure AIR-3.	
IV.C Biological Resources		
Impact BIO-1; The Proposed Project would not adversely affect specialstatus species. (Less than Significant)	None Required	
Impact BIO-2: The Proposed Project would not adversely affect sensitive natural communities. (Less than Significant)	None Required	
Impact BIO-3: The Proposed Project would not adversely affect wetlands. (Less than Significant)	None Required	
Impact BiO-4: Project construction and operations have the potential to affect migratory and breeding birds, and wildlife corridors, and nursery sites	Standard Condition of Approval BIO-3 Tree Replacement Plantings	Less than Significant
through building collisions, increases in night lighting, increases in noise pollution due to Project construction, shading of existing habitat, and vegetation removal. (Less than Significant)	Standard Condition of Approval BIO-5 Bird Collision Reduction	
Impact BIO-5: The Proposed Project would not adversely affect adopted Habitat Conservation Plans. (Less than Significant)	None Required	

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		Level of Significance after application
Environmental Impact	Standard Conditions of Approval and Mitigation Measures	or Sement Community of Approval
IV.C Biological Resources (cont.)		
Impact BIO-6: The Proposed Project would not adversely affect the City's Tree Preservation or Removal Ordinance. (Less than Significant)	Standard Condition of Approval BIO-1 Tree Removal During Breeding Season Standard Condition of Approval BIO-2 Tree Removal Permit	Less than Significant
	Standard Condition of Approval BIO-3 Tree Replacement Plantings	
	Standard Condition of Approval BIO-4 Tree Protection During Construction	
Impact BIO-7: The Proposed Project would not adversely affect the City's Creek Protection Ordinance. (Less than Significant)	Standard Condition of Approval GEO-1 Erosion and Sedimentation Control Plan	Less than Significant
	Standard Condition of Approval HAZ-1 Hazards Best Management Practices	
	Standard Condition of Approval HYD-1 Erosion and Sedimentation Control Plan and Standard	
	Standard Condition of Approval HYD-2 Stormwater Pollution Prevention Plan	
	Standard Condition of Approval HYD-3 Post-Construction Stormwater Pollution Management Plan	
Impact BIO-8: Project construction activity and operations, in conjunction with other past, present, pending and reasonably foreseeable development in	Standard Condition of Approval BIO-1 Tree Removal During Breeding Season	Less than Significant
downtown Uakland and the Lake Merritt shoreline, would not result in impacts on special-status species, wetlands, and other waters of the U.S. (Less than	Standard Condition of Approval BIO-2 Tree Removal Permit	
Significant)	Standard Condition of Approval BIO-3 Tree Replacement Plantings	
	Standard Condition of Approval BIO-4 Tree Protection During Construction	
IV.D Cultural Resources	Standard Condition of Approval BIO-5 Bird Collision Reduction	
Impact CUL-1: The Proposed Project would demolish the Mall Buildings, which are components of a qualified historical resource on the Project Site. (Potentially Significant)	Standard Condition of Approval CUL-4 Compliance with Policy 3.7 of the Historic Preservation Element (Property Relocation Rather than Demolition)	Conservatively Deemed Significant and Unavoidable

Mitigation Measure CUL-1.1. The Project applicant shall modify the design of the base of the new structures to retain the existing street level design and character, and shall prepare a salvage program.

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**Environmental Impact** 

Standard Conditions of Approval and Mitigation Measures

Level of Significance after application of Standard Conditions of Approval and Mitigation

IV.D Cultural Resources (cont.)

Impact CUL-1 (cont.)

Project applicant shall complete a recordation of the Kaiser Center which meets the requirements of the National Park Service's Historic American Buildings Survey (HABS) and the Historic American Landscape Survey Mitigation Measure CUL-1.2, HABS /HALS Level Recordation: The

resource related program such as the Façade Improvement Program or the Property Relocation Assistance Program: If Mitigation Measure CUL-1.1 is not satisfied, the Project applicants shall make a financial contribution to the City of Oakland, which can be used to fund other historic preservation projects at the Project Site or in the immediate Mitigation Measure CUL-1.3. Financial Contributions to a historic ricinity

Standard Condition of Approval CUL-5 Vibration Adjacent to Historic Structures

Impact CUL-2: The proposed new construction would adversely affect remaining portion of the qualified historic resource on the Project Site. (Potentially Significant)

Conservatively Deemed Significant and

Unavoidable

Standards familiar with landscape history and historic resources designs a roof garden addition that is differentiated from the old and compatible with Mitigation Measure CUL-2.1. Historically-Sensitive Roof Garden Design: The Project applicant shall ensure that a qualified Historic Landscape Architect under the Historic Preservation Professional Qualifications the historic design to protect the integrity of the historic roof garden. Mitigation Measure CUL-2.2. Historically Sensitive Tower Design: The Proposed Project shall be compatible with, yet clearly differentiated from, the existing Kaiser Center Office Tower.

landscape) will be protected from vibration, equipment, storage of materials, and dust resulting from demolition and construction activities. Construction: The Project applicant shall prepare a historic resources protection plan which describes how the resource (both building and Mitigation Measure CUL-2.3. Protection During Demolition and

None Required Impact CUL-3: The Proposed Project Would Have Indirect Shadow Effects on the Historic roof garden (Less than Significant).

Impact CUL-4: The Proposed Project Could Affect the Eligibility of the Lake

None Required

Merritt Historic District (Less than Significant).

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		Level of Significance after application of Standard Conditions of Approval
Environmental Impact	Standard Conditions of Approval and Mitigation Measures	and Mitigation
IV.D Cultural Resources (cont.)		
Impact CUL-5: Construction of the Proposed Project could cause substantial adverse changes to the significance of archaeological resources at the Project Site. Archaeological resources are potentially historical resources as defined in CEQA Section 15064.5(a) or unique archaeological resources as defined in CEQA Section 21083.2(g). (Less than Significant)	Standard Condition of Approval CUL-1 Archaeological Resources	Less than Significant
Impact CUL-6: The Proposed Project would not directly or indirectly destroy a unique paleontological resource or site or unique geologic feature. (Less than Significant)	Standard Condition of Approval CUL-3 Paleontological Resources	Less than Significant
Impact CUL-7: The Proposed Project may adversely affect unidentified human remains at the Project Site. (Less than Significant)	Standard Condition of Approval CUL-2 Human Remains	Less than Significant
Impact CUL-8: The Proposed Project Could Have a Cumulative Impact to Historic Architectural Resources (Less than Significant).	None Required	
IV.E Geology, Soils, and Seismicity		
Impact GEO-1: Redevelopment in the Project area could expose people or structures to seismic hazards such as groundshaking or liquefaction. (Less than Significant).	Standard Condition of Approval GEO-4 Geotechnical Report	Less than Significant
Impact GEO-2: Redevelopment in the Project area could be subjected to geologic hazards, including expansive soils and differential settlement. (Less than Significant).	Standard Condition of Approval GEO-4 Geotechnical Report	Less than Significant
Impact GEO-3: The development proposed as part of the Proposed Project, when combined with other past, present, pending and reasonably foreseeable development in the vicinity, would not result in significant cumulative impacts with respect to geology, soils or seismicity. (Less than Significant)	Standard Condition of Approval GEO-1 Erosion and Sedimentation Control Plan Standard Condition of Approval GEO-2 Vibrations Adjacent to Historic Structures	Less than Significant
	Standard Condition of Approval GEO-3 Soils Report Standard Condition of Approval GEO-4 Geotechnical Report	

Project-specific Conditions of Approval to further implement SCA GEO-4:

 Structural foundation support may have to be obtained from the competent soil of the Temescal or San Antonio formation located approximately 10 to 20 feet below ground surface.

Environmental Impact	Standard Conditions of Approval and Mitigation Measures	Level of Significance after application of Standard Conditions of Approval and Mitigation
IV.E Geology, Soils, and Seismicity (cont.)		
Impact GEO-3 (cont.)	<ul> <li>Use a rigid mat foundation designed for both short-term elastic settlement during construction and long-term consolidation settlement of the deep clay underlying the site, and/or the use of deep foundations, such as drilled piers, driven piles, or an equivalent proprietary design-build deep foundation system.</li> </ul>	
	<ul> <li>Use tiedown anchors to prevent buoyancy of the building if the proposed structures are not heavy enough to overcome the hydrostatic uplift pressure of the groundwater (Treadwell and Rolfo, 2008).</li> </ul>	
IV.F Hazardous Materials		
Impact HAZ-1: Demolition of existing structures that contain hazardous building materials, each as lead-based paint ashestes, and DCBs, excluding	Standard Condition of Approval HAZ-4 Asbestos Removal in Structures	Less than significant
expose workers, the public, or the environment to these hazardous materials and would generate hazardous waste. (Less than Significant)	Standard Condition of Approval HAZ-5 Lead-Based Paint/ Coatings, Asbestos, or PCB Occurrence Assessment	
	Standard Condition of Approval HAZ-7 Lead-based Paint Remediation	
Impact HAZ-2: The Proposed Project would involve the transportation, use, and storage of hazardous chemicals, which could present public health	Standard Condition of Approval HAZ-1 Hazards Best Management Practices	Less than significant
and/or satety risks to facility workers, patients and visitors, and the surrounding area. (Less than Significant)	Standard Condition of Approval HAZ-2 Site Review By Fire Services Division	
	Standard Condition of Approval HAZ-3 Phase I and/or Phase II Reports	
	Standard Condition of Approval HAZ-4 Asbestos Removal in Structures	
	Standard Condition of Approval HAZ-5 Lead-Based Paint/ Coatings, Asbestos, or PCB Occurrence Assessment	
	Standard Condition of Approval HAZ-6 Environmental Site Assessment Remediation	
	Standard Condition of Approval HAZ-8 Other Materials Classified as Hazardous Materials	
	Standard Condition of Approval HAZ-9 Health and Safety Plan per Assessment	
	Standard Condition of Approval HAZ-10 Best Management Practices for Soil and Groundwater Hazards	
	Standard Condition of Approval HAZ-11 Hazardous Materials Business Plan	

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IV.F Hazardous Materials (cont.)		
Impact HAZ-3: Hazardous materials used onsite during construction activities (i.e. solvents) could be spilled through improper handling or storage,	Standard Condition of Approval HAZ-1 Hazards Best Management Practices	Less than Significant
potentially increasing public health and/or sarety risks to Kaiser Center workers, patients and visitors, and the surrounding area. (Less than Significant)	Standard Condition of Approval HAZ-2 Site Review By Fire Services Division	
	Standard Condition of Approval HAZ-3 Phase I and/or Phase II Reports	
	Standard Condition of Approval HAZ-4 Asbestos Removal in Structures	
	Standard Condition of Approval HAZ-5 Lead-Based Paint/ Coatings, Asbestos, or PCB Occurrence Assessment	
	Standard Condition of Approval HAZ-6 Environmental Site Assessment Remediation	
	Standard Condition of Approval HAZ-7 Lead Based Paint Remediation	
	Standard Condition of Approval HAZ-8 Other Materials Classified as Hazardous Materials	
	Standard Condition of Approval HAZ-9 Health and Safety Plan	
	Standard Condition of Approval HAZ-10 Best Management Practices for Soil and Groundwater Hazards	
Impact HAZ-4: Hazards at the Project Site could contribute to cumulative hazards in the vicinity of the Project Site. (Less than Significant)	None Required.	
IV.G Hydrology and Water Quality		
Impact HYD-1: Project construction would involve activities (excavation, soil stockpiling, and grading) that could generate loose, erodable soils that could	Standard Condition of Approval HYD-1 Erosion and Sedimentation Control Plan and Standard	Less than Significant
violate Water qualify standards or waste discharge requirements, result in substantial erosion or siltation, create or constitute substantial polluted runoff, or otherwise substantially degrade water qualify. (Less than Significant)	Standard Condition of Approval HYD-2 Stormwater Pollution Prevention Plan	
Impact HYD-2: Project excavation activities would not deplete groundwater supplies nor substantially interfere with groundwater recharge or cause contaminated groundwater discharge to surface water. (Less than Significant)	None Required	
Impact HYD-3: The Proposed Project would result in new development that could substantially alter existing drainage pattern of the Project Site or the surrounding area (Less than Significant)	None Required	

Level of Significance after application

Environmental Impact	Standard Conditions of Approval and Mitigation Measures	Level of Standard Conditions of Approval and Mitigation
IV.G Hydrology and Water Quality (cont.)		
Impact HYD-4: The Proposed Project would not result in a net increase in impervious surfaces and would not cause an increase in the volume of	Standard Condition of Approval HYD-3 Post-Construction Stormwater Pollution Management Plan	Less than Significant
stormwater runoff. The Project would not violate any waste discharge requirements that would create substantial runoff and result in substantial flooding onsite or offsite. The Project would not exceed the capacity of the stormwater drainage system. (Less than Significant)	Standard Condition of Approval HYD-4 Maintenance Agreement for Stormwater Treatment Measures	
Impact HYD-5: The Proposed Project would not result in flooding due to its proximity to a 100-year flood hazard area, or expose people or structures to other substantial risk related to flooding, seiche, tsunami, or mudflow. (Less than Significant)	None Required	
Impact HYD-6: The increased construction activity and new development resulting from the Proposed Project, in conjunction with past, present, pending and reasonably foreseeable projects in the city, would not result in cumulatively considerable impacts on hydrology and water quality conditions (Less than Significant)	None Required	
IV.H Land Use, Plans and Policies		
Impact LU-1: The Proposed Project would redevelop buildings at the Kaiser Center property on the northwest comer of Webster and 20th Streets in Downtown Oakland, but would not result in the physical division of an existing community. (Less than Significant)	None Required	
Impact LU-2: The Proposed Project would not conflict with applicable land use plans and policies adopted for the purpose of avoiding or mitigating an environmental effects. (Less than Significant)	None Required	

None Required

Impact LU-3: The Proposed Project would not result in a fundamental conflict between adjacent and nearby land uses, particularly with respect to any applicable habitat conservation plan or natural community conservation plan.

cumulative land use impact by potentially physically dividing an established community; or conflicting with adjacent or nearby land uses; or conflicting with applicable land use plans, policies or regulations adopted for the purpose of avoiding or mitigating an environmental effect from past, present, pending or reasonably foreseeable development. (Less than Significant)

Impact LU-4: The Proposed Project would not result in a significant

(Less than Significant)

None Required

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Environmental Impact	Standard Conditions of Approval and Mitigation Measures	Level of Significance after application of Standard Conditions of Approval and Mitigation
IV.I Noise		
Impact NOI-1: Construction activities associated with the Proposed Project would temporarily generate noise levels that could conflict with standards	Standard Condition of Approval NOI-1 Days/Hours of Construction Operation	Less than Significant
established in the City noise ordinance. (Less than Significant)	Standard Condition of Approval NOI-2 Noise Control	
	Standard Condition of Approval NOI-3 Noise Complaint Procedures	
	Standard Condition of Approval NOL-5 Pile Driving and Other Extreme Noise Generators	200
	Standard Condition of Approval NOI-6 Vibration Adjacent to Historic Structures	
Impact NOI-2: Project operations would increase noise levels in the Project vicinity that could result in the generation of noise levels in excess of standards established in the local general plan or noise ordinance or applicable standards of other agencies. (Less than Significant)	None Required	
Impact NOI-3: Project traffic could substantially increase traffic noise levels in the Project area. (Less than Significant)	Standard Condition of Approval TRANS-1 Transportation Demand Management	Less than Significant
Impact NOI-4: Project traffic, in combination with cumulative traffic, could substantially increase traffic noise levels in the Project area. (Potentially Significant)	Standard Condition of Approval TRANS-1 Transportation Demand Management Mitigation Measures: Not feasible because none available.	Significant and Unavoidable
IV.J Population, Employment, and Housing		
Impact POP-1: The Project would displace existing businesses and jobs, but	None Required.	

impact ror-1: The Project would displace existing businesses and jobs, but not in substantial numbers necessitating construction of replacement facilities elsewhere, in excess of that anticipated in the City's General Plan. (Less than Significant) Impact POP-2: The Project would not induce substantial population growth in a manner not anticipated by the General Plan, either directly by proposing new housing or businesses, or indirectly through infrastructure improvements. (Less than Significant)

Impact POP-3: The Project in combination with other past, present, pending and reasonably foreseeable projects, would not cumulatively induce substantial population growth in a manner not anticipated by the General Plan, either directly by proposing new housing or businesses, or indirectly through infrastructure improvements. (Less than Significant)

None Required.

None Required.

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# SUMMARY OF IMPACTS, STANDARD CONDITIONS OF APPROVAL, MITIGATION MEASURES, AND RESIDUAL IMPACTS TABLE II-1 (Continued)

Standard Conditions of Approval and Mitigation Measures **Environmental Impact** 

None Required

Level of Significance after application of Standard Conditions of Approval and Mitigation

## IV.K Public Services and Recreation Facilities

Impact PUB-1: The Project could result in an increase in calls for police protection services, but would not require new or physically altered police facilities in order to maintain acceptable performance objectives. (Less than Significant)

Impact PUB-2: The increased population and density resulting from the Project would not involve or require new or physically altered governmental facilities in order to maintain acceptable service ratios, response times, or other performance objectives for fire protection and emergency medical services and facilities. (Less than Significant)

Standard Condition of Approval PUB-1 Conformance with other

Less than Significant

Requirements

Standard Condition of Approval PUB-2 Fire Safety Phasing Plan

Project-specific Conditions of Approval: To further implement SCA PUB-2, the Project will incorporate building design elements to enhance fire-fighting and rescue capabilities beyond basic code requirements. Elements would include, but are not limited to, one elevator designed for fire-fighter use and rescue air stations at every fifth floor.

Impact PUB-3: The Project could result in new students for local schools, but would not require new or physically altered school facilities to maintain acceptable performance objectives. (Less than Significant)

Impact PUB-4: The Project could increase the demand for parks, recreational facilities, and library facilities, but would not result in substantial physical deterioration of such facilities or require new or physically altered facilities in order to maintain acceptable performance objectives. (Less than Significant)

None Required

None Required

Impact PUB-5: The Project, when combined with other past, present, pending and reasonably foreseeable development in the vicinity, could result in cumulative impacts to the provision of public services. (Less than Significant)

None Required.

### V.L Transportation and Circulation

Impact TRANS-1a: Buildout of the proposed Project (Phase I and II), when added to existing traffic levels, would increase the vic ratio by more than three percent during the PM peak hour at Intersection #2 (Oakland Avenue I Perry Place I I-580 Eastbound Ramps) (Existing), which currently operates at an unacceptable LOS F during the PM peak hour under Existing Conditions (Significant).

Mitigation Measure TRANS-1a: Implement the following measures at the Oakland Avenue / Perry Place / I-580 Eastbound Ramps intersection:

 Optimize the traffic signal (to include determination of allocation of green time for each intersection approach) for the PM peak hour in tune with the relative traffic volumes on those approaches.

### Significant and Unavoidable

If only Phase I of the Project were built, this intersection would still be a significant and unavoidable impact under Existing plus Project (Phase I) Conditions.

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#### **Environmental Impact**

# Standard Conditions of Approval and Mitigation Measures

### Level of Significance after application of Standard Conditions of Approval and Mitigation

### IV.L Transportation and Circulation (cont.)

Impact TRANS-1a (cont.)

Coordinate the signal timing changes at this intersection with the adjacent intersections that are in the same signal coordination group.

To implement this measure, the Project applicant shall submit the following to City of Oakland's Transportation Services Division for review and approval:

Plans, Specifications, and Estimates (PS&E) to modify the intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle travel and alternative modes through the intersection should be brought up to both City standards and

- ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below:
- 2070L Type Controller
- GPS communication (clock)
- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
- City Standard ADA wheelchair ramps
- Full actuation (video detection, pedestrian push buttons, bicycle detection)
- Accessible Pedestrian Signals, audible and tactile according to Federal Access Board guidelines
- Countdown Pedestrian Signals
- Fiber signal interconnect and communication to City Traffic Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet
- Signal timing plans for the signals in the coordination group.

The Project sponsor shall fund, prepare, and install the approved plans and improvements.

### Environmental Impact

# Standard Conditions of Approval and Mitigation Measures

### Level of Significance after application of Standard Conditions of Approval and Mitigation

### IV.L Transportation and Circulation (cont.)

Impact TRANS-1b: Buildout of the proposed Project (Phase I and II), when added to existing traffic levels, would degrade the vehicle level of service from an acceptable LOS D to an unacceptable LOS F during the PM peak hour at Intersection #3 (Harrison Street / 27th Street / 24th Street) (Existing). (Significant)

Mitigation Measure TRANS-1b: Implement the following measures at the Harrison Street / 27th Street / 24th Street intersection:

- Prohibit westbound left turns from Bay Place (to Harrison Street and 24th Street) during the PM peak hour.
- Optimize the traffic signal (to include determination of allocation of green time for each intersection approach) for the PM peak hour in tune with the relative traffic volumes on those approaches.
- Coordinate the signal timing at this intersection with the adjacent intersections that are in the same signal coordination group.

To implement this measure, the Project applicant shall submit the following to City of Oakland's Transportation Services Division for review and approval:

- Plans, Specifications, and Estimates (PS&E) to modify the intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle travel and alternative modes through the intersection should be brought up to both City standards and ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below:
- 2070L Type Controller
- GPS communication (clock)
- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
- Full actuation (video detection, pedestrian push buttons, bicycle detection)
- Accessible Pedestrian Signals, audible and tactile according to Federal Access Board guidelines
- Countdown Pedestrian Signals
- Fiber signal interconnect and communication to City Traffic Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet
- Signal timing plans for the signals in the coordination group.
- The Project sponsor shall fund, prepare, and install the approved plans and improvements.

## Conservatively Deemed Significant and Unavoidable

If the specific implementation approach described for Mitigation Measure TRANS-1b is determined feasible by the City (or if there are other feasible options), then the impact at this location would be Less than Significant. Otherwise, impacts at this location would be Significant and Unavoidable.

If only Phase I of the Project were built, this intersection would still remain a conservatively deemed significant and unavoidable impact under Existing plus Project (Phase I) Conditions.

### **Environmental Impact**

## Standard Conditions of Approval and Mitigation Measures

#### Level of Significance after application of Standard Conditions of Approval and Mitigation

### IV.L Transportation and Circulation (cont.)

added to existing traffic levels, would degrade the vehicle level of service from an acceptable LOS C to an unacceptable LOS F during the PM peak hour at Intersection #24 (Harrison Street / 20th Street / Kaiser Center Access Impact TRANS-1c: Buildout of the proposed Project (Phase I and II), when Road) (Existing). (Significant)

Mitigation Measure TRANS-1c: Implement the following measures at the Harrison Street / 20th Street / Kaiser Center Access Road intersection:

green time for each intersection approach) for the PM peak hour in Optimize the traffic signal (to include determination of allocation of tune with the relative traffic volumes on those approaches.

this intersection would not be an impact If only Phase I of the Project were built, under Existing plus Project (Phase I) Conditions.

Less than Significant

To implement this measure, the Project applicant shall submit the following to City of Oakland's Transportation Services Division for review Coordinate the signal timing at this intersection with the adjacent intersections in the same signal coordination group.

and approval:

brought up to both City standards and ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below: intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle travel and alternative modes through the intersection should be Plans, Specifications, and Estimates (PS&E) to modify the

- 2070L Type Controller
- GPS communication (clock)
- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
- Countdown Pedestrian Signals
- Full actuation (video detection, pedestrian push buttons, bicycle detection)
- Accessible Pedestrian Signals, audible and tactile according to Federal Access
- Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet Fiber signal interconnect and communication to City Traffic
- Signal timing plans for the signals in the coordination group.

The Project sponsor shall fund, prepare, and install the approved plans and improvements.

# SUMMARY OF IMPACTS, STANDARD CONDITIONS OF APPROVAL, MITIGATION MEASURES, AND RESIDUAL IMPACTS TABLE II-1 (Continued)

### Environmental Impact

## Standard Conditions of Approval and Mitigation Measures

## Level of Significance after application of Standard Conditions of Approvaland Mitigation

## IV.L. Transportation and Circulation (cont.)

Impact TRANS-1d: Buildout of the proposed Project (Phase I and II), when added to existing traffic levels, would increase the vic ratio by more than three percent during the PM peak hour at Intersection #44 (Oak Street / 5th Street / 1-880 Southbound On-Ramp) (Existing), which currently operates at an unacceptable LOS F during the PM peak hour under Existing Conditions, (Significant)

Mitigation Measure TRANS-1d: Mitigation Measure TRANS-1d: Implement the following measures at the Oak Street / 5th Street / I-580 Southbound On-Ramp intersection:

Optimize the traffic signal (to include determination of allocation of green time for each intersection approach) for the PM peak hour in tune with the relative traffic volumes on those approaches.

Significant and Unavoidable
If only Phase I of the Project were built,
this intersection would not be an impact
under Existing plus Project (Phase I)

Conditions.

Coordinate the signal timing at this intersection with the adjacent intersections in the same signal coordination group.

To implement this measure, the Project applicant shall submit the following to the project applicant shall submit the following the project applicant shall submit the following the project applicant shall submit the project applicant shall submit the project applicant shall shall

following to City of Oakland's Transportation Services Division for review and approval:

- Plans, Specifications, and Estimates (PS&E) to modify the intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle travel and alternative modes through the intersection should be brought up to both City standards and ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below:
- 2070L Type Controller
- GPS communication (clock)
- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
- City Standard ADA wheelchair ramps
- Full actuation (video detection, pedestrian push buttons, bicycle detection)
- Accessible Pedestrian Signals, audible and tactile according to Federal Access Board guidelines
- Countdown Pedestrian Signals
- Fiber signal interconnect and communication to City Traffic Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet
- Signal timing plans for the signals in the coordination group.

The Project sponsor shall fund, prepare, and install the approved plans and improvements.

#### **Environmental Impact**

# Standard Conditions of Approval and Mitigation Measures

#### Level of Significance after application of Standard Conditions of Approval and Mitigation

### IV.L Transportation and Circulation (cont.)

Intersection #45 (Grand Avenue / El Embarcadero) (Existing), which currently operates at an unacceptable LOS F during the PM peak hour under Existing Impact TRANS-1e: Buildout of the proposed Project (Phase I and II), when added to existing traffic levels, would increase the average intersection vehicle delay by more than two seconds during the PM peak hour at Conditions. (Significant)

Mitigation Measure TRANS-1e: Implement the following measures at the Grand Avenue / El Embarcadero infersection:

green time for each intersection approach) for the PM peak hour in tune with the relative traffic volumes on those approaches. Optimize the traffic signal (to include determination of allocation of

significant after mitigation impact under Existing plus Project (Phase I) Conditions.

If only Phase I of the Project were built, this intersection would be a less than

Less than Significant

Coordinate the signal timing at this intersection with the adjacent intersections in the same coordination group.

To implement this measure, the Project applicant shall submit the following to City of Oakland's Transportation Services Division for review and approval:

brought up to both City standards and ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below. intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle travel and alternative modes through the intersection should be Plans, Specifications, and Estimates (PS&E) to modify the

- 2070L Type Controller
- GPS communication (clock)
- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
  - City Standard ADA wheelchair ramps
- Full actuation (video detection, pedestrian push buttons, bicycle detection)
- Accessible Pedestrian Signals, audible and tactile according to Federal Access Board guidelines
- Countdown Pedestrian Signals
- Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet Fiber signal interconnect and communication to City Traffic
- Signal timing plans for the signals in the coordination group.

The Project sponsor shall fund, prepare, and install the approved plans and improvements.

### Environmental Impact

## Standard Conditions of Approval and Mitigation Measures

### Level of Significance after application of Standard Conditions of Approval and Mitigation

### IV.L Transportation and Circulation (cont.)

Impact TRANS-1f: Buildout of the proposed Project (Phase I and II), when added to existing traffic levels, would degrade the vehicle level of service from an unacceptable LOS E to an unacceptable LOS F during the PM peak hour at Intersection #47 (Grand Avenue / MacArthur Boulevard (Eastbound) / 1-580 Eastbound Off-Ramp) (Existing). (Significant)

Mitigation Measure TRANS-1f: Mitigation Measure TRANS-1f: Implement the following measures at the Grand Avenue / MacArthur Boulevard (Eastbound) / I-580 Eastbound Off-Ramp intersection:

Optimize the traffic signal (to include determination of allocation of green time for each intersection approach) for the PM peak hour in tune with the relative traffic volumes on those approaches.

Existing plus Project (Phase I) Conditions.

If only Phase I of the Project were built, this intersection would be a less than significant after mitigation impact under

Significant and Unavoidable

 Coordinate the signal timing at this intersection with the adjacent intersections in the same signal coordination group.

To implement this measure, the Project applicant shall submit the following to City of Oakland's Transportation Services Division for review and approval:

- Plans, Specifications, and Estimates (PS&E) to modify the intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle travel and alternative modes through the intersection should be brought up to both City standards and ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below:
- 2070L Type Controller
- GPS communication (clock)
- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
- City Standard ADA wheelchair ramps
- Full actuation (video detection, pedestrian push buttons, bicycle detection)
- Accessible Pedestrian Signals, audible and tactile according to Federal Access Board guidelines.
- Countdown Pedestrian Signals
- Fiber signal interconnect and communication to City Traffic Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet
- Signal timing plans for the signals in the coordination group.

The Project sponsor shall fund, prepare, and install the approved plans and improvements.

#### **Environmental Impact**

## Standard Conditions of Approval and Mitigation Measures

### Level of Significance after application of Standard Conditions of Approval and Mitigation

## IV.L. Transportation and Circulation (cont.)

Impact TRANS-2a: Buildout of the proposed Project (Phase I and II), when added to existing traffic levels, would degrade the roadway segment level of service from an acceptable LOS E to an unacceptable LOS F during the PM peak hour on Segment #9 (eastbound Grand Avenue from Harrison Street to El Embarcadero) (Existing). (Significant)

Mitigation Measure TRANS-2a: Implement the following measures on Grand Avenue between Harrison Street and El Embarcadero:

Optimize traffic signals (to include determination of allocation of green time for each intersection approach) at intersections along Grand Avenue (i.e., Harrison Street, Bay Place, Park View Terrace / Bellevue Avenue, Perkins Street, Staten Avenue, Euclid Avenue, and El Embarcadero) for the AM and PM peak hours in tune with the relative traffic volumes on those approaches.

If only Phase I of the Project were built, this roadway segment would not be an impact under Existing plus Project (Phase I) Conditions.

Significant and Unavoidable

Coordinate the signal timing at the intersections in the road segment.

To implement this measure, the Project applicant shall submit the following to City of Oakland's Transportation Services Division for review and approval:

Plans, Specifications, and Estimates (PS&E) to modify the intersections. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle travel and alternative modes through the intersections should be brought up to both City standards and ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below.

2070L Type Controller

 GPS communication (clock)Accessible pedestrian crosswalks according to Federal and State Access Board guidelines

City Standard ADA wheelchair ramps

 Full actuation (video detection, pedestrian push buttons, bicycle detection)

Accessible Pedestrian Signals, audible and tactile according to

Federal Access Board guidelines

Countdown Pedestrian Signals

 Fiber signal interconnect and communication to City Traffic Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet

Signal fiming plans for the signals in the coordination group.

 The Project sponsor shall fund, prepare, and install the approved plans and improvements. August 2010

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Level of Significance after application of Standard Conditions of Approval and Mitigation		Isures TRANS- Significant and Unavoidable If only Phase I of the Project were built, this roadway segment would not be an impact under Existing plus Project (Phase I) Conditions.		isure TRANS- Conservatively Deemed Significant and Unavoidable	If the specific implementation approach described for Mitigation Measure TRANS-1b is determined feasible by the City (or if there are other feasible options), then the impact at this location would be Less than Significant. Otherwise, impacts at this location would be Significant and Unavoidable.	If both Phase I and Phase II of the Project were built, this intersection would also be a conservatively deemed significant and unavoidable impact under Near-Term (2015) plus Project (Phase I and Phase II) Conditions.	leasures at the Significant and Unavoidable  If both Phase I and Phase II of the Project location of were built, this intersection would also be eak hour in a significant and unavoidable impact under Near-Term (2015) plus Project (Phase I and Phase II) Conditions
Standard Conditions of Approval and Mitigation Measures		Mitigation Measure TRANS-2b: Implement Mitigation Measures TRANS-1a and TRANS-1b.	Mitigation Measure TRANS-3a: Implement Mitigation Measure TRANS- 1a.	Mitigation Measure TRANS-3b: Implement Mitigation Measure TRANS-1b.			<ul> <li>Mitigation Measure TRANS-3c: Implement the following measures at the Harrison Street / Grand Avenue intersection:         <ul> <li>Optimize the traffic signal (to include determination of allocation of green time for each intersection approach) for the PM peak hour in tune with the relative traffic volumes on those approaches.</li> </ul> </li> </ul>
Environmental Impact	IV.L Transportation and Circulation (cont.)	Impact TRANS-2b: Buildout of the proposed Project (Phase I and II), when added to existing traffic levels, would degrade the roadway segment level of service from an acceptable LOS E to an unacceptable LOS F during the PM peak hour on Segment #10 (northbound Harrison Street / Oakland Avenue from 27th Street to I-580) (Existing). (Significant)	Impact TRANS-3a: Phase I of the proposed Project, when added to projected 2015 traffic levels, would increase the v/c ratio by more than three percent during the PM peak hour at Intersection #2 (Oakland Avenue / Perry Place / I-580 EB Ramps) (2015), which would operate at an unacceptable LOS F during the PM peak hour under Near-Term (2015) without Project. Conditions. (Significant)	Impact TRANS-3b: Phase I of the proposed Project, when added to projected 2015 traffic levels, would increase the average intersection vehicle	deay by note than not seconds during the PM peak hour at intersection #3 (Harrison Street / 27th Street / 24th Street) (2015), which would operate at an unacceptable LOS E during the PM peak hour under Near-Term (2015) without Project Conditions. (Significant)		Impact TRANS-3c: Phase I of the proposed Project, when added to projected 2015 traffic levels, would increase the average intersection vehicle delay by more than two seconds during the PM peak hour at Intersection #12 (Harrison Street / Grand Avenue) (2015), which would operate at an unacceptable LOS F during the PM peak hour under Near-Term (2015) without Project Conditions. (Significant)

#### **Environmental Impact**

# Standard Conditions of Approval and Mitigation Measures

Level of Significance after application of Standard Conditions of Approval and Mitigation

IV.L Transportation and Circulation (cont.)

Impact TRANS-3c (cont.)

Coordinate the signal timing changes at this intersection with the adjacent intersections that are in the same signal coordination group.

To implement this measure, the Project applicant shall submit the following to City of Oakland's Transportation Services Division for review and approval:

- Plans, Specifications, and Estimates (PS&E) to modify the intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle travel and alternative modes through the intersection should be brought up to both City standards and ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below:
- 2070L Type Controller
- GPS communication (clock)
- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
- City Standard ADA wheelchair ramps
- Full actuation (video detection, pedestrian push buttons, bicycle detection)
- Accessible Pedestrian Signals, audible and tactile according to Federal Access Board guidelines Countdown Pedestrian Signals
- Fiber signal interconnect and communication to City Traffic Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet
- Signal timing plans for the signals in the coordination group.

The Project sponsor shall fund, prepare, and install the approved plans and improvements.

# SUMMARY OF IMPACTS, STANDARD CONDITIONS OF APPROVAL, MITIGATION MEASURES, AND RESIDUAL IMPACTS TABLE II-1 (Continued)

#### **Environmental Impact**

## Standard Conditions of Approval and Mitigation Measures

#### Level of Significance after application of Standard Conditions of Approval and Mitigation

### IV.L Transportation and Circulation (cont.)

Impact TRANS-3d: Phase I of the proposed Project, when added to projected 2015 traffic levels, would degrade the vehicle level of service from an acceptable LOS C to an unacceptable LOS F during the PM peak hour at Intersection #24 (Harrison Street / 20th Street / Kaiser Center Access Road) (2015). (Significant)

Mitigation Measure TRANS-3d: Implement Mitigation Measure TRANS-5

Less than Significant

infeasible by the City, the Project (Phase I) mitigation measures for the Project (Phase Configuration Analysis section), and if the I) impacts at this intersection under Near-Less than Significant. Alternatively, if the then the impact at this location would be DD) are determined feasible by the City, If Alternative Measure DD were instead Conditions (under Alternative Measure Alternative Measure DD Intersection mitigation measures are determined (Phase I) Term (2015) plus Project (Phase I) implemented (as described in the impacts at this location would be Significant and Unavoidable.

If both Phase I and Phase II of the Project Project (Phase I and Phase II) Conditions were built, this intersection would also be a less than significant after mitigation impact under Near-Term (2015) plus

#### Less than Significant

impact under Near-Term (2015) plus Project (Phase I and Phase II) Conditions If both Phase I and Phase II of the Project were built, this intersection would also be a less than significant after mitigation

projected 2015 traffic levels, would increase the average intersection vehicle delay by more than four seconds during the AM peak hour at Intersection #49 (Oakland Avenue / MacArthur Boulevard (Westbound) / Santa Clara Avenue / I-580 Westbound Off-Ramp) (2015), which would operate at an unacceptable LOS E during the AM peak hour under Near-Term (2015) without Project Impact TRANS-3e: Phase I of the proposed Project, when added to Conditions. (Significant)

Implement the following measures at the Oakland Avenue / MacArthur Boulevard (Westbound) / Santa Clara Avenue / I-580 Westbound Mitigation Measure TRANS-3e: Mitigation Measure TRANS-3e: Off-Ramp intersection:

- Restripe the northeast Oakland Avenue approach from the current configuration of one shared through-left lane and two through lanes to one exclusive left-turn lane, one shared through-left lane, and one through lane.
- Optimize the traffic signal (to include determination of allocation of green time for each intersection approach) for the AM peak hour in tune with the relative traffic volumes on those approaches.

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#### Environmental Impact

# Standard Conditions of Approval and Mitigation Measures

### Level of Significance after application of Standard Conditions of Approval and Mitigation

## IV.L Transportation and Circulation (cont.)

### Impact TRANS-3e (cont.)

 Coordinate the signal timing changes at this intersection with the adjacent intersections that are in the same signal coordination group. To implement this measure, the Project applicant shall submit the following to City of Oakland's Transportation Services Division for review and approval:

- Plans, Specifications, and Estimates (PS&E) to modify the intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle travel and alternative modes through the intersection should be brought up to both City standards and ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below.
- 2070L Type Controller
- GPS communication (clock)
- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
- City Standard ADA wheelchair ramps
- Full actuation (video detection, pedestrian push buttons, bicycle detection)
- Accessible Pedestrian Signals, audible and tactile according to Federal Access Board guidelines
- Countdown Pedestrian Signals
- Fiber signal interconnect and communication to City Traffic Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet
- Signal timing plans for the signals in the coordination group.

The Project sponsor shall fund, prepare, and install the approved plans and improvements.

ter application	uc	
Level of Significance after applicat of Standard Conditions of Approx	and Mitigati	
	Standard Conditions of Approval and Mitigation Measures	
	Environmental Impact	

### Impact TRANS-4a: Phase I of the proposed Project, when added to IV.L Transportation and Circulation (cont.)

projected 2015 traffic levels, would increase the v/c ratio by more than three Street / Oakland Avenue from 27th Street to L580) (2015), which would operate at an unacceptable LOS F during the PM peak hour under Near-Term (2015) without Project Conditions. (Significant) percent during the PM peak hour on Segment #10 (northbound Harrison

Impact TRANS-5a: Buildout of the proposed Project (Phase I and Phase II), when added to projected 2015 traffic levels, would increase the v/c ratio by more than three percent during the PM peak hour at intersection #2 (Oakland Avenue / Perry Place / I-580 EB Ramps) (2015), which would operate at an unacceptable LOS F during the PM peak hour under Near-Term (2015) without Project Conditions. (Significant)

ä

Impact TRANS-5b: Buildout of the proposed Project (Phase I and Phase II), when added to projected 2015 traffic levels, would degrade the vehicle level of service from an unacceptable LOS E to an unacceptable LOS F during the PM peak hour at Intersection #3 (Harrison Street / 27th Street / 24th Street) (2015). (Significant)

### Mitigation Measure TRANS-4a: Implement Mitigation Measure TRANS-2b

#### If both Phase I and Phase II of the Project Project (Phase I and Phase II) Conditions. were built, this roadway segment would also be a significant and unavoidable impact under Near-Term (2015) plus

Significant and Unavoidable

## Significant and Unavoidable Mitigation Measure TRANS-5a: Implement Mitigation Measure TRANS-

#### significant and unavoidable impact under Near-Term (2015) plus Project (Phase I) If only Phase I of the Project were built, this intersection would still remain a Conditions.

#### Conservatively Deemed Significant and Unavoidable

Mitigation Measure TRANS-5b; Implement Mitigation Measure TRANS-1b.

#### impact at this location would be Less than 1b is determined feasible by the City (or if there are other feasible options), then the described for Mitigation Measure TRANS-If the specific implementation approach Significant. Otherwise, impacts at this location would be Significant and Unavoidable.

unavoidable impact under Near-Term (2015) plus Project (Phase I) Conditions. If only Phase I of the Project were built conservatively deemed significant and this intersection would still remain a

#### Less than Significant

#### this intersection would not be an impact under Near-Term (2015) plus Project If only Phase I of the Project were built, (Phase I) Conditions.

when added to projected 2015 traffic levels, would degrade the vehicle level Impact TRANS-5c: Buildout of the proposed Project (Phase I and Phase II), of service from an acceptable LOS D to an unacceptable LOS E during the PM peak hour at Intersection #5 (Telegraph Avenue / 27th Street) (2015). (Significant)

Implement the following measures at the Telegraph Avenue / 27th Street Mitigation Measure TRANS-5c: Mitigation Measure TRANS-5c: intersection:

green time for each intersection approach) for the AM peak hour in Optimize the traffic signal (to include determination of allocation of tune with the relative traffic volumes on those approaches.

#### **Environmental Impact**

## Standard Conditions of Approval and Mitigation Measures

#### Level of Significance after application of Standard Conditions of Approval and Mitigation

## IV.L Transportation and Circulation (cont.)

Impact TRANS-5c (cont.)

adjacent intersections that are in the same signal coordination group. Coordinate the signal timing changes at this intersection with the

Redesigned the signal plan to give the northbound left-turn movement protected-permitted phasing.

To implement this measure, the Project applicant shall submit the following to City of Oakland's Transportation Services Division for review and approval:

- travel and alternative modes through the intersection should be brought up to both City standards and ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below: intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle Plans, Specifications, and Estimates (PS&E) to modify the
- 2070L Type Controller
- GPS communication (clock)
- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
- City Standard ADA wheelchair ramps
- Full actuation (video detection, pedestrian push buttons, bicycle detection)
- Accessible Pedestrian Signals, audible and tactile according to Federal Access Board guidelines
- Countdown Pedestrian Signals
- Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet Fiber signal interconnect and communication to City Traffic
- Signal timing plans for the signals in the coordination group.

The Project sponsor shall fund, prepare, and install the approved plans and improvements. ESA / 206213

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Environmental Impact	Standard Conditions of Approval and Mitigation Measures	Level of Significance after application of Standard Conditions of Approval and Mitigation
IV.L. Transportation and Circulation (cont.)  Impact TRANS-5d: Buildout of the proposed Project (Phase I and Phase II), when added to projected 2015 traffic levels, would increase the average intersection vehicle delay by more than two seconds during the PM peak hour at Intersection #12 (Harrison Street I Grand Avenue) (2015), which would operate at an unaccentable I OS E during the PM neak hour inner Near	Mitigation Measure TRANS-5d: Implement Mitigation Measure TRANS-3c.	Significant and Unavoidable If only Phase I of the Project were built, this intersection would still remain a significant and unavoidable impact under
Inpact TRANS-5e: The addition of Project-generated traffic (Phase I and II)	Mitigation Measure TRANS-5e: Implement Mitigation Measure TRANS-	Near-Term (2015) plus Project (Phase I) Conditions. Less than Significant
would cause the PM peak-hour LOS to degrade from an acceptable LOS C under Near-Term (2015) without Project Conditions to an unacceptable LOS F at Intersection #24 (Harrison Street / 20th Street / Kaiser Center Access Road). Buildout of the proposed Project (Phase I and Phase II), when added to projected 2015 traffic levels, would degrade the vehicle level of service from an acceptable LOS C to an unacceptable LOS F during the PM peak hour at Intersection #24 (Harrison Street / 20th Street / Kaiser Center	<b>10.</b>	If Alternative Measure DD were instead implemented (as described in the Alternative Measure DD Intersection Configuration Analysis section), and if the mitigation measures for the Project (Phase I) impacts at this intersection under Near-
Access Road) (2015). (Significant)		Term (2015) plus Project (Phase I and II) Conditions (under Alternative Measure DD) are determined feasible by the City, then the impact at this location would be less than Significant Alternatively, if the
		miligation measures are determined infeasible by the City, the Project (Phase I and II) impacts at this location would be Significant and Unavoidable.
		If only Phase I of the Project were built, this intersection would still remain a less than significant after mitigation impact under Near-Term (2015) plus Project (Phase I) Conditions.
Impact TRANS-5f: Buildout of the proposed Project (Phase I and Phase II), when added to projected 2015 traffic levels, would increase the average intersection vehicle detay by more than four seconds during the AM peak hour and increase the vic ratio by more than three percent during the PM peak hour at Intersection #44 (Oak Street / 5th Street / I-880 Southbound On-Ramp) (2015), which would operate at an unacceptable LOS F during both peak hours under Near-Term (2015) without Project Conditions.	Mitigation Measure TRANS-5f: Implement Mitigation Measure TRANS-1d.	Significant and Unavoidable If only Phase I of the Project were built, this intersection would not be an impact under Near-Term (2015) plus Project (Phase I) Conditions.

### Environmental Impact

## Standard Conditions of Approval and Mitigation Measures

#### Level of Significance after application of Standard Conditions of Approval and Mitigation

### IV.L. Transportation and Circulation (cont.)

more than three percent during the PM peak hour at Intersection #45 (Grand Avenue / El Embarcadero) (2015), which would operate at LOS F during the PM peak hour under Near-Term (2015) without Project Conditions. Impact TRANS-5g: Buildout of the proposed Project (Phase I and Phase II), when added to projected 2015 traffic levels, would increase the v/c ratio by

Impact TRANS-5h: Buildout of the proposed Project (Phase I and Phase II), more than three percent during the PM peak hour at Intersection #47 (Grand when added to projected 2015 traffic levels, would increase the v/c ratio by Avenue / MacArthur Boulevard (EB) / I-580 Eastbound Off-Ramp) (2015), which would operate at LOS F during the PM peak hour under Near-Term (2015) without Project Conditions. (Significant)

#

(Lakeshore Avenue / MacArthur Boulevard (EB) / I-580 Eastbound On-Ramp) (2015), which would operate at LOS F during the PM peak hour under Near-Impact TRANS-51: Buildout of the proposed Project (Phase I and Phase II), when added to projected 2015 traffic levels, would increase the v/c ratio by more than three percent during the PM peak hour at Intersection #48 Ferm (2015) without Project Conditions. (Significant)

### Mitigation Measure TRANS-5g: Implement Mitigation Measure TRANSē,

(Phase I) Conditions.

Less than Significant

this intersection would not be an impact under Near-Term (2015) plus Project If only Phase I of the Project were built,

## Significant and Unavoidable Mitigation Measure TRANS-5h: Implement Mitigation Measure TRANS-

this intersection would not be an impact under Near-Term (2015) plus Project If only Phase I of the Project were built, (Phase I) Conditions.

## Significant and Unavoidable

this intersection would not be an impact If only Phase I of the Project were built, under Near-Term (2015) plus Project (Phase I) Conditions.

Mitigation Measure TRANS-5I: Implement the following measures at the Lakeshore Avenue / MacArthur Boulevard (EB) / I-580 Eastbound On-Ramp;

green time for each intersection approach) for the AM peak hour in Optimize the traffic signal (to include determination of allocation of tune with the relative traffic volumes on those approaches.

adjacent intersections that are in the same signal coordination group. Coordinate the signal timing changes at this intersection with the

following to City of Oakland's Transportation Services Division for review and approval: To implement this measure, the Project applicant shall submit the

construction. Current City Standards call for the elements listed below: intersection. All elements shall be designed to City standards in effect brought up to both City standards and ADA standards (according to at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle travel and alternative modes through the intersection should be Plans, Specifications, and Estimates (PS&E) to modify the Federal and State Access Board guidelines) at the time of

- 2070L Type Controller
- GPS communication (clock)
- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
- City Standard ADA wheelchair ramps
- Full actuation (video detection, pedestrian push buttons, bicycle

Environmental Impact	Standard Conditions of Approval and Mitigation Measures	Level of Significance after application of Standard Conditions of Approval and Mitigation
IV.L Transportation and Circulation (cont.) Impact TRANS-5! (cont.)	<ul> <li>Accessible Pedestrian Signals, audible and tactile according to Federal Access Board guidelines</li> </ul>	
	<ul> <li>Countdown Pedestrian Signals</li> <li>Fiber signal interconnect and communication to City Traffic Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet</li> </ul>	
	<ul> <li>Signal timing plans for the signals in the coordination group.</li> <li>The Project sponsor shall fund, prepare, and install the approved plans and improvements.</li> </ul>	
Impact TRANS-5j: Buildout of the proposed Project (Phase I and Phase II), when added to projected 2015 traffic levels, would degrade the vehicle level of service from an unacceptable LOS E to an unacceptable LOS F during the PM peak hour at Intérsection #49 (Oakland Avenue / MacArthur Boulevard (Westbound) / Santa Clara Avenue / I-580 Westbound Off-Ramp) (2015).	Mitigation Measure TRANS-5j: Implement Mitigation Measure TRANS-3e.	Less than Significant If only Phase I of the Project were built, this intersection would still remain a fess than significant after mitigation impact under Near-Term (2015) plus Project (Phase I) Conditions.
Impact TRANS-6a: Buildout of the proposed Project (Phase I and Phase II), when added to projected 2015 traffic levels, would increase the v/c ratio by more than three percent during the PM peak hour on Segment #9 (Grand Avenue from Harrison Street to El Embarcadero) (2015), which would operate at LOS F under Near-Term (2015) without Project Conditions. (Significant)	Mitigation Measure TRANS-6a: Implement Mitigation Measure TRANS-2a.	Significant and Unavoidable If only Phase I of the Project were built, this roadway segment would not be an impact under Near-Term (2015) plus Project (Phase I) Conditions.
Impact TRANS-6b: Buildout of the proposed Project (Phase I and Phase II), when added to projected 2015 traffic levels, would increase the v/c ratio by more than three percent during the PM peak hour on Segment #10 (northbound Harrison Street / Oakland Avenue from 27th Street to I-580) (2015), which would operate at LOS F under Near-Term (2015) without Project Conditions. (Significant)	Mitigation Measure TRANS-6b: Implement Mitigation Measure TRANS-2b.	Significant and Unavoidable If only Phase I of the Project were built, this roadway segment would still remain a significant and unavoidable impact under Near-Term (2015) plus Project (Phase I) Conditions.
Impact TRANS-7a: Under 2030 cumulative conditions, buildout of the proposed Project (Phase I and Phase II) would degrade the vehicle level of service from an unacceptable LOS E to an unacceptable LOS F during the AM peak hour and increase the v/c ratio by more than three percent during the PM peak hour at Intersection #2 (Oakland Avenue / Perry Place / I-580 Eastbound Ramps) (2030), which would operate at an unacceptable LOS F during the PM peak hour under Cumulative (2030) without Project Conditions. (Significant)	Mitigation Measure TRANS-7a: Implement Mitigation Measure TRANS- 1a.	Significant and Unavoidable If only Phase I of the Project were built, this intersection would still remain a less than significant after mitigation impact under Cumulative (2030) plus Project (Phase I) Conditions.

#### Level of Significance after application of Standard Conditions of Approval and Mitigation

Conservatively Deemed Significant and

Unavoidable

# Standard Conditions of Approval and Mitigation Measures

## IV.L. Transportation and Circulation (cont.)

**Environmental Impact** 

Street / 27th Street / 24th Street) (2030), which would operate at LOS F during intersection vehicle delay by more than two seconds during the AM peak hour and degrade the vehicle level of service from an unacceptable LOS E to an unacceptable LOS F during the PM peak hour at Intersection #3 (Harrison the AM peak hour under Cumulative (2030) without Project Conditions. Impact TRANS-7b: Under 2030 cumulative conditions, buildout of the proposed Project (Phase I and Phase II) would increase the average (Significant)

Mitigation Measure TRANS-7b: Implement Mitigation Measure TRANS-1b, and also prohibit westbound left turns during the AM peak hour (in addition to the PM peak hour).

1b is determined feasible by the City (or if described for Mitigation Measure TRANSimpact at this location would be Less than there are other feasible options), then the If the specific implementation approach If only Phase I of the Project were built, Significant. Otherwise, impacts at this location would be Significant and Unavoidable.

(2030) plus Project (Phase I) Conditions. conservatively deemed significant and unavoidable impact under Cumulative this intersection would still remain a

Less than Significant

Mitigation Measure TRANS-7c: Implement Mitigation Measure TRANS-

50,

service from an unacceptable LOS E to an unacceptable LOS F during the PM peak hour at Intersection #5 (Telegraph Avenue / 27th Street) (2030). (Significant)

proposed Project (Phase I and Phase II) would degrade the vehicle level of

impact TRANS-7c: Under 2030 cumulative conditions, buildout of the

this intersection would still remain a less If only Phase I of the Project were built, than significant after mitigation impact under Cumulative (2030) plus Project (Phase I) Conditions.

### Significant and Unavoidable

Mitigation Measure TRANS-7d: Implement Mitigation Measure TRANS-

movement is already prohibited in the PM peak period). To help enforce the prohibition, extinguishable message signs should be installed on the

northbound and southbound approaches.

Street / Grand Avenue) (2030), which would operate at an unacceptable LOS F during the AM peak hour under Cumulative (2030) without Project Conditions.

proposed Project (Phase I and Phase II) would degrade the vehicle level of service from LOS B to an unacceptable LOS F during the PM peak hour at

Intersection #13 (Harrison Street / 21st Street) (2030). (Significant)

Impact TRANS-7e: Under 2030 cumulative conditions, buildout of the

(Significant)

unacceptable LOS F during the PM peak hour at Intersection #12 (Harrison

degrade the vehicle level of service from an acceptable LOS E to an

intersection delay by more than two seconds during the AM peak hour and

Impact TRANS-7d: Under 2030 cumulative conditions, buildout of the proposed Project (Phase I and Phase II) would increase the average

3c, and also prohibit southbound left turns in the AM peak period (this

significant and unavoidable impact under Cumulative (2030) plus Project (Phase I) If only Phase I of the Project were built, this intersection would still remain a Conditions.

Mitigation Measure TRANS-7e: Implement the following measures at the

Harrison Street / 21st Street intersection:

- during the PM peak period, which will increase capacity on the critical Prohibit eastbound right turns from 21st Street to Harrison Street eastbound left-turn movement
- green time for each intersection approach) for the PM peak hour in Optimize the traffic signal (to include determination of allocation of tune with the relative traffic volumes on those approaches.

### Significant and Unavoidable

this intersection would not be an impact under Cumulative (2030) plus Project (Phase I) Conditions. If only Phase I of the Project were built,

Level of Significance after application of Standard Conditions of Approval and Mitigation

### IV.L Transportation and Circulation (cont.)

**Environmental Impact** 

Impact TRANS-7e (cont.)

# Standard Conditions of Approval and Mitigation Measures

Coordinate the signal timing changes at this intersection with the adjacent intersections that are in the same signal coordination group.

To implement this measure, the Project applicant shall submit the following to City of Oakland's Transportation Services Division for review and approval:

- travel and alternative modes through the intersection should be brought up to both City standards and ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below: Plans, Specifications, and Estimates (PS&E) to modify the intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle
- 2070L Type Controller
- GPS communication (clock)
- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
- City Standard ADA wheelchair ramps
- Full actuation (video detection, pedestrian push buttons, bicycle detection)
- Accessible Pedestrian Signals, audible and tactile according to Federal Access Board guidelines
- Countdown Pedestrian Signals
- Fiber signal interconnect and communication to City Traffic Management Center for corridors identified in the City's ITS Master Plan for a maximum of 600 feet
- Signal timing plans for the signals in the coordination group.

The Project sponsor shall fund, prepare, and install the approved plans and improvements.

Level of Significance after application of Standard Conditions of Approval Standard Conditions of Approval and Mitigation Measures	Mitigation Measure TRANS-7f. Implement Mitigation Measure TRANS-1c.	implemented (as described in the Alternative Measure DD Intersection Configuration Analysis section), and if the mitigation measures for the Project (Phase I) impacts at this intersection under Cumulative (2030) plus Project (Phase I and II) Conditions (under Alternative Measure DD) are determined feasible by the City, then the impact at this location would be Less than Significant.  Alternative Phase I and II) impacts at this location would be Eroject (Cumulative Phase I and II) impacts at this location would be Significant and Unavoidable.	If only Phase I of the Project were built, this intersection would still be a less than significant after mitigation impact under Cumulative (2030) plus Project (Phase I) Conditions.	the Mitigation Measure TRANS-7g: Implement Mitigation Measure TRANS- Significant and Unavoidable o by more 1d. If only Phase I of the Project were built, this intersection would not be an impact under Cumulative (2030) plus Project (Phase I) Conditions.	Mitigation Measure TRANS-7h: Implement Mitigation Measure TRANS-1e.	under Cumulative (2030) plus Project (Phase I) Conditions,
Environmental Impact	IV.L. Transportation and Circulation (cont.) Impact TRANS-7f: Under 2030 cumulative conditions, buildout of the proposed Project (Phase I and Phase II) would degrade the vehicle level of service from an acceptable LOS D to an unacceptable LOS F during the PM	peak hour at Intersection #24 (Harrison Street / 20th Street / Kaiser Center Access Road) (2030). (Significant)		Impact TRANS-7g: Under 2030 cumulative conditions, buildout of the proposed Project (Phase I and Phase II) would increase the vic ratio by more than three percent during the PM peak hour at Intersection #44 (Oak Street / 5th Street / I-880 SB On-Ramp) (2030), which would operate at an unacceptable LOS F during the PM peak hour under Cumulative (2030) without Project Conditions. (Significant)	Impact TRANS-7h: Under 2030 cumulative conditions, buildout of the proposed Project (Phase I and Phase II) would increase the vic ratio by more than three percent during the PM peak hour at Intersection #45 (Grand Avenue / El Embarcadero) (2030), which would operate at an unacceptable	Conditions. (Significant)

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### Environmental Impact

## Standard Conditions of Approval and Mitigation Measures

### Level of Significance after application of Standard Conditions of Approval and Mitigation

### IV.L Transportation and Circulation (cont.)

Impact TRANS-7; Under 2030 cumulative conditions, buildout of the proposed Project (Phase I and Phase II) would increase the v/c ratio by more than three percent during the PM peak hour at Intersection #48 (Lakeshore Avenue / MacArthur Boulevard (EB) / I-580 Eastbound On-Ramp) (2030), which would operate at an unacceptable LOS F during the PM peak hour under Cumulative (2030) without Project Conditions. (Significant)

Impact TRANS-7k: Under 2030 cumulative conditions, buildout of the proposed Project (Phase I and Phase II) would increase the v/c ratio by more than three percent during the AM peak hour at intersection #49 (Oakland Avenue / MacArthur Boulevard (Westbound) / Santa Clara Avenue / I-580 Westbound Off-Ramp) (2030), which would operate at an unacceptable LOS Fouring the AM peak hour under Cumulative (2030) without Project Conditions. (Significant)

Impact TRANS-7I: Under 2030 cumulative conditions, buildout of the proposed Project (Phase I and Phase II) would increase the average intersection vehicle delay by more than two seconds during the AM peak hour at intersection #50 (Harrison Street / MacArthur Boulevard (Westbound) / Santa Clara Avenue) (2030), which would operate at an unacceptable LOS F during the AM peak hour under Cumulative (2030) without Project Conditions.

# Mitigation Measure TRANS-7j: Implement Mitigation Measure TRANS-

## If only Phase I of the Project were built, this intersection would not be an impact under Cumulative (2030) plus Project (Phase I) Conditions.

Significant and Unavoidable

# Mitigation Measure TRANS-7k: Implement Mitigation Measure TRANS- Less than Significant 3e.

## If only Phase I of the Project were built, this intersection would not be an impact under Cumulative (2030) plus Project (Phase I) Conditions.

#### this interse under Cur (Phase I) (

# Mitigation Measure TRANS-7I: Implement the following measures at the Harrison Street / MacArthur Boulevard (Westbound) / Santa Clara Avenue intersection:

Optimize the traffic signal (to include determination of allocation of green time for each intersection approach) for the PM peak hour in tune with the relative traffic volumes on those approaches.

Coordinate the signal timing changes at this intersection with the

significant and unavoidable impact under Cumulative (2030) plus Project (Phase I) Conditions.

If only Phase I of the Project were built.

Significant and Unavoidable

this intersection would still remain a

To implement this measure, the Project applicant shall submit the following to City of Oakland's Transportation Services Division for review and approval:

adjacent intersections that are in the same signal coordination group.

- Plans, Specifications, and Estimates (PS&E) to modify the intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded signals should include these enhancements. All other facilities supporting vehicle travel and alternative modes through the intersection should be brought up to both City standards and ADA standards (according to Federal and State Access Board guidelines) at the time of construction. Current City Standards call for the elements listed below:
- 2070L Type Controller
- GPS communication (clock)

### **Environmental Impact**

# Standard Conditions of Approval and Mitigation Measures

#### Level of Significance after application of Standard Conditions of Approval and Mitigation

### IV.L Transportation and Circulation (cont.)

Impact TRANS-7I (cont.)

- Accessible pedestrian crosswalks according to Federal and State Access Board guidelines
- City Standard ADA wheelchair ramps
- Full actuation (video detection, pedestrian push buttons, bicycle detection)
- Accessible Pedestrian Signals, audible and tactile according to Federal Access Board guidelines
- Countdown Pedestrian Signals
- Management Center for corridors identified in the City's ITS Master Fiber signal interconnect and communication to City Traffic Plan for a maximum of 600 feet
- Signal timing plans for the signals in the coordination group.

The Project sponsor shall fund, prepare, and install the approved plans and improvements.

Impact TRANS-8a: Under 2030 cumulative traffic conditions, buildout of the proposed Project (Phase I and Phase II) would degrade the roadway segment level of service from an acceptable LOS E to an unacceptable LOS F during both peak hours on Segment #3 (I-880 from Oak Street to 5th

Avenue) (2030). (Significant)

channel and possibly for support columns above the Union Pacific right-of-way. The segment of I-880 from Oak Street to 5th Avenue consists of two number of travel lanes. Also, any proposed mitigation measure would also require Caltrans project approval. Therefore, the Project impacts on this mitigate the Project's impact, given the existing alignment and constraints due to lack of right-of-way for both the roadway on the west end of the the channel, crossing over the existing Union Pacific railroad right-of-way. and on the south by industrial uses. The aerial structure continues east of Merritt Channel bordered on the north by the Laney College parking lot four-lane aerial structures, with the segment immediately west of Lake Increasing capacity on the freeway would likely require increasing the Mitigation Measure TRANS-8a: There are no feasible measures to roadway segment are significant and unavoidable.

Mitigation Measure TRANS-8b: Implement Mitigation Measure TRANS-2a.

### Significant and Unavoidable

this roadway segment would still remain a significant and unavoidable impact under Cumulative (2030) plus Project (Phase I) If only Phase I of the Project were built, Conditions.

### Significant and Unavoidable

this roadway segment would still remain a significant and unavoidable impact under Cumulative (2030) plus Project (Phase I) If only Phase I of the Project were built, Conditions.

Impact TRANS-8b: Under 2030 cumulative traffic conditions, buildout of the segment level of service from an acceptable LOS E to an unacceptable LOS F during the AM peak hour and increase the v/c ratio by more than three Harrison Street to El Embarcadero) (2030), which would operate at an unacceptable LOS F during the PM peak hour under Cumulative (2030) percent during the PM peak hour on Segment #9 (Grand Avenue from proposed Project (Phase I and Phase II) would degrade the roadway without Project Conditions. (Significant) August 2010

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# SUMMARY OF IMPACTS, STANDARD CONDITIONS OF APPROVAL, MITIGATION MEASURES, AND RESIDUAL IMPACTS TABLE II-1 (Continued)

		Environmental Impact	Standard Conditions of Approval and Mitigation Measures	and Mitigation
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## pplication Approval

# IV.L. Transportation and Circulation (cont.)

peak hour on Segment #10 (Harrison Street / Oakland Avenue from I-580 to impact TRANS-8c: Under 2030 cumulative traffic conditions, buildout of the proposed Project (Phase I and Phase II) would degrade the level of service 27th Street) (2030), which would operate at an unacceptable LOS F during from an acceptable LOS E to an unacceptable LOS F during the AM peak hour and increase the v/c ratio by more than three percent during the PM the PM peak hour under Cumulative (2030) without Project Conditions. (Significant)

loading dock operations and vehicular access to and from the Kaiser Center Garage and would present a potential safety hazard for pedestrians, impact TRANS-9: The Project would create potential conflict between bicyclists, and other drivers. (Significant)

Mitigation Measure TRANS-8c: Implement Mitigation Measure TRANS-2b.

this roadway segment would still remain a significant and unavoidable impact under Cumulative (2030) plus Project (Phase I) If only Phase I of the Project were built, Conditions.

Significant and Unavoidable

Less than Significant

passenger vehicles from crossing the site and expand pedestrian space in this immediate area. Adequate additional site management staff should be Street / 20th Street to the garage entrance should be restricted to delivery vehicular, pedestrian, and bicycle access to or adjacent to the site for City eview and approval. The Project Applicant shall implement the approved from accessing the loading docks during the AM and PM peak periods in and service vehicles during off-peak hours. During off-peak periods, the pedestrians, bicyclists, and drivers during deliveries into and out of this Mitigation Measure TRANS-9: Prohibit delivery and service vehicles Kaiser Center Garage. The section of the Access Road from Harrison dock. Concurrent with the submittal of a Final Development Plan, the order to minimize the impact of loading operations on access for the made available to direct loading maneuvers to improve the safety of Access Road approach onto Harrison Street / 20th Street should be Project Applicant shall prepare and submit a loading dock plan and operational analysis which demonstrates there are no conflicts with separated off by bollards or other removable barriers to prevent plan.

Mitigation Measure TRANS-10: The Project applicant shall redesign the install audible and visible warning devices such as bells and lights to alert pedestrians, and a speed hump to force drivers exiting the garage to slow Redesign options shall include sidewalk widening, wherever feasible. In sufficient distance and visibility for drivers to see pedestrians and stop. the event that this is structurally infeasible, the Project applicant shall East Exit of the Kaiser Center Garage along 21st Street to allow for down and be more alert.

Impact TRANS-10: The Project proposes vehicular site access out of an existing garage exit located along 21st Street (just east of Kaiser Plaza) which is currently designed in such a way that could be hazardous to

pedestrians on the sidewalk. (Significant)

Less than Significant

Standard Condition of Approval TRANS-1 Parking and Transportation Demand Management.

None

Impact TRANS-11: Potential short-term construction impacts generated by the Proposed Project would include the impacts associated with the delivery of construction materials and equipment, removal of construction debris, and parking for construction workers. (Less than Significant).

#### **Environmental Impact**

# Standard Conditions of Approval and Mitigation Measures

#### Level of Significance after application of Standard Conditions of Approval and Mitigation

### ALTERNATIVE MEASURE DD IMPACTS

If the City elects to implement the Alternative Measure DD project, then the following impacts would occur, necessitating different mitigation measures than those identified for the Project assuming the original Measure DD project.

(Alternative Measure DD). The intersection would operate at LOS E in the PM Term (2015) plus Project (Phase I), Intersection #24: Harrison Street / 20th Street / Kaiser Center Access Road (PM). The intersection of Harrison Street / 20th Street / Kaiser Center Access Road would operate at LOS F in the PM from LOS E to LOS F, the Project would potentially contribute to a significant Measure DD). Because the Project would cause the intersection to degrade peak hour under Near-Term (2015) without Project Conditions (Alternative Impact ALT DD TRANS-1 - Project with Alternative Measure DD - Nearpeak hour under Near-Term (2015) plus Project (Phase I) Conditions near-term impact at this intersection (Significant)

setback of about 10 feet and a corresponding reduction in park space and Kaiser Center Access Road) and two exclusive right-turn lanes (one lane Mitigation Measure ALT DD TRANS-1: The Project applicant shall add to northbound Harrison Street, the other to northbound Harrison Street approach as a shared left-through lane (to westbound 20th Street and and eastbound 20th Street / Lakeside Drive). This would require curb removal of up to five on-street parking spaces along the west side of an additional lane and reconfigure the northbound Harrison Street Snow Park.

eastbound 20th Street / Lakeside Drive would need to be prohibited in order to allow the northbound movement along Harrison Street to run In addition, the left turns from the Kaiser Center Access Road to concurrently with the Access Road phase.

signals should include these enhancements. All other facilities supporting of Oakland's Transportation Services Division for review and approval a To implement these measures, the Project Applicant shall submit to City vehicle travel and alternative modes through the intersection should be Federal and State Access Board guidelines) at the time of construction. PS&E to modify the intersection. All elements shall be designed to City standards in effect at the time of construction, and all new or upgraded brought up to both City standards and ADA standards (according to

The Project Applicant shall fund, prepare, and install the approved plans and improvements.

Also, implement Mitigation Measure TRANS-1c.

Conservatively Deemed Significant and Unavoidable. If additional mitigation. feasible by the City, then the impact at this measures for the Project are determined Project impacts at this location would be location would be Less than Significant. Otherwise, as described above, the Significant and Unavoidable.

impact. However, measures that reduce the land area of Snow Park or eliminate parking spaces in this block may not be acceptable to the City, as they also result in secondary optimization may be the only other feasible mitigation measure; however, this does not still operate at LOS D in the PM peak hour (Phase I) Conditions (Alternative Measure DD), which is a Less than Significant mitigation measure, the intersection would impacts on pedestrians. Therefore, signal completely mitigate the Project's impacts. After implementation of the proposed under Near-Term (2015) plus Project

feasible, and a significant and unavoidable determines additional mitigation measures this intersection would still remain a less than significant after mitigation if the City If only Phase I of the Project were built, mpact under Near-Term (2015) plus Project (Phase I) Conditions.

			Level of Significance after application
Environmental Impact		Standard Conditions of Approval and Mitigation Measures	of Standard Conditions of Approval and Mitigation
Impact ALT DD TRANS-2 - Project with Alternative Measure DD -	mative Measure DD - Near-	Mitigation Measure ALT DD TRANS-2:	Conservatively Deemed Significant and
Harrison Street / 20th Street / Kaiser Center Access Road (PM). The	se ii), intersection #24: r Access Road (PM). The	Implement Mitigation Measure ALT DD TRANS-1 and Mitigation Measure	Unavoidable, If additional mitigation
intersection of Harrison Street / 20th Street / Kaiser Center Access Road	kaiser Center Access Road	TRANS-1c.	feesible by the City, then the impact of this
would operate at LOS F in the PM peak hour under Near-Term (2015) plus	under Near-Term (2015) plus		location would be Less than Significant
Project (Phase I and Phase II) Conditions (Alt	emative Measure DD). The		Otherwise as described shows the
intersection would operate at LOS E in the PM peak hour under Near-Term	I peak hour under Near-Term		Project impacts at this location would be
(2015) without Project Conditions (Alternative Measure DD). The intersection	Measure DD). The intersection		Chariffered at this record would be
in the state of the Parish and the state of			

Because the Project would cause the intersection to degrade from LOS E to LOS F, the Project would potentially contribute to a significant near-term impact at this intersection. (Significant)

is located within the Downtown area.

impact. However, measures that reduce the land area of Snow Park or eliminate parking spaces in this block may not be acceptable to the City, as they also result in secondary mitigation measure; however, this does not mitigation measure, the intersection would still operate at LOS D in the PM peak hour impacts on pedestrians. Therefore, signal optimization may be the only other feasible (Phase I) Conditions (Alternative Measure completely mitigate the Project's impacts. After implementation of the proposed under Near-Term (2015) plus Project DD), which is a Less than Significant

unavoidable impact under Near-Term (2015) plus Project (Phase I and Phase II) Conditions. this intersection would still remain a less measures feasible, and a significant and than significant impact after mitigation if the City determines additional mitigation If only Phase I of the Project were built,

August 2010

ESA / 206213

# SUMMARY OF IMPACTS, STANDARD CONDITIONS OF APPROVAL, MITIGATION MEASURES, AND RESIDUAL IMPACTS TABLE II-1 (Continued)

Environmental Impact	Standard Conditions of Approval and Mitigation Measures	Level of Significance after application of Standard Conditions of Approval and Mitigation
Impact ALT DD TRANS-3 - Project with Alternative Measure DD -	Mitigation Measure ALT DD TRANS-3:	Conservatively Deemed Significant and
Cumulative (2030) plus Project (Phase I and Phase II) Intersection #24. Harrison Street / 20th Street / Kaiser Center Access Road (PM). The	Implement Mitigation Measure ALT DD TRANS-1 and Mitigation Measure	Unavoidable. If additional mitigation measures for the Project are determined
intersection of Harrison Street / 20th Street / Kaiser Center Access Road	TRANS-1c.	feasible by the City, then the impact at this

feasible by the City, then the impact at this impact. However, measures that reduce the land area of Snow Park or eliminate parking to the City, as they also result in secondary spaces in this block may not be acceptable optimization may be the only other feasible mitigation measure; however, this does not mitigation measure, the intersection would still operate at LOS D in the PM peak hour (Phase I) Conditions (Alternative Measure measures for the Project are determined impacts on pedestrians. Therefore, signal Project impacts at this location would be completely mitigate the Project's impacts. location would be Less than Significant. After implementation of the proposed under Near-Term (2015) plus Project Otherwise, as described above, the DD), which is a Less than Significant Significant and Unavoidable.

Because the Project would cause an increase in average intersection delay greater than the two-second threshold of significance, the Project would result in a significant impact at this intersection. (Significant)

would operate at LOS F in the PM peak hour under both Cumulative (2030) without Project Conditions (Alternative Measure DD) and Cumulative (2030) plus Project (Phase I and Phase II) Conditions (Alternative Measure DD). The intersection is located within the Downtown area.

If only Phase I of the Project were built, this intersection would still remain a less than significant impact after mitigation if the City determines additional mitigation measures feasible, and a significant and unaavoidable impact under Cumulative (2030) plus Project (Phase I and Phase II) Conditions.

### IV. M Utilities and Service Systems

Impact UTIL-1: The Proposed Project would not exceed water supplies available to serve the project from existing entitlements and resources, nor require or result in construction of water facilities or expansion of existing facilities, construction of which could cause significant environmental effects. (Less than Significant)

None Required

Impact UTIL-2: The Proposed Project's projected wastewater generation would not result in the City of Oakland exceeding its citywide projected base flow allocation or its base flow allocation for Subbasin 52-05. (Less than Significant)

Standard Condition of Approval UTIL-2: Stormwater and Sewer

Less than Significant

		Level of Significance after application of Standard Conditions of Approval
Environmental Impact	Standard Conditions of Approval and Mitigation Measures	and Mitigation
IV. M Utilities and Service Systems (cont.) Impact UTIL-3: The Proposed Project would not require or result in	Standard Condition of Approval UTIL-2: Stormwater and Sewer	Less than Significant
construction of new stormwater drainage facilities or expansion of existing facilities, the construction of which could cause significant environmental effects. (Less than Significant)	Standard Condition of Approval HYD-2 Stormwater Pollution Prevention Plan	
	Standard Condition of Approval HYD-3 Post-Construction Stormwater Pollution Management Plan	
Impact UTIL-4: The Proposed Project would be served by a landfill with sufficient permitted capacity to accommodate the project's solid waste disposal needs, and would not require or result in construction of landfill facilities or expansion of existing facilities, construction of which could cause significant environmental effects. (I see than Significant)	Standard Condition of Approval UTIL-1 Waste Reduction and Recycling	Less than Significant
Impact UTIL-5: The Proposed Project would not violate applicable federal, state and local statutes and regulations relating to energy standards; nor would result in a determination by the energy provider which serves or may serve the project that it does not have adequate capacity to serve the project of that in does not have adequate capacity to serve the projects projected demand in addition to the providers' existing commitments and require or result in construction of new energy facilities or expansion of existing facilities. (Less than Significant)	None Required	
Impact UTIL-6: The increased development resulting from the Proposed Project, in conjunction with population and density of other past, present, pending and reasonably foreseeable development in the City, would not result in cumulative impacts on utilities and service systems. (Less than Significant)	None Required	
NON-CEGA RECOMMENDED PROJECT-SPECIFIC CONDITIONS		
Recommendation TRANS-1: Increase sidewalk capacity on the north side of 20th Street between Broadway and Harrison Street.	Recommendation TRANS-1 includes:	Not Applicable. No CEQA Impact Identified.
	<ul> <li>Between Franklin Street and Webster Street, widen the sidewalk.</li> <li>Between Webster Street and Harrison Street, redesign the Project frontage to be pedestrian-friendly.</li> </ul>	
Recommendation TRANS-2: Reduce cycle times of signals at the intersections of Franklin Street / 20th Street.	Recommendation TRANS-2 includes: Reducing the cycle length of these signals from 80-second to 60- or 70-seconds.	Not Applicable. No CEQA Impact Identified.
Recommendation TRANS-3: Construct the 20th Street bikeway between Broadway and Harrison Street.	Recommendation TRANS-3 includes: Complete the Class 2 bicycle facilities (bicycle lanes) network between on 20th Street between Harrison Street and Franklin Street	Not Applicable. No CEQA Impact Identified.

Environmental Impact	Standard Conditions of Approval and Mitigation Measures	Level of Significance after application of Standard Conditions of Approval and Mitigation
NON-CEQA RECOMMENDED PROJECT-SPECIFIC CONDITIONS (cont.)		
Recommendation TRANS-4: Improve bus waiting areas on 20th Street	Recommendation TRANS-4 includes:	Not Applicable. No CEQA Impact
unecuy adjacem to the Froject Site.	<ul> <li>A large, visible system map (currently only a small area map is provided for the immediate vicinity surrounding the stop) and comprehensive area map showing bus stop locations for other lines in the area;</li> </ul>	Identified.
	Bus schedules; and,	
	Real-time arrival information.	
	<ul> <li>Wayfinding signage to transit facilities should also be provided on major pedestrian routes, such as 20th Street to and from the 19th Street BART Station.</li> </ul>	
Recommendation TRANS-5: Close the Stanley Place approach at	Recommendation TRANS-5 includes:	Not Applicable. No CEQA Impact
mersection #1 (natilison outeet / Starley Mace / 1-380 EB Off-Kamp).	Closure of the Stanley Place minor approach at Intersection #1 (Harrison Street / Stanley Place / L-580 EB Off-Ramp).	Identified,
Recommendation TRANS-6: Installation of a signalized mid-block crossing across Harrison Street between 20th Street and 21st Street	Recommendation TRANS-6 includes:	Not Applicable. No CEQA Impact
	Installation of a signalized mid-block pedestrian crossing across Harrison Street between 20th Street and 21st Street under the Alternative Measure DD Configuration would require signal coordination with adjacent traffic signals at Harrison Street / 21st Street, Harrison Street / 20th Street /	ideniiided.

Kaiser Center Access Road, and other signals in the same signal coordination group. Due to the coordination, the pedestrian phase could be timed to coincide with periods of low arriving traffic flow from upstream intersections such that no additional intersection delay would be created.

Instead, the signalized mid-block crossing would potentially improve operations along this corridor by "metering" traffic entering the ultimate bottleneck intersections at Harrison Street / Grand Avenue and Harrison

Street / 20th Street / Kaiser Center Access Road. As a result, the crossing itself would not result in secondary impacts to other modes.

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#### CITY OF OAKLAND



250 FRANK H. OGAWA PLAZA, SUITE 3315

OAKLAND, CALIFORNIA 94612-2032

Community and Economic Development Agency Planning & Zoning Division

(510) 238-3941 FAX 510) 238-6538 TDD (510) 839-6451

#### COMBINED NOTICE OF AVAILABILITY AND RELEASE OF A DRAFT ENVIRONMENTAL IMPACT REPORT (DEIR) AND NOTICE OF PUBLIC HEARINGS ON THE DEIR FOR THE KAISER CENTER OFFICE PROJECT

TO:

All Interested Parties

PROJECT NAME:

Kaiser Center Office Project

PROJECT LOCATION: 300 Lakeside Drive, Oakland, CA 94612

PROJECT SPONSOR:

The Swig Company as "Project Applicant" on behalf of its affiliate, SIC-Lakeside

Drive. LLC, the Property Owner

CASE FILE NO:

ER 08-003, PUD 08-103, TPM 9848; CEQA State Clearinghouse No. 2008052103

REVIEW PERIOD:

August 23, 2010 through October 7, 2010

PROJECT LOCATION: The Proposed Project would redevelop approximately 2.2 acres at the westernmost portion of the 7.2-acre Kaiser Center property ("Project Site"). The Proposed Project is located at the northeast corner of Webster and 21st Streets and the southeast corner of Webster and 20th Streets in the vicinity of downtown Oakland. The Project Site is bounded by Webster Street to the west, 20th Street to the south, Harrison Street to the east, and 21st Street to the north. The site is a portion of a larger parcel identified as Assessor Parcel Number 008-0652-001-05 and includes the 5-story Kaiser Center Parking Garage, roof garden, the Webster Street Mall, and the 29th Street Mall. The existing 29-story Kaiser Center office tower at the eastern side of the Project Site is not a part of the Proposed Project and would not be altered or affected by the Proposed Project. The Project Site is not on the Cortese List.

PROJECT DESCRIPTION: The Proposed Project includes without limitation a Vesting Tentative Parcel Map, Planned Unit Development Permit, and a Preliminary Development Plan to add two new office towers to a portion of the existing 7.2 acre Kaiser Center site. The Project would add approximately 1,474,992 square feet of net new development in two development phases. Phase I would demolish the existing 20th Street Mall (approximately 58.190 square feet) and construct a 34-story (469 feet tall) office tower (approximately 641,972 square feet) at the corner of 20th/Webster Streets. The existing 122,606 square foot roof garden will be partially demolished (removing approximately 18,369 square feet) and replaced/reconfigured with 22,933 square feet along 20th Street, resulting in an additional 4.564 square feet of roof garden space. Phase II includes the demolition of the Webster Street Mall (approximately 38,190 square feet) and construction of a 42-story (573 feet tall) office tower (approximately 833,020 square feet) at the corner of Webster/21st Street. This project also includes the addition of 697 parking spaces in a subterranean and above ground parking garage.

The Project Site is within the Central Business District land use designation indentified in the Oakland General Plan. The zoning on the Project Site at the time the Project application was deemed complete was C-55 Central Core Commercial Zone, which is combined with the S-17 Downtown Residential Open Space Combining Zone, and the S-4 Design Review Combining Zone<sup>1</sup>. The Project Site is also located within the Lake Merritt Historic District.

ENVIRONMENTAL REVIEW: The City issued a Notice of Preparation (NOP) of a DEIR on May 22, 2008. A DEIR now has been prepared for the Project, under the requirements of the California Environmental Quality Act (CEQA), pursuant to Public Resources Code Section 21000 et.seq.

The DEIR analyzes potentially significant environmental impacts in the following categories: Aesthetics, Shadow and Wind; Air Quality and Greenhouse Gases; Biological Resources; Cultural Resources; Geology, Soils, and Seismicity; Hazardous Materials; Hydrology and Water Quality; Land Uses, Plans, and Policies; Noise and Vibration; Population, Employment, and Housing; Public Services and Recreation; Transportation and Circulation; and Utilities and Services Systems.

The DEIR identifies significant and unavoidable impacts related to Wind Hazards, Air Quality (PM10 emissions), Historic Resources; Noise (related to Traffic), and Transportation (intersection/roadway) impacts.

Copies of the DEIR are available for review or distribution to interested parties at no charge at the Community and Economic Development Agency, Planning Division, 250 Frank H. Ogawa Plaza, Suite 3315, Oakland, CA 94612, Monday through Friday, 8:30 a.m. to 5:00 p.m. The DEIR may also be reviewed at the following-website: <a href="http://www2.oaklandnet.com/Government/o/CEDA/o/PlanningZoning/s/Application/DOWD009157">http://www2.oaklandnet.com/Government/o/CEDA/o/PlanningZoning/s/Application/DOWD009157</a>. This project is document number 10.

#### PUBLIC HEARINGS ON DEIR:

- 1. The Oakland City Planning Commission will conduct a public hearing on the DEIR on October 6, 2010, at 6:00 p.m. in Hearing Room 1, City Hall, 1 Frank H. Ogawa Plaza; and
- 2. The Oakland Landmarks Preservation Advisory Board will conduct a public hearing on the historic resource aspect of the DEIR on October 4, 2010, at 6:00 p.m. in Hearing Room 1, City Hall, 1 Frank H. Ogawa Plaza.

The City of Oakland is hereby releasing this DEIR, finding it to be accurate and complete and ready for public review. Members of the public are invited to comment on the DEIR. There is no fee for commenting, and all comments received will be considered by the City prior to finalizing the EIR and making a decision on the Project. In light of the EIR's purpose to provide useful and accurate information about such factors, comments on the DEIR should focus on the sufficiency of the DEIR in discussing possible impacts on the physical environment, ways in which potential adverse effects might be minimized, and alternatives to the Project. Comments may be made at the public hearing described above or in writing. Please address all written comments to: Heather Klein and Darin Ranelletti, City of Oakland, Community and Economic Development Agency, Major Projects, Planning Division, 250 Frank H. Ogawa Plaza, Suite 3315, Oakland, CA 94612; (510) 238-3658 (fax); or emailed to <a href="mailto:hklein@oaklandnet.com">hklein@oaklandnet.com</a> and dranelletti@oaklandnet.com. Comments should be received no later than 4:00 p.m. on October 7, 2010. Please reference case number <a href="mailto:ER 08-003">ER 08-003</a> in all correspondence.

If you challenge the EIR or Project in court, you may be limited to raising only those issues raised at the Planning Commission public hearing described above, or in written correspondence received by the Community and Economic Development Agency on or prior to 4:00 p.m. on <u>October 7, 2010</u>.

Effective July 21, 2009, the zoning on the Project Site was changed to CBD-C Central Business District Commercial. However, pursuant to Section 6 of the rezoning ordinance, the Proposed Project is "grandfathered" under the C-55, S-17, and S-4 zones, and thus, the City is processing the application as such.

After all comments are received, a Response to Comments/Final EIR will be prepared and the Planning Commission will consider certification of the Final EIR and render a decision on the Project at a meeting date to be scheduled. For further information, please contact Heather Klein at (510) 238-3659 or at hklein@oaklandnet.com or Darin Ranelletti at (510)238-3663 or at dranelletti@oaklandnet.com.

ERIC ANGSTADT

Date of Notice: August 19, 2010

File Number ER 08-003

Deputy Director, Community and Economic Development Agency