



**PARKS AND RECREATION ADVISORY COMMISSION**

City of Oakland

Wednesday, November 18, 2015

Lake Merritt Garden, 666 Bellevue Avenue

4:30pm

**\*\*\*Draft Special Meeting Minutes\*\*\***

1. CALL TO ORDER:

2. ROLL CALL:

**BELCHER, CORBIN, DU BOIS, KADERA-REDMOND, MANNING, MARSHALL, MILLER, PETERSON, ROSENBLOOM, SELNA, WU**

**Present:** Commissioners Du Bois, Kadera-Redmond, Manning, Marshall, Miller, Peterson, Rosenbloom, Selna and Wu

**Excused:** Commissioner Corbin

**Absent:** Belcher

**Staff:** Parks and Recreation - Audree V. Jones-Taylor, Dana Riley, Diane Boyd, Zermaine Thomas  
Mayor's Office - Shereda Nosakhare, Planning -Michael Bradley

**S3. DISPOSITION OF MINUTES:**

- **May 13, 2015 Draft Meeting Minutes**

**Motion:** Commissioner Miller entertained a motion to approve the May 13, 2015 meeting minutes with changes. **Moved by:** Commissioner Wu **Second by:** Commissioner Marshall **Vote: Yes:** Kadera-Redmond, Marshall, Miller, Rosenbloom, Selna and Wu. **Abstained:** Du Bois, Manning and Peterson **Motion:** Passed.

- **July 8, 2015 Draft Meeting Minutes**

**Motion:** Commissioner Miller entertained a motion to approve the July 8, 2015 meeting minutes. **Moved by:** Commissioner Peterson **Second by:** Commissioner Marshall **Vote: Yes:** Du Bois, Kadera-Redmond, Marshall, Miller, Peterson and Wu. **Abstained:** Manning, Rosenbloom and Selna **Motion:** Passed.

- **September 16, 2015 Draft Meeting Minutes**

**Motion:** Commissioner Miller entertained a motion to approve the September 16, 2015 meeting minutes. **Moved by:** Commissioner Selna. **Second by:** Commissioner Rosenbloom. **Vote: Yes:** Du Bois, Kadera-Redmond, Miller, Peterson, Rosenbloom, Selna and Wu. **Abstained:** Manning and Marshall **Motion:** Passed.

- **November 4, 2015 Draft Special Meeting Minutes**

**Motion:** Commissioner Miller entertained a motion to approve the November 4, 2015 meeting minutes. **Moved by:** Commissioner Manning **Second by:** Commissioner Kadera-Redmond **Vote: Yes:** Du Bois, Kadera-Redmond, Manning, Miller, Rosenbloom, Selna and Wu. **Abstained:** Peterson and Marshall **Motion:** Passed.

4. SPECIAL ORDERS:
5. PRAC PENDING LIST:
6. MODIFICATIONS TO THE AGENDA:
7. CONSENT NEW BUSINESS:
8. NEW BUSINESS

- A. REQUEST APPROVAL FROM THE PARKS AND RECREATION ADVISORY COMMISSION TO ALLOW NIANTIC, INC. TO HOST A MOBILE CASH BAR, AND HAVE WINE, BEER AND MOBILE FOOD TRUCK VENDOR SALES AT THEIR "ABADDON OAKLAND" EVENT ON SATURDAY, DECEMBER 12, 2015 AT THE LAKESIDE PARK (BANDSTAND) AND LAKESIDE PARK GARDEN CENTER. The Parks and Recreation Advisory Commission reviewed the staff report for Item 8A prepared by Zermaine Thomas. Oakland Parks and Recreation received a request from Niantic, Inc. to host a mobile cash bar and food truck vendors at their Abaddon Oakland event at Lakeside Park (Bandstand) and Lakeside Park Garden Center on Saturday, December 12, 2015. All proceeds from alcoholic and food sales will be retained by the vendors. This is Niantic's first year hosting their fundraising event with Oakland Parks and Recreation.

Approximately 2,500 people are expected to participate in the "Abaddon Oakland" event. Over a 2 ½ hour period, attendees will walk through the City searching for, and capturing points of interest using the Ingress app on their cell phone. Ingress is an immersive real-world game downloaded more than 13 million times and played in more than 200 countries worldwide. After the search through Oakland, participants will return to the park for a standing reception.

The Commission recommended that the event organizers reevaluate their plans and consider increasing the number of mobile food vendors and restroom facilities to better accommodate the anticipated 2,500 participants.

**Motion:** Commissioner Miller entertained a motion to approve the staff recommendation to allow Niantic Inc. to provide a mobile cash bar and food truck vendors at their Abaddon Oakland event at the Lakeside Park Bandstand and Garden Center on Saturday, December 12, 2015. **Moved by:** Commissioner Peterson **Second by:** Commissioner Kadera-Redmond **Vote: Yes** Du Bois, Kadera-Redmond, Manning, Marshall, Miller, Peterson, Rosenbloom, Selna and Wu. **Motion:** Passed.

- B. REQUEST APPROVAL FROM THE PARKS AND RECREATION ADVISORY COMMISSION TO ALLOW OAKLAND TECHNICAL HIGH SCHOOL'S PTSA TO COLLECT ON-SITE DONATIONS AT THE 3RD ANNUAL OAKLAND TECH FAMILY FITNESS AND FUN 5K AT LAKESIDE PARK ON SUNDAY, DECEMBER 6, 2015. The Parks and Recreation Advisory Commission reviewed the staff report for Item 8B

prepared by Zermaine Thomas. The Oakland Technical High School Parent Teacher Student Association (PTSA) requested permission to collect on-site donations at their 3<sup>rd</sup> Annual Oakland Tech Family Fitness and Fun 5k on December 6, 2015 at Lakeside Park. Proceeds raised will be applied to offset the cost for hosting the event and support PTSA programs and activities.

**Motion:** Commissioner Miller entertained a motion to approve the staff recommendation to grant the Oakland Technical High School Parent Teacher Student Association's request to collect donations at their 3<sup>rd</sup> Annual Oakland Tech Family Fitness and Fun 5K at Lakeside Park on Sunday, December 6, 2015. **Moved by:** Commissioner Kadera-Redmond. **Second by:** Commissioner Manning. **Vote: Yes:** Du Bois, Kadera-Redmond, Manning, Marshall, Miller, Peterson, Rosenbloom, Selna and Wu. **Motion:** Passed.

- C. **REQUEST FOR THE PARKS AND RECREATION ADVISORY COMMISSION TO APPROVE THE PLACEMENT OF A CHILDREN'S MEMORIAL STATUE IN LAKESIDE PARK.** The Parks and Recreation Advisory Commission reviewed the staff report for Item 8C prepared by Shereda Nosakhare from the Mayor's office. Almost 200 minors have die violently in Oakland during the past 20 years. The majority have been killed by guns. Because of this appalling number the City's population is riddled with families mourning the loss of a beloved son or daughter, brother or sister, grandchild, niece, nephew or friend.

Spearheaded by former Alameda County District Supervisor Gail Steele, two Children's Memorial sculptures were created to honor the young lives lost; one for Hayward the other for Oakland. Supporters and organizers of the project requested that the Commission consider their request, and allow the Oakland statue be placed in Lakeside Park near the road left of Fairyland, near the Band Stand. The purpose of the installation of the statue is to provide a place for family members and the community to mourn and gather in memory of children who have died in Oakland due to violence. While in support of the memorial statue project, other community members suggested that due to the nature and volume of activities including sports, concerts and weddings, installation of the statue in the proposed area would not create the sacred reflective atmosphere grieving visitors would expect and requested the Commission consider another location.

After a brief discussion with the project organizers and community members, the Commission took both arguments under advisement and determined that the requested location for the installation of the statue was not appropriate for its purposes. Those present agreed with the Commission that the project organizers, city staff and community members would organize a tour of Lakeside Park to determine a better alternative location.

The Children's Memorial Statue Project will have to be submitted to the Public Arts Commission for review.

**Motion:** Commissioner Miller entertained a motion to accept the gift of the Children's Memorial Statue and that a specific location within Lakeside Park is to be decided in 45 days. **Moved by:** Commissioner Wu **Second by:** Commissioner Du Bois. **Vote: Yes** Du Bois,

Kadera-Redmond, Manning, Marshall, Miller, Peterson, Rosenbloom, Selna and Wu.  
**Abstained: Motion: Passed.**

9. CONDITIONAL USE PERMITS:

- A. REQUEST FOR THE PARKS AND RECREATION ADVISORY COMMISSION TO MAKE A RECOMMENDATION ON A MAJOR CONDITIONAL USE PERMIT AND DESIGN REVIEW FOR THE PROPOSED INSTALLATION OF A TEN FOOT (10') EXTENSION TO AN EXISTING 64.3 FOOT PACIFIC GAS AND ELECTRIC (PG&E) TOWER TO CREATE A MINI - TELECOMMUNICATIONS FACILITY WITH SIX (6) ANTENNAS AND A 646 SQUARE FOOT EQUIPEMENT AREA ON THE GROUND IN A PORTION OF COLUMBIAN GARDENS PARK OWNED BY PG&E.** The Parks and Recreation Advisory Commission reviewed the staff report for Item 9A prepared by Michael Bradley from the Bureau of Planning. Verizon, the applicant, requested Parks and Recreation Advisory Commission approval of a Major Conditional Use Permit and Regular Design Review to construct a Mini Telecommunications Facility consisting of a ten foot (10') extension to an existing 64.3 foot Pacific Gas and Electric (PG&E) tower with six (6) antennas and a 646 square foot equipment area on the ground surrounded by an 8' masonry wall to discourage unauthorized access in a portion of Columbian Gardens Park owned by PG&E.

There is an existing playground structure and a grass field of approximately 1,071 sq. ft. below the power lines and tower. The proposed equipment will be placed on the ground between the power lines above, and will take up 646 sq. ft. on the ground. The site is zoned as an open space neighborhood park. The Item was brought before PRAC for review and recommendation to the Planning Commission which will make the final decision.

The applicant's representative informed the Commission that the project has been in the planning stages for 3 years and the applicant has determined that the proposed site is the least intrusive way to provide coverage and capacity in the 98<sup>th</sup> Avenue and Highway 880 area. The site is surrounded by RD1 zoned housing. However, staff look at other zoned parcels in the search area. The company adhered to the zoning requirements which request that the first preference for locating a telecom facility be on an existing tower and would not have to build brand new facility 60 or 70 ft. tall to cover the targeted coverage area.

With respect to notification to the community, the Planning Commission will hear the item on December 2, to be followed by a 17 day comment period. All property owners in a 300 ft. radius of the site have received a notice mail. In addition, planning staff posted a large yellow "public notice" sign at the site.

The Commission inquired if Verizon would consider a goodwill gesture and replace the play structures at Columbian Park which were lost due to arson. The request was made as the Commission noted that the Verizon customer will benefit from the tower upgrade and that Columbian Park is a small site and that the neighborhood has no open space. According to the applicant's representative, the decision to replace the lost play structures would have to be determined by PG&E as they were removed by the company. However, as a point of clarification, the Oakland Parks and Recreation (OPR) Director noted that though PG&E

owns the land, the park falls under the jurisdiction of OPR. The Director also noted that OPR removed the hazardous burnt play equipment and supported the Chair's suggested goodwill gesture from Verizon as the project requires the field to be reduced by 676sq. ft.

As requested by the Director, Planning staff addressed the City's policy regarding "no net loss" of city park land. The Commission was informed that given the expansion of the Oak Knoll and Brooklyn Basin/Oak to 9<sup>th</sup> Street projects the City will be gaining several acres of parkland, the Columbian Gardens reduction of 676 sq. ft. would not result in a loss of park space for the City.

Appreciative of the City's no-net-loss policy regarding parkland, the Commission rejected the comparison of the Oak Knoll and Brooklyn Basin projects to that of Columbian Gardens Park, and reiterated that, given the magnitude and appearance of the proposed installation, and given the modest trappings of the park and surrounding neighborhood, the installation of new play equipment by Verizon would be received as a goodwill gesture and appreciated by the community.

The Commission also suggested there be more outreach to the community regarding the project and to gather input from the residents as to what they may want to see placed on the property. It was concluded that there needs to be some kind of community benefit to area.

Planning staff suggested that the PRAC could recommend the Planning Commission address the replacement of the play structures in its final decision on the project.

Commissioner Wu -- retired.

The Chair suggested that perhaps the community could be engaged to paint a mural on the surrounding wall structure and learned that the applicant would be using an anti-graffiti masonry product on its surface. The applicant's representative informed the Commission that the company would deploy maintenance crew to address graffiti removal. This information would be placed in the standard staff report.

The Commission queried staff about possible health hazards to be considered from the proposed installation. Planning staff referenced the background section of the staff report and informed the Commission that based on the 1996 FCC ruling and based on all telecom cases from the City Attorney's Office, staff cannot make a decision on an application based on environmental health concerns. Decision will be based strictly on aesthetics.

The commission engaged in a brief discussion regarding possible conditions to be added to the recommendation to the Planning Commissions and additional community input with enhanced meeting notification such as flyer distribution, recreations center and church postings. The discussion included the City's standard notification to the property owner v. renters. OPR staff suggested that City staff ask PG&E for their area mailing list to notify renters in the project area.

**Motion:** Commission Miller entertained a motion to recommends approval of Verizon's CUP request at Columbian Gardens Park, subject to the following conditions:

- That there be additional (more pro-active) outreach to the community regarding what they'd like to see in the park
- That the applicant explore the possibility of a mural or other arts project on the exterior of the concrete enclosure wall, if feasible---and if not feasible, that they commit to removing any graffiti within 72 hours
- That the applicant provide an amenity in the park to offset the removal of the 646 square feet of usable open space from this under-served community, such as the replacement of the (burned) play structure with a new play structure, or a similar amenity if the community feels that would be more appropriate.

**Moved by:** Commissioner Peterson **Second by:** Commissioner Kadera-Redmond **Vote:**  
**Yes** Du Bois, Kadera-Redmond, Manning, Marshall, Miller, Peterson, Rosenbloom  
**Abstained:** **Motion:** Passed.

10. COMMUNICATIONS:

Chair Miller informed the Commission that he received an email from Mr. James Callahan, a leader/member of the neighbor group opposed to the cutting down of the Redwood tree on Vernon Street. The Chair learned in an effort to avoid PRAC, the applicant applied for a tree removal permit through the Planning Commission siting they are planning a development. His letters have been forwarded to the Public Works Director. The permit application is on hold while the legalities of the permit are investigated. PRAC denied the removal at an earlier Commission meeting.

11. PRAC COMMITTEE REPORT:

Commission Kadera-Redmond reported the Parks Ordinance Review subcommittee is reviewing the language regarding noise, musical instruments, bikes, adults in enclosed tot lots and sleeping in City of Oakland parks.

Chair Miller: Serving as a PRAC representative on the Impact Fees Taskforce of 20 members. The taskforce is charged with looking at fees for new developments in the City of Oakland. Meetings are held every week for 2 ½ hours at city hall. Areas that would benefit from the fees include affordable housing, transportation and capital facilities. The Chair is trying to lobby for parks to receive a guaranteed share of capital facilities or a separate category from capital facilities which covers of city utilities.

Kadera-Redmond: Brooklyn Basin – developers hired a landscaped architect to determine how visitors could engage in the open spaces projected in the design. It was an open community process. Everyone in attendance felt their voices were heard.

12. ADVISORY COUNCIL REPORTS:

13. UNFINISHED BUSINESS:

14. COUNCIL REFERRALS:

15. OPEN FORUM:

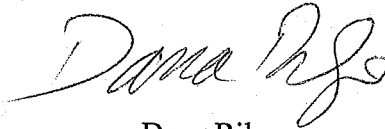
16. DIRECTOR'S REPORT:

- Proposed PRAC Voting Requirements: The current quorum requires 6 members to vote on an item. It is usually a majority of the members seated. The Commission will still need 6 members to vote on an item, but only a majority of the quorum to pass an item.

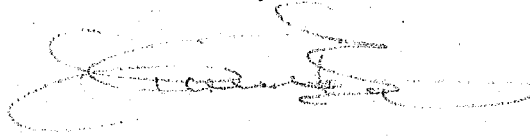
**Staff recommends that the City Council:** Adopt An Ordinance Amending Ordinance No. 8065 C.M.S. And Ordinance No. 11731 To Amend The Rules And Procedures Of The Parks And Recreation Advisory Commission To Change The Vote Required To Adopt Motions From Six (6) To A Majority Of The Members Present And Voting.

17. ADJOURNMENT: 6:29pm

Respectfully submitted,



Dana Riley  
for  
Audree V. Jones-Taylor  
Secretary



Diane Boyd  
Recording Secretary

This meeting is wheelchair accessible. To request materials in alternative formats, or to request an ASL interpreter, or assistive listening device, please call **Oakland Parks and Recreation at (510) 238-7532** or TDD **(510) 615-5883** at least three working days before the meeting. Please refrain from wearing scented products to this meeting so attendees who may experience chemical sensitivities may attend. Thank you.

**Next Meeting :**

**Wednesday, December 9, 4:30 p.m.**  
**Lakeside Garden Center**  
**666 Bellevue Ave, Oakland, CA**